# SEVENTEENTH CONGRESS OF THE PROPERTY (SEPUBLIC OF THE PHILIPPINES ) Thind | Regular Session |

18 JUL 31 MO:35

### SENATE

COMMITTEE REPORT NO. 403

Re: House Bill No. 6741

Recommending its approval with amendments.

Sponsor: Senator Escudero

#### **MR. PRESIDENT:**

The Committees on Education, Arts and Culture, Ways and Means and Finance to which was referred House Bill No. 6741, introduced by Rep. Lobregat, C., et. al., entitled:

# "AN ACT CONVERTING THE ZAMBOANGA CITY STATE POLYTECHNIC COLLEGE INTO A STATE UNIVERSITY TO BE KNOWN AS THE ZAMBOANGA PENINSULA POLYTECHNIC STATE UNIVERSITY, AND APPROPRIATING FUNDS THEREFOR"

have considered the same and have the honor to report it back to the Senate with the recommendation that it be approved with the following amendments:

- 1. ON PAGE 11, LINES 1-2, REMOVE THE PHRASE "IF QUALIFIED".
- 2. ON PAGE 11, LINE 10, DELETE THE PHRASE "OF THE UNIVERSITY WITHIN SIX (6) MONTHS FROM THE DATE OF VACANCY" AND THE COMMA (,) AFTER "OFFICER-IN-CHARGE (OIC)".
- 3. ON PAGE 11, LINE 11, INSERT THE PHRASE **"OF THE UNIVERSITY"** AFTER THE WORD "PRESIDENT".

4. ON PAGE 11, LINES 11-12, SECTION 10, REPLACE THE SENTENCE "THE SUCCESSOR OR THE OIC SHALL SERVE ONLY FOR THE UNEXPIRED PORTION OF THE TERM." WITH "WITHIN SIX (6) MONTHS FROM THE DATE OF VACANCY, THE BOARD SHALL CONSTITUTE A SEARCH COMMITTEE FOR THE PRESIDENCY."

THE PARAGRAPH SHALL NOW READ AS FOLLOWS:

IN CASE OF VACANCY IN THE OFFICE OF THE PRESIDENT BY REASON OF DEATH, COMPULSORY RETIREMENT, RESIGNATION, REMOVAL FOR CAUSE OR INCAPACITY OF THE PRESIDENT TO PERFORM THE FUNCTIONS OF THE OFFICE, THE BOARD SHALL DESIGNATE AN OFFICER-IN-CHARGE (OIC) PENDING THE APPOINTMENT OF A NEW PRESIDENT OF THE UNIVERSITY. WITHIN SIX (6) MONTHS FROM THE DATE OF VACANCY, THE BOARD SHALL CONSTITUTE A SEARCH COMMITTEE FOR THE PRESIDENCY.

- 5. ON PAGE 11, BETWEEN LINES 12 AND 13, INSERT A NEW PARAGRAPH: "IN CASE OF VACANCY IN THE OFFICE OF THE PRESIDENT AS MENTIONED IN THE IMMEDIATELY PRECEDING PARAGRAPH, HIS SUCCESSOR SHALL HOLD OFFICE FOR THE UNEXPIRED TERM."
- 6. ON PAGE 13, LINES 26-27, DELETE THE PHRASE "INCLUDING THOSE OF THE EXTENSION CAMPUS IN THE MUNICIPALITY OF KABASALAN IN THE PROVINCE OF ZAMBOANGA SIBUGAY" AND THE COMMA (,) THEREAFTER.
- 7. ON PAGE 14, LINES 6-7, DELETE THE PHRASE "AND ITS CAMPUSES AND EXTENSION CENTERS".
- 8. ON PAGE 16, LINE 12, REPLACE THE COLON (:) WITH A **PERIOD (.)** BEFORE THE WORD "PROVIDED". THEN DELETE THE SENTENCES STARTING FROM "PROVIDED" ON THE SAME LINE TO LINE 27 AND LINES 1-13 ON PAGE 17.

