EIGHTEENTH CONGRESS OF THE	,
REPUBLIC OF THE PHILIPPINES	,
First Regular Session	,



20 FFR 17 P12:54

**SENATE** S.B. No. **1347** 

RECHT/SD BY

Introduced by Senator Richard J. Gordon

## AN ACT

AMENDING PRESIDENTIAL DECREE NO. 252 OTHERWISE KNOWN AS THE "PHILIPPINE INTERNATIONAL TRADING CORPORATION LAW", AS AMENDED BY PRESIDENTIAL DECREE NO. 1071 OTHERWISE KNOWN AS "REVISING THE CHARTER OF THE PHILIPPINE INTERNATIONAL TRADING CORPORATION"

## **EXPLANATORY NOTE**

No self-respecting country can move to respond to emergencies and natural disasters without adequate supplies of strategic and critical materials essential to respond to such emergencies.

The Philippines being a country prone to natural disasters has suffered from an inexhaustible number of deadly typhoons, earthquakes, volcanic eruptions and other natural disasters. Thus, disaster preparedness is a must to enable the government to fulfill its commitment under Article II, Section 4 of the 1987 Philippine Constitution, to serve and protect the people.

In most efforts to respond to natural disasters and emergencies, access to supplies critical to relief operations is effectively cut-off by such emergencies causing innumerable human suffering to Filipinos. In the last phreatic eruption of the Taal Volcano there had been a reported shortage in the supply of face masks. This continued and was further aggravated with the currently worsening condition of the COVID-19 global health emergency.

This bill aims to solve the problem of access to critical supplies in times of natural disasters by stockpiling critical and strategic materials and the use of such supplies to address urgent need by amending the Philippine International Trading Corporation Law, adopting in its charter its additional role of being the Stockpile Supply-Chain Manager for the government. This bill also promotes local economy by undertaking to encourage the conservation and development of sources of such materials within the Philippines to decrease and preclude, whenever possible, a

dangerous and costly dependence by the Philippines upon foreign sources or a single point of failure for supplies of such materials in times of national emergency.

It is hoped that with the amendment of the Charter of the Philippine International Trading Corporation, making it the new Philippine International Trading and Critical Materials Stockpile Corporation, problems on the lack of access to strategic and critical supplies in times of national need may now be adequately addressed. It is for this purpose that the immediate passage of this bill is earnestly being sought.

RICHARD J. GORDON

Senator

EIGHTEENTH CONGRESS OF THE
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Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

**SECTION 1.** Section 2 of the Revised Charter of the Philippine International Trading Corporation is hereby amended as follows:

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"SECTION 2. Name, Domicile and Place of Business. – There is hereby created a body corporate to be known as the [Philippine International Trading Corporation] PHILIPPINE INTERNATIONAL TRADING AND CRITICAL MATERIALS STOCKPILE CORPORATION, hereinafter referred to as the Corporation, which shall henceforth exist for fifty years and shall have its principal office in Metro Manila."

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**SEC. 2.** Section 3 of the Revised Charter of the Philippine International Trading Corporation is hereby amended as follows:

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"SECTION 3. Capitalization. – The authorized capital stock of the Corporation shall be [two hundred million pesos (P200,000,000.00),] ONE BILLION PESOS (P1,000,000,000) to be divided into [two million (2,000,000)] TEN MILLION shares at par value of one hundred pesos (P100.00) per share to be subscribed as follows: THIRTY PERCENT (30%) representing [eight hundred thousand (800,000)] MILLION (3,000,000) shares valued at [eighty million pesos (P80,000,000.00)] THREE HUNDRED MILLION by the Republic of the Philippines; TWENTY PERCENT (20%) representing ftwo hundred thousand (200,000)1 TWO MILLION shares valued at [twenty million pesos (P20,000,000.00)] TWO HUNDRED MILLION PESOS (P200,000,000) by the Development Bank of the Philippines; TWENTY PERCENT (20%) representing [two hundred thousand (200,000)TWO MILLION SHARES valued at [twenty million pesos (P20,000,000.00)] TWO HUNDRED MILLION (P200,000,000) by the [Philippine National Bank] LAND BANK OF THE PHILIPPINES; and the remaining THIRTY PERCENT (30%) representing [eight hundred thousand (800,000)] THREE MILLION (3,000,000) shares valued at feighty million pesos (P80,000,000,001)]

