



HOUSE OF REPRESENTATIVES

H. No. 7773

BY REPRESENTATIVES BIAZON, QUIMBO, VARGAS, VIOLAGO, SUANSING (H.), SUANSING (E.), PRIMICIAS-AGABAS, HERNANDEZ, BELMONTE (J.C.), YAP (V.), CASTRO (F.H.), MACAPAGAL-ARROYO, YAP (A.), TAN (A.), FORTUNO, CASTELO, TUPAS, ANGARA-CASTILLO, RODRIGUEZ (M.), SANTOS-RECTO, TAMBUNTING, PINEDA, ROMERO, TAN (S.), MERCADO, BAG-AO, BORDADO, BOLILLA, OLIVAREZ, VILLARIN, ROQUE (H.), FORTUN, ALVAREZ (F.), SARMIENTO (C.), ALEJANO, MENDOZA, GONZALES (A.P.), MACEDA, NIETO, ROMUALDO, PIMENTEL, BELMONTE (R.), SAVELLANO, DALIPE, ABAYON, PANGANIBAN, ERICE, CHIPECO, ESPINO, ANTONIO, BRAVO (M.V.), ARAGONES, BATOCABE, ONG (H.), MANGAOANG, GORRICETA, PALMA, YU, DEFENSOR, MADRONA, BATAOIL, NAVA, GASATAYA, TEJADA, LOBREGAT, ELAGO, SY-ALVARADO, ACOSTA, MARINO, BERTIZ, BRAVO (A.), GERON, HERRERA-DY, BERNOS, BULUT-BEGTANG, ALBANO, MONTORO, AQUINO-MAGSAYSAY, GARCIA (J.E.), ZUBIRI, NOGRALES (K.A.), FARINAS, SALCEDA, LANETE, DEL MAR, ANTONINO, SAMBAR, ALMONTE, CALIXTO-RUBIANO, CAMINERO, MARQUEZ, LAOGAN, GO (M.), SANGCOPAN, ROMUALDEZ, LOPEZ (M.L.), ROBES, VILLARICA, SARMIENTO (E.M.) AND LAGMAN, PER COMMITTEE REPORT NO. 752

AN ACT INSTITUTIONALIZING THE PANTAWID PAMILYANG PILIPINO PROGRAM (4Ps) TO REDUCE POVERTY AND PROMOTE HUMAN CAPITAL DEVELOPMENT AND PROVIDING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 SECTION 1. *Short Title.* – This Act shall be known as the
2 “Pantawid Pamilyang Pilipino Program (4Ps) Act”.

3 SEC. 2. *Declaration of Policy.* – The State recognizes the
4 need to strengthen the solidarity of the family and actively promote
5 its total development.

6 The State further recognizes its obligation to promote a just
7 and dynamic social order that will ensure the prosperity and
8 independence of the nation and free the people from poverty
9 through policies that provide adequate social services, and promote
10 full employment, a standard of living, and an improved quality of
11 life for all.

12 The State furthermore recognizes the need to protect the poor;
13 thus, the State hereby declares it a policy to:

14 (a) Provide assistance to the poor to address their immediate
15 needs;

16 (b) Prioritize investments in human capital and improved
17 delivery of basic services to the poor, particularly education, health
18 and nutrition, with the aim to break the intergenerational cycle of
19 poverty;

20 (c) Empower all women and girls and achieve gender
21 equality;

22 (d) Ensure inclusive and equitable quality education and
23 promote lifelong learning opportunities for all; and

24 (e) Ensure healthy lives and promote well-being for all.

25 SEC. 3. *Definition of Terms.* – As used in this Act:

26 (a) *Case management* refers to a process used by the
27 Department of Social Welfare and Development (DSWD) to enable

1 the household-beneficiaries improve their functioning by dealing
2 with their difficulties specifically in complying with the
3 conditionalities of the Pantawid Pamilyang Pilipino Program (4Ps);

4 (b) *Compliance verification* refers to the checking and
5 monitoring undertaken to ensure that the qualified
6 household-beneficiaries comply with conditions for entitlement set
7 forth by the Pantawid Pamilyang Pilipino Program (4Ps);

8 (c) *Conditional cash grant* refers to the amount received by
9 the qualified household-beneficiaries who comply with the
10 conditions for entitlement;

11 (d) *Extremely poor* refers to households, duly identified by the
12 standardized targeting system, whose income falls short of enabling
13 them to provide even just their nutritional requirements;

14 (e) *Grantee* refers to the most responsible adult member of
15 the qualified household-beneficiary authorized to receive the
16 conditional cash transfer;

17 (f) *Grievance Redress System* refers to the mechanism of the
18 DSWD which addresses and resolves issues and concerns related to
19 the implementation of the Pantawid Pamilyang Pilipino Program
20 (4Ps);

