SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Third Regular Session

#### SENATE

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COMMITTEE REPORT NO. 462	) :45
Submitted by the Committee on Public Services on SEP 19-2018	t-
Re: House Bill no. 6708	)
Recommending the approval of HBN 6708 with amendments.	
Sponsors: Senator Grace Poe	

### MR. PRESIDENT:

The Committee on Public Services to which was referred House Bill No. 6708 introduced by Representatives Ferrer (L.), Sy-Alvarado, Alvarez (F.) and Marcoleta, entitled:

## "AN ACT

# EXTENDING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO ADVANCED MEDIA BROADCASTING SYSTEM, INC., UNDER REPUBLIC ACT NO. 8061, ENTITLED 'AN ACT GRANTING THE ADVANCED MEDIA BROADCASTING SYSTEM, INC., A FRANCHISE TO CONSTRUCT, INSTALL, OPERATE AND MAINTAIN RADIO AND TELEVISION BROADCASTING STATIONS IN THE PHILIPPINES''

has considered the same and has the honor to report it back to the Senate with the recommendation that the attached H.B. No. 6708 be approved with the following amendments:

- On page 3, line 4, after the word "provide", insert the words "FREE OF CHARGE,"; and after the word "time", insert the phrase "WHICH IS REASONABLE AND SUFFICIENT";
- On the same page, line 5, after the words "through the" delete the word "said"; after the word "facilities" insert the words "OF THE GRANTEE"; and after the article "the", insert the word "PERTINENT";
- 3. On the same page, line 6, pluralize the word "POPULATION" and insert the phrase "OR PORTIONS THEREOF" after it; and after the word "issues", insert the phrase "AND RELAY IMPORTANT PUBLIC ANNOUNCEMENTS AND WARNINGS CONCERNING PUBLIC EMERGENCIES AND CALAMITIES, AS NECESSITY, URGENCY OR LAW MAY REQUIRE;
- On the same page, line 7 after the word "participation" delete the words "such as in";
- 5. On the same page, line 8 delete the words "community programming";
- 6. On same page, line 10 after the word "enterprise" and semi colon (;), insert the phrase "PROMOTE AUDIENCE SENSIBILITY AND EMPOWERMENT INCLUDING CLOSED CAPTIONING;"; and delete the words "to refrain from" and lieu thereof replace it with "NOT USE ITS STATIONS AND FACILITIES FOR THE"; also, after the word "obscene", delete the conjunction "and" and in lieu thereof replace it with "OR";
- On the same page, line 11 after the conjunction "or", delete the words "from disseminating" and in lieu thereof replace it with "FOR THE DISSEMINATION OF";
- On the same page, line 12, after the word "information" delete "or" and replace it with "AND";

- On the same page, line 13, delete the words "from inciting, encouraging, or assisting" and in lieu thereof replace it with "TO INCITE, ENCOURAGE, OR ASSIST";
- 10.On the same page, after line 14, insert a new paragraph which shall read as follows:

PUBLIC SERVICE TIME REFERRED HEREIN SHALL BE EQUIVALENT TO A MAXIMUM AGGREGATE OF TEN (10%) PERCENT OF PAID COMMERCIALS OR ADVERTISEMENTS WHICH SHALL BE ALLOCATED BASED ON NEED TO THE EXECUTIVE, LEGISLATIVE, JUDICIARY, CONSTITUTIONAL COMMISSIONS AND INTERNATIONAL HUMANITARIAN ORGANIZATIONS DULY RECOGNIZED BY STATUTES: *PROVIDED*, THAT THE NTC SHALL INCREASE THE PUBLIC SERVICE TIME IN CASE OF EXTREME EMERGENCY OR CALAMITY. THE NTC SHALL ISSUE RULES AND REGULATIONS FOR THIS PURPOSE, THE EFFECTIVITY OF WHICH SHALL COMMENCE UPON APPLICABILITY WITH OTHER SIMILARLY SITUATED BROADCAST NETWORK FRANCHISE HOLDERS.;