THREE HUNDRED MILLION by NATIONAL DEVELOPMENT COMPANY at not less than the par value. For the total subscription of the Republic of the Philippines, the amount of [forty million pesos (P40,000,000.00)] THREE HUNDRED MILLION is hereby appropriated out of the funds in the National Treasury which amount or any portion thereof shall be released to the Corporation upon the approval of the President of the Philippines: Provided, that, the subscription of the DEVELOPMENT BANK OF THE PHILIPPINES and the [Philippine National Bank] LAND BANK OF THE PHILIPPINES shall be paid to the Corporation at such time and for such amounts as shall be requested by the Board of Directors of the Corporation: PROVIDED FURTHER that given the current shareholdings of the NATIONAL DEVELOPMENT COMPANY in the Corporation, the balance due on the subscription of THE NATIONAL DEVELOPMENT COMPANY shall be paid to the Corporation at such time as shall be requested by the Board of Directors of the Corporation. [PROVIDED, FURTHER, THAT, THE DISPOSITION OF THE SHARES AVAILABLE TO THE PUBLIC SHALL BE MADE IN SUCH A MANNER AS TO RESULT IN THE WIDEST DISTRIBUTION THEREOF AS POSSIBLE TO INDIVIDUALS OR ORGANIZED BUSINESSMEN REPRESENTING SPECIFIC INDUSTRIES OR PRODUCTS WITHOUT ANY STOCKHOLDER OWNING MORE THAN ONE PER CENT (1%) OF THE TOTAL STOCK OFFERED FOR SUBSCRIPTION TO THE PUBLIC AND NO SINGLE GROUP REPRESENTING ONE SPECIFIC INDUSTRY OR PRODUCT SHALL OWN MORE THAN FIVE PER CENTUM (5%) OF SUCH SHARE UNLESS APPROVED BY THE BOARD: AND, PROVIDED, FINALLY THAT, PROXY VOTING IS HEREBY AUTHORIZED BUT UNDER NO AGREEMENT, CONTRACT, ARRANGEMENT, SCHEME, OR PLAN, SHALL A PROXY HOLDER BE ALLOWED TO REPRESENT MORE THAN ONE PER CENT (1%) OF THE STOCKS OFFERED TO THE PUBLIC FOR SUBSCRIPTION.

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["Any disposition of shares of stock of the Corporation which will change the proportion of capital distribution among the National Government, Philippine National Bank, Development Bank of the Philippines and the public shall be null and void unless previously approved by the President of the Philippines upon recommendation of the Board of Directors. Likewise, no transfer of shares of stock subscribed by the public shall be allowed to be registered in the books of the Corporation which will violate the limitations in the next preceding paragraph unless the same is previously approved by the Board of Directors of the Corporation."]

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["The President of the Philippines may increase the authorized capital stock of the Corporation upon recommendation by the Board of Directors of the Corporation. The Board of Directors shall recommend such increase upon approval by the affirmative vote of stockholders holding at least two-thirds (2/3) of the subscribed capital stock of the Corporation in a special meeting called for the purpose."]

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**SEC. 3.** Section 5 of the Revised Charter of the Philippine International Trading Corporation is hereby amended as follows:

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"SECTION 5. Purposes of the Corporation. – The Corporation is hereby authorized:

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2	AND THE STOCKET TH
3	(t) TO ACT AS THE SUPPLY-CHAIN MANAGER IN THE STOCKPILING OF
4	STRATEGIC AND CRITICAL MATERIALS AS MAY BE DETERMINED BY THE
5	PRESIDENT OF THE PHILIPPINES; TO ACQUIRE AND RELEASE SUCH
6	MATERIALS AS DIRECTED BY THE PRESIDENT OF THE PHILIPPINES IN THE INTEREST OF THE PUBLIC IN RESPONSE OR IN PREPARATION OF ANY
7 8	CONCEIVED NATIONAL EMERGENCY;
9	CONCLIVED NATIONAL EMERGENCY,
10	(U) TO DO ALL SUCH OTHER THINGS AS ARE INCIDENTAL OR APPURTENANT
11	TO OR GROWING OUT OF OR CONNECTED WITH THE AFORESAID BUSINESS
12	OR POWERS OF THE CORPORATION OR ANY PART THEREOF OR CONDUCIVE
13	TO THE ATTAINMENT OF ITS CORPORATE PURPOSES AND OBJECTS."
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15	SEC. 4. Section 7 of the Revised Charter of the Philippine International Trading
16	Corporation is hereby amended as follows:
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18	"SECTION 7. Composition of Board of Directors. The powers and functions of
19	the Corporation shall be exercised by the Board of Directors which shall be
20	composed of the following:
21	" A TILL COLLABORATION OF THE CHAIDMAN
22	"(a) The Secretary of the Department of Trade AS THE CHAIRMAN;
23	"(b) The President of the Corporation AS THE VICE-CHAIRMAN; "(c) The Director-General of the National Economic and Development Authority;
<ul><li>24</li><li>25</li></ul>	"(d) The Chairman of the Board of Investments;
26	"(e) The Secretary of the Department of Agriculture;
27	"(f) The Secretary of the Department of Natural Resources;
28	"(g) THE SECRETARY OF DEPARTMENT OF HEALTH;
29	"(H) The Chairman of the Board of Governors PRESIDENT of the Development
30	Bank of the Philippines;
31	"(I) The President of the [Philippine National Bank] LAND BANK OF THE
32	PHILIPPINES;
33	"(J) THE GENERAL MANAGER OF THE NATIONAL DEVELOPMENT COMPANY;
34	"(k) A Representative from the Office of the President;
35	"(L) A REPRESENTATIVE FROM THE PRIVATE SECTOR;
36	CEC E A now Title is inserted after Section 7, which shall be as follows:
37	SEC. 5. A new Title is inserted after Section 7, which shall be as follows:
38 39	"STOCKPILING OF STRATEGIC AND CRITICAL MATERIALS"
40	STOCK TEING OF STICKLEDIC AND CRETTORE PIATERIALS
41	SECTION 7. STRATEGIC AND CRITICAL MATERIALS STOCKPILE DIVISION
42	THERE SHALL BE CREATED WITHIN THE PHILIPPINE INTERNATIONAL TRADING
43	AND CRITICAL MATERIALS STOCKPILE CORPORATION A DIVISION IN-CHARGE

AND CRITICAL MATERIALS STOCKPILE CORPORATION A DIVISION IN-CHARGE OF STOCKPILING OF STRATEGIC AND CRITICAL MATERIALS AS MAY BE DETERMINED BY THE PRESIDENT OF THE PHILIPPINES.

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THE PHILIPPINE INTERNATIONAL TRADING AND CRITICAL MATERIALS STOCKPILE CORPORATION SHALL ENSURE ROTATION AND REPLENISHMENT OF STOCKS. IT SHALL ALSO ENSURE THAT THERE EXISTS AT ALL TIMES A STEADY, AVAILABLE AND ADEQUATE SUPPLY OF SUCH MATERIALS ESSENTIAL IN RESPONDING TO PANDEMICS, NATURAL DISASTERS AND OTHER NATIONAL EMERGENCIES. FOR THIS PURPOSE, PROCUREMENT OF THE SAID MATERIALS SHALL BE CONSIDERED AS PROCUREMENT OF STOCKS IN TRADE OF THE CORPORATION IN THE REGULAR COURSE OF BUSINESS AS A TRADING COMPANY AND SHALL THEREFORE BE EXEMPTED FROM THE COVERAGE OF R.A. 9184 AND ITS IMPLEMENTING RULES AND REGULATIONS. TO THE EXTENT POSSIBLE, THE CORPORATION SHALL LIKEWISE ADOPT COUNTERTRADE AS A MODE OF PROCUREMENT /STOCKPILING OF CRITICAL MATERIALS.

SECTION 8. MATERIALS CONSTITUTING THE STOCKPILE.- THE PRESIDENT OF THE PHILIPPINES SHALL DETERMINE FROM TIME TO TIME (1) WHICH MATERIALS ARE STRATEGIC AND CRITICAL FOR THE PURPOSES OF THIS ACT; (2) THE QUALITY AND QUANTITY OF EACH SUCH MATERIAL TO BE ACQUIRED FOR THE PURPOSES OF THIS ACT AND; (3) THE FORM IN WHICH EACH SUCH MATERIAL SHALL BE ACQUIRED AND STORED.

STRATEGIC AND CRITICAL MATERIALS SHALL MEAN ESSENTIAL MEDICAL AND/OR LIFE SAVING SUPPLIES NEEDED IN TIMES OF PANDEMICS SUCH AS FACE MASKS, BODY BAGS, PERSONAL PROTECTIVE EQUIPMENT AND SIMILAR SUPPLIES OR EQUIPMENT.

THE PRESIDENT OF THE PHILIPPINES SHALL CALL ON AND SEEK COUNSEL FROM THE SECRETARIES OF THE DEPARTMENT OF NATIONAL DEFENSE, DEPARTMENT OF AGRICULTURE, DEPARTMENT OF ENERGY, DEPARTMENT OF HEALTH, AND DIRECTOR GENERAL OF THE FOOD AND DRUG ADMINISTRATION ON THE DETERMINATION OF THE MATERIALS TO BE STOCKPILED AND THE AMOUNTS THEREOF.

