CONGRESS OF THE PHILIPPINES SEVENTEENTH CONGRESS Second Regular Session

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SENATE

S. No. 1636

PREPARED AND SUBMITTED BY THE COMMITTEE ON ECONOMIC AFFAIRS, WITH SENATOR GATCHALIAN AS AUTHOR THEREOF

AN ACT REQUIRING PUBLIC TELECOMMUNICATIONS ENTITIES TO PROVIDE NATIONWIDE MOBILE NUMBER PORTABILITY TO SUBSCRIBERS

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

- 1 Section. 1. Short Title. This Act shall be known as
- 2 the "Lifetime Cellphone Number Act".
- 3 Sec. 2. Declaration of Policy. It is the declared policy
- 4 of the State to recognize the primary role of the private
- 5 sector as engine of economic growth and guarantees the right
- 6 of individuals and private groups, including corporations, to
- 7 own, establish and operate economic enterprises. Along with
- 8 this recognition, the 1987 Constitution under its provisions
- 9 on National Economy and Patrimony states that the use of
- 10 property bears a social function where all economic agents



- shall contribute to the common good. The right of corporations to
 own, establish and operate economic enterprises is therefore
 subject to the duty of the State to intervene when the
 common good so demands including the duty to regulate
 the acquisition, ownership, use and disposition of private
 property through the regulation or prohibition of monopolies
- 8 SEC. 3. Guiding Principles for Implementation. This 9 Act declares the following as guiding principles:

and combinations in restraint of trade or unfair competition.

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- 10 (a) The basic premise behind a nationwide mobile
 11 number portability system is to promote competition
 12 between and among public telecommunications entities by
 13 giving consumers the freedom to choose and to respond to
 14 quality, price and other relevant considerations without
 15 changing their mobile numbers whenever they change
 16 service providers.
 - (b) In addition to promoting consumer welfare, mobile number portability will stimulate public telecommunications entities to provide consumers with the best overall value that they can offer. It will also foster technological innovation that

- 1 will lead to even greater demand for telecommunications
- 2 products and services and lead to a virtuous cycle of
- 3 economic growth.
- 4 SEC. 4. Definition of Terms. As used in this Act:
- 5 (a) Donor Provider refers to the public
- 6 telecommunications entity to whose network the mobile
- 7 number belongs at the time the subscriber makes an
- 8 application for porting.
- 9 (b) Mobile Number refers to the number series
- 10 assigned by a public telecommunications entity to its
- 11 postpaid and/or prepaid subscribers.
- 12 (c) Mobile Number Portability or MNP refers to the
- 13 ability of a postpaid subscriber who has no existing financial
- 14 obligation to the Donor Provider arising from a subscription
- 15 contract under a postpaid plan, or a prepaid subscriber, to
- 16 either retain an existing mobile number when moving from
- 17 one public telecommunications entity to another, or to
- 18 change subscription from postpaid to prepaid or from
- 19 prepaid to postpaid, without impairment of the standards of

- 1 quality, reliability or convenience prescribed by the National
- 2 Telecommunications Commission.
- 3 (d) Mobile Postpaid Subscriber refers to any person,
- 4 natural or juridical, who avails of the mobile telecommunications
- 5 service under a prior arrangement with a public
- 6 telecommunications entity. The subscriber is billed after the
- 7 fact, according to the use of mobile services at the end of the
- 8 monthly billing cycle.
- 9 (e) Mobile Prepaid Subscriber refers to any person,
- 10 natural or juridical, who avails of the mobile telecommunications
- 11 service from a public telecommunications entity by purchasing
- 12 credit in advance of service use. The purchased credit is used
- 13 to pay for mobile phone services at the point the service is
- 14 accessed or consumed.
- 15 (f) Porting Application refers to an application made
- by a mobile subscriber to the Recipient Provider to move a
- 17 mobile number from the Donor Provider.
- 18 (g) Porting Process refers to the process by which a
- 19 subscriber moves a mobile number from a Donor Provider to