11. On page 4, after line 27, insert new provisions which shall read as follows:

"SEC. 9. COMMITMENT TO PROVIDE AND PROMOTE THE CREATION OF EMPLOYMENT OPPORTUNITIES. – THE GRANTEE SHALL CREATE EMPLOYMENT OPPORTUNITIES AND SHALL ALLOW ON-THE-JOB TRAININGS IN THEIR FRANCHISE OPERATION. PROVIDED, THAT PRIORITY SHALL BE ACCORDED TO THE RESIDENTS WHERE THEIR PRINCIPAL OFFICE IS LOCATED. PROVIDED, FURTHER, THAT THE GRANTEE SHALL FOLLOW THE APPLICABLE LABOR STANDARDS AND ALLOWANCE ENTITLEMENT UNDER EXISTING LABOR LAWS, RULES AND REGULATIONS AND SIMILAR ISSUANCES, PROVIDED FINALLY, THAT THE EMPLOYMENT OPPORTUNITIES OR JOBS CREATED SHALL BE REFLECTED IN THE GENERAL INFORMATION SHEET (GIS) TO BE SUBMITTED TO SECURITIES AND EXCHANGE COMMISSION ANNUALLY.";

"SEC. 10. TAX PROVISIONS. – THE GRANTEE, ITS SUCCESSORS OR ASSIGNEES, SHALL CONTINUE TO BE SUBJECT TO ALL APPLICABLE TAXES, DUTIES, FEES OR CHARGES AND OTHER IMPOSITIONS UNDER REPUBLIC ACT NO. 8424, OTHERWISE KNOWN AS 'THE NATIONAL INTERNAL REVENUE CODE OF 1997', AS AMENDED; REPUBLIC ACT NO. 7160, OTHERWISE KNOWN AS THE 'LOCAL GOVERNMENT CODE OF 1991', AS AMENDED, AND OTHER APPLICABLE LAWS."

- 12. On page 5, delete lines 11 to 14;
- 13.On the same page, line 15 delete the phrase "the said transaction: *Provided, further*, That";
- 14.On page 6, line 21, after the title of the Section, delete the phrase "Except for taxes and customs"; and in line 22 delete the word "duties" and the comma (,);
- 15. Renumber the sections accordingly.

RESPECTFULLY SUBMITTED

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Chairperson Committee on Public Services

JOSEPH VICTOR G. EJERCITO Vice-Chairperson Committee on Public Services

LOREN B. LEGARDA

**RICHARD J. GORDON** 

FRANCIS "Chiz" G. ESCUDERO

Vice-Chairperson Committee on Public Services

Members

PANFILO M. LACSON

JOEL VILLANUEVA

ANTÓNÍO F. TRILLANES IV Sonny

will interpellate.

RISA HONTIVEROS

PIMENTEL III oko

" AQUINO IV

PAOLO BENIGNO "Ba

**Ex-Officio** Members

**RALPH G. RECTO** Senate President Pro-Tempore

JUAN MIGUEL F. ZUBIRI Majority Floor Leader

FRANKLIN M. D Minority Floor Leader

HON. VICENTE C. SOTTO III Senate President

CONGRESS OF THE PHILIPPINES SEVENTEENTH CONGRESS Second Regular Session

## HOUSE OF REPRESENTATIVES

### H. No. 6708

BY REPRESENTATIVES FERRER (L.), SY-ALVARADO, ALVAREZ (F.) AND MARCOLETA, PER COMMITTEE REPORT NO. 489

AN ACT EXTENDING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO ADVANCED MEDIA BROADCASTING SYSTEM, INC., UNDER REPUBLIC ACT NO. 8061, ENTITLED "AN ACT GRANTING THE ADVANCED MEDIA BROADCASTING SYSTEM, INC., A FRANCHISE TO CONSTRUCT, INSTALL, OPERATE AND MAINTAIN RADIO AND TELEVISION BROADCASTING STATIONS IN THE PHILIPPINES"

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Nature and Scope of Franchise. - Subject to the 1 2 provisions of the Philippine Constitution and applicable laws, rules and regulations, the franchise granted to Advanced Media 3 4 Broadcasting System, Inc., hereunder referred to as the grantee, its successor or assignee, under Republic Act No. 8061, to construct, 5 6 install, establish, operate, and maintain for commercial purposes 7 and in the public interest, radio and/or television broadcasting 8 stations, including digital television system, through microwave, 9 satellite or whatever means, as well as the use of any new technology in television and radio systems, with the corresponding technological auxiliaries and facilities, special broadcast and other program and distribution services and relay stations in the Philippines, is hereby extended for another twenty-five (25) years from the effectivity of this Act.