THE QUANTITY OF ANY MATERIAL TO BE STOCK PILED UNDER THIS ACT MAY BE CHANGED ONLY AS PROVIDED IN THIS SECTION OR AS OTHERWISE PROVIDED BY LAW.

SECTION 9. *DISPOSAL AUTHORITY.-* MATERIALS IN THE STOCKPILE MAY BE RELEASED FOR USE, SALE, OR OTHER DISPOSITION:

(1) ON THE ORDER OF THE PRESIDENT OF THE PHILIPPINES, AT ANY TIME THE PRESIDENT DETERMINES THE RELEASE OR DISPOSAL OF SUCH MATERIALS IS REQUIRED FOR PURPOSES OF DISASTER PREPAREDNESS AND RELIEH; PROVIDED, HOWEVER, THAT NOTHING HEREIN SHALL PROHIBIT THE CORPORATION FROM DISPOSING OR TRADING IN STOCK MATERIALS TO ENSURE ROTATION, REPLENISHMENT AND FRESHNESS OF STOCKS IN SUCH MANNER AS PROVIDED BY LAW.

(2) IN TIME OF WAR DECLARED BY THE CONGRESS OR DURING A NATIONAL EMERGENCY, ON THE ORDER OF ANY OFFICER OR EMPLOYEE OF THE

 PHILIPPINES DESIGNATED BY THE PRESIDENT TO HAVE AUTHORITY TO ISSUE DISPOSAL ORDERS UNDER THIS SUBSECTION, IF SUCH OFFICER OR EMPLOYEE DETERMINES THAT THE RELEASE OF SUCH MATERIALS IS REQUIRED FOR PURPOSES OF THE NATIONAL DEFENSE OR DISASTER PREPAREDNESS AND RELIEF; AND

(3) ON THE ORDER OF THE SECRETARY OF DEFENSE IF THE PRESIDENT HAS DESIGNATED THE SECRETARY TO HAVE AUTHORITY TO ISSUE RELEASE ORDERS UNDER THIS SUBSECTION AND, IN THE CASE OF ANY SUCH ORDER, IF THE SECRETARY DETERMINES THAT THE RELEASE OF SUCH MATERIALS IS REQUIRED FOR USE, MANUFACTURE, OR PRODUCTION FOR PURPOSES OF NATIONAL DEFENSE OR DISASTER PREPAREDNESS AND RELIEF.

ANY ORDER OF DISPOSAL, OTHER THAN FOR REASONS OF ROTATION OR REPLENISHMENT, SHALL BE PROMPTLY REPORTED BY THE PRESIDENT, OR BY THE OFFICER OR EMPLOYEE ISSUING SUCH ORDER, IN WRITING, TO THE COMMITTEE ON GOVERNMENT CORPORATIONS AND PUBLIC ENTERPRISE AND COMMITTEE ON DEFENSE OF BOTH SENATE AND HOUSE OF REPRESENTATIVES.

SECTION 10. ADVISORY COMMITTEES.- THE PRESIDENT MAY APPOINT ADVISORY COMMITTEES COMPOSED OF INDIVIDUALS WITH EXPERTISE RELATING TO MATERIALS IN THE STOCKPILE OR WITH EXPERTISE IN STOCKPILE MANAGEMENT TO ADVISE THE PRESIDENT WITH RESPECT TO THE ACQUISITION, TRANSPORTATION, PROCESSING, REFINING, STORAGE, SECURITY, MAINTENANCE, ROTATION, AND DISPOSAL OF SUCH MATERIALS UNDER THIS ACT. THE COMMITTEE SHALL BE ENTITLED TO PER DIEMS IN ACCORDANCE WITH THE RULES AND REGULATIONS OF THE GOVERNANCE COMMISSION FOR GOCCS (GCG).

SECTION 11. REPORT TO CONGRESS.- NOT LATER THAN FEBRUARY 15 OF EACH YEAR, THE PRESIDENT SHALL SUBMIT TO THE CONGRESS AN ANNUAL WRITTEN REPORT DETAILING OPERATIONS UNDER THIS ACT. EACH SUCH REPORT SHALL INCLUDE—

- (1) INFORMATION WITH RESPECT TO FOREIGN AND DOMESTIC PURCHASES OF STOCKPILED CRITICAL MATERIALS DURING THE PRECEDING FISCAL YEAR;
- (2) INFORMATION WITH RESPECT TO THE ACQUISITION AND DISPOSAL OF STOCKPILED CRITICAL MATERIALS UNDER THIS ACT THROUGH COUNTERTRADE DURING SUCH FISCAL YEAR;
- (3) SUCH OTHER PERTINENT INFORMATION ON THE ADMINISTRATION OF THIS ACT AS WILL ENABLE THE CONGRESS TO EVALUATE THE EFFECTIVENESS OF THE PROGRAM PROVIDED FOR UNDER THIS ACT AND TO DETERMINE THE NEED FOR ADDITIONAL LEGISLATION.
- SECTION 12. SOURCE OF MATERIALS.- CONSISTENT WITH THE COUNTRY'S OBLIGATIONS UNDER INTERNATIONAL TREATIES OR AGREEMENTS, MATERIALS

MAY BE OBTAINED FROM DOMESTIC OF FOREIGN SOURCES AND THE PROCUREMENT THEREOF SHALL BE OPEN TO ALL ELIGIBLE SUPPLIERS, MANUFACTURERS AND DISTRIBUTORS. HOWEVER IN THE INTEREST OF AVAILABILITY, EFFICIENCY AND TIMELY DELIVERY OF MATERIALS, THE CORPORATION SHALL ENCOURAGE THE DEVELOPMENT OF DOMESTIC SOURCES FOR STRATEGIC AND CRITICAL MATERIALS TO ENSURE STEADY, AVAILABLE AND ADEQUATE SUPPLY OF SUCH MATERIALS ESSENTIAL IN RESPONDING TO PANDEMICS, NATURAL DISASTERS AND OTHER NATIONAL EMERGENCIES, AND IN SUCH MANNER AS MAY BE ALLOWED BY LAW, TO INCLUDE THE ADOPTION OF COUNTERTRADE AND INDUSTRIAL COOPERATION UNDER E.O. 120 S. 1993 TO AUGMENT STOCKPILING AND AVAILABILITY OF CRITICAL MATERIALS

(1) BY PURCHASING, OR MAKING A COMMITMENT TO PURCHASE, EITHER DIRECTLY OR THROUGH COUNTERTRADE, STRATEGIC AND CRITICAL MATERIALS OF DOMESTIC ORIGIN WHEN SUCH MATERIALS ARE NEEDED FOR THE STOCKPILE;

(2) BY CONTRACTING WITH DOMESTIC FACILITIES, OR MAKING A COMMITMENT TO CONTRACT WITH DOMESTIC FACILITIES, FOR THE PROCESSING OR REFINING OF STRATEGIC AND CRITICAL MATERIALS IN THE STOCKPILE WHEN PROCESSING OR REFINING IS NECESSARY TO CONVERT SUCH MATERIALS INTO A FORM MORE SUITABLE FOR STORAGE AND SUBSEQUENT DISPOSITION;

(3) BY IDENTIFYING EXISTING DOMESTIC FACILITIES AND DOMESTICALLY PRODUCED STRATEGIC AND CRITICAL MATERIALS TO MEET THE REQUIREMENTS OF DEFENSE AND ESSENTIAL CIVILIAN INDUSTRIES IN TIMES OF NATIONAL EMERGENCY WHEN EXISTING DOMESTIC SOURCES OF SUPPLY ARE EITHER INSUFFICIENT OR VULNERABLE TO SINGLE POINTS OF FAILURE; AND

 (4) BY CONTRACTING WITH DOMESTIC FACILITIES TO RECYCLE STRATEGIC AND CRITICAL MATERIALS, THEREBY INCREASING DOMESTIC SUPPLIES WHEN SUCH MATERIALS WOULD OTHERWISE BE INSUFFICIENT TO SUPPORT DEFENSE AND ESSENTIAL.

SECTION 13. INSTITUTIONAL LINKAGES.- PHILIPPINE INTERNATIONAL TRADING AND CRITICAL MATERIALS STOCKPILE CORPORATION SHALL MAINTAIN AND DEVELOP INSTUTIONAL LINKAGES/PARTNERSHIP WITH GOVERNMENT AND NON-GOVERNMENT INSTITUTIONS INCLUDING BUT NOT LIMITED TO THE DEPARTMENT OF SOCIAL WELFARE AND DEVELOPMENT, PHILIPPINE RED CROSS, NATIONAL DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL AND SIMILAR INSTITUTIONS, CONCERNING THE UTILIZATION AND DISTRIBUTION OF MATERIALS IN THE STOCKPILE.

SEC. 11. Subsequent sections are hereby renumbered accordingly.

- **SEC. 12.** Separability Clause. If any provision of this Act is declared unconstitutional, such sections or parts not affected thereby shall remain in full force and effect.
- SEC.13. Effectivity Clause. This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in at least two (2) national newspaper of general circulation.

*Approved,*