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SENATE S.B. No. _ **1127**



Introduced by SENATOR IMEE R. MARCOS

AN ACT ESTABLISHING THE COCONUT TRUST FUND, PROVIDING FOR ITS MANAGEMENT AND UTILIZATION, RECONSTITUTING THE PHILIPPINE COCONUT AUTHORITY, AND FOR OTHER PURPOSES

EXPLANATORY NOTE

Section 21, Article II of the 1987 Constitution provides that, "the State shall promote comprehensive rural development and agrarian reform."

The Coco-Levy Fund is estimated to have accrued a total of 30 billion pesos in assets, along with 76 billion pesos in cash, following a series of Supreme Court rulings declaring that these amounts constitute "public fund" to be used only for the benefit of coconut farmers and the development of the coconut industry. In 2015, President Benigno Aquino III issued Executive Order 179 and 180 to disburse the fund. However, the Supreme Court declared the disbursement to be unconstitutional, saying that Congress must first enact a law to disburse the funds.

Making the decades-long suffering of the coconut sector endure, the price of *copra*, the main product of the Philippine Coconut Industry, have collapsed by almost 65% on the past 2 years, from PhP 39.06 per kilogram last January 2017 to PhP 13.73 per kilogram this June 2019, with some parts of Samar and Zamboanga reporting prices as low as PhP 7.80 per kilogram. Much of the decrease in value is due to low price of coconut oil in the world market, which already drove down the value of the country's coconut-related exports from US\$ 2.1 billion in 2017 to US\$ 1.6 billion in 2018 and is expected to further go down in 2019.

As if dismal market forces were not enough, Philippine Coconut Authority (PCA), the government agency established to manage the coconut industry, has been mired in controversy, allegations of corruption and ineptitude, and very little effective action. Finally, on December 2018, President Rodrigo Roa Duterte demanded the courtesy resignation of the five (5) members of the PCA board to reorganize the agency.

This bill seeks to reinvigorate the PCA, safeguard with the Department of Finance (DOF) and the Privatization and Management Office (PMO) the Coco-Levy Assets, and finally initiate the distribution of the long-awaited coco-levy funds, if only

partially and very prudently. The cash collections shall remain at the Bureau of Treasury. A management group composed of the Department of Finance (DOF), the Bureau of Treasury (BTr), the Privatization and Management Office (PMO), the Philippine Coconut Authority (PCA), the Commission on Audit (COA), the Presidential Commission on Good Governance (PCGG), and farmer representatives will be constituted to manage and most conservatively invest the funds. The PMO, with the PCGG and COA's assistance, will assess, value, and dispose of assets. The PCA shall be modestly reconstituted as the Coconut Farmers and Industry Development Fund's implementing arm for the annual five billion pesos (PhP 5,000,000,000,000.00) of development projects annually. The consolidated and confirmed National Registry of Coconut Farmers will be the basis for the further five billion pesos (PhP 5,000,000,000.00) to be given as social assistance, livelihood, and job programs for small marginalized coconut farmers.

Given the abovementioned circumstances, the immediate passage of this bill is necessary.

IMEE R. MARCOS



EIGHTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
First Regular Session)

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Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

Section 1. Short Title. - This Act shall be known as the "Coconut Farmers and

Section 2. Declaration of Policy. – The State shall prioritize the welfare of the coconut farmers, among the poorest and most vulnerable sectors in the rural areas, and to expedite the distribution of the coconut levy through the decades in order to attain increased farm productivity and income of coconut farmers through the rehabilitation, expansion, and modernization of the Philippine coconut industry.

Section 3. Definition of Terms. – The following terms shall mean:

a) "Coconut Farmer" shall refer to:

1) An owner of a coconut farm, that is not more than five (5) hectares, who:

i. tills the land (owner-cultivator), or

ii. does not till the land, but has control and supervision over the cultivation of the coconut farm;

2) A leaseholder or tenant who tills or supervises the cultivation of the farm; or

- 3) A farm worker or laborer, whether seasonal or itinerant, engaged in the harvesting of the nuts and processing of copra as a major means of livelihood.
- b) "Coconut Levy Assets" shall refer to any and all kinds of property, whether real or personal, tangible or intangible, wherever situated, which have been acquired through the Coconut Levy Funds as defined in this Section, including those assets that may be recovered in favor of the government, as well as the fruits, or income therefrom, including those acquired in exchange or substitution thereof. These shall include, among others, the following:
 - The shares of stock in the United Coconut Planters Bank (UCPB) that were determined to be owned by the government;
 - ii. The CIIF Oil Mills Group which shall refer to the CIIF companies, namely: Southern Luzon Coconut Oil Mills; Cagayan de Oro Oil Co. Inc.; lligan Coconut Industries, Inc.; San Pablo Manufacturing Corp.; Granexport Manufacturing Corp.; and Legaspi Oil Co, Inc., acquired by the UCPB using the CIIF;
 - iii. The CIIF Holding Companies which shall refer to the fourteen (14) holding companies; namely: Anglo Ventures Corporation; ASC Investors, Inc.; A.R.C. Investors, Inc.; AP Holdings, Inc.; Fernandez Holdings, Inc.; First Meridian Development, Inc.; Randy Allied Ventures, Inc.; Rock Steel Resources, Inc.; Roxas Shares, Inc.; San Miguel Officers Corps., Inc.; Soriano Shares, Inc.; Te Deum Resources, Inc.; Toda Holdings, Inc.; and Valhalla Properties Limited, Inc.; and
 - iv. The Converted SMC Series 1 Preferred Shares which shall refer to the 753,848,312 preferred shares of stock in San Miguel Corporation (SMC), declared owned by the government, together with all the dividends declared, paid or issued thereon, as well as any increments thereto arising from, but not limited to, the exercise of pre-emptive rights; and
 - v. Remaining CIIF Block Shares which shall refer to the 33,133,266 shares of stock in SMC, sequestered by the PCGG in April 1986 and

1	representing 31% of the total outstanding capital stock of SMC or the
2	proceeds of their sale.
3	c) "Coconut Levy Funds" shall refer to various funds generated from levies, taxes
4	charges, and other fees exacted or imposed pursuant to or in connection with the sale
5	of copra rececada or its equivalent in other coconut products, and collected for the
6	most part from coconut farmers, planters, millers, refiners, processors, exporters
7	desiccators and other end-users of copra rececada or its equivalent in other coconu
8	products.
9	Specifically, the term shall refer to any or all the following:
10	 Coconut Investment Fund created under Republic Act No. 6260;
11	ii. Coconut Consumers Stabilization Fund, later renamed as the Coconu
12	Industry Stabilization Fund, created under Presidential Decree No. 276
13	iii. Coconut Industry Development Fund created under Presidential Decree
14	No. 582;
15	iv. Coconut Industry Investment Fund created under Presidential Decree
16	No. 1468; and
17	v. Coconut Reserve Fund under Presidential Degree No. 1468 and
18	Presidential Decree No. 1842.
19	Section 4. The Coconut Trust Fund. – There is hereby created a "Coconut Trust
20	Fund," herein referred to as the "Trust Fund," which shall be capitalized, managed,
21	invested, utilized, and accounted for in the manner provided in this Act. The Trust
22	Fund shall be used exclusively for the benefit of the coconut farmers and the coconut
23	industry. No portion of the Trust Fund shall be derived from the General Fund of the
24	National Government.
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26	The proceeds from the redemption of the Converted SMC Series 1 Preferred
27	Shares, its dividends declared, paid, or issued and all income or interest derived

therefrom as of the effectivity of this Act, and any other cash Coconut Levy Asset, that

are held by the BTr as a special account in the general fund and as an escrow account,

and cash held by UCPB, as administrator of the ClIF, shall form part of the Trust Fund.