SEC. 2. Manner of Operation of Stations or Facilities. - The 6 stations or facilities of the grantee shall be constructed and 7 operated in a manner as will, at most, result only in the minimum 8 interference on the wavelengths or frequencies of existing stations 9 10 or other stations which may be established by law, without in any 11 way diminishing its own privilege to use its assigned wavelengths or frequencies and the quality of transmission or reception thereon 12 as should maximize rendition of the grantee's services and/or the 13 availability thereof. 14

SEC. 3. Prior Approval of the National Telecommunications 15 Commission. - The grantee shall secure from the National 16 Telecommunications Commission (NTC) the appropriate permits 17 and licenses for the construction and operation of its stations or 18 facilities and shall not use any frequency in the radio/television 19 spectrum without authorization from the NTC. The NTC, however, 20 shall not unreasonably withhold or delay the grant of any such 21 22 authority.

The grantee shall not dispose or lease its facilities except to entities with radio or television broadcasting franchise: *Provided*, That the grantee shall inform and secure written authorization to proceed from the NTC, and report the transaction to the NTC within sixty (60) days after its completion: *Provided*, *further*, That

the NTC shall determine the corresponding sanction for any violation of this provision.

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SEC. 4. Responsibility to the Public. - The grantee shall 3 4 provide adequate public service time to enable the government. through the said broadcasting stations or facilities, to reach the 5 population on important public issues; provide at all times sound 6 and balanced programming; promote public participation such as in 7 community programming; assist in the functions of public 8 information and education; conform to the ethics of honest 9 10 enterprise; and to refrain from broadcasting obscene and indecent 11 language, speech, act or scene; or from disseminating deliberately false information or willful misrepresentation, to the detriment of 12 13 the public interest; or from inciting, encouraging, or assisting in 14 subversive or treasonable acts.

15 SEC. 5. *Right of the Government.* - The radio spectrum is a 16 finite resource that is part of the national patrimony and the use 17 thereof is a privilege conferred upon the grantee by the State and 18 may be withdrawn any time after due process.

19 A special right is hereby reserved to the President of the 20 Philippines, in times of war, rebellion, public peril, calamity, emergency, disaster, or disturbance of peace and order: to 21 22 temporarily take over and operate the stations or facilities of the 23 grantee; to temporarily suspend the operation of any station or 24 facility in the interest of public safety, security and public welfare; 25 or to authorize the temporary use and operation thereof by any 26 agency of the government, upon due compensation to the grantee.

for the use of said stations or facilities during the period when these
shall be so operated.

3 SEC. 6. Term of Franchise. - This franchise shall be in effect 4 for a period of twenty-five (25) years from the effectivity of this Act, 5 unless sooner revoked or cancelled. This franchise shall be deemed 6 *ipso facto* revoked in the event the grantee fails to operate 7 continuously for two (2) years.

SEC. 7. Self-regulation by and Undertaking of the Grantee. -8 9 The grantee shall not require any previous censorship of any 10 speech, play, act or scene, or other matter to be broadcast from its stations, but if any speech, play, act or scene, or other matter should 11 constitute a violation of the law or infringement of a private right. 12 the grantee shall be free from any liability, civil or criminal, for such 13 speech, play, act or scene, or other matter: Provided, That the 14 grantee, during any broadcast, shall cut off the airing of speech, 15 16 play, act or scene, or other matter being broadcast if the tendency thereof is to propose and/or incite treason, rebellion or sedition; or 17 the language used therein or the theme thereof is indecent or 18 immoral: Provided, further, That willful failure to do so shall 19 constitute a valid cause for the revocation or cancellation of this 2021 franchise.

SEC. 8. Warranty in Favor of the National and Local Governments. – The grantee shall hold the national, provincial, city, and municipal governments of the Philippines free from all claims, liabilities, demands, or actions arising out of accidents causing injury to persons or damage to properties, during the construction or operation of the stations of the grantee.

SEC. 9. Sale, Lease, Transfer, Grant of Usufruct, 1 or Assignment of Franchise. - The grantee shall not sell, lease. 2 transfer, grant the usufruct of, nor assign this franchise or the 3 rights and privileges acquired thereunder to any person, firm, 4 company, corporation, or other commercial or legal entity, nor 5 merge with any other corporation or entity, nor the controlling 6 interest of the grantee be transferred, whether as a whole or in part, 7 and whether simultaneously or contemporaneously, to any such 8 person, firm, company, corporation or entity without the prior 9 approval of the Congress of the Philippines: Provided, That 10 Congress shall be informed of any sale, lease, transfer, grant of 11 usufruct, or assignment of franchise or the rights and privileges 12 acquired thereunder, or of the merger or transfer of the controlling 13 interest of the grantee, within sixty (60) days after the completion of 14 the said transaction: Provided, further. That failure to report to 15 Congress such change of ownership shall render the franchise ipso 16 facto revoked: Provided, finally, That any person or entity to which 17 this franchise is sold, transferred or assigned shall be subject to the 18 same conditions, terms, restrictions, and limitations of this Act. 19

SEC. 10. Dispersal of Ownership. - In accordance with the 20 constitutional provision to encourage public participation in public 21 utilities, the grantee shall offer to Filipino citizens at least thirty 22 percent (30%) or a higher percentage that may hereafter be 23 provided by law of its outstanding capital stock in any securities 24 exchange in the Philippines within five (5) years from the 25 commencement of its operations: Provided, That in cases where 26 public offer of shares is not applicable, establishment of cooperatives 27

and application of other methods of encouraging public participation
by citizens and corporations operating public utilities as allowed by
law must be implemented.

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Noncompliance therewith shall render the franchise *ipso facto* revoked.

SEC. 11. Reportorial Requirement. - The grantee shall 6 submit an annual report to the Congress of the Philippines, through 7 the Committee on Legislative Franchises of the House of 8 Representatives and the Committee on Public Services of the 9 Philippine Senate, on its compliance with the terms and conditions 10 of the franchise and on its operations on or before April 30 of every 11 year during the term of its franchise. The reportorial compliance 12 certificate issued by Congress shall be required before any 13 application for permit or certificate is accepted by the NTC. 14

15 SEC. 12. Fine. - Failure of the grantee to submit the 16 requisite annual report to Congress shall be penalized by a fine of 17 five hundred pesos (P500.00) per working day of noncompliance. 18 The fine shall be collected separately by the NTC distinct from the 19 penalties it imposes for noncompliance of its own reportorial 20 requirements.

SEC. 13. Equality Clause. - Except for taxes and customs duties,] any advantage, favor, privilege, exemption, or immunity granted under existing franchises, or which may hereafter be granted for radio and/or television broadcasting, upon prior review and approval of Congress, shall become part of this franchise and shall be accorded immediately and unconditionally to the herein grantee: *Provided*, That the foregoing shall neither apply to nor

affect the provisions of broadcasting franchises concerning
territorial coverage, term, or type of service authorized by the
franchise.

4 SEC. 14. Repealability and Nonexclusivity Clause. - This 5 franchise shall be subject to amendment, alteration, or repeal by the 6 Congress of the Philippines when the public interest so requires and 7 shall not be interpreted as an exclusive grant of the privileges 8 herein provided for.

9 SEC. 15. Separability Clause. - If any of the sections or 10 provisions of this Act is held invalid, all other provisions not 11 affected thereby shall remain valid.

12 SEC. 16. Repealing Clause. - All laws, decrees, orders, 13 resolutions, instructions, rules and regulations, and other issuances 14 or parts thereof which are inconsistent with the provisions of this 15 Act are hereby repealed, amended, or modified accordingly.

16 SEC. 17. Effectivity. - This Act shall take effect fifteen (15) 17 days after its publication in the Official Gazette or in a newspaper of 18 general circulation.

Approved,