

SENATE  
S.B. No. 410

'19 JUL 11 P 4:38

Introduced by **SENATOR IMEE R. MARCOS**

**AN ACT CREATING THE BANGON MARAWI COUNCIL FOR THE RECOVERY,  
RECONSTRUCTION, AND REHABILITATION OF MARAWI CITY AND OTHER  
AFFECTED LOCALITIES, AND FOR OTHER PURPOSES**

**EXPLANATORY NOTE**

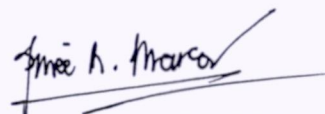
Article II, Section 4 of the 1987 Constitution states that, "The prime duty of the Government is to serve and protect the people."

Further, Article XII, Section 1 states, "The goals of the national economy are a more equitable distribution of opportunities, income, and wealth; a sustained increase in the amount of goods and services produced by the nation for the benefit of the people; and an expanding productivity as the key to raising the quality of life for all, especially the underprivileged."

Given the overwhelming damage incurred during the Marawi siege and the significant delays since 2017 in the rehabilitation and reconstruction of the city and affected localities, the government should establish a Council to comprehensively and efficiently effect the immediate restoration of the displaced persons to their homes, way of life, and businesses.

Although presidential issuances (Administrative Order No. 3 series of 2017, Administrative Order No. 9 series of 2017, and Executive Order No. 49 series of 2018) have ordered the creation of Task Force Bangon Marawi, such a provisional set-up is by definition designed to address only a single purpose. In fact, the multi-dimensional problems that have arisen following the Marawi siege reveal land titling issues, infrastructure gaps, lack of housing and educational facilities, and other complex trade and commercial challenges. Further, a Task Force is theoretically constituted for a mere six (6) months to two (2) years, while obviously Marawi's rise will take many more years.

To reinforce the President's effort to build back Marawi, the immediate passage of this bill is earnestly sought.

  
**IMEE R. MARCOS**  
Senator

SENATE  
S.B. No. 410

'19 JUL 11 P 4:38

Introduced by **SENATOR IMEE R. MARCOS**

RECEIVED BY

**AN ACT CREATING THE BANGON MARAWI COUNCIL FOR THE RECOVERY,  
RECONSTRUCTION, AND REHABILITATION OF MARAWI CITY AND OTHER  
AFFECTED LOCALITIES, AND FOR OTHER PURPOSES**

*Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:*

1 SECTION 1. *Short Title.* – This Act shall be known as the "*Bangon Marawi Council*  
2 *Act of 2019.*"

3 Sec. 2. *Bangon Marawi Council.* – There is hereby created a Bangon Marawi  
4 Council, hereinafter referred to as the "Council," which shall be the body that will  
5 spearhead the recovery, reconstruction, and rehabilitation of Marawi City and other  
6 affected localities.

7 The Chairperson of the Council shall be the President of the Republic of the  
8 Philippines. The Housing and Urban Development Coordinating Council (HUDCC)  
9 Chairperson shall serve as the Secretary General of the Council Secretariat which shall  
10 exercise operational control and supervision.

11 The Council shall be composed of the following members:

- 12 (a) Secretary of National Defense (DND);  
13 (b) Secretary of Public Works and Highways (DPWH);  
14 (c) Chief-of-Staff of the Armed Forces of the Philippines (AFP);  
15 (d) Secretary of Education (DepEd);  
16 (e) Secretary of Health (DOH);  
17 (f) Secretary of Interior and Local Government (DILG);  
18 (g) Secretary of Social Welfare and Development (DSWD);  
19 (h) Secretary of Trade and Industry (DTI);  
20 (i) Administrator of the Land Registration Authority (LRA);  
21 (j) Chairperson of the Local Water Utilities Administration (LWUA);  
22 (k) Chairperson of the Mindanao Development Authority (MinDA);  
23 (l) Chairperson of the National Electrification Administration (NEA);  
24 (m) Administrator of the Office of Civil Defense (OCD); and



1 (n) Chief of the Philippine National Police (PNP).

2 *Provided that*, the members mentioned in subparagraphs (a) to (u) shall be  
3 considered as *ex officio* members of the Council.

4 The Chairperson may require the participation of such other government  
5 agencies or instrumentalities in the Council, as he may deem necessary.

6 Sec. 3. *Functions.* – The Council shall have the following functions and  
7 responsibilities:

8 (a) Organize and deploy a response team that will provide for the immediate  
9 needs of displaced and/or adversely affected families;

10 (b) Conduct a post-conflict needs assessment of Marawi City and, based thereon,  
11 develop and implement a Bangon Marawi Comprehensive Rehabilitation and  
12 Recovery Program for the City of Marawi and other affected localities;

13 (c) Expedite the issuance of title/s, consolidating for this purpose the  
14 requirements R.A. No. 274 and other laws covering military base properties,  
15 Department of Environment and Natural Resources (DENR) issuances on  
16 alienable disposable lands, Land Registration Act on titling and  
17 documentation, Department of Agrarian Reform issuances, and R.A. No. 8371  
18 (Indigenous Peoples' Rights Act).

19 (d) Monitor the construction of temporary shelters and provide housing for the  
20 residents of Marawi City and other affected localities;

21 (e) Coordinate the immediate restoration of public utilities, such as water,  
22 telecommunications, and electricity, and the repair and reconstruction of  
23 public buildings and infrastructure;

24 (f) Expedite the reconstruction and improvement of educational facilities, as well  
25 as ensure access to all affected families;

26 (g) Attend to the health, sanitation, food, environment, and other basic needs of  
27 affected residents;

28 (h) Provide an environment conducive to the revival of business and livelihood  
29 activities and encourage the growth of trade and commerce for the creation  
30 of jobs and opportunities;

31 (i) Ensure the restoration and maintenance of peace and order; and

32 (j) Perform such other functions, as may be directed by the Chairperson.

33 The Chairperson may call upon and request the assistance of other government  
34 agencies, local government units, and the private sector, including non-governmental  
35 organizations and civic organizations, to assist in the rehabilitation of the City of Marawi

1 and other affect areas. The Council shall consult with Muslim leaders in the restoration  
2 of mosques and other religious buildings.

3       Sec. 4. *Sub-Committees.* – The members of the Council shall organize  
4 themselves into sub-committees, under the supervision of the Chairperson, as follows:

5       (a) Subcommittee on Reconstruction and Infrastructure. – It shall be headed by  
6 the DPWH which shall be primarily responsible for the immediate repair,  
7 rehabilitation, and reconstruction of national and local roads and bridges,  
8 public infrastructure, and temporary and permanent housing;

9       (b) Subcommittee on Land. – It shall be headed by the LRA which shall be  
10 primarily responsible for the immediate settlement of claims and titling;

11       (c) Subcommittee on Education, Health, and Social Welfare. – It shall be headed  
12 by the DepEd, DOH, and DSWD which shall be primarily responsible for  
13 taking measures to provide education, sanitation and health facilities, medical  
14 supplies, food, potable water, and other basic necessities;

15       (d) Subcommittee on Business and Livelihood. – It shall be headed by the DTI  
16 which shall primarily implement an active campaign for the immediate revival  
17 of businesses and livelihood projects;

18       (e) Subcommittee on Peace and Order. – It shall be headed by the DILG which  
19 shall be primarily responsible for the restoration and maintenance of peace  
20 and order, and the continuity of public services.

21       The Council may create such other sub-committees, as it may deem necessary for  
22 the effective implementation of this Act.

23       Sec. 5. *Support of Other Government Agencies.* – All departments, bureaus,  
24 offices, agencies, or instrumentalities of the government, including government-owned  
25 or controlled corporations are directed to provide full support, assistance, and  
26 cooperation to the Council.

27       Sec. 6. *Exemption from National Economic and Development Authority (NEDA)*  
28 *Guidelines.* – In order to expedite the recovery, reconstruction, and rehabilitation efforts  
29 in Marawi City, the Council is hereby exempted from the NEDA Guidelines on Joint  
30 Venture Agreements (JVAs), subject to the following:

31       (a) Shall comply with the Guidelines which the Council shall formulate and issue,  
32 under the supervision of the Secretary General of the Council, in consultation  
33 with the NEDA, the Public-Private Partnership Center, and the Department of  
34 Budget and Management.

35       (b) Shall apply only to recovery, reconstruction, and rehabilitation projects for the  
36 most affected areas of Marawi City;



1 (c) Shall promote efficiency, transparency, competitiveness, and accountability in  
2 covered transactions;

3 (d) Shall require the participation of agencies with mandates directly relevant to  
4 the project in the JVA selection and contracting process; and

5 (e) Shall be consistent with all applicable laws, rules, and regulations.

6 *Sec. 7. Reports.* – The members of the Council shall submit monthly progress  
7 reports regarding the implementation of this Act to the Chairperson, until such time that  
8 the objectives of the Council have been achieved.

9 *Sec. 8. Joint Congressional Oversight Committee.* – A Joint Congressional  
10 Oversight Committee is hereby created, composed of the Chairperson of the Senate  
11 Committee on Economic Affairs, as Chairperson and five (5) Senators designated by the  
12 Senate President; and the Chairperson of the House Committee on Economic Affairs as  
13 co-chairperson, and five (5) other members of the House of Representatives designated  
14 by the Speaker of the House of Representatives: *Provided, That,* of the five (5)  
15 members of each House of Congress, three (3) should come from the majority and the  
16 remaining two (2) from the minority.

17 The Joint Congressional Oversight Committee shall have the power to review,  
18 monitor, and evaluate the implementation of this Act and the necessity of the  
19 continuing existence of the Council.

20 *Sec. 9. Appropriation.* – Upon its effectivity, an initial amount of twenty billion  
21 pesos (Php 20,000,000,000.00) shall be included in the annual General Appropriations  
22 Act (GAA) for the implementation of this Act. Thereafter, the appropriation necessary  
23 shall be determined by the Council, in coordination with the Department of Budget and  
24 Management (DBM), based on the Bangon Marawi Comprehensive Rehabilitation and  
25 Recovery Program, among others.

26 *Sec. 10. Implementing Rules and Regulations.* – The Council shall issue the  
27 necessary rules and regulations to implement the provisions of this Act within ninety  
28 (90) days from the effectivity of this Act.

29 *Sec. 11. Repealing Clause.* – All laws, decrees, orders, rules and regulations or  
30 other issuances or parts thereof inconsistent with the provisions of this Act are hereby  
31 repealed or modified accordingly.

1           Sec. 12. *Separability Clause.* – If any portion or provision of this Act is declared  
2 unconstitutional, the remainder of this Act or any provision not affected thereby shall  
3 remain in force and effect.

4           Sec. 13. *Effectivity.* – This Act shall take effect after fifteen (15) days following  
5 the completion of its publication either in the Official Gazette or in a newspaper of  
6 general circulation in the Philippines.

Approved,