EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *First Regular Session*



SENATE

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S. No. <u>1021</u>

19 SEP -9 A9:09

RECEIVED BY

Introduced by SENATOR RAMON BONG REVILLA, JR.

AN ACT

PROVIDING FOR A NATIONAL PROGRAM TO SUPPORT AND CARE FOR ABANDONED, NEGLECTED AND VOLUNTARILY COMMITTED CHILDREN, CREATING A SPECIAL TRUST FUND THEREFORE, AND FOR OTHER PURPOSES

EXPLANATORY NOTE

The Convention on the Rights of the Child, to which the Philippines is a state party, provides that "A child temporarily or permanently deprived of his or her family environment, or in whose own best interests cannot be allowed to remain in that environment, shall be entitled to special protection and assistance provided by the State."

It cannot be denied that there is still a considerable number of orphaned, abandoned, neglected or voluntarily committed children in the country. These children need the same care and protection, maybe even more, from their environment especially because of their status.

This proposed measure seeks to provide for a trust fund account for each orphaned, abandoned, neglected or voluntarily committed minor under DSWD-accredited child caring institutions and care centers. This fund will be funded by the State regularly. The trust fund matures when the orphaned, abandoned,

neglected or voluntary committed minor reaches the age of majority. This may aid him/her in starting to face the challenges of matured life.

In view of the foregoing, approval of this bill is earnestly sought.

RAMON BONG REVILLA, JR.

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Be it enacted by the Senate and House of Representatives of the Congress assembled:

- Section 1. Short Title. This Act shall be known as the "Trust Fund for the
 Abandoned, Neglected or Voluntarily Committed Child of 2019."
- 3

Sec. 2. *Declaration of Policy*. In line with the State policy recognizing the vital 4 role of the youth in nation-building and the State's duty to promote and protect their 5 physical, moral, spiritual, intellectual, and social well-being, it is hereby declared a 6 policy of the State to support and care for children who have been abandoned, 7 neglected or voluntarily committed in accordance with the duty of the State under the 8 doctrine of *parens patria* or guardian of the rights of the people. This duty of the State 9 becomes even more imperative in light of the constitutional mandate that the State 10 shall strengthen the family as a basic social institution. This is especially so when the 11 relatives or guardian of these children fail, refuse or are incapable of providing for the 12 13 needs of the said children. The State shall thereby establish a trust fund for such children to be withdrawn only upon their reaching the age of majority. 14

15

Sec. 3. Definition of Terms. - For purposes of this Act, the following terms are 1 defined: 2 a) *Child* refers to a person below eighteen (18) years of age or a person over 3 eighteen (18) but is unable to fully take care of him/herself or protect 4 him/herself from abuse, neglect, exploitation or discrimination because of 5 physical or mental disability or condition. 6 b) Abandoned Child refers to a child who has no proper parental care off 7 quardianship, or whose parent(s) have deserted him/her for a period of at 8 least three (3) continuous months, which include a foundling. 9 c) Nealected Child refers to a child whose basic needs have been 10 deliberately unattended or inadequately attended within a period of three 11 (3) continuous months. Neglect may occur in two (2) ways: 12 **1.** There is physical neglect when the child is malnourished, ill-clad, and 13 without proper shelter. A child is unattended when left by 14 himself/herself without proper provisions and/or without proper 15 supervision. 16 2. There is emotional neglect when the child is maltreated, raped, 17 seduced, exploited, overworked, or made to work under conditions 18 not conducive to good health; or is made to beg in the streets or 19 public places; or when children are in moral danger or exposed to 20 gambling, prostitution, and other vices. 21 d) Voluntarily Committed Child is one whose parent(s) or legal guardian 22 knowingly and willingly relinquished parental authority to the DSWD or to 23 any duly accredited child-placement or child-caring agency or institution. 24 e) Trust Entities or Any Bank which Offers Trust Services refers to a reputable 25 private financial institution with a proven track record in the banking 26 industry owned by a group of individuals which accepts deposits, makes 27 28 business loans, and offers related services; f) Trust Fund for the Abandoned, Neglected or Voluntarily Committed Child 29 refers to a special fund set aside for the children under the care of the 30 DSWD or any DSWD-accredited child-caring institution. The said fund shall 31 operate as a special trust fund managed by a reputable trust entity; 32

g) Child-Caring Institution refers to any twenty-four hour resident group care 1 service for the physical, mental, social and spiritual well-being of nine or 2 more mentally gifted, dependent, abandoned, neglected, handicapped or 3 disturbed children that is coordinated with the Department of Social Welfare 4 and Development (DSWD); and 5

h) Guardian refers to the owner and/or any elder in the child-caring institution

tasked to keep an eye on the abandoned, neglected or voluntarily

- 6 7
- 8

committed child.

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Sec. 4. *Coverage*. – This Act shall cover all abandoned, neglected or voluntarily 10 committed children, under the case of the DSWD or DSWD-accredited child-caring 11 institutions that may be recognized by the DSWD in accordance with the implementing 12 rules and regulations of this Act. 13

14

Sec. 5. National Monitoring System for Abandoned, Neglected or Voluntarily 15 Committed Children. - The DSWD, in coordination with other government agencies 16 tasked with caring for the welfare and development of children and the youth, shall 17 come up with a comprehensive monitoring system to address the needs of abandoned, 18 neglected or voluntarily committed children. The system shall include, but not be 19 limited to, coming up with an updated data on the number, location and personal 20 profile of abandoned, neglected or voluntarily committed children; profiling of child-21 caring institutions nationwide; and establishing a transparent mechanism that would 22 provide a grant of a reasonable lump sum grant to abandoned, neglected or voluntarily 23 committed children who already turned 18 years old and are ready to lead a life on 24 25 their own.

- 26

Sec. 6. Trust Fund for Abandoned, Neglected, Voluntarily Committed Children. 27 - a trust fund account in a commercial bank or in a number of commercial banks as 28 29 defined in this Act shall be opened in the name of every covered abandoned, neglected 30 or voluntarily committed child under a memorandum of agreement (MOA) to be entered into by a commercial bank and the DSWD. The DSWD, sourcing it from a 31 regular annual appropriation item in its budget, shall deposit the sum of two thousand 32

five hundred pesos (P2,500.00) quarterly in every trust fund account until the account matures, unless terminated earlier by the DSWD due to the death or ineligibility of the recipient.

Each of the trust fund account shall be opened by the DSWD based on a verified list of abandoned, neglected or voluntarily committed children submitted by their respective child-caring institutions. To maintain the real purchasing value of the said amount through the years, it shall be increased by the DSWD every three (3) years in proportion to the average inflation rate for the said period as certified by the National Economic Development Authority (NEDA).

Each covered abandoned, neglected or voluntarily committed child shall be entitled to the said quarterly deposit in his/her trust fund for the entire duration that he/she was in a child-caring institution until he/she reaches the age of 18. In the event that the abandoned, neglected or voluntarily committed child has been rendered ineligible to receive the said fund, or dies prior to reaching the age of majority, the trust fund for such child shall be forfeited in favor of the State.

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17 Sec. 7. *Budgetary Requirement.* – The DSWD shall incorporate the budgetary 18 requirements of this Act in their annual budget proposal.

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20 Sec. 8. *Revocation of the Grant.* – The grant envisioned for every abandoned, 21 neglected or voluntarily committed child under this Act shall be revoked when:

- a) the abandoned, neglected of voluntarily committed children or his guardian,
 his fellow abandoned, neglected or voluntarily committed children or his
 guardian, his ascendants or descendants;
- b) the abandoned, neglected or voluntarily committed child has abandoned the
 child-caring institution for a period of six months and efforts have been
 exhausted to locate the abandoned, neglected, or voluntarily committed
 child within the stated period;
- c) the abandoned, neglected or voluntarily committed child has been found to
 be pushing or using prohibited drugs, or otherwise involved in illegal
 activities;

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1	d) the abandoned, neglected or voluntarily committed child has been found to
2	be living a dishonorable or disgraceful life; and
3	e) the abandoned, neglected or voluntarily committed child has been convicted
4	of any crime involving moral turpitude.
5	
6	Should the abandoned, neglected or voluntarily committed child die prior to
7	reaching the age of majority, his or her trust fund account shall be forfeited in favor
8	of the State.
9	
10	Sec. 9. Implementing Rules and Regulations. – The DSWD, in consultation with
11	the Department of Interior and Local Government (DILG), the National Economic and
12	Development Authority, non-governmental organizations (NGOs) and other agencies
13	they deem necessary to consult, shall issue the Implementing Rules and Regulations
14	(IRR) within ninety (90) days after the approval of this Act.
15	
16	Sec. 10. Separability Clause. If any provision or part hereof, is held invalid or
17	unconstitutional, the remainder of the law or the provision not otherwise affected shall
18	remain valid and subsisting.
19	
20	Sec. 11. Repealing Clause. Any law, presidential decree or issuance, executive
21	order, letter of instruction, administrative order, rule or regulation contrary to, or
22	inconsistent with the provisions of this Act is hereby repealed, modified or amended
23	accordingly.
24	
25	Sec. 12. Effectivity Clause. This Act shall take effect fifteen (15) days after its
26	publication in at least two (2) newspapers of general circulation.
27	
28	Approved,