EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *First Regular Session*



SENATE

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s. No. 981

'19 AUG 28 P1 :45

Introduced by Senator Ralph G. Recto

AN ACT

RENEWING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO ABS-CBN BROADCASTING CORPORATION, PRESENTLY KNOWN AS ABS-CBN CORPORATION, UNDER REPUBLIC ACT NO. 7966, ENTITLED "AN ACT GRANTING THE ABS-CBN BROADCASTING CORPORATION A FRANCHISE TO CONSTRUCT, INSTALL, OPERATE AND MAINTAIN TELEVISION AND RADIO BROADCASTING STATIONS IN THE PHILIPPINES, AND FOR OTHER PURPOSES"

EXPLANATORY NOTE

ABS-CBN Broadcasting Corporation, presently known as ABS-CBN Corporation, was formed by the merger of Alto Broadcasting System (ABS) and Chronicle Broadcasting Network (CBN). ABS was founded in 1946 by American electronics engineer James Lindenberg as Bolinao Electronics Corporation (BEC) and was renamed Alto Broadcasting System (ABS) in 1952 after Judge Antonio Quirino, brother of President Elpidio Quirino, purchased the company. The television station was known as DZAQ-TV. The industrialist Eugenio "Eñing" Lopez Sr. and his brother former vice president Fernando Lopez, founded Chronicle Broadcasting Network (CBN) in 1956 primarily for radio broadcasting. On February 1, 1967, ABS and CBN were merged and incorporated as ABS-CBN Broadcasting Corporation.¹

ABS-CBN is the Philippines' largest entertainment and media conglomerate in terms of revenue, operating income, net income, assets, equity, market

¹ <u>https://abscbn.fandom.com/wiki/ABS-CBN History</u>

capitalization, and number of employees. It is primarily involved in content creation and production for television, online, and over-the-top platforms, cable, satellite, cinema, live events, and radio for domestic and international markets.²

Despite the growing popularity of social media, television still remains as a preferred mass medium in our provinces and other far-flung areas. ABS-CBN has remained steadfast in its commitment to reach out to as many Filipinos as possible by delivering their quality core programs closer to our countrymen by taking advantage of emerging broadcast technologies.

In view of the foregoing, the approval of the bill is earnestly sought.

RALPH G. RECTO

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² <u>https://www.abs-cbn.com/who-we-are/our-story</u>

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Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

Section 1. Section 1 of Republic Act No. 7966 is hereby amended to read as
 follows:

"Section 1. Nature and Scope of Franchise. - Subject to the 3 provisions of the Constitution and applicable laws, rules and 4 regulations, Ethe ABS-CBN Broadcasting Corporation, hereunder 5 referred to as the grantee, its successors or assigns, is hereby granted 6 a franchise] THE FRANCHISE GRANTED UNDER REPUBLIC ACT 7 TO ABS-CBN BROADCASTING CORPORATION, NO. 7966 8 PRESENTLY KNOWN AS ABS-CBN CORPORATION, HEREUNDER 9 REFERRED TO AS THE GRANTEE, ITS SUCCESSORS OR 10 ASSIGNEES to construct, INSTALL, ESTABLISH, operate and 11 maintain, for commercial purposes and in the public interest, television 12 and radio broadcasting stations in and throughout the Philippines, 13 through microwave, satellite or whatever means including the use of 14 any new technologies in television and radio systems, with the 15

corresponding technological auxiliaries or facilities, special broadcast
 and other broadcast distribution services and relay stations[..], IS
 HEREBY RENEWED FOR ANOTHER TWENTY-FIVE (25) YEARS."
 Sec. 2. Section 2 of Republic Act No. 7966 is hereby amended to read as

follows:

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"Sec. 2. Manner of Operation of Stations or Facilities. - The 6 existing and future stations or facilities of the grantee shall be 7 constructed in a manner as will at most result only in the minimum 8 interference on the wavelengths or frequencies of [the other] existing 9 stationS or OTHER stations which may be established by law without 10 in any way diminishing its own right to use its [selected] ASSIGNED 11 wavelengths or frequencies and the quality of transmission or reception 12 thereon as should maximize rendition of the grantee's services and/or 13 the availability thereof." 14

15 Sec. 3. Section 3 of Republic Act No. 7966 is hereby amended to read as 16 follows:

"Sec. 3. Prior Approval of the National Telecommunications 17 Commission. - The grantee shall secure from the National 18 Telecommunications Commission (NTC) the appropriate permits and 19 licenses for its stations OR FACILITIES and shall not use any 20 frequency in the television or radio spectrum without Ehaving been 21 authorized by the Commission] AUTHORIZATION FROM THE NTC. 22 The **FCommission I NTC**, however, shall not unreasonably withhold or 23 delay the grant of any such authority." 24

25 Sec. 4. Section 4 of Republic Act No. 7966 is hereby amended to read as 26 follows:

"Sec. 4. Responsibility to the Public. - The grantee shall provide 27 FREE OF CHARGE, adequate public service time to enable the 28 government, through the said broadcasting stations, to reach the 29 PERTINENT populationS OR PORTIONS THEREOF, on important 30 issues; AND RELAY IMPORTANT PUBLIC public 31 ANNOUNCEMENTS AND WARNINGS CONCERNING PUBLIC 32

EMERGENCIES AND CALAMITIES, AS NECESSITY, URGENCY 1 OR LAW MAY REQUIRE; provide at all times sound and balanced 2 programming; promote public participation [such as in community 3 programming]; assist in the functions of public information and 4 education; conform to the ethics of honest enterprise; **PROMOTE** 5 AUDIENCE SENSIBILITY AND EMPOWERMENT INCLUDING 6 **CLOSED CAPTIONING;** and not use its stations for the broadcasting 7 of obscene and indecent language, speech, act, [or] scene[,] or for 8 the dissemination of deliberately false information or willful 9 misrepresentation to the detriment of the public interest, or to incite, 10 encourage, or assist in subversive or treasonable acts. 11

"PUBLIC SERVICE TIME REFERRED HEREIN SHALL BE 12 EQUIVALENT TO A MAXIMUM AGGREGATE OF TEN PERCENT 13 (10%) OF THE PAID COMMERCIALS OR ADVERTISEMENTS 14 WHICH SHALL BE ALLOCATED BASED ON NEED TO THE 15 EXECUTIVE AND LEGISLATIVE BRANCHES, THE JUDICIARY, 16 CONSTITUTIONAL COMMISSIONS AND INTERNATIONAL 17 HUMANITARIAN ORGANIZATIONS DULY RECOGNIZED BY 18 STATUTES: PROVIDED, THAT THE NTC SHALL INCREASE THE 19 PUBLIC SERVICE TIME IN CASE OF EXTREME EMERGENCY OR 20 CALAMITY. THE NTC SHALL ISSUE RULES AND REGULATIONS 21 FOR THIS PURPOSE, THE EFFECTIVITY OF WHICH SHALL 22 COMMENCE UPON APPLICABILITY WITH OTHER SIMILARLY 23 SITUATED BROADCAST NETWORK FRANCHISE HOLDERS." 24

25 Sec. 5. Section 5 of Republic Act No. 7966 is hereby amended to read as 26 follows:

27 "Sec. 5. *Right of Government.* – THE RADIO SPECTRUM IS A
 28 FINITE RESOURCE THAT IS PART OF THE NATIONAL
 29 PETRIMONY AND THE USE THEREOF IS A PRIILEGE
 30 CONFERRED UPON THE GRANTEE BY THE STATE AND MAY BE
 31 WITHDRAWN ANY TIME AFTER DUE PROCESS.

"A special right is hereby reserved to the President of the 1 Philippines, in times of rebellion, public peril, calamity, emergency, 2 disaster or disturbance of peace and order, to temporarily take over 3 and operate the stations of the grantee, to temporarily suspend the 4 operation of any station in the interest of public safety, security and 5 public welfare, or to authorize the temporary use and operation thereof 6 by any agency of the government, upon due compensation to the 7 grantee, for the use of the said stations during the period when they 8 shall be so operated." 9

10 Sec. 6. Section 6 of Republic Act No. 7966 is hereby amended to read as 11 follows:

"Sec. 6. *Term of Franchise.* – This franchise shall be for a term of
 twenty-five (25) years from the date of effectivity of this Act, UNLESS
 SOONER REVOKED OR CANCELLED. THIS FRANCHISE SHALL
 BE DEEMED IPSO FACTO REVOKED IN THE EVENT THE
 GRANTEE FAILS TO OPERATE CONTINUOUSLY FOR TWO (2)
 YEARS."

18 Sec. 7. Section 7 of Republic Act No. 7966 is hereby amended to read as 19 follows:

"Sec. 7. Acceptance and Compliance. - Acceptance of this 20 franchise shall be given in writing to THE Congress OF THE 21 PHILIPPINES, THROUGH THE COMMITTEE ON LEGISLATIVE 22 FRANCHISES OF THE HOUSE OF REPRESENTATIVES AND THE 23 COMMITTEE ON PUBLIC SERVICES OF THE SENATE OF THE 24 PHILIPPINES within sixty (60) days from the effectivity of this Act. 25 Upon giving such acceptance, the grantee shall exercise the privileges 26 aranted under this Act, NON-ACCEPTANCE SHALL RENDER THE 27 FRANCHISE VOID." 28

29 Sec. 8. Section 8 of Republic Act No. 7966 is hereby amended to read as 30 follows:

"Sec. 8. *Tax Provisions.* – The grantee, its successors or
 assigns[,] shall CONTINUE TO BE SUBJECT TO ALL APPLICABLE

OR CHARGES AND OTHER TAXES, DUTIES, FEES 1 **IMPOSITITIONS UNDER REPUBLIC ACT NO. 8424, OTHERWISE** 2 KNOWN AS 'THE NATIONAL INTERNAL REVENUE CODE OF 3 1997', AS AMENDED, REPUBLIC ACT NO. 7160, OTHERWISE 4 KNOWN AS 'THE LOCAL GOVERNMENT CODE OF 1991', AS 5 AMENDED, AND OTHER APPLICABLE LAWS." [be liable to pay the 6 same taxes on their real estate, buildings and personal property, 7 exclusive of this franchise, as 3 other persons or corporations are now 8 or hereafter may be required by law to pay. In addition thereto, the 9 grantee, its successors or assigns, shall pay a franchise tax equivalent 10 to three percent (3%) of all gross receipts of the radio/television 11 business transacted under this franchise by the grantee, its successors 12 or assigns, and the said percentage shall be in lieu of all taxes on this 13 franchise or earnings thereof: Provided, That the grantee, its 14 successors or assigns, shall continue to be liable for income taxes 15 payable under Title II of the National Internal Revenue Code pursuant 16 to Section 2 of Executive Order No. 72 unless the latter enactment is 17 amended or repealed, in which case the amendment or repeal shall be 18 applicable thereto. The grantee shall file the return with and pay the 19 tax due thereon to the Commissioner of Internal Revenue or his duly 20 authorized representatives in accordance with the National Internal 21 Revenue Code, and the return shall be subject to audit by the Bureau 22 of Internal Revenue.] 23

24 Sec. 9 Section 9 of Republic Act No. 7966 is hereby amended to read as 25 follows:

"Sec. 9. Self-regulation by and Undertaking of Grantee. - The 26 grantee shall not require any previous censorship of any speech, play, 27 act or scene, or other matter to be broadcast and/or telecast from its 28 stations: Provided, That the grantee, during any broadcast and/or 29 telecast, shall [cut off from] NOT ALLOW TO BE AIRED [the air] the 30 speech, play, act or scene, or other matter being broadcast and/or 31 telecast if the tendency thereof is to propose and/or incite treason, 32 rebellion or sedition; or the language used therein or the theme thereof 33 is indecent or immoral: [, and] PROVIDED, FURTHER, THAT willful 34 failure to do so shall constitute a valid cause for the cancellation of this 35 franchise." 36

Sec. 10. Section 10 of Republic Act No. 7966 is hereby amended to read as
 follows:

"Sec. 10. Warranty in Favor of National and Local Governments. –
 The grantee shall hold the national, provincial, CITY, and municipal
 governments of the Philippines [harmless] FREE from all claims,
 [accounts,] LIABILITIES, demands or actions arising out of accidents
 [or injuries, whether to property or to persons, caused by] CAUSING
 INJURY TO PERSONS OR DAMAGE TO PROPERTIES, DURING
 the construction or operation of the stations of the grantee."

Sec. 11. A new section 11 is hereby inserted after Section 10 of Republic Act
No. 7966, to read as follows:

"SEC. 11. COMMITMENT TO PROVIDE AND PROMOTE THE 12 CREATION OF EMPLOYMENT OPPORTUNITIES. -THE 13 **GRANTEE SHALL CREATE EMPLOYMENT OPPORTUNITIES AND** 14 SHALL ALLOW ON-THE-JOB TRAININGS IN THEIR FRANCHISE 15 **OPERATION:** *PROVIDED*, THAT PRIORITY SHALL BE 16 ACCORDED TO THE RESIDENTS IN AREAS WHERE ANY OF ITS 17 OFFICES IS LOCATED: PROVIDED, FURTHER, THAT THE 18 GRANTEE SHALL COMPLY WITH THE APPLICABLE LABOR 19 AND ALLOWANCE ENTITLEMENT UNDER STANDARDS 20 EXISTING LABOR LAWS, RULES AND REGULATIONS AND 21 ISSUANCES: PROVIDED, FINALLY, THAT THE SIMILAR 22 EMPLOYMENT OPPORTUNITIES OR JOBS CREATED SHALL BE 23 **REFLECTED IN THE GENERAL INFORMATION SHEET TO BE** 24 EXCHANGE то THE SECURITIES AND SUBMITTED 25 COMMISSION (SEC) ANNUALLY." 26

27 Sec. 12. The present Section 11 of Republic Act No. 7966 is hereby 28 renumbered as Section 12 and amended to read as follows:

"Sec. [11] 12. Sale, Lease, Transfer, GRANT OF Usufruct[, etc.]
 OR ASSIGNMENT OF FRANCHISE. – The grantee shall not SELL,
 lease, transfer, grant the usufruct of, [sell] nor assign this franchise or
 the rights and privileges acquired thereunder to any person, firm,

company, corporation or other commercial or legal entity, NOR 1 MERGE WITH ANY OTHER CORPORATION OR ENTITY, without 2 the approval of the Congress of the Philippines. CONGRESS SHALL 3 BE INFORMED OF ANY SALE, LEASE, TRANSFER, GRANT OF 4 USUFRUCT, OR ASSIGNMENT OF FRANCHISE OR THE RIGHTS 5 AND PRIVILEGES ACQUIRED THEREUNDER, OR OF THE 6 MERGER OR TRANSFER OF THE CONTROLLING INTEREST OF 7 THE GRANTEE, WITHIN SIXTY (60) DAYS AFTER THE 8 COMPLETION OF THE SAID TRANSACTION. FAILURE TO 9 REPORT TO CONGRESS SUCH CHANGE OF OWNERSHIP SHALL 10 RENDER THE FRANCHISE IPSO FACTO REVOKED. Any person or 11 entity to which this franchise is sold, transferred or assigned shall be 12 subject to all the same conditions, terms, and limitations of this Act." 13

Sec. 13. A new Section 13 is hereby inserted after Section 12 of Republic Act
 No. 7966, to read as follows:

IN DISPERSAL OF OWNERSHIP. 'SEC. 13. 16 ACCORDANCE WITH THE CONSTITUTIONAL PROVISION TO 17 ENCOURAGE PUBLIC PARTICIPATION IN PUBLIC UTILITIES, 18 THE GRANTEE SHALL OFFER TO FILIPINO CITIZENS AT LEAST 19 THIRTY PERCENT (30%) OR A HIGHER PERCENTAGE THAT 20 MAY HEREAFTER BE PROVIDED BY LAW OF ITS OUTSTANDING 21 CAPITAL STOCK IN ANY SECURITIES EXCHANGE IN THE 22 (5) YEARS FROM THE PHILIPPINES WITHIN FIVE 23 COMMENCEMENT OF ITS OPERATIONS: PROVIDED, THAT IN 24 CASES WHERE PUBLIC OFFER OF SHARES IS NOT APPLICABLE, 25 OTHER METHODS OF GRANTEE SHALL APPLY THE 26 ENCOURAGING PUBLIC PARTICIPATION BY CITIZENS AND 27 CORPORATIONS OPERATING PUBLIC UTILITIES AS ALLOWED 28 BY LAW, NONCOMPLIANCE THEREWITH SHALL RENDER THE 29 FRANCHISE IPSO FACTO REVOKED." 30

Sec. 14. A new Section 14 is hereby inserted after the new Section 13 of Republic Act No. 7966, to read as follows:

'SEC. 14. REPORTORIAL REQUIREMENT. - DURING THE 1 TERM OF ITS FRANCHISE, THE GRANTEE SHALL SUBMIT AN 2 ANNUAL REPORT TO THE CONGRESS OF THE PHILIPPINES, 3 THROUGH THE COMMITTEE ON LEGISLATIVE FRANCHISES OF 4 THE HOUSE OF REPRESENTATIVES AND THE COMMITTEE ON 5 PUBLIC SERVICES OF THE SENATE, ON ITS COMPLIANCE 6 WITH THE TERMS AND CONDITIONS OF THE FRANCHISE AND 7 ON ITS OPERATIONS ON OR BEFORE APRIL 30 OF EVERY 8 YEAR. 9

"THE ANNUAL REPORT SHALL INCLUDE AN UPDATE ON 10 THE ROLL-OUT, DEVELOPMENT, OPERATION, OR EXPANSION 11 OF BUSINESS; AUDITED FINANCIAL STATEMENTS; LATEST 12 **GENERAL INFORMATION SHEET OFFICIALLY SUBMITTED TO** 13 THE SEC (IF APPLICABLE); CERTIFICATION OF THE NTC ON 14 THE STATUS OF ITS PERMITS AND OPERATIONS; AND AN 15 UPDATE ON THE DISPERSAL OF OWNERSHIP UNDERTAKING, 16 IF APPLICABLE. 17

THE REPORTORIAL COMPLIANCE CERTIFICATE ISSUED
 BY CONGRESS SHALL BE REQUIRED BEFORE AN APPLICATION
 FOR PERMIT, CERTIFICATE, OR ANY EQUIVALENT THEREOF,
 IS ACCEPTED BY THE NTC."

22 Sec. 15. A new Section 15 is hereby inserted after the new Section 14 of 23 Republic Act No. 7966, to read as follows:

"SEC. 15. FINE. — FAILURE OF THE GRANTEE TO SUBMIT 24 THE REQUISITE ANNUAL REPORT TO CONGRESS SHALL BE 25 PENALIZED BY A FINE OF FIVE HUNDRED PESOS (P500.00) 26 PER WORKING DAY OF NONCOMPLIANCE. THE FINE SHALL BE 27 COLLECTED BY THE NTC FROM THE DELINQUENT FRANCHISE 28 **GRANTEE SEPARATE FROM THE REPORTORIAL PENALTIES** 29 IMPOSED BY THE NTC AND THE SAME SHALL BE REMITTED TO 30 THE NATIONAL TREASURY." 31

Sec. 16. A new Section 16 is hereby inserted after the new Section 15 of
 Republic Act No. 7966, to read as follows:

"SEC. 16. EQUALITY CLAUSE. - ANY ADVANTAGE, 3 FAVOR, PRIVILEGE, EXEMPTION, OR IMMUNITY GRANTED 4 UNDER EXISTING FRANCHISES, OR WHICH MAY HEREAFTER 5 BE GRANTED FOR RADIO AND TELEVISION BROADCASTING, 6 UPON PRIOR REVIEW AND APPROVAL OF CONGRESS, SHALL 7 BECOME PART OF THIS FRANCHISE AND SHALL BE ACCORDED 8 IMMEDIATELY AND UNCONDITIONALLY TO THE HEREIN 9 **GRANTEE:** *PROVIDED,* THAT THE FOREGOING SHALL NEITHER 10 APPLY TO NOR AFFECT PROVISIONS OF BROADCASTING 11 FRANCHISES CONCERNING TERRITORIAL COVERAGE, THE 12 TERM, OR THE TYPE OF SERVICE AUTHORIZED UNDER THIS 13 FRANCHISE." 14

Sec. 17. *Repealability and Nonexclusivity Clauses.* – This franchise shall be subject to amendment, alteration or repeal by the Congress of the Philippines when the public interest so requires and shall not be interpreted as an exclusive grant of the privileges herein provided for.

Sec. 18. Separability Clause. – If any of the sections or provisions of this Act is
 held invalid, all the other provisions not affected thereby shall remain valid.

Sec. 19. *Repealing Clause.* – Any law, presidential decree or issuance, executive order, letter of instruction, rule or regulation inconsistent with the provisions of this Act is hereby repealed or modified accordingly.

Sec. 20. *Effectivity*. – This Act shall take effect fifteen (15) days following its complete publication in two (2) newspapers of general circulation or in the *Official Gazette*.

27 Approved,