SEVENTEENTH CONGRESS OF THE	)
REPUBLIC OF THE PHILIPPINES	)
Third Regular Session	)



## SENATE

		18	SEP 19	110 .16
MITTEE REPORT NO	463		الما الما	HIU -40
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Submitted by the Committee on Public Services on SEP 19 2018

Re: House Bill no. 6707

Recommending the approval of HBN 6707 with amendments.

Sponsors: Senator Grace Poe

#### MR. PRESIDENT:

The Committee on Public Services to which was referred House Bill No. 6707 introduced by Representatives Ferrer (L.), Sy-Alvarado, Alvarez (F.) and Marcoleta, entitled:

## "AN ACT

EXTENDING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO RAVEN BROADCASTING CORPORATION, UNDER REPUBLIC ACT NO. 8084, ENTITLED 'AN ACT GRANTING RAVEN BROADCASTING CORPORATION A FRANCHISE TO CONSTRUCT, MAINTAIN AND OPERATE RADIO AND TELEVISION BROADCASTING STATIONS WITHIN LUZON AND OTHER AREAS IN THE PHILIPPINES WHERE FREQUENCIES AND/OR CHANNELS ARE STILL AVAILABLE FOR RADIO AND TELEVISION BROADCASTING'"

has considered the same and has the honor to report it back to the Senate with the recommendation that the attached H.B. No. 6707 be approved with the following amendments:

- On page 3, line 4, after the word "provide", insert the words "FREE OF CHARGE,"; and after the word "time", insert the phrase "WHICH IS REASONABLE AND SUFFICIENT";
- On the same page, line 5, after the words "through the" delete the word "said";
  after the word "facilities" insert the words "OF THE GRANTEE"; and after the
  article "the", insert the word "PERTINENT";
- 3. On the same page, line 6, pluralize the word "POPULATION" and insert the phrase "OR PORTIONS THEREOF" after it; and after the word "issues", insert the phrase "AND RELAY IMPORTANT PUBLIC ANNOUNCEMENTS AND WARNINGS CONCERNING PUBLIC EMERGENCIES AND CALAMITIES, AS NECESSITY, URGENCY OR LAW MAY REQUIRE;
- 4. On the same page, line 8 delete the words "such as in community programming";
- 5. On same page, line 10 after the word "enterprise" and semi colon (;), insert the phrase "PROMOTE AUDIENCE SENSIBILITY AND EMPOWERMENT INCLUDING CLOSED CAPTIONING;"; and delete the words "to refrain from" and lieu thereof replace it with "NOT USE ITS STATIONS AND FACILITIES FOR THE" and insert "OF" after the word "broadcasting"
- On the same page, line 11, delete the conjunction "and" before the word
  "indecent" and in lieu thereof replace it with "OR"; and delete the words "from
  disseminating" and in lieu thereof replace it with "FOR THE DISSEMINATION
  OF";
- 7. On the same page, line 12, after the word "information" delete "or" and replace it with "AND";

- On the same page, lines 13 to 14, delete the words "from inciting, encouraging, or assisting" and in lieu thereof replace it with "TO INCITE, ENCOURAGE, OR ASSIST";
- 9. On the same page, after line 14, insert a new paragraph which shall read as follows:

PUBLIC SERVICE TIME REFERRED HEREIN SHALL BE EQUIVALENT TO A MAXIMUM AGGREGATE OF TEN (10%) PERCENT OF PAID COMMERCIALS OR ADVERTISEMENTS WHICH SHALL BE ALLOCATED BASED ON NEED TO THE EXECUTIVE, LEGISLATIVE, JUDICIARY, CONSTITUTIONAL COMMISSIONS AND INTERNATIONAL HUMANITARIAN ORGANIZATIONS DULY RECOGNIZED BY STATUTES: PROVIDED, THAT THE NTC SHALL INCREASE THE PUBLIC SERVICE TIME IN CASE OF EXTREME EMERGENCY OR CALAMITY. THE NTC SHALL ISSUE RULES AND REGULATIONS FOR THIS PURPOSE, THE EFFECTIVITY OF WHICH SHALL COMMENCE UPON APPLICABILITY WITH OTHER SIMILARLY SITUATED BROADCAST NETWORK FRANCHISE HOLDERS.:

10. On page 4, after line 25, insert new provisions which shall read as follows:

"SEC. 9. COMMITMENT TO PROVIDE AND PROMOTE THE CREATION OF EMPLOYMENT OPPORTUNITIES. — THE GRANTEE SHALL CREATE EMPLOYMENT OPPORTUNITIES AND SHALL ALLOW ON-THE-JOB TRAININGS IN THEIR FRANCHISE OPERATION. PROVIDED, THAT PRIORITY SHALL BE ACCORDED TO THE RESIDENTS WHERE THEIR PRINCIPAL OFFICE IS LOCATED. PROVIDED, FURTHER, THAT THE GRANTEE SHALL FOLLOW THE APPLICABLE LABOR STANDARDS AND ALLOWANCE ENTITLEMENT UNDER EXISTING LABOR LAWS, RULES AND REGULATIONS AND SIMILAR ISSUANCES, PROVIDED FINALLY, THAT THE EMPLOYMENT OPPORTUNITIES OR JOBS CREATED SHALL

BE REFLECTED IN THE GENERAL INFORMATION SHEET (GIS) TO BE SUBMITTED TO SECURITIES AND EXCHANGE COMMISSION ANNUALLY.";

"SEC. 10. TAX PROVISIONS. – THE GRANTEE, ITS SUCCESSORS OR ASSIGNEES, SHALL CONTINUE TO BE SUBJECT TO ALL APPLICABLE TAXES, DUTIES, FEES OR CHARGES AND OTHER IMPOSITIONS UNDER REPUBLIC ACT NO. 8424, OTHERWISE KNOWN AS 'THE NATIONAL INTERNAL REVENUE CODE OF 1997', AS AMENDED; REPUBLIC ACT NO. 7160, OTHERWISE KNOWN AS THE 'LOCAL GOVERNMENT CODE OF 1991', AS AMENDED, AND OTHER APPLICABLE LAWS."

- 11. On page 5, delete lines 8 to 12 up to the phrase "the said transaction: *Provided, further,*";
- 12.On page 6, lines 19 to 20, after the title of the Section, delete the phrase "Except for taxes and customs duties";
- 13. Renumber the sections accordingly.

## RESPECTFULLY SUBMITTED

Committee on Public Services

JOSEPH VICTOR G. EJERCITO

Vice-Chairperson Committee on Public Services **FRANCIS** 

Vice-Chairperson

Committee on Public Services

Members

**LOREN B. LEGARDA** 

PANFILO M. LACSON

RICHARD J. GORDON

RISA HONTIVEROS

Ex-Officio Members

**RALPH G. RECTO** 

Senate President Pro-Tempore

JUAN MIGUEL F. ZUBIRI

Majority Floor Leader

FRANKLIN M. DRILON

Mihority Floor Leader

HON. VICENTE C. SOTTO III

Senate President

CONGRESS OF THE PHILIPPINES
SEVENTEENTH CONGRESS
Second Regular Session

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# HOUSE OF REPRESENTATIVES

H. No. 6707

By Representatives Ferrer (L.), Sy-Alvarado, Alvarez (F.) and Marcoleta, per Committee Report No. 488

AN ACT EXTENDING FOR ANOTHER TWENTY-FIVE (25)
YEARS THE FRANCHISE GRANTED TO RAVEN
BROADCASTING CORPORATION, UNDER REPUBLIC
ACT NO. 8084, ENTITLED "AN ACT GRANTING
RAVEN BROADCASTING CORPORATION A FRANCHISE
TO CONSTRUCT, MAINTAIN AND OPERATE RADIO
AND TELEVISION BROADCASTING STATIONS WITHIN
LUZON AND OTHER AREAS IN THE PHILIPPINES
WHERE FREQUENCIES AND/OR CHANNELS ARE
STILL AVAILABLE FOR RADIO AND TELEVISION
BROADCASTING"

