EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Second Regular Session

E-FILED DATE: June 24 2020 ITI

SENATE

s. No. 1632

Introduced by SENATOR RAMON BONG REVILLA, JR.

AN ACT

DEFINING ELECTRONIC VIOLENCE AGAINST WOMEN AND THEIR CHILDREN, PROVIDING PROTECTIVE MEASURES, AND PRESCRIBING PENALTIES, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 9262, OTHERWISE KNOWN AS THE "ANTI-VIOLENCE AGAINST WOMEN AND THEIR CHILDREN ACT OF 2004"

EXPLANATORY NOTE

A 2015 report by the United Nations Broadband Commission stated that "73% of women have already been exposed to or have experienced some form of online violence.1" It is not hard to imagine that with the ubiquity and accessibility of online platforms and rapid development of mobile technologies, the statistic could be much worse today. It could be described as another pandemic in terms of prevalence, if left unchecked.

This proposed measure seeks to amend Republic Act 9262, otherwise known as "Anti-Violence Against Women and Their Children Act of 2004," to expand the acts of violence criminalized therein to include acts causing mental, emotional, or psychological distress or suffering perpetrated through electronic or digital means, and to provide penalties therefor.

Moreover, this bill provides for the immediate blocking, removal, or shutdown of any upload, program, or application that causes violence against the victim. It also mandates the Department of Justice to establish an "Address Confidentiality Program"

¹ "Cyber Violence Against Women and Girls: A World-wide Wake-up Call." Accessed on June 20, 2020 through https://library.pcw.gov.ph/sites/default/files/Cyber_violence_Gender%20report.pdf

to ensure the protection and safety of the E-VAWC victims. Lastly, it expands the composition of the Inter-Agency Council to further strengthen the program formulation and monitoring to address and eliminate cyber violence.

I originally filed this bill during the Sixteenth Congress but remained pending before the Senate Committee on Women, Children, Family Relations and Gender Equality.

A similar measure was recently approved on Third and Final Reading during the First Regular Session of the Eighteenth Congress in the House of Representatives.

In this light, the passage of this bill is earnestly sought.

RAMON BONG REVILLA, JR.

EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Second Regular Session

10:35 a.m.

SENATE

s. No. 1632

Introduced by SENATOR RAMON BONG REVILLA, JR.

AN ACT

DEFINING ELECTRONIC VIOLENCE AGAINST CHILDREN, PROVIDING PROTECTIVE MEASURES, AND PRESCRIBING PENALTIES, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 9262, OTHERWISE KNOWN AS THE "ANTI-VIOLENCE AGAINST WOMEN AND THEIR CHILDREN ACT OF 2004"

Be it enacted by the Senate and House of Representative of the Philippines in Congress assembled:

Section 1. Short Title. - This Act shall be known as the "Expanded Anti-Violence 1 Against Women and their Children (E-VAWC) Act". 2 3 Sec. 2. Section 3, paragraph (a) of Republic Act No. 9262, otherwise known as 4 the "Anti-Violence Against Women and Their Children Act of 2004", is hereby amended 5 to read as follows: 6 "Sec. 3. Definition of Terms. - x x x 7 $^{\prime\prime}A. \times \times \times$ 8 "B. x x x 9 "C. x x x 10 "D. x x x 11 "E. 'ELECTRONIC VIOLENCE OR ICT-RELATED VIOLENCE' 12 REFERS TO ANY ACT OR OMISSION INVOLVING THE USE OR 13 **EXPLOITATION OF DATA OR ANY FORM OF INFORMATION AND** 14 COMMUNICATIONS TECHNOLOGY (ICT) WHICH CAUSES OR IS

15

LIKELY TO CAUSE MENTAL, EMOTIONAL, OR PSYCHOLOGICAL DISTRESS OR SUFFERING TO THE VICTIM, TO INCLUDE THE FOLLOWING:

- "1. UNAUTHORIZED RECORDING, REPRODUCTION, DISTRIBUTION, USE, SHARING OR UPLOADING OF ANY PHOTOGRAPH, VIDEO, OR ANY OTHER FORM OR ELECTRONIC AND/OR ARTISTIC PRESENTATION SHOWING OR DEPICTING IN ANY FORM OR MANNER THE VICTIM'S GENITALIA, PUBIC AREA, BUTTOCKS, BREASTS, EXCRETORY BODY PART OR FUNCTION, NUDITY, SCENES WITH SEXUAL CONTEXT OR PORTRAYAL OF SEXUAL CONDUCT SUCH AS SEXUAL INTERCOURSE, MASTURBATION, KISSING, CARESSING, HUGGING, AND PETTING;
- "2. UNAUTHORIZED RECORDING, REPRODUCTION, DISTRIBUTION, USE, SHARING OR UPLOADING OF ANY PHOTOGRAPH, VIDEO, OR ANY OTHER FORM OF ELECTRONIC AND/OR ARTISTIC PRESENTATION EXHIBITING ANY SEXUALLY-RELATED VERBAL OR NONVERBAL EXPRESSION OR GESTURE OF THE VICTIM;
- "3. UNAUTHORIZED RECORDING, REPRODUCTION, DISTRIBUTION, USE, SHARING OR UPLOADING OF ANY PHOTOGRAPH, VIDEO, OR ANY OTHER FORM OF ELECTRONIC AND/OR ARTISTIC PRESENTATION DEPICTING ANY PURPORTED VIOLENT OR ERRANT BEHAVIOR OF THE VICTIM OR THE USE OF INTOXICATING OR PROHIBITED SUBSTANCES OR DRUGS;
- "4. ANY SIMILAR RECORDING, REPRODUCTION, DISTRIBUTION, USE, SHARING OR UPLOADING OF ANY AUDIO PRESENTATION AND DATA, INCLUDING SOUND CLIPS, OF THE SAME NATURE OR SIMILAR TO THOSE MENTIONED IN SUBSECTION (A) E.1-3;
- "5. UNAUTHORIZED USE OF THE VICTIM'S PHOTOGRAPH, VIDEO, VOICE, NAME OR ANY MARK, REFERENCE OR CHARACTER

1	IDENTIFIABLE WITH THE VICITIN, AND SUGGESTIVE OF ANT
2	WRONGDOING OR ANY CONDUCT OR ATTRIBