

SEVENTEENTH CONGRESS OF THE )  
REPUBLIC OF THE PHILIPPINES )  
Second Regular Session )



'18 MAR 12 P6:25

SENATE  
S. No. 1739

RECEIVED BY: \_\_\_\_\_

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Introduced by Senator Ralph G. Recto

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AN ACT  
AMENDING SECTIONS 4, 5, 6, 7, 8, 11, 12, 18, 19 AND 21 OF REPUBLIC ACT NO. 10591 OTHERWISE KNOWN AS "*THE COMPREHENSIVE FIREARMS AND AMMUNITION REGULATION ACT*"

EXPLANATORY NOTE

Republic Act No. 10591 otherwise known as the "Comprehensive Firearms and Ammunition Regulation Act" recognizes (a) the right of qualified private citizens to self-defense through the use of licensed firearms; and, (b) the need to provide legal support to law enforcement agencies in their campaign against crime, stop the proliferation of illegal firearms or weapons and the illegal manufacture of firearms or weapons, ammunition and parts thereof.

The intention of RA 10591 is to account and register firearms in accordance with the requirements of state laws and regulations. Included are provisions that regulate the manufacture, import and export of firearms and its essential accessories. However, it appears that certain provisions of the statute were, intentionally or unintentionally, too rigid and rendered it unreasonably difficult for private citizens to own or use licensed firearms.

In as much as individual gun owners have responsibilities, they also have rights recognized by the Act itself that should not be unreasonably deprived. Hence, this bill proposes the rationalizing of certain provisions of the existing law so that individuals will not be unduly deprived to legally own firearms and, consequently, to defend themselves, their loved ones and their property.

In summary, the proposed measure seeks to achieve the following:

1. Rationalize the standards and requisites for issuance of and obtaining a License to Own and Possess Firearms (LTOPF);
2. Expand the provision on the ownership of firearms and ammunition by a juridical entity;
3. Clarify the ownership of firearms by the National Government of firearms;
4. Decentralize the issuance the approval and issuance of LTOPFs;
5. Further clarify the provision on registration of firearms;

6. Broaden the provision on the license to possess ammunition;
7. Specify the validity of the permit to transport firearms for use in training, sports and competitions;
8. Extend the validity of the permit to carry, LTOPF and registration of firearms;
9. Streamline the registration and renewal process; and,
10. Simplify the provisions on the sale and registration, transport and delivery of firearms and sale of ammunition during election period.

Given the foregoing ends, the approval of this bill is earnestly sought.



**RALPH G. RECTO**

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AMMUNITION REGULATION ACT*"

*Be it enacted in the Senate and House of Representatives of the Philippines in Congress  
assembled:*

1 SECTION 1. Section 4 of Republic Act No. 10591 is hereby amended to read as follows:  
2

3 "Sec. 4. *Standards and Requisites for Issuance of and*  
4 *Obtaining a License to Own and Possess Firearms.* – In order to  
5 qualify [and acquire a license] to own and possess a **REGISTERED**  
6 firearm, [or] firearms and ammunition, the applicant must be a Filipino  
7 resident, **OF SOUND MIND**, at least twenty-one (21) years old, [and]  
8 has gainful work, occupation or business, or has filed an Income Tax  
9 Return (ITR) for the preceding year as proof of income, profession,  
10 business or occupation, **AND MUST BE SHOWN TO NOT BE**  
11 **UNDER THE INFLUENCE OF PROHIBITED NARCOTICS.**  
12

13 THE APPLICATION, ALONG WITH THE REQUIRED  
14 SUPPORTING DOCUMENTS AND CLEARANCES AS MAY BE  
15 PROVIDED IN THE IMPLEMENTING RULES AND  
16 REGULATIONS OF THIS ACT, SHALL BE SUBMITTED TO  
17 THE FEO OR TO SUCH OTHER PNP OFFICES WHICH THE  
18 CHIEF, PNP MAY DESIGNATE FOR THE PROCESSING  
19 THEREOF; PROVIDED THAT, ONLY SUCH DOCUMENTS  
20 AND CLEARANCES SUFFICIENT TO ESTABLISH THE  
21 IDENTITY AND PROVE THE QUALIFICATION OF THE  
22 APPLICANT SHALL BE REQUIRED; PROVIDED FURTHER  
23 THAT, PERSONS CONVICTED BY FINAL JUDGEMENT OF A  
24 CRIME INVOLVING MORAL TURPITUDE ARE NOT  
25 QUALIFIED TO OWN AND POSSESS FIREARMS UNLESS  
26 ABSOLUTELY PARDONED BY THE PRESIDENT; PROVIDED  
27 FINALLY THAT, THE PENDENCY OF A CRIMINAL CASE  
28 SHALL NOT SERVE AS A BAR FOR THE ISSUANCE OF  
29 LICENSE TO OWN AND POSSESS FIREARMS AND  
30 AMMUNITION, EXCEPT IN CASES WHERE THERE IS A  
31 FINDING OF PROBABLE CAUSE FOR THE COMMISSION OF



1                   **A CRIME AND THE COMMISSION OF SUCH CRIME**  
2                   **INVOLVES THE USE OF A FIREARM.**

3  
4                   [In addition, the applicant shall submit the following  
5 certification issued by appropriate authorities attesting the following:

6                   (a) The applicant has not been convicted of any crime involving moral  
7 turpitude;

8                   (b) The applicant has passed the psychiatric test administered by a  
9 PNP-accredited psychologist or psychiatrist;

10                  (c) The applicant has passed the drug test conducted by an accredited  
11 and authorized drug testing laboratory or clinic;

12                  (d) The applicant has passed a gun safety seminar which is  
13 administered by the PNP or a registered and authorized gun club;

14                  (e) The applicant has filed in writing the application to possess a  
15 registered firearm which shall state the personal circumstances of the  
16 applicant;

17                  (f) The applicant must present a police clearance from the city or  
18 municipality police office; and

19                  (g) The applicant has not been convicted or is currently an accused in a  
20 pending criminal case before any court of law for a crime that is  
21 punishable with a penalty of more than two (2) years.

22                  For purposes of this Act, an acquittal or permanent dismissal of a  
23 criminal case before the courts of law shall qualify the accused thereof  
24 to qualify and acquire a license.]

25                  The applicant shall pay the reasonable licensing fees as may be  
26 provided in the implementing rules and regulations of this Act.

27  
28                  An applicant who intends to possess a firearm owned by a  
29 juridical entity shall submit his/her duty detail order to the FEO of the  
30 PNP.”

31  
32                  **SEC. 2.** Section 5 of Republic Act No. 10591 is hereby amended to read as follows:  
33

34                  “**Sec. 5. Ownership of Firearms and Ammunition by a**  
35                  **Juridical Entity.** – A juridical person maintaining its own security force,  
36                  **SHOOTING RANGES ACCREDITED BY THE PNP, SCHOOLS**  
37                  **OFFERING MARKSMANSHIP TRAINING, MANUFACTURERS**  
38                  **NEEDING FIREARMS AND AMMUNITION FOR TESTING,**  
39                  **AND FACILITIES FOR RESEARCH AND DEVELOPMENT** may  
40                  be issued a regular license to own and possess firearms and ammunition  
41                  under the following conditions:  
42

1 a) It must be Filipino-owned and duly registered with the  
2 Securities and Exchange Commission (SEC);

3  
4 b) It is current, operational and a continuing concern;

5  
6 c) It has [completed and] submitted all [its] reportorial  
7 requirements **OF THE VARIOUS REGULATORY AGENCIES OF**  
8 **THE GOVERNMENT INCLUDING BUT NOT LIMITED** to the  
9 SEC; and,

10  
11 d) It has [paid all its income taxes for the year] **NO TAX**  
12 **LIABILITIES TO THE GOVERNMENT**, as duly certified by the  
13 Bureau of Internal Revenue.

14  
15 **THE APPLICATION OF JURIDICAL ENTITIES, WHICH**  
16 **SHALL INCLUDE PRIVATE SECURITY AGENCIES AND LGUS**  
17 **SUBJECT TO ADDITIONAL REQUIREMENTS AS MAY BE**  
18 **REQUIRED BY THE CHIEF OF THE PNP, AND THE**  
19 **REQUIRED DOCUMENTS AND CLEARANCES AS PROVIDED**  
20 **IN THE IMPLEMENTING RULES AND REGULATIONS OF**  
21 **THIS ACT SHALL BE SUBMITTED TO THE FEO OR TO SUCH**  
22 **OTHER OFFICES WHICH THE CHIEF, PNP MAY DESIGNATE**  
23 **FOR THE PROCESSING THEREOF; PROVIDED THAT, ONLY**  
24 **SUCH DOCUMENTS AND CLEARANCES SUFFICIENT TO**  
25 **ESTABLISH THE EXISTENCE AND PROVE THE**  
26 **QUALIFICATIONS OF THE APPLICANT SHALL BE**  
27 **REQUIRED.**

28  
29 The application shall be made in the name of the juridical person  
30 represented by its President or any of its officers mentioned below as  
31 duly authorized in a board resolution to that effect; *Provided*, That the  
32 officer applying for the juridical entity, shall possess all of the  
33 qualifications **AND NONE OF THE DISQUALIFICATIONS** required  
34 of a citizen applying for a license to possess firearms.

35  
36 Other corporate officers eligible to represent the juridical person  
37 are: the vice president, treasurer, and [board] secretary.

38  
39 **SEC. 3.** Section 6 of Republic Act No. 10591 is hereby amended to read as follows:

40  
41 **“Sec. 6. Ownership of Firearms by the [National] Government.**  
42 **– All firearms owned by the [National] DIFFERENT**  
43 **DEPARTMENTS, BUREAUS, OFFICES, AGENCIES AND**  
44 **INSTRUMENTALITIES OF THE GOVERNMENT, INCLUDING**  
45 **LGUS AND GOCCS, shall be registered with the FEO of the PNP in**  
46 **the name of the Republic of the Philippines. Such registration shall be**  
47 **exempt from all [duties] FEES and [taxes] CHARGES that may**  
48 **otherwise be [levied on other authorized owners of firearms]**  
49 **COLLECTED FROM INDIVIDUALS AND PRIVATE**  
50 **JURIDICAL ENTITIES PURSUANT TO THIS ACT.** For reason of



1 national security, firearms of the Armed Forces of the Philippines (AFP),  
2 Coast Guard and other law enforcement agencies shall only be reported  
3 to the FEO of the PNP.”  
4

5 **SEC. 4.** Section 7 of Republic Act No. 10591 is hereby amended to read as follows:  
6

7 “**SEC. 7. *Carrying of Firearms Outside of Residence or Place of***  
8 ***Business.*** – A permit to carry firearms outside of residence shall be issued by  
9 the Chief of the PNP or his/her duly authorized representative to any  
10 qualified person whose life is under actual threat or his/her life is in imminent  
11 danger due to the nature of his/her profession, occupation or business.  
12 **PROVIDED, THAT SUCH PERMIT SHALL BE RENEWED EVERY**  
13 **FOUR (4) YEARS RECKONED FROM THE BIRTHDATE OF THE**  
14 **APPLICANT, UNLESS SOONER REVOKED OR SUSPENDED.**

15 x x x  
16

17 **SEC. 5.** Section 8 of Republic Act No. 10591 is hereby amended to read as follows:  
18

19 “**Sec 8. *Authority to Issue License.*** – [The Chief of the PNP,  
20 through the FEO of the PNP, shall issue licenses to qualified individuals  
21 and to cause the registration of firearms.] **UNLESS OTHERWISE**  
22 **DESIGNATED BY THE CHIEF OF THE PNP TO SOME OTHER**  
23 **PNP OFFICE, THE AUTHORITY TO APPROVE THE**  
24 **ISSUANCE OF LICENSE TO OWN AND POSSESS FIREARMS,**  
25 **AND PROCESS THE APPLICATIONS FOR THE**  
26 **REGISTRATION THEREOF, SHALL BE VESTED IN THE FEO**  
27 **UNDER THE SUPERVISION OF THE CHIEF OF THE PNP.**  
28 **UPON APPROVAL, THE LICENSE AND CERTIFICATE OF**  
29 **REGISTRATION SHALL BE ISSUED BY THE FEO OR SUCH**  
30 **OTHER OFFICES WHICH THE CHIEF, PNP MAY DESIGNATE**  
31 **FOR THE PROCESSING THEREOF, AS THE CASE MAY BE, IN**  
32 **SUCH FORM PRESCRIBED BY THE CHIEF OF THE PNP.”**  
33