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Nature and Scope of Franchise. — Subject to the provisions of the Philippine Constitution and applicable laws, rules and regulations, the franchise granted to Raven Broadcasting Corporation, hereunder referred to as the grantee, its successor or assignee, under Republic Act No. 8084, to construct, install, establish, operate, and maintain for commercial purposes and in the public interest, radio and/or television broadcasting stations, including digital television system, through microwave, satellite or

whatever means, as well as the use of any new technology in television and radio systems, with the corresponding technological auxiliaries and facilities, special broadcast and other program and distribution services and relay stations in the Philippines, is hereby extended for another twenty-five (25) years from the effectivity of this Act.

SEC. 2. Manner of Operation of Stations or Facilities. – The stations or facilities of the grantee shall be constructed and operated in a manner as will, at most, result only in the minimum interference on the wavelengths or frequencies of existing stations or other stations which may be established by law, without in any way diminishing its own privilege to use its assigned wavelengths or frequencies and the quality of transmission or reception thereon as should maximize rendition of the grantee's services and/or the availability thereof.

SEC. 3. Prior Approval of the National Telecommunications Commission. — The grantee shall secure from the National Telecommunications Commission (NTC) the appropriate permits and licenses for the construction and operation of its stations or facilities and shall not use any frequency in the radio/television spectrum without authorization from the NTC. The NTC, however, shall not unreasonably withhold or delay the grant of any such authority.

The grantee shall not dispose or lease its facilities except to entities with radio or television broadcasting franchise: *Provided*, That the grantee shall inform and secure written authorization to proceed from the NTC, and report the transaction to the NTC within sixty (60) days after its completion: *Provided*, *further*, That

the NTC shall determine the corresponding sanction for any violation of this provision.

 SEC. 4. Responsibility to the Public. — The grantee shall provide adequate public service time to enable the government, through the said broadcasting stations or facilities, to reach the population on important public issues; provide at all times sound and balanced programming; promote public participation such as in community programming; assist in the functions of public information and education; conform to the ethics of honest enterprise; and to refrain from broadcasting obscene and indecent language, speech, act or scene, or from disseminating deliberately false information or willful misrepresentation, to the detriment of the public interest; or from inciting, encouraging, or assisting in subversive or treasonable acts.

SEC. 5. Right of Government. - The radio spectrum is a finite resource that is part of the national patrimony and the use thereof is a privilege conferred upon the grantee by the State and may be withdrawn any time after due process.

A special right is hereby reserved to the President of the Philippines, in times of war, rebellion, public peril, calamity, emergency, disaster, or disturbance of peace and order: to temporarily take over and operate the stations or facilities of the grantee; to temporarily suspend the operation of any station or facility in the interest of public safety, security and public welfare; or to authorize the temporary use and operation thereof by any agency of the government, upon due compensation to the grantee, for the use of said stations or facilities during the period when these shall be so operated.

SEC. 6. Term of Franchise. — This franchise shall be in effect for a period of twenty-five (25) years from the effectivity of this Act, unless sooner revoked or cancelled. This franchise shall be deemed ipso facto revoked in the event the grantee fails to operate

5 continuously for two (2) years.

SEC. 7. Self-regulation by and Undertaking of the Grantee. — The grantee shall not require any previous censorship of any speech, play, act or scene, or other matter to be broadcast from its stations, but if any such speech, play, act or scene, or other matter should constitute a violation of the law or infringement of a private right, the grantee shall be free from any liability, civil or criminal, for such speech, play, act or scene, or other matter: Provided, That the grantee, during any broadcast, shall cut off the airing of speech, play, act or scene, or other matter being broadcast if the tendency thereof is to propose and/or incite treason, rebellion or sedition; or the language used therein or the theme thereof is indecent or immoral: Provided, further, That willful failure to do so shall constitute a valid cause for the revocation or cancellation of this franchise.