21 (g) *Health facility* refers to a barangay health station, rural
22 health unit or primary hospital;

23 (h) *Institutionalization* refers to making the Pantawid
24 Pamilyang Pilipino Program (4Ps) an added function of the DSWD
25 and a regular program funded from its annual appropriation;

26 (i) *Poor* refers to households whose income falls below the
27 poverty threshold as defined by the National Economic and

1 Development Authority (NEDA) and cannot afford in a sustained
2 manner to provide their minimum basic needs of food, health,
3 education, housing and other essential amenities of life;

4 (j) *Preventive health checkup* refers to health services
5 comprising of complete immunization, deworming, weight
6 monitoring and management of childhood diseases;

7 (k) *Qualified household-beneficiaries* refer to households
8 identified by the DSWD for entitlement of the monthly conditional
9 cash grant;

10 (l) *Responsible person* refers to the parent or guardian in the
11 qualified household-beneficiary; and

12 (m) *Standardized Targeting System* refers to a system for
13 identifying who and where the poor households are through the
14 generation of socioeconomic database of poor households that is
15 adopted by national government agencies and implemented by the
16 DSWD.

17 SEC. 4. *The Pantawid Pamilyang Pilipino Program (4Ps)*. –
18 The 4Ps is the national poverty reduction strategy that provides
19 conditional cash transfer to poor households for a maximum period
20 of five (5) years to improve their health, nutrition and education.

21 SEC. 5. *Selection of Qualified Household-Beneficiaries*. – On
22 a nationwide basis, the DSWD shall select qualified
23 household-beneficiaries of the 4Ps using a standardized targeting
24 system. It shall conduct a revalidation of targeting of beneficiaries
25 every three (3) years.

26 SEC. 6. *Local Verification Committee*. – A Local Verification
27 Committee shall be created in every municipality or city composed

1 of two (2) local government unit representatives, a midwife from the
2 barangay, a representative of a DSWD-accredited civil society
3 organization, and the school head as designated by the Department
4 of Education (DepEd).

5 The Committee shall be tasked to ensure that the initial list of
6 beneficiaries satisfies the eligibility requirements set forth under
7 this Act.

8 *SEC. 7. Conditional Cash Transfer to Beneficiaries.* – Subject
9 to certain conditions, each qualified household-beneficiary shall
10 receive a conditional cash transfer equivalent to Two thousand two
11 hundred pesos (P2,200.00) per month for health/nutrition and
12 education expenses of a maximum of three (3) children or the
13 equivalent of Twenty-six thousand four hundred pesos (P26,400.00)
14 per qualified household-beneficiary per year.

15 *SEC. 8. Coverage in the National Health Insurance Program*
16 *(NHIP).* – All beneficiaries of 4Ps as identified by the DSWD shall
17 be covered in the NHIP. The necessary funding for their coverage
18 shall be sourced from revenue generated pursuant to Republic Act
19 No. 10351, otherwise known as the “Sin Tax Reform Act of 2012”.

20 *SEC. 9. Mode of Cash Transfer.* – The DSWD shall provide
21 beneficiaries with direct and secured access to cash grants through
22 any number of authorized government depository banks (AGDBs).
23 For localities not adequately served by an AGDB, the DSWD may,
24 by itself or through an AGDB, contract the services of rural banks,
25 thrift banks, cooperative banks, and institutions engaged in money
26 remittances duly accredited by the Bangko Sentral ng Pilipinas
27 (BSP).

1 SEC. 10. *Periodic Assessment.* – The amounts indicated in
2 Section 7 of this Act shall be made available to the qualified
3 household-beneficiaries during the first two (2) years of the
4 implementation of this Act. Reasonable adjustments may thereafter
5 be made by the President, if necessary, upon recommendation by
6 the DSWD, in consultation with the NEDA, the Department of
7 Finance (DOF) and the Department of Budget and Management
8 (DBM), after taking into account the rates of inflation and similar
9 economic indicators.

10 The DSWD shall ensure that the grant rates are sufficient to
11 make a positive impact on the health, nutrition and education of
12 grantees: *Provided*, That it shall ensure that the grant will not
13 serve as a disincentive for family members to work and improve
14 their economic conditions.