34 **SEC. 6.** Section 11 of Republic Act No. 10591 is hereby amended to read as follows:  
35

36 “**Sec 11. *Registration of Firearms.*** – [The] Licensed [*citizen*]  
37 **INDIVIDUALS** or licensed juridical [entity] **ENTITIES** shall register  
38 [his/her/its] **THEIR** firearms [so purchased] **ACQUIRED FROM**  
39 **LEGAL SOURCES** with the FEO of the PNP in accordance with the  
40 type of license [such licensed citizen or licensed juridical entity  
41 possesses] **ISSUED TO SUCH INDIVIDUAL OR ENTITY.** [A] The  
42 certificate of registration [of the firearm] shall be issued upon payment of  
43 reasonable fees.  
44

45 For **THE** purpose[s] of this Act, registration **SHALL** refer[s] to  
46 the application, approval, record-keeping and monitoring of firearms  
47 with the FEO of the PNP in accordance with the type of license issued to  
48 any person under [Section 9] **THE PERTINENT PROVISIONS** of this  
49 Act.”  
50

51 **SEC. 7.** Section 12 of Republic Act No. 10591 is hereby amended to read as follows:

1  
2                    “Sec 12. *License to Possess Ammunition Necessarily Included.*  
3 – The licenses granted to qualified citizens or juridical entities as  
4 provided in Section 9 of this Act shall include the license to possess  
5 ammunition [with a maximum of fifty (50) rounds for each registered  
6 firearm: *Provided*, That the FEO of the PNP may allow more  
7 ammunition to be possessed by licensed sports shooters] **OF THE**  
8 **CALIBER OF THE QUALIFIED CITIZEN’S REGISTERED**  
9 **FIREARM.**

10  
11 **SEC. 8.** Section 18 of Republic Act No. 10591 is hereby amended to read as follows:  
12

13                    “Sec 18. *Firearms for Use in Training, Sports and Competitions.* – A  
14 qualified individual shall apply for a permit to transport for his/her registered  
15 firearm/s from his/her residence to the firing range/s and competition sites as may  
16 be warranted: **PROVIDED, THAT SUCH PERMIT TO TRANSPORT**  
17 **SHALL BE VALID FOR THREE (3) MONTHS OR LONGER AS MAY BE**  
18 **PROVIDED IN THE IMPLEMENTING RULES AND REGULATIONS OF**  
19 **THIS ACT.”**

20  
21 **SEC. 9.** Section 19 of Republic Act No. 10591 is hereby amended to read as follows:  
22

23                    “Sec 19. *Renewal of Licenses and Registration.* – All types of  
24 licenses to possess a firearm shall be renewed every [two (2)] **FOUR (4)**  
25 years **RECKONED FROM THE BIRTHDATE OF THE**  
26 **LICENSEE, UNLESS SOONER REVOKED OR SUSPENDED.**  
27 [Failure to renew the license on or before the date of its expiration shall  
28 cause the revocation of the license and of the registration of the firearm/s  
29 under said licensee.]  
30

31                    The registration of firearm shall be renewed every four (4)  
32 years **RECKONED FROM THE BIRTHDATE OF THE**  
33 **LICENSEE.** Failure to renew the registration [of the firearm on or  
34 before the date of expiration shall cause the revocation of the license of  
35 the firearm] **SHALL RESULT IN THE PENALTIES FOR THE**  
36 **LATE REGISTRATION OF FIREARMS AND OTHER**  
37 **SANCTIONS AS MAY BE PROVIDED IN THE IMPLEMENTING**  
38 **RULES AND REGULATIONS OF THIS ACT.** [The said firearm  
39 shall be confiscated or forfeited in favor of the government after due  
40 process.]  
41

42                    [The failure to renew a license or registration within the periods  
43 stated above on two (2) occasions shall cause the holder of the firearm to  
44 be perpetually disqualified from applying for any firearm license. The  
45 application for the renewal of the license or registration may be  
46 submitted to the FEO of the PNP, within six (6) months before the date  
47 of the expiration of such license or registration.]  
48

49                    **LICENSES AND REGISTRATIONS SHOULD BE**  
50 **RENEWED PRIOR TO ITS EXPIRATION: PROVIDED, THAT**



1 EVEN BEYOND SUCH EXPIRATION, LICENSES AND  
2 REGISTRATIONS MAY BE RENEWED BASED ON VALID AND  
3 MERITORIOUS GROUNDS AS MAY BE ALLOWED BY THE  
4 CHIEF OF THE PNP, UNDER CONDITIONS AS MAY BE  
5 PROVIDED IN THE IMPLEMENTING RULES AND  
6 REGULATIONS OF THIS ACT.  
7

8 UNLESS THE HOLDER OF A LICENSE AND/OR  
9 REGISTRATION HAS VIOLATED ANY OF THE PROVISIONS  
10 OF THIS ACT AND ITS IMPLEMENTING RULES AND  
11 REGULATIONS OR HAS LOST THE QUALIFICATIONS OR  
12 GAINED THE DISQUALIFICATIONS IN THIS ACT, RENEWAL  
13 OF LICENSE TO OWN AND POSSESS FIREARMS AND  
14 REGISTRATION SHALL BE RENEWED AUTOMATICALLY  
15 UPON FILING OF RENEWAL FORM AND PAYMENT.  
16

17 THE FEO OF THE PNP SHALL BE MANDATED TO  
18 DEVELOP AND OPERATE AN ONLINE RENEWAL SYSTEM  
19 TO ENSURE THE EFFICIENCY OF THE RENEWAL PROCESS  
20 AND PROVIDE CONVENIENCE TO THE PUBLIC.”  
21

22 **SEC. 10.** Section 21 of Republic Act No. 10591 is hereby amended to read as follows:  
23

24 “*Sec 21. Acquisition or Purchase and Sale of Firearms and*  
25 *Ammunition.* – Firearms and ammunition may only be acquired or  
26 purchased from authorized dealers, importers or local manufacturers and  
27 may be transferred or sold only from a licensed citizen or licensed  
28 juridical entity to another licensed citizen or licensed juridical entity;  
29 *Provided,* That during election periods, [the] sale and registration of  
30 firearms, [and] **SALE OF** ammunition and the issuance of corresponding  
31 licenses to citizens shall be allowed on the condition that the transport or  
32 delivery [thereof] **OF FIREARMS** shall strictly comply with the  
33 issuances, resolutions, rules and regulations promulgated by the  
34 Commission on Elections (**COMELEC**); **PROVIDED FURTHER,**  
35 **THAT THE TRANSPORT OR DELIVERY OF FIREARMS TO**  
36 **PLACES IDENTIFIED BY THE PNP AS ELECTION “HOT-**  
37 **SPOTS” MAY BE, AT ANY TIME, SUSPENDED BY THE**  
38 **COMELEC.”**  
39

40 **SEC. 11. *Implementing Rules and Regulations.*** - Within one hundred twenty (120) days  
41 from the effectivity of this Act, the Chief of the PNP, after public hearings and consultation with  
42 concerned sectors of society shall formulate the necessary rules and regulations for the effective  
43 implementation of this Act to be published in at least two (2) national newspapers of general  
44 circulation.

45 **SEC. 12. *Repealing Clause.*** – All laws, presidential decrees and issuances, executive  
46 orders, rules and regulations or parts thereof inconsistent with the provisions of this Act are  
47 hereby repealed or modified accordingly.



1           **SEC. 13. *Separability Clause.*** – Any portion of this Act that may be declared  
2 unconstitutional shall not have the effect of nullifying other portions or provisions hereof as such  
3 remaining provisions can still subsist and be given effect.

4  
5           **SEC. 14. *Effectivity.*** – This Act shall take effect fifteen (15) days following its  
6 publication in the Official Gazette or in a newspaper of general circulation in the Philippines.

*Approved,*