### Respectfully submitted:

SEN. FRANCIS G. ESCUDERO

Chairperson, Committee on Education, Arts and Culture Member, Committees on Ways and Means; and Finance SEN, LOREN B. LEGARDA

Chairperson, Committee on Finance Vice Chairperson, Committee on Ways and Means
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SEN. SONNY M. ANGARA

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SEN. FRANCIS "KIKO" PANGILINAN

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SEN. FRANKLIN M. DRILON Senate Minority Floor Leader SEN. JUAN MIGUEL "MIGZ" F. ZUBIRI
Senate Majority Floor Leader

**SEN. RALPH G. RECTO** 

Senate President Pro-Tempore

HON. VICENTE C. SOTTO III

Senate President

CONGRESS OF THE PHILIPPINES SEVENTEENTH CONGRESS Second Regular Session

## HOUSE OF REPRESENTATIVES

#### H. No. 6741

BY REPRESENTATIVES LOBREGAT, HOFER, NOGRALES (K.A.), CUA AND DALIPE, PER COMMITTEE REPORT NO. 497

AN ACT CONVERTING THE ZAMBOANGA CITY STATE POLYTECHNIC COLLEGE INTO STATE UNIVERSITY TO BE KNOWN AS THE ZAMBOANGA PENINSULA POLYTECHNIC STATE UNIVERSITY. AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 SECTION 1. Conversion. - The Zamboanga City State

2 Polytechnic College in the City of Zamboanga is hereby converted

3 into a state university to be known as the Zamboanga Peninsula

4 Polytechnic State University, hereinafter referred to as the

5 University.

The University may establish regular campuses, branches,

7 and external campuses and programs upon the effectivity of this

8 Act.

9 SEC. 2. Purpose of the University. - The University shall be

10 an institution of higher learning which leads in dynamic, unique

11 and distinct academic standards in technology education,

advancement of innovations and discoveries through science and technology researchers, instructions, advance graduate and professional education and training and other related undertakings supportive to technology and higher than minimum standards set

5 by the Commission on Higher Education (CHED).

SEC. 3. General Mandate. — The University shall have the mandate to conduct technology researches for commercialization purposes, linkages with industries and manufacturers, and shall have the sole authority to determine the details of program success in terms of its collaboration and partnership with other agencies and industries, domestic or foreign.

SEC. 4. Academic Freedom and Institutional Autonomy. — The University shall enjoy academic freedom and institutional autonomy, pursuant to paragraph 2, Section 5 of Article XIV of the Constitution.

SEC. 5. Curricular Offerings. - The University shall offer advance and graduate studies, undergraduate and diploma programs and short-term technical programs within the purview of its area of specialization as its Board of Regents may deem necessary to carry out its objectives in order to meet the needs of its service area and demands for global competitiveness.

The University may operate a reasonably-sized laboratory school under its College of Education.

SEC. 6. Administration. - The University shall have the general powers of a corporation set forth in Batas Pambansa Blg. 68, as amended, otherwise known as "The Corporation Code of the Philippines". The administration of the University and the

exercise of its corporate powers shall be vested exclusively in the

2	Board of Regents and the President of the University.
3	SEC. 7. The Governing Board The governing body of the
4	University shall be the Board of Regents, hereinafter referred to as
5	the Board, which shall be composed of the following:
6	(a) The Chairperson of the CHED, Chairperson;
7	(b) The President of the University, Vice Chairperson;
8	(c) The Chairperson of the Committee on Education, Arts and
9	Culture of the Senate, member;
10	(d) The Chairperson of the Committee on Higher and
11	Technical Education of the House of Representatives, member;
12	(e) The Regional Director of the National Economic and
13	Development Authority in Region IX, member;
14	(f) The Regional Director of the Department of Science and
15	Technology in Region IX, member;
16	(g) The President of the federation of faculty associations of
17	the University, member;
18	(h) The President of the federation of student councils of the
19	University, member;
20	(i) The President of the federation of alumni associations of
21	the University, member; and
22	(j) Two (2) prominent citizens from the private sector who
23	have distinguished themselves in their profession or fields of
24	specialization, members.
25	The Board shall appoint the (2) prominent citizens from
26	among a list of at least five (5) qualified persons in the Province of
27	Zamboanga where the University and its campuses are located, as

recommended by a search committee constituted by the President of the University, in consultation with the Chairperson of the CHED and the other members of the Board, based on the standards and qualifications for the position.

The term of office of the President of the federation of faculty associations, the President of the federation of student councils, and the President of the federation of alumni associations shall be coterminous with their respective terms of office, as set forth in their respective constitutions and bylaws.

The two (2) prominent citizens shall serve for a term of two (2) years from the date of appointment.

- SEC. 8. Powers and Duties of the Board of Regents. In addition to its general powers of administration and the powers granted to the Board of Directors of a corporation under existing laws, the Board shall have the following specific powers and duties:
- (a) To promulgate and implement policies in accordance with the declared State policies and the provisions of the Philippine Constitution on education, agriculture, science and technology, as well as the policies, standards and thrusts of the CHED under Republic Act No. 7722, otherwise known as the "Higher Education Act of 1994";
- (b) To promulgate rules and regulations not contrary to law as may be necessary to carry out the purposes and functions of the University;
- (c) To receive and appropriate all sums as may be provided for the support of the University in the manner it may determine, in

its discretion, in order to carry out the purposes and functions of the University;

- (d) To import economic, technical and cultural books and publications;
- (e) To receive in trust legacies, gifts and donations of real and personal properties of all kinds and to administer and dispose of the same when necessary for the benefit of the University, and subject to the limitations, directions and instructions of the donor, if any;
- (f) To fix the tuition fees and other necessary school charges including matriculation fees, graduation fees and laboratory fees, as the Board may deem proper to impose, after due consultations with the involved sectors. Such fees and charges, including government subsidies and other income generated by the University, shall constitute a special trust fund and shall be deposited in any authorized government depository bank: *Provided*, That all interests that shall accrue therefrom shall form part of the same funds for the use of the University.

Any provision of existing laws, rules or regulations to the contrary notwithstanding, any income generated by the University from tuition fees and other charges, as well as from the operation of auxiliary services and land grants, shall be retained by the University, and may be disbursed by the Board for instruction, research, extension or other programs or projects of the University: *Provided*, That all fiduciary fees shall be disbursed for the specific purposes for which these are collected.

If, for reasons beyond its control, the University shall not be able to pursue any project for which the funds have been

- appropriated and allocated under its approved program of expenditures, the Board may authorize the use of said funds for any reasonable purpose which, in its discretion, may be necessary and urgent for the attainment of the objectives and goals of the University;
- (g) To adopt and implement a socialized scheme of tuition and school fees for greater access to poor but deserving students in accordance with the provisions of Republic Act No. 10931 or the "Universal Access to Quality Tertiary Education Act";
- (h) To authorize the construction or repair of its buildings, machinery, equipment and other facilities, and the purchase and acquisition of real property, including necessary supplies, materials and equipment;
- (i) To appoint, upon the recommendation of the President of the University, vice presidents, deans, directors, heads of campuses, faculty members and other officials and employees of the University;
- (j) To fix and adjust the salaries of faculty members and administrative officials and employees, subject to the provisions of the Revised Compensation and Position Classification System and other pertinent budget and compensation laws governing the hours of service, and such other duties and conditions as it may deem proper; to grant them, at its discretion, leaves of absence under such regulations as it may promulgate, any provision of existing law to the contrary notwithstanding; and to remove them for cause in accordance with the requirements of due process of law;

1	(k) To approve the curricula, instructional programs, as	nd
2	rules of discipline drawn by the Administrative Council and the	he
3	Academic Council herein provided;	

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- (l) To set the policies on admission and graduation of students;
- (m) To award honorary degrees upon persons in recognition of their outstanding contribution in the fields of education, public service, arts, science and technology, agriculture or in any field of specialization within the academic competence of the University; and to authorize the awarding of certificates of completion of nondegree and nontraditional courses;
- (n) To establish and absorb non-chartered tertiary institutions within the Province of Zamboanga as branches and centers, in coordination with the CHED, and in consultation with the Department of Budget and Management (DBM), and to offer therein programs or courses to promote and carry out equal access to educational opportunities, as mandated by the Constitution;
- (o) To establish research and extension centers of the University where such will promote the development of the University;
- (p) To establish professorial chairs in the University and to provide fellowships for qualified faculty members, and scholarships to deserving students;
- (q) To delegate any of its powers and duties provided for hereinabove to the President or other officials of the University, as it may deem appropriate, so as to expedite the administration of the affairs of the University;