SEC. 8. Warranty in Favor of the National and Local Governments. - The grantee shall hold the national, provincial, city, and municipal governments of the Philippines free from all claims, liabilities, demands, or actions arising out of accidents causing injury to persons or damage to properties, during the construction or operation of the stations of the grantee.

SEC. 9. Sale, Lease, Transfer, Grant of Usufruct, or Assignment of Franchise. – The grantee shall not sell, lease, transfer, grant the usufruct of, nor assign this franchise or the

rights and privileges acquired thereunder to any person, firm, 1 2 company, corporation, or other commercial or legal entity, nor 3 merge with any other corporation or entity, nor the controlling 4 interest of the grantee be transferred, whether as a whole or 5 in part, and whether simultaneously or contemporaneously, 6 to any such person, firm, company, corporation or entity without 7 the prior approval of the Congress of the Philippines: Provided, That Congress shall be informed of any sale, lease, transfer, grant 9 of usufruct, or assignment of franchise or the rights and privileges 10 acquired thereunder, or of the merger or transfer of the controlling 11 interest of the grantee, within sixty (60) days after the completion of ( 12 \_ the said transaction: Provided, further, That failure to report to Congress such change of ownership shall render the franchise ipso 13 14 facto revoked: Provided, finally, That any person or entity to which 15 this franchise is sold, transferred or assigned shall be subject to the same conditions, terms, restrictions, and limitations of this Act. 16 17

SEC. 10. Dispersal of Ownership. — In accordance with the constitutional provision to encourage public participation in public utilities, the grantee shall offer to Filipino citizens at least thirty percent (30%) or a higher percentage that may hereafter be provided by law of its outstanding capital stock in any securities exchange in the Philippines within five (5) years from the commencement of its operations: Provided, That in cases where public offer of shares is not applicable, establishment of cooperatives and application of other methods of encouraging public participation by citizens and corporations operating public utilities as allowed by law must be implemented.

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Noncompliance therewith shall render the franchise *ipso facto* revoked.

SEC. 11. Reportorial Requirement. — The grantee shall submit an annual report to the Congress of the Philippines, through the Committee on Legislative Franchises of the House of Representatives and the Committee on Public Services of the Philippine Senate, on its compliance with the terms and conditions of the franchise and on its operations on or before April 30 of every year during the term of its franchise. The reportorial compliance certificate issued by Congress shall be required before any application for permit or certificate is accepted by the NTC.

SEC. 12. Fine. - Failure of the grantee to submit the requisite annual report to Congress shall be penalized by a fine of five hundred pesos (P500.00) per working day of noncompliance. The fine shall be collected separately by the NTC distinct from the penalties it imposes for noncompliance of its own reportorial requirements.

SEC. 13. Equality Clause. — Except for taxes and customs duties, any advantage, favor, privilege, exemption, or immunity granted under existing franchises, or which may hereafter be granted for radio and/or television broadcasting, upon prior review and approval of Congress, shall become part of this franchise and shall be accorded immediately and unconditionally to the herein grantee: Provided, That the foregoing shall neither apply to nor affect provisions of broadcasting franchises concerning territorial coverage, term, or type of service authorized by the franchise.

1	Sec. 14. Repealability and Nonexclusivity Clause This
2	franchise shall be subject to amendment, alteration, or repeal by the
3	Congress of the Philippines when the public interest so requires and
4	shall not be interpreted as an exclusive grant of the privileges
5	herein provided for.
6	SEC. 15. Separability Clause If any of the sections or
7	provisions of this Act is held invalid, all other provisions not
8	affected thereby shall remain valid.
9	SEC. 16. Repealing Clause All laws, decrees, orders,
10	resolutions, instructions, rules and regulations, and other issuances
1	or parts thereof which are inconsistent with the provisions of this
2	Act are hereby repealed, amended, or modified accordingly.
3	SEC. 17. Effectivity This Act shall take effect fifteen (15)
4	days after its publication in the Official Gazette or in a newspaper of
5	general circulation.
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Approved.