- 1 a Recipient Provider. In no case shall the entire porting
- 2 process take more than twenty-four (24) hours.
- 3 (h) Public Telecommunications Entity or PTE refers to
- 4 any duly enfranchised and authorized public
- 5 telecommunications entity that offers voice, short messaging
- 6 service (SMS or text), mobile data, value added services
- 7 (VAS) or any other telecommunications services to the public
- 8 for a fee.
- 9 (i) Recipient Provider refers to the public
- 10 telecommunications entity that will be providing mobile
- 11 telecommunications service to the subscriber after porting.
- 12 (j) Subscriber refers to any person, natural or juridical,
- 13 who avails of the mobile telecommunications service from a
- 14 public telecommunications entity.
- 15 Sec. 5. Obligation of Public Telecommunications Entities
- 16 to Provide Mobile Number Portability; Limitation. It shall
- be the obligation of every PTE to provide nationwide MNP to
- 18 all mobile subscribers, whether postpaid or prepaid. In no
- 19 case, under penalty of law as provided hereunder, shall the

1 benefits of MNP to a mobile subscriber who has decided to 2 either switch from one PTE to another, or to change 3 subscription from postpaid to prepaid or from prepaid to 4 postpaid, be delayed, withheld, refused or otherwise not 5 delivered by more than twenty-four (24) hours from the time 6 such mobile subscriber completes his or her porting 7 application: Provided, That a subscriber shall be allowed to 8 port the same number from one PTE to another only after 9 the lapse of sixty (60) days from the completion of the last 10 porting process.

11 Sec. 6. Obligation of Public Telecommunications Entities to Set Up a Mechanism for Mobile Number Portability. – Every 12 13 PTE shall, within six (6) months from the promulgation of 14 implementing rules and regulations of this Act, set up a 15 mechanism for the purpose of implementing MNP. It shall 16 interconnect directly or indirectly with the infrastructure, 17 facilities, systems or equipment of other PTEs and not install 18 network features, functions or capabilities that will impede 19 the implementation of a nationwide MNP system. It shall 20 also provide subscribers sufficient and relevant information

- 1 on MNP including, but not limited to, its features, the
- 2 porting application requirements, and the porting process.
- 3 The cost of carrying out the obligation under this
- 4 section shall not, directly or indirectly, be passed on to the
- 5 subscribers.
- 6 SEC. 7. Obligation of the Recipient Provider. The
- 7 Recipient Provider shall complete the porting process within
- 8 a period of twenty-four (24) hours from the time of receipt
- 9 of the mobile number porting application from the
- 10 subscriber.
- Within such 24-hour period, it must transmit the
- 12 mobile number porting application to the Donor Provider for
- the purpose of clearing the mobile number for porting. Upon
- 14 notification that the mobile number has been cleared for
- 15 porting, it shall immediately activate the subscriber's ported
- 16 number under its network.
- 17 Sec. 8. Obligation of the Donor Provider. The Donor
- 18 Provider shall, within the same 24-hour period provided
- 19 under Section 7 of this Act, clear the mobile number for

- 1 porting. It shall however continue to provide all subscribed
- 2 telecommunications services to the subscriber until the
- 3 mobile number has been completely ported to the Recipient
- 4 Provider. The porting process shall be deemed complete upon
- 5 the subsequent activation of the mobile number under the
- 6 network of the Recipient Provider.
- 7 If the mobile number sought to be ported has any pre-
- 8 existing obligation arising from a subscription contract with
- 9 the Donor Provider, such provider shall give the subscriber a
- 10 period of not more than three (3) days from the time of
- 11 receipt of the mobile number porting application to settle the
- 12 outstanding obligation. Upon full payment, the Donor
- 13 Provider shall immediately notify the Recipient Provider
- that the mobile number is cleared for porting.
- Without prejudice to an existing reasonable minimum
- 16 contractual period, the Donor Providers shall not impose
- 17 conditions and procedures for contract termination or for
- 18 completion of a porting application which have the effect of
- 19 serving as a disincentive or deterrent against moving to a
- 20 different service provider.