15 SEC. 11. *Conditions for Entitlement.* – All qualified
16 household-beneficiaries shall comply with all of the following
17 conditions as a requirement for continued program eligibility:

18 (a) Children zero (0) to five (5) years old must receive regular
19 preventive health checkups and vaccinations;

20 (b) Children one (1) to eighteen (18) years old must avail of
21 deworming pills at least twice a year;

22 (c) Children three (3) to four (4) years old must attend day
23 care or preschool classes at least eighty-five percent (85%) of the
24 time;

25 (d) Children five (5) to eighteen (18) years old must attend
26 elementary or secondary classes at least eighty-five percent (85%) of
27 the time;

1 of two (2) local government unit representatives, a midwife from the
2 barangay, a representative of a DSWD-accredited civil society
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23 care or preschool classes at least eighty-five percent (85%) of the
24 time;

25 (d) Children five (5) to eighteen (18) years old must attend
26 elementary or secondary classes at least eighty-five percent (85%) of
27 the time;

1 (e) Pregnant women must avail of pre- and postnatal care
2 and give birth with the assistance of a skilled or trained health care
3 professional in a health facility;

4 (f) At least one (1) responsible person must attend family
5 development sessions conducted by the DSWD, at least once a
6 month; and

7 (g) At least one (1) responsible person must join and complete
8 at least two (2) government recognized or accredited
9 NGO-sponsored skills training programs or must be engaged in
10 livelihood activities.

11 SEC. 12. *Noncompliance with Conditions.* – The responsible
12 person of a reported qualified household-beneficiary who fails to
13 comply with the conditions set forth in Section 11 of this Act shall at
14 first be notified in writing. After four (4) months of noncompliance,
15 the household-beneficiary shall be subject to case management. If
16 despite the case management, the qualified household-beneficiary
17 continues to be noncompliant, the benefits under this Act may be
18 suspended.

19 Should the qualified household-beneficiary so notified persist
20 in not complying with the conditions within a period of one (1) year,
21 the conditional cash grant shall be canceled.

22 SEC. 13. *Loan Assistance.* – Pursuant to Section 11 of this
23 Act, responsible persons who successfully completed the required
24 skills training programs may be granted loan assistance as their
25 initial capital by the appropriate government agency that will
26 implement relevant programs.

1 SEC. 14. *Lead Agency.* – The DSWD shall serve as the
2 central planning, coordinating, implementing and monitoring body
3 of the 4Ps.

4 In the implementation of this Act, the DSWD shall perform
5 the following functions:

6 (a) Select and use an appropriate, effective and cost efficient
7 method to identify and select qualified household-beneficiaries;

8 (b) Identify and select the target household-beneficiaries on
9 the basis of a uniform, objective and transparent selection process;

10 (c) Conduct seminar-workshops and training programs in
11 order to educate qualified household-beneficiary about the
12 conditions and other actions pertinent to this Act;

13 (d) Coordinate with different national and local agencies,
14 including organizations from the private sector to ensure full
15 implementation of statutory commitments herein;

16 (e) Set up monitoring and evaluation systems and
17 methodologies on compliance of conditions, implementation of
18 operations, and output and impact assessments. It shall also
19 coordinate with the Advisory Council and with the Independent
20 Monitoring Committee at the national, regional and municipal
21 levels, to verify compliance on a monthly basis, using the
22 monitoring and evaluation systems designed for the purpose;

23 (f) Recommend to the President measures and policies for the
24 responsive delivery of the commitments under this Act;

25 (g) Coordinate with different national and local agencies, to
26 maintain and update objective poverty maps which will be checked

1 and cross-checked periodically against duplications and inaccurate
2 or erroneous information;

3 (h) Formulate implementing rules and guidelines for the
4 enforcement of this Act;

5 (i) Submit an annual report to Congress on all aspects of its
6 operations, financial status and other relevant data; and

7 (j) Perform such other functions as may be necessary or
8 incidental to the proper implementation of the provisions of this
9 Act.

10 SEC. 15. *Grievance Committee.* – The representative of the
11 DSWD shall head the Grievance Committee which is tasked to
12 accept complaints and grievances pertaining to the features of 4Ps
13 that may arise within their respective territorial jurisdictions.
14 Using the Grievance Redress System, it shall conduct investigations
15 in specific cases and dispose cases filed in connection thereto.

16 SEC. 16. *Advisory Council.* – An Advisory Council shall be
17 created at the municipal, regional, and national levels to monitor
18 and assess actions and activities relative to the implementation of
19 the 4Ps. At the national level, it shall be chaired by the Office of the
20 Cabinet Secretary (OCS) and may be composed of representatives
21 from the DSWD, DepEd, Technical Education and Skills
22 Development Authority (TESDA), Department of Health (DOH),
23 Philippine Health Insurance Corporation (PhilHealth), Department
24 of the Interior and Local Government (DILG), Department of Trade
25 and Industry (DTI), Department of Labor and Employment (DOLE),
26 National Anti-Poverty Commission (NAPC), the NEDA, the DBM,

1 the DOF, the local government unit concerned, and accredited
2 NGOs, as members.

3 SEC. 17. *Regular Monitoring.* – The DSWD shall monitor
4 the implementation of the 4Ps and report its status at least every
5 five (5) years in order to ensure the attainment of the goals
6 enumerated in Section 2 of this Act.