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- (r) To authorize an external management audit of the University, to be financed by the CHED, subject to the rules and regulations of the Commission on Audit (COA), and to institute reforms, including academic and structural changes, on the basis of the audit results and recommendations;
- (s) To collaborate with other governing boards of state colleges and universities within the Province of Zamboanga or Region IX, under the supervision of the CHED and in consultation with the DBM, and work towards the restructuring of the University to become more efficient, relevant, productive and competitive;
- (t) To enter into joint ventures with business and industry for the profitable development and management of the economic assets of the University, the proceeds from which shall be used for the development and strengthening of the University;
- (u) To develop consortia and other economic forms of linkages with local government units (LGUs), institutions and agencies, both public and private, local and foreign, in the furtherance of the purposes and objectives of the University;
- (v) To develop academic arrangements for institutional capability building with appropriate institutions and agencies, public and private, local and foreign, and to appoint experts or specialists as consultants, part-time, visiting or exchange professors, scholars or researchers, as the case may be;
- (w) To set up the adoption of modern and innovative modes of transmitting knowledge such as the use of information technology,

- the dual training system, open distance learning, and community
- 2 laboratory for the promotion of greater access to education;
- 3 (x) To establish policy guidelines and procedures for
- participative decision-making and transparency within the
- 5 University;
- 6 (y) To privatize, where most advantageous to the University,
- 7 the management of nonacademic services such as health, food,
- 8 building or grounds or property maintenance and such other similar
- 9 activities; and
- 10 (2) To extend the term of the President of the University
- beyond the age of retirement, but not beyond the age of seventy (70):
- 12 Provided, That the President's performance has been unanimously
- 13 rated by the Board as outstanding, based on the guidelines,
- 14 qualifications and standards it has set, and after unanimous
- 15 recommendation by the search committee.
- 16 SEC. 9. Meetings of the Board. The Board shall regularly
- 17 convene once every three (3) months. Whenever necessary, the
- 18 Chairperson of the Board may call, upon three (3) days' prior
- 19 written notice to the members, a maximum of two (2) special
- 20 meetings within the same period.
- 21 A quorum of the Board shall consist of majority of all its
- 22 members holding office at the time of the meeting: Provided,
- 23 however, That the Chairperson of the Board or the President of the
- 24 University is among those present in the meeting.
- 25 In case the CHED Chairperson cannot attend a meeting of the
- 26 Board, a CHED Commissioner, duly designated by the CHED
- 27 Chairperson as representative to the meeting, shall have all the

1 rights and responsibilities of a regular member: Provided, however,

2 That in the said meeting, the President of the University, as Vice

3 Chairperson, shall be the presiding officer: Provided, further, That

4 this proviso, notwithstanding, the Chairperson of the CHED is

5 hereby authorized to designate a CHED Commissioner as the

regular Chairperson of the Board, in which case said CHED

Commissioner as the regular Chairperson of the Board shall act as

the presiding officer.

In case the Chairpersons of the Senate Committee on Education, Arts and Culture and the House Committee on Higher and Technical Education shall not be able to attend the Board meeting, they may duly designate their respective representatives to attend the meeting, who shall have the same rights and responsibilities as a regular member of the Board.

The members of the Board shall not receive any salary, but shall be entitled to reimbursements for actual and necessary expenses incurred, either for their attendance in the meetings of the Board or in connection with other official business authorized by resolution of the Board, subject to existing laws and regulations.

SEC. 10. The University President. – The University shall be headed by a President, who shall render full-time service and who shall be appointed by the Board, subject to the guidelines, qualifications and standards set by the Board, upon the recommendation of a duly constituted search committee. The University President shall have a term of four (4) years and shall be eligible for reappointment for another term: Provided, That in order to effect the smooth transition to a state university, the incumbent

President of the Zamboanga City State Polytechnic College, if qualified, shall serve as the first president of the University.

Within six (6) months before the expiration of the term of office of the incumbent President of the University, the Board shall constitute the Search Committee for the Presidency (SCP).

In case of vacancy in the Office of the President by reason of death, compulsory retirement, resignation, removal for cause or incapacity of the President to perform the functions of the office, the Board shall designate an Officer-in-Charge (OIC) of the University within six (6) months from the date of vacancy, pending the appointment of a new President. The successor or the OIC shall serve only for the unexpired portion of the term.