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For this purpose, any provision of law to the contrary notwithstanding, the BTr and UCPB shall transfer any and all monies to the Trust Fund.

The Trust Fund shall thereafter be augmented with all proceeds from privatization or disposition of the Coconut Levy Assets remitted directly thereto by the Privatization and Management Office (PMO), in accordance with this Act, and all forms of income, interests, earnings, yields, or any monetary benefit derived prior to the privatization or disposition of any of the Coconut Levy Assets, any and all forms of income, interests, earnings, yields, or any monetary benefit derived from retained Coconut Levy Assets, and any and all forms of income, interests, earnings, yields, or any monetary benefit derived from the management of the Trust Fund, as provided in this Act.

Nothing in this Act shall be understood to prevent or prohibit any person, group, or entity from conveying to the BTr other properties and/or additional assets either for the use of the coconut industry or for purposes of privatization, in which case, the proceeds of such shall form part of the Trust Fund.

All dispositions or utilization of the Trust Fund or any portion thereof shall be in accordance with the Coconut Farmers and Industry Development Plan, as provided in Section 7 of this Act.

Section 5. CocoTrust Management. – The Department of Finance (DOF), Bureau of Treasury (BTr), Privatization and Management Office (PMO), Philippine Coconut Authority (PCA), Presidential Commission for Good Governance (PCGG), the Department of Agriculture (DA), the Commission on Audit (COA), (4) representatives from coconut farmers sectors in the PCA Board, and the representative of the coconut industry sector in the PCA board, shall herein after be constituted as the "CocoTrust Management". The Secretary of the Department of Finance shall be the Chairman of the CocoTrust Management.

1 Section 6. Functions of the CocoTrust Management, - The CocoTrust 2 Management shall manage and invest the Trust Fund with extraordinary prudence and responsibility. The Trust Fund shall be placed only in Philippine government securities 3 to ensure the safety of the funds assure returns. The BTr is hereby designated as the 4 5 depository of the Trust Fund. Immediately upon the effectivity of this Act, the BTr shall invest all cash Coconut Levy Assets under its administration in government 6 7 securities that will provide the best possible return for the Trust Fund. 8 9 For the purpose of the management and investment of the Trust Fund, the 10 CocoTrust Management shall have the following powers and functions: 11 a. Approve disbursements from the Trust Fund, including the funding for: 12 (i) the formulation of the Coconut Development Plan as stated in Section 13 7, and 14 (ii) the conduct of the inventory and audit of the Coconut Levy Assets. 15 which shall be charged against the Trust Fund; 16 b. Exercise on behalf of the national government all rights and incidents of ownership to the coconut levy assets, including the right to vote, whether 17 18 directly or through duly authorized nominees, shares of stock held in the name 19 of the national government; c. Approve or disapprove, on behalf of the national government and without 20 21 need of any further approval by, or other action from any other government 22 institution or agency, the sale, disposition, or dissolution of such assets, which 23 shall be conducted by the PMO. 24 d. Issue policies, rules, and guidelines as may be necessary to implement the 25 provisions of this Act; e. Maintain records and accounts of all investments, receipts, disbursements 26 27 and other transactions relating to the management, administration, and utilization of the Trust Fund; and 28 f. Exercise such other powers and functions, as may be necessary, to attain the 29

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objectives of this Act.

Section 7. Coconut Development Plan. - The CocoTrust Management shall prepare the Coconut Development Plan, herein referred to as the "Plan". The formulation of the Plan shall be guided by the following objectives: increased farm productivity and incomes of coconut farmers, intensive effort on intercropping and livestock raising, establishment of coconut-based enterprises, including integrated processing of coconut products and downstream products, rehabilitation and modernization of the coconut industry towards global competitiveness, and poverty alleviation and social protection that directly benefit coconut farmers, farm workers, and their families.

Provided that, the Plan shall consider the feedstock demand for biofuels and other existing policies on the use of coconuts. The Plan shall provide the criteria for targeting beneficiaries, indicators in determining the attainment of the abovementioned objectives, and mechanisms for monitoring and evaluating impact of the different components of the program.

The Plan shall also include strategic and inclusive training programs dedicated for our coconut farmers based from a comprehensive review of existing training programs. Programs relating to planting, replanting, fertilization, research and development, market promotion, farm-to-market roads, and direct lending, shall be funded through regular appropriations.

The Plan shall provide a funding requirement or allocation for the implementation of any and all the programs and projects to be funded by the Trust Fund, which shall be itemized or broken down on a project-to-project basis: *Provided that:*

- For projects which are recurring, or to be implemented on a regular basis, the allocation shall indicate the annual amount that may be required to implement said project;
 - For projects that are to be implemented or concluded within a period of time, the allocation shall indicate the total fund that may be required for

the implementation of the whole project, itemized according to the phases or stages of said project; and

c. That all projects shall be evaluated based on financial returns and increased farmers income.

Within one hundred eighty (180) days from the effectivity of this Act, the Plan shall be submitted to the President, as endorsed by the DOF, for approval. Any amendment or revision to the Plan shall require the approval of the President.

Section 8. Accounting, Inventory, and Audit of Coconut Levy Assets. – Within thirty (30) days from the effectivity of this Act, the Presidential Commission on Good Government shall conduct a complete accounting and inventory of the Coconut Levy Assets, including the amount, value, description, and nature of such funds, properties, assets, records, choses in action, and other rights, claims, or causes of action pertaining thereto, as well as the investments, disbursements and expenditures relating to the Coconut Levy Funds and submit a report to the Office of the President, Commission on Audit (COA), and the BTr.

The COA shall audit the accounting and inventory of the Coconut Levy Assets prepared by the PCGG, for the purpose of, among others, determining the completeness and accuracy of the inventory, existence of the subject assets, reasonableness of the asset valuation, and tracing the flow of the Funds.

Within sixty (60) days from the submission of the accounting and inventory of the Coconut Levy Assets, the COA shall submit to the BTr its audit report, together with a complete list of the Assets, their valuation, and the empirical basis and the methodologies employed for the said valuation. The BTr shall, within fifteen (15) days from its receipt of the audit report, publish the same in at least two (2) newspapers of general circulation.

Section 9. Reconveyance and Valuation of the Coconut Levy Assets. – Immediately upon the effectivity of this Act, the PCGG, the government representatives to the boards of sequestered or surrendered corporations, and any

government agency or person having any Coconut Levy Asset in its administration, authority, custody or control which have been finally declared by the Supreme Court as belonging to the government, shall perform or cause the performance of the following:

- a. Reconvey title over the Coconut Levy Assets to the Republic of the Philippines; and
- b. Deliver for safekeeping all stock certificates and other evidence of ownership to the PMO.

The PCGG is hereby vested with full and complete powers and prerogatives to determine transfer values and related valuations at which the Coconut Levy Assets shall be transferred and conveyed to the PMO pursuant to the mandate of this Act and upon reasonable consultation with the COA or a third-party appraiser. *Provided that,* any valuation approved by the PCGG for purposes of the transfer to the PMO shall not be deemed a condonation, waiver, or extinguishment of any obligation by any third party whose vested rights may be impaired by such transfer.

Section 10. *Privatization of the Coconut Levy Assets.* – Pursuant to the direction and policies set in the Plan, the PCGG shall arrange the transfer of Coconut Levy Assets to be privatized to the PMO. In addition to its powers, duties and functions under Executive Order No. 323 (S. 2000), the PMO, shall, for and in behalf of the National Government, take title to, possession of, conserve, provisionally manage, and dispose of the Coconut Levy Assets.

In the discharge of its mandate, the PMO is hereby empowered to; (i) implement the marketing and disposition program of the Coconut Levy Assets; (ii) execute and deliver, on behalf of the National Government, deeds of sale, contracts, trust instruments, and other legally operative documents as may be necessary or appropriate to convey title to, take possession of and conserve, such assets; (iii) engage external expertise as may be necessary in the fulfillment of its tasks under this Act; and (iv) to adopt internal rules and regulations in relation to the marketing and

disposition of the Coconut Levy Assets. Any and all sales and other modes of privatization or disposition shall not be considered final unless approved or ratified by the President.

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The PMO is hereby accorded discretionary powers regarding the preparation of the privatization plans and policies of the Coconut Levy Assets transferred to it. The PMO is empowered to enter into sales through public bidding, negotiated sale, lease, or any form of divestment or transmission of rights over the Coconut Levy Assets, including a partnership with the private sector in the management or operation of the Coconut Levy Assets prior its actual sale or disposition.

Prior to the implementation of any privatization plan, the PMO shall have the following powers:

- (i) Require any one or more of the subject corporations to adopt and implement cost-reduction measures to enhance the viability, and therefore the disposability of such corporations to potential buyers including measures requiring personnel retrenchment plans or other forms of corporate downsizing;
- (ii) Direct any of the subject corporations to submit to the PMO, within fixed timetables, such reports and information as the PMO may require in the exercise of its ownership, administrative, and disposition; and
- (iii) Cause the subject corporations to undergo rehabilitation, merger, consolidation, spin-off, or other corporate acts of reformatory nature, as it may deem necessary or desirable to expedite the disposition and privatization under this Act.

Any provision of law to the contrary notwithstanding, all proceeds or receipts from the sale of Coconut Levy Assets, except portions thereof for reimbursable custodianship and operational expenses, shall be remitted to the Coconut Farmers and Industry Trust Fund.

Section 11. *Philippine Coconut Authority (PCA)*. – The PCA, an independent public corporation created under Presidential Decree No. 1468, shall be reconstituted

and expanded to include coconut farmers in the implementation the Coconut Farmers and Industry Development Plan.

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The composition of the PCA Board is hereby amended and the same shall now be composed of the following:

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- (a) Six (6) representatives from the Government which shall be the following: Department of Agriculture (DA) Secretary as Chairperson; DOF Secretary as Vice Chairperson; and as members, the Department of Budget and Management (DBM) Secretary, the Department of Social Welfare and Development (DSWD) Secretary, PCA Administrator, and the National Statistician; and
- (b) Four (4) representatives from the coconut farmers sector, divided into one (1) representative each from Luzon and Visayas, and two (2) representatives from Mindanao, as members. Provided that, the four (4) representatives from the coconut farmers sector must be Filipino citizens, registered with the National Coconut Farmers Registry, have considerable experience and reputable track record in promoting coconut farmers interests and welfare, and nominated by coconut farmers organizations or cooperatives that are active for the past three (3) years in farmer organization and development or community enterprise development. They shall be appointed by the President from a list of four (4) nominees for each island grouping. They shall each hold a term of three (3) years and may be reappointed once. Any appointment to fill the vacancy arising from death, removal, retirement or resignation of the representative of the coconut farmer sector shall only be for the unexpired term. Within thirty (30) days following the effectivity of this act, the Board shall promulgate a nomination and screening process of nominees as representatives of the coconut farmers sector in the board, in consultation with coconut farmers organizations.
- (c) One (1) representative from the coconut industry sector who have considerable experience and reputable track record. *Provided that,* the representative of the coconut industry sector must be a Filipino Citizen, have considerable experience

and reputable track record in the coconut industry, and is nominated by a coconut industry organization that is active for the past three (3) years. He/she shall be appointed by the President from a list of six (6) nominees. He/she shall hold a term of three (3) years and may be reappointed once. Any appointment to fill the vacancy arising from death, removal, retirement or resignation of the representative of the coconut industry sector shall only be for the unexpired term. Within thirty (30) days following the effectivity of this Act, the Board shall promulgate a nomination and screening process of nominees as representatives of the coconut farmers sector in the board, in consultation with coconut industry organizations.

Members as mentioned in subparagraph (a) shall be considered as *ex officio* members of the Committee.

Section 12. Coconut Farmers Registry. – The Philippine Statistics Authority (PSA), in coordination with the PCA, and the Department of Agriculture, shall be responsible for the preparation of the Coconut Farmers Registry which shall thereafter be referred to as the "Registry". On a nationwide basis, the PSA shall register farmers in the Registry using a standardized targeting system. It shall conduct a regular revalidation of the Registry every two (2) years. Initially, the Registry shall be constituted from the Registry System for Basic Sectors in Agriculture (RSBSA) under the DBM and the National Coconut Farmers Registry System (NCFRS) under the PCA. The PSA shall, within six (6) months from the effectivity of this act, complete the Registry. Nothing in this Act shall be understood to prohibit the PSA from using any other registry system or coordinating with another government agency in the preparation of the Registry.

A Local Verification Committee shall be created in every municipality or city composed of the local city/municipality agricultural officer, a representative from the PCA-accredited local coconut cooperative, and the barangay captain from the barangay. The Local Farmers Verification Committee shall be tasked to ensure that the Registry satisfies the eligibility requirements set forth under this Act.

Section 13. *Annual Disbursement from the CocoTrust Fund.* - The annual amount of ten billion pesos (P 10,000,000,000.00) shall be released from the Trust Fund, to be utilized as follows:

(a) Fifty percent (50%) – Industrial development projects for the coconut industry, such as new vegetable oil product development, establishment of state-of-the-art mills, setting up new oleo-chemical factories, and other similar programs and efforts towards large-scale industrial development of the industry to be implemented by the PCA in accordance with the Plan; and

(b) Fifty Percent (50%) – Social protection to coconut farmers through social assistance, health and life insurance, job development, and other labor market interventions including micro, small, and medium enterprise's (MSMEs) grants and loans.

Section 14. Human Resource and Industrial Development for the Coconut Industry. — The PCA, in coordination with the Technical Education and Skills Development Authority (TESDA) shall endeavor to establish coconut industry farm schools in every coconut producing province to support and enlarge the trained human resource pool of coconut farmers and help them become more productive, more competitive and adept to intercropping with such alternative farm crops such as cacao, coffee, banana and other suitable activities as livestock raising. Further, industrial processing and product development of coconut shall be undertaken by the PCA in partnership with State Universities and Colleges and other research institutions.

Section 15. Reportorial Requirements. – The PMO shall, on a semi-annual basis, submit to the President and to Congress a report on the status of disposition of the Coconut Levy Assets, which shall include, among others, a description of the individual assets as disposed of, their purchasers, consideration, and the terms of payment agreed upon.

1	The PMO shall, within three (3) months following the closure of books at the
2	end of each fiscal year, submit a comprehensive annual report to the President and
3	Congress the status of its privatization efforts and its disposition program for the
4	Coconut Levy Assets, which shall include the items described in the immediately
5	preceding paragraph.
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7	Section 16. Suppletory Application of Republic Act No. 10149 The provisions
8	of Republic Act No. 10149, otherwise known as the "GOCC Governance Act of 2011",
9	insofar as they are not inconsistent with the provisions of this Act, shall apply
10	suppletorily.
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12	Section 17. Separability Clause. – If any provision of this Act is declared invalid
13	or unconstitutional, the other provisions not affected by such declaration shall remain
14	in full force and effect.
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16	Section 18. Repealing Clause All laws, executive orders, administrative
17	orders, and rules and regulations inconsistent with this Act are hereby repealed or
18	amended accordingly.
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20	Section 19. Effectivity Clause This Act shall take effect fifteen (15) days after
21	its complete publication in the Official Gazette or in two (2) newspapers of general
22	circulation.
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24	Approved,