7 SEC. 18. *Independent Monitoring Committee.* – An
8 Independent Monitoring Committee shall be created at the
9 municipal, regional, and national levels, composed of
10 representatives from the private sector and civil society
11 organizations (CSOs) to complement the monitoring activities of the
12 DSWD and provide feedback thereto for proper action. It shall
13 submit a report on the results of its monitoring activities relative to
14 the implementation of the 4Ps to the Advisory Council.

15 SEC. 19. *Convergence of Programs and Services.* – Within
16 the framework of a national poverty alleviation strategy, the
17 various agencies of government implementing multi-stakeholder
18 programs and services for the poor shall guarantee that the same
19 complement and converge seamlessly with the aim of ensuring that
20 the targeted household-beneficiaries are alleviated from poverty and
21 remain nonpoor even after the prescribed maximum period for the
22 conditional cash grant. Further, such convergence shall focus on
23 the enhancement of operational efficiency and strengthening of
24 interagency partnership. The government shall monitor the
25 performance of these agencies to ensure the sustainability and
26 positive impact of its pro-poor programs.

1 SEC. 20. *Report of the Program.* - The DSWD shall,
2 annually, publish a full report of the 4Ps covering the previous fiscal
3 year. The said report shall include financial disclosures, number of
4 households included in the 4Ps, and recommendations to the
5 President and to Congress on how to further enhance it. This report
6 shall be submitted to Congress before the submission of the
7 President's Budget Message.

8 SEC. 21. *Program Transparency.* - The DSWD shall
9 regularly post and update on its website a report of financial
10 disclosures and information about beneficiaries based on
11 geographical areas, social, economic and cultural circumstances.

12 SEC. 22. *Joint Congressional Oversight Committee.* - Upon
13 the effectivity of this Act, a Congressional Oversight Committee,
14 hereafter referred to as the 4Ps Oversight Committee, is hereby
15 constituted. This Committee shall set the overall framework to
16 review the implementation of this Act. It shall likewise determine
17 inherent weaknesses in the law and recommend necessary remedial
18 legislation or executive measures. The 4Ps Oversight Committee
19 shall be composed of fourteen (14) members with the chairpersons of
20 the Committee on Poverty Alleviation of the House of
21 Representatives, and the Committee on Social Justice, Welfare and
22 Rural Development of the Senate as cochairpersons; and six (6)
23 members from each House, to be designated by the Speaker of the
24 House of Representatives, and by the Senate President,
25 respectively. For purposes of determining remedial legislation, the
26 4Ps Oversight Committee shall, within two (2) years after the
27 effectivity of this Act, conduct a sunset review which shall include a

1 systematic evaluation of the impact of this Act, accomplishments of
2 the 4Ps, and the performance of its implementing agencies.

3 SEC. 23. *Appropriations.* – The amount necessary to carry
4 out the provisions of this Act shall be charged against those
5 authorized in the current and subsequent General Appropriations
6 Acts.

7 The appropriation shall continue until the 4Ps has covered
8 sixty percent (60%) of the total number of extremely poor
9 households in the Philippines, as may be determined by the
10 Philippine Statistics Authority (PSA) at the time of the enactment
11 of this Act. The appropriation shall be included in the annual
12 appropriation of the DSWD.

13 SEC. 24. *Penalty.* – Any person, public or private, whether
14 or not acting in conspiracy with public officials, who, by act or
15 omission, inserts or allows the insertion of data or false information,
16 or who diverts from what ought to be contained in the registry, with
17 the view of altering the fact, or aiding in the grant of the money to
18 persons other than the qualified household-beneficiaries, shall be
19 penalized with imprisonment of not less than one (1) month but not
20 more than six (6) months, or a fine of not less than Ten thousand
21 pesos (P10,000.00) but not more than Twenty thousand pesos
22 (P20,000.00), or both imprisonment and fine, at the discretion of the
23 court.

24 Administrative sanctions shall be imposed without prejudice
25 to prosecution in the proper courts.

26 SEC. 25. *Implementing Rules and Regulations.* – Within six
27 (6) months from the effectivity of this Act, the Secretary of the

1 DSWD shall, in coordination with appropriate government
2 departments and agencies, with the participation of the local
3 government units, promulgate the necessary rules and regulations
4 to carry out the provisions of this Act.

5 SEC. 26. *Separability Clause.* – If any provision or part of
6 this Act is held unconstitutional or invalid, the remaining parts or
7 provisions not affected shall remain in full force and effect.

8 SEC. 27. *Repealing Clause.* – Any law, presidential decree
9 or issuance, executive order, letter of instruction, administrative
10 order, rule or regulation contrary to or inconsistent with the
11 provisions of this Act is hereby repealed, modified, or amended
12 accordingly.

13 SEC. 28. *Effectivity.* – This Act shall take effect fifteen (15)
14 days after its publication in the *Official Gazette* or in any newspaper
15 of general circulation.

Approved,

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