The powers and duties of the President of the University, in addition to those specifically provided in this Act, shall be those usually pertaining to the Office of the President of similar universities, and those delegated by the Board.

The salary of the President of the University shall be in accordance with the Revised Compensation and Position Classification System and shall be comparable to that being received by the presidents of similar educational institutions.

The President of the University shall be assisted by a Vice President for Academic Affairs and a Vice President for Administration, who shall be appointed by the Board upon the recommendation of the President of the University.

SEC. 11. The Secretary of the University. - The Board shall appoint a Secretary, who shall serve as such for both the Board and the University and who shall keep all records and proceedings of the

Board. The Secretary of the University shall serve upon each member of the Board the appropriate notice of the Board meetings.

SEC. 12. The Treasurer of the University. - The Treasurer of the Philippines shall be the ex officio Treasurer of the University.

SEC. 13. The Administrative Council. — There shall be an Administrative Council consisting of the President of the University as Chairperson, and the vice presidents, deans, directors and other officials of equal rank as members, whose duties are to review and recommend to the Board the policies governing the administration, management and development planning of the University.

SEC. 14. The Academic Council. – There shall be an Academic Council to be composed of the President of the University, who shall act as Chairperson, and all academic staff with the rank of at least an assistant professor, as members.

The Academic Council shall have the power to review and recommend the curricular offerings and rules of discipline of the University, subject to the approval of the Board. It shall fix the requirements for the admission of students, as well as for their graduation and conferment of degrees, subject to review and approval by the Board through the President of the University. It shall have the disciplinary power over students of the University and shall formulate academic policies and rules and regulations on discipline, subject to the approval of the Board.

SEC. 15. The Faculty. - No political belief, gender preference, cultural or community affiliation or ethnic origin, and religious opinion or affiliation shall be a matter of inquiry in the appointment of faculty members of the University: *Provided*, That said

1 appointment shall be subject to the guidelines, qualifications and 2 standards set by the Board: Provided, further, That no member of 3 the faculty shall teach for or against any particular church or 4 religious sect. 5 SEC. 16. Scholarship Program and Admission. -The 6 University shall provide a scholarship program and other 7 affirmative action programs to assist poor but deserving students 8 who qualify for admission to the University. 9 No student shall be denied admission to the University by 10 reason of gender, religion, cultural or community affiliation or 11 ethnic origin. 12 SEC. 17. Authority to Loan orTransfer Apparatus, 13 Equipment, Supplies and Detail of Personnel. - The heads of the 14 bureaus and offices of the national government are hereby 15 authorized to loan or transfer, upon the request of the President of 16 the University, such apparatus, equipment or supplies as may be 17 needed by the University, and to detail employees for duty therein 18 when, in the judgment of the head of the bureau or office, such 19 apparatus, equipment, supplies or services of such employees can be 20 spared without serious detriment to public service. 21 The employees so detailed shall perform such duties as 22 required of them by the President of the University, and the time so 23 employed shall be counted as part of their regular services. 24 SEC. 18. Assets, Liabilities and Personnel. - All assets, real

and personal, personnel and records of the Zamboanga City State

Polytechnic College, including those of the extension campus in the

Municipality of Kabasalan in the Province of Zamboanga Sibugay,

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1 as well as liabilities or obligations, are hereby transferred to the

2 University. The positions, rights and security of tenure of faculty

3 members and personnel therein employed under existing laws prior

to the conversion into a University shall be respected.

All parcels of land belonging to the government occupied by the Zamboanga City State Polytechnic College and its campuses and extension centers are hereby declared to be of the University, and shall be titled under that name: *Provided*, That should the University cease to exist or be abolished or should such aforementioned parcels of land be no longer needed by the University, the same shall revert to the City of Zamboanga.

SEC. 19. Tax Exemption on Importation and Donations. — The importation of economic, technical and cultural books or publications, which are for economic, technical, vocational, scientific, philosophical, historical or cultural purposes made by the University upon certification by the CHED, shall be exempt from customs duties in accordance with the provisions of Republic Act No. 10863, otherwise known as the "Customs Modernization and Tariff Act (CMTA)".

All grants, bequests, endowments, donations and contributions made to the University to be used actually, directly and exclusively by the University shall be exempt from donor's tax and the same shall be allowed as allowable deduction from the gross income of the donor for purposes of computing the taxable income of the donor in accordance with the provisions of the National Internal Revenue Code of 1997, as amended.

