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COMMITTEE REPORT NO. 671

Submitted jointly by the Committees on Justice and Human Rights and Finance on \_\_\_\_\_  
MAY 22 2019

Re: Senate Bill No. 2155

Recommending its approval with amendments.

Sponsor: Senator Gordon

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**MR. PRESIDENT:**

The Committees on Justice and Human Rights and Finance to which were referred Senate Bill No. 2155, introduced by Senator Richard J. Gordon, entitled:

**"AN ACT GRANTING LEGAL RESIDENCY STATUS TO CERTAIN ALIENS IN THE PHILIPPINES UNDER CERTAIN CONDITIONS"**

have considered the same and have the honor to report it back to the Senate with the recommendation that it be approved with the following amendments:

1. On Page 1, Line 7, insert the phrase **"BECAUSE OF IMPROPER DOCUMENTATION, OR ALIENS WHO HAVE ARRIVED LEGALLY BUT STAYED AFTER THEIR VISAS EXPIRED"** after the word "laws";

2. On Page 1, Line 8, delete "June 30, 2018" and replace with "**DECEMBER 31, 2018**";
3. On Page 1, Line 10, delete "legal residence" and replace with "**TEMPORARY RESIDENT**";
4. On Page 2, Line 25, delete "Two Hundred Fifty" and replace with "**FOUR HUNDRED**";
5. On Page 2, Line 26, delete "P250,000.00" and replace with "**P400,000.00**"
6. On Page 2, Line 27, delete "Five" and replace with "**EIGHT**";
7. On Page 2, Line 28, delete "P500,000.00" and replace with "**P800,000.00**";
8. On Page 3, Line 1, delete "One hundred Thousand Pesos (P100,000.00)" and replace with "**ONE HUNDRED FIFTY THOUSAND PESOS (P150,000.00)**";
9. On Page 3, Line 2, delete "Fifty Thousand Pesos (P50,000.00)" and replace with "**SEVENTY-FIVE THOUSAND PESOS (P75,000.00)**";
10. On Page 3, Line 29, delete the word "immediately" and replace with the phrase "**VERIFY WHETHER THE APPLICANT IS WITHIN THE COVERAGE OF THIS ACT, AND SHALL, AFTER VERIFICATION**".

Respectfully submitted:

*Chairpersons*



**RICHARD J. GORDON**  
*Committee on Justice and Human Rights*  
*Member, Committee on Finance*



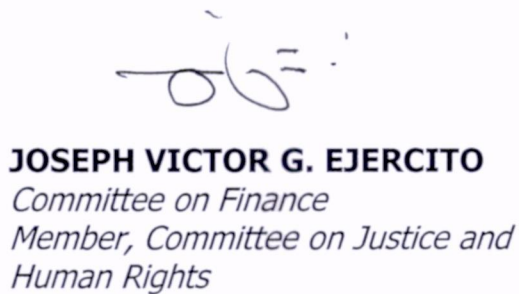
**LOREN LEGARDA**  
*Committee on Finance*

*Vice Chairpersons*



**PANFILO M. LACSON**  
*Committees on Justice and Human Rights*  
*and Finance*

**CYNTHIA A. VILLAR**  
*Committee on Finance*



**JOSEPH VICTOR G. EJERCITO**  
*Committee on Finance*  
*Member, Committee on Justice and*  
*Human Rights*



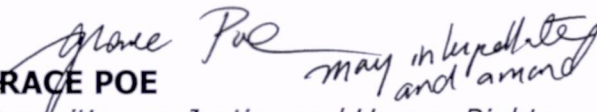
**SONNY ANGARA**  
*Committee on Finance*

**PAOLO BENIGNO "BAM" AQUINO IV**  
*Committee on Finance*

**Members**

**EMMANUEL "MANNY" D. PACQUIAO**  
*Committee on Justice and Human Rights*


  
**MARIA LOURDES NANCY S. BINAY**  
*Committee on Finance*

  
**GRACE POE**  
*Committee on Justice and Human Rights*  
*Committee on Finance*  
*may interpellate and amend*

**GREGORIO B. HONASAN II**  
*Committee on Finance*

**FRANCIS N. PANGILINAN**  
*Committee on Justice and Human Rights*  
*Committee on Finance*

  
**WIN GATCHALIAN**  
*Committee on Finance*

  
**RISA HONTIVEROS**  
*Committee on Justice and Human Rights*  
*Committee on Finance*

**JOEL VILLANUEVA**  
*Committees on Finance*

*will interpellate  
f propose amendments.*

**ANTONIO "SONNY" F. TRILLANES IV**  
*Committee on Finance*



**FRANCIS G. ESCUDERO**  
*Committee on Finance*



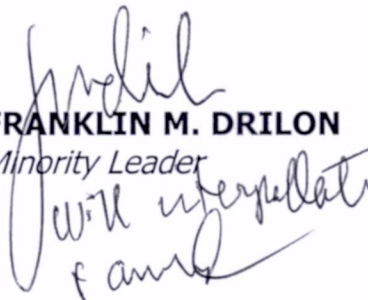
**AQUILINO "KOKO" PIMENTEL III**  
*Committee on Finance*

*Ex-Officio Members*

**RALPH G. RECTO**  
*President Pro-Tempore*



**JUAN MIGUEL F. ZUBIRI**  
*Majority Leader*  
*Member, Committee on Justice and Human Rights*



**FRANKLIN M. DRILON**  
*Minority Leader*

**HON. VICENTE C. SOTTO III**  
*Senate President*

SEVENTEENTH CONGRESS OF THE )  
REPUBLIC OF THE PHILIPPINES )  
*Third Regular Session* )



19 JAN 17 P 2:52

SENATE  
S. No. 2155

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Introduced by **Senator Richard J. Gordon**

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#### EXPLANATORY NOTE

On 24 February 1995, Congress enacted Republic Act (R.A.) No. 7919, or "The Alien Social Integration Act of 1995", which allowed aliens whose stay in the country has become illegal to gain legal residence upon proper application and official registration, meeting certain conditions and submission of documents, and payment of fees from the period 01 June 1995 to 31 December 1996.

On 30 December 1996, Congress enacted R.A. No. 8247, which extended the applicability of benefits under R.A. No. 7919 to June 30, 1997.

In November 2016, the Bureau of Immigration estimated at least 500,000 aliens who do not have proper documentation or are overstaying in the country. This measure intends to allow aliens whose stay in the Philippines has been illegal, to be socially and economically re-integrated into the country and, at the same time, allow the government to generate funds, directly from the program, and indirectly from internal revenues paid by aliens who derive income from within the country, to support key programs of the government. This will also allow these aliens to be brought under the regulation of the government, particularly the Bureau of Immigration.

In view of the foregoing, the immediate approval of this bill is hereby sought.

**RICHARD J. GORDON**  
*Senator*

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'19 JAN 17 P 2:52  
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/ [Signature]

SENATE  
S. No. 2155

Introduced by **Senator Richard J. Gordon**

**AN ACT GRANTING LEGAL RESIDENCY STATUS TO CERTAIN  
ALIENS IN THE PHILIPPINES UNDER CERTAIN CONDITIONS**

*Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:*

1 **SECTION 1.** *Short Title* - This Act shall be known as the “**Alien Social Integration**  
2 **Act of 2019.**”

3 **SEC. 2.** *Declaration of Policy* - The state shall control and regulate the admission and  
4 integration of aliens into its territory and body politic. Towards this end, aliens with  
5 unlawful residence shall be integrated into the mainstream of Philippine society.

6 **SEC. 3.** *Coverage* - Upon effectivity of this Act, all aliens whose stay in the Philippines  
7 is otherwise illegal under existing laws, and who have entered the country prior to  
8 June 30, 2018, excluding those who already availed in good faith the benefits of  
9 Executive Order No. 324 and Republic Act 7919, as amended whose application has  
10 been duly approved, are hereby granted legal residence status upon compliance  
11 with the provisions of this Act, and shall not be prosecuted for crimes defined under  
12 Commonwealth Act No. 613, otherwise known as the Immigration Act of 1940  
13 which are inherent to illegal residence such as the absence of valid travel documents  
14 or visa: *Provided*, that in no case shall alien refugees in the Philippines be qualified  
15 to apply under this Act.

16 The bar to prosecution shall apply only to such crimes or felonies committed due to  
17 acts necessary or essential to maintain a false, fraudulent or illegal residence, such  
18 as falsification of marriage, birth or baptismal certificates or travel documents such  
19 as visas or alien certificates of registration.

20 **SEC. 4.** *Integration Requirements and Fees* - The social integration of aliens  
21 established under Section 3 shall be effective and its benefits enjoyed by illegal  
22 residents upon completion of all the following acts:

23 4.1. Filing of registration forms with the following agencies:

- 1 (1) the civil register of the place of residence;
- 2 (2) the Bureau of Internal Revenue (BIR);
- 3 (3) the Bureau of Immigration (BI);
- 4 (4) the National Bureau of Investigation (NBI); and
- 5 (5) the commercial or universal bank to which the alien pays the
- 6 integration fee as hereinafter provided.

7 In lieu of the foregoing, the filing of registration forms may be done in Five (5)  
8 sets with a commercial or universal bank certified by the BIR as authorized  
9 collectors for income tax.

10 4.2. The registration form shall contain:

- 11 (1) the applicant's full name and aliases by which the applicant may be
- 12 known;
- 13 (2) proof of identity, good moral character and financial capacity through
- 14 affidavits from two (2) Filipino citizens of good reputation in his/her
- 15 place of residence;
- 16 (3) history of stay in the Philippines;
- 17 (4) residential address for the immediate past five (5) years;
- 18 (5) four (4) passports size pictures; and
- 19 (6) a complete fingerprint card for each of the agencies mentioned in 4.1,
- 20 including his/her most recent dental records which shall be submitted
- 21 to the NBI.

22 4.3. Payment of the integration fees to any duly licensed commercial or  
23 universal bank accredited by the BIR as authorized to receive income tax  
24 payments in the following amounts:

25 4.3.1 A one-time payment of Two Hundred Fifty Thousand Pesos  
26 (P250,000.00), for aliens who have stayed illegally in the Philippines  
27 for less than one (1) year, and Five Hundred Thousand Pesos  
28 (P500,000.00) for aliens who have stayed illegally in the Philippines  
29 for one (1) year or longer, for the principal applicant upon filing of  
30 the registration forms with the bank: *Provided*, that the BIR may  
31 promulgate rules and regulations for other modes of payment  
32 through installment scheme.



1 4.3.2. A single payment of One hundred Thousand Pesos (P100,000.00) for  
2 the spouse and Fifty Thousand Pesos (P50,000.00) for each legitimate  
3 child below eighteen (18) years of age.

4 4.3.3. Children born after 30 June 2018 of parents who received the  
5 benefits of this Act shall, upon proper registration with the BI,  
6 become legal residents.

7 4.3.4. The integration fees paid by an alien shall be in lieu of all  
8 immigration fees and fines said alien may have incurred during his  
9 unlawful residence in the country.

10 4.4. Submission of a medical certificate stating that the applicant is not a user  
11 of prohibited drugs or otherwise a drug addict and that he/she is not afflicted  
12 with Acquired Immune Deficiency Syndrome (AIDS).

13 4.5. Submission of a medical certificate stating that the applicant is mentally  
14 and psychologically healthy.

15 **SEC. 5. Official Receipt** - The commercial or universal bank shall issue an official  
16 receipt acknowledging receipt of the integration fee, upon payment by the applicant  
17 of a processing fee of Five Thousand Pesos (P5,000.00). In the event the registration  
18 was affected under paragraph 2 of subsection 4.1, the bank shall furnish copies of  
19 the registration document to the following agencies:

- 20 (1) the civil register of the applicant's place of residence;  
21 (2) the BIR; and  
22 (3) the NBI

23 Thereafter, the bank shall issue a certification to this effect in favor of the  
24 applicant.

25 **SEC. 6. Duties of the Bureau of Immigration** - Upon presentation by the applicant of  
26 the official receipt from the bank, together with a certification from the bank or  
27 agency concerned, as the case may be, that the civil registrar, the BIR and the NBI  
28 received copies of the registration forms defined in Subsection 4.2 hereof, the BI  
29 shall immediately issue an alien certificate of registration (ACR) to the applicant.  
30 The legal residence granted under this Act shall commence from the date the BI  
31 issues the ACR.

32 The BI shall publish, at the applicant's expense, the names, ages, addresses and a  
33 photograph of each applicant in a national newspaper of general circulation at the  
34 end of each calendar month during the effectivity of the application period, as herein

1 after provided in Section 8. The BI shall likewise post the abovementioned details on  
2 its website for at least two (2) weeks. The banks authorized under this Act to collect  
3 the fees herein required shall collect a publication fee of Ten Thousand Pesos  
4 (P10,000.00) from the applicant.

5 **SEC. 7. Ministerial Duty of the Civil Registrar, the BIR and the NBI** - The Civil  
6 Registrar, the BIR and the NBI shall have the ministerial duty to accept the  
7 registration forms required under Section 4. Each of these agencies may charge no  
8 more than Five Hundred Pesos (P500.00) for the filing of the registration forms.  
9 Upon payment of the filing fee, the agency concerned shall issue a certification that  
10 the alien has filed with said office by himself/herself or through the bank, all the  
11 forms under Section 4.

12 **SEC. 8. Application Period** - The benefits extended by Section 3 can be availed of  
13 within two (2) years from the effectivity of this Act.

14 **SEC. 9. Administrative Confirmation** - The procedure herein provided may be availed  
15 of by any alien who may want a confirmation of his stay in the Philippines.

16 **SEC. 10. Eligibility for Citizenship** - Aliens granted legal residence under this Act  
17 shall be eligible to apply for naturalization after five (5) years from the approval of  
18 his/her application.

19 **SEC. 11. Compliance Report and Oversight Functions** - The BI shall submit to the  
20 chairpersons of the Committee on Justice of each chamber of Congress, copies  
21 furnished to the Senate President and the Speaker of the House of Representatives, a  
22 written report on the developments in the implementation of this Act every six (6)  
23 months following the effectivity of this Act.

24 **SEC. 12. Revocation of Resident Status** - Deceit or misrepresentation on the part of  
25 any applicant to enable them to obtain legal status under this Act shall be a ground  
26 for cancellation or revocation of their resident status. The BI shall promulgate rules  
27 and regulations to determine the authenticity of the documents submitted by the  
28 applicants. The BI may revoke applicants or legalized aliens on the basis of  
29 substantial evidence.

30 **SEC. 13. Perjury** - All applications shall be under oath or affirmation, which oath or  
31 affirmation shall be required for their registration. Applicants who violate their  
32 oath or affirmation by knowingly making untruthful statements on any material  
33 matter in their application shall be liable for perjury under Revised Penal Code. In  
34 addition to the penalty imposed on perjury, the subsequent convictions of the

1 applicant shall revoke the legal residence granted him/her and shall subject the  
2 applicant to deportation proceedings.

3 **SEC. 14. Appropriations** - There is hereby appropriated, out of the payments  
4 received under Section 4 hereof, an amount of Twenty Million Pesos  
5 (P20,000,000.00) to cover administrative and other expenses to be incurred in the  
6 implementation of this Act.

7 **SEC. 15. Privacy Clause** - Information submitted by an alien applicant pursuant to  
8 this Act, shall be used only for the purpose of determining the veracity of the factual  
9 statements by the applicant or for enforcing the penalties prescribed by this Act.

10 **SEC. 16. Rule-making Powers** - The provisions of this Act are self-executory and shall  
11 not be dependent on the issuance of any rules or regulations. The Secretary of  
12 Justice is hereby authorized, however, to promulgate only such rules and  
13 regulations as may be needed to efficiently and administratively implement the  
14 provisions of this Act.

15 **SEC. 17. Separability Clause** - If any provision of this Act is declared  
16 unconstitutional, such sections or parts not affected thereby shall remain in full  
17 force and effect.

18 **SEC. 18. Repealing Clause** - all laws, decrees, executive orders, rules and regulations  
19 or parts thereof inconsistent with the provisions of this Act are hereby repealed or  
20 modified accordingly.

21 **SEC. 19. Effectivity Clause** - This Act shall take effect fifteen (15) days after its  
22 publication in the Official Gazette or in at least two (2) national newspaper of  
23 general circulation.

*Approved.*