- 1 SEC. 9. Cost of Mobile Number Portability. Every PTE
- 2 shall provide mobile number portability to subscribers
- 3 completely free of charge.
- 4 SEC. 10. Non-imposition of Interconnection Fee or Charge.
- 5 No interconnection fee or charge shall be imposed by any
- 6 PTE for domestic calls and SMS made by a subscriber after
- 7 the effectivity of this Act.
- 8 SEC. 11. Privacy of Data. PTEs and other third party
- 9 entities to whom mobile numbers, or other classes of
- 10 personal information have been disclosed, shall maintain the
- 11 confidentiality of the information obtained, and shall not
- 12 monitor or disclose the contents of any usage transaction
- 13 contained within the databases under its control, except to
- 14 the extent necessary for the purpose of maintaining compliance
- 15 with the provisions of this Act and its implementing rules
- 16 and regulations.
- The information gathered by PTEs and other third
- 18 party entities under the provisions of this Act shall be
- 19 subject to the provisions of Republic Act No. 10173,

- 1 otherwise known as the "Data Privacy Act of 2012", and its
- 2 implementing rules and regulations.
- 3 SEC. 12. Penalties. For every failure to comply with,
- 4 or for every instance of violation of any provision of this Act,
- 5 the PTE shall pay a fine of not less than One hundred
- 6 thousand pesos (P100,000.00) up to Three hundred thousand
- 7 pesos (P300,000.00) for the first offense, and a fine of not less
- 8 than Four hundred thousand pesos (P400,000.00) up to
- 9 Six hundred thousand pesos (P600,000.00) for the second
- offense. In case of a subsequent offense, the penalty shall be
- 11 a fine of not less than Seven hundred thousand pesos
- 12 (P700,000.00) up to One million pesos (P1,000,000.00) and
- 13 revocation of the PTE's franchise to operate.
- 14 Sec. 13. Implementing Rules and Regulations (IRR). –
- Within ninety (90) days from the effectivity of this Act, the
- 16 National Telecommunications Comission, as the government
- 17 entity mandated to implement nationwide MNP, shall
- 18 coordinate with the Department of Information and
- 19 Communications Technology, the National Privacy
- 20 Commission, the Philippine Competition Commission, and

- 1 other concerned agencies, and promulgate rules and
- 2 regulations and other issuances as may be necessary to
- 3 ensure the effective implementation of this Act.
- Within six (6) months from the promulgation of the
- 5 rules and regulations, the PTEs shall comply with the
- 6 provisions of this Act and set up a mechanism for the
- 7 purpose of implementing nationwide MNP.
- 8 The rules and regulations shall provide an expeditious
- 9 framework to govern all relevant aspects of MNP including,
- 10 but not limited to, the following factors: (1) the most
- 11 appropriate, efficient and cost-effective porting scheme to be
- 12 adopted; (2) the specific rights and obligations of mobile
- 13 subscribers, the Donor and Recipient Providers, and other
- parties to the porting process; (3) the coordinated procedure
- 15 to be followed by each party in processing a mobile number
- 16 porting application, including a scheme for porting notifications
- as may be required and the specific time limits given to every
- 18 party to complete the required steps in the entire porting
- 19 process which process shall, in no case, exceed twenty-four
- 20 (24) hours: and, (4) the measures to ensure the least amount

- of disruption of service to the consumer when implementing mobile number portability.
- 3 SEC. 14. Separability Clause. If any provision of this
 4 Act is held invalid or unconstitutional, the other provisions
 5 not affected thereby shall remain in full force and effect.
- SEC. 15. Repealing Clause. All laws, decrees, executive orders, proclamations, rules and regulations, and issuances, or parts thereof which are inconsistent with the provisions of this Act, are hereby repealed, amended or modified accordingly.
- SEC. 16. Effectivity Clause. This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in at least two (2) newspapers of general circulation.

Approved,