- SEC. 20. Appropriations. The amount necessary to carry
- 2 out the provisions of this Act shall be charged against the current
- 3 year's appropriations of the Zamboanga City State Polytechnic
- 4 College. Thereafter, such sums as may be necessary for the
- 5 continued operation and maintenance of the University shall be
- 6 included in the annual General Appropriations Act.
- 7 SEC. 21. Development Plan, Management Audit, and
- 8 Academic Structure. Within the period of one hundred twenty
- 9 (120) days after the approval of this Act, the University shall
- 10 accomplish the following:
- 11 (a) Submit a five (5)-year development plan, including its
- 12 corresponding program budget to the CHED, for corresponding
- 13 recommendation to the DBM;
- (b) Undergo a management audit in cooperation with the
- 15 CHED; and
- 16 (c) Set up its organizational, administrative, as well as
- 17 academic structure, including the appointment of key officials of the
- 18 University.
- 19 SEC. 22. Filing of Report. On or before the fifteenth
- 20 (15th) day of the second month after the opening of the regular
- 21 classes each year, the Board shall file with the Office of the
- 22 President of the Philippines, through the Chairperson of the CHED,
- 23 and with both Houses of Congress, a detailed report on the progress,
- 24 conditions and needs of the University.
- 25 SEC. 23. Suppletory Application. The provisions of
- 26 Republic Act No. 8292, otherwise known as the "Higher
- 27 Education Modernization Act of 1997", shall be an integral

part of this Act and shall serve as part of the Governing Charter
of the University.

SEC. 24. Compliance with CHED Requirements. — The provisions of this Act notwithstanding, the conversion of the institution into a state university shall become effective only upon the determination and declaration by the CHED, based on the recommendation of a panel of experts it shall constitute for the purpose, that the institution has complied with the requirements for a university status based on CHED Memorandum Order No. 46, series of 2012 (Policy Standards to Enhance Quality Assurance in Philippine Higher Education, through the Outcomes-Based and Typology-Based Quality Assurance): Provided, That the panel may issue such a recommendation when the institution has substantially complied with the requirements for the grant of university status.

The following operational requirements for a university, as established by the CHED, shall be complied with:

- (a) Faculty members who possess relevant degrees in their areas of specialization, as required by the CHED, and shall have participated in research and development activities in their respective disciplines, as evidenced by refereed publications and other scholarly outputs;
- (b) A comprehensive range of degree programs in all levels, from basic post-secondary to doctoral programs;
- (c) Viable research programs in specific (disciplinal and multidisciplinary) areas of study that produce new knowledge, as evidenced by refereed publications, citations, inventions, and patents, among others;

(d) Comprehensive learning resources and support structures, to include libraries, practicum laboratories, relevant educational resources, and linkages with the relevant disciplinal and professional sectors, to allow students to explore basic, advance, and even cutting edge knowledge in a wide range of disciplines or professions;

- (e) Active and ongoing linkages and affiliation with other research institutions in various parts of the world that would ensure that the research activities of the University are functioning at current global standards; and
- (f) Outreach activities that allow the students, faculty, and research staff to apply the new knowledge they generate to address specific social development problems broadly defined.

The institution shall retain its status prior to the effectivity of this Act, unless in the meantime it is able to comply with the requirements of the CHED.

SEC. 25. Parity Clause. - All other powers, functions and privileges, responsibilities and limitations to state universities and their officials under existing laws shall be deemed granted to or imposed upon the University and its officials, whenever appropriate.

SEC. 26. Implementing Rules and Regulations. — Within sixty (60) days from the effectivity of this Act, the Board, in consultation with the CHED, shall formulate the rules and regulations to fully implement the provisions of this Act.

SEC. 27. Separability Clause. – If, for any reason, any part or provision of this Act is declared invalid or unconstitutional, the

- remaining parts or provisions not affected thereby shall remain in full force and effect.
- SEC. 28. Repealing Clause. All laws, presidential decrees, executive orders, rules and regulations contrary to or inconsistent with the provisions of this Act are hereby repealed or modified accordingly.
  - SEC. 29. Effectivity. This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in a newspaper of general circulation.

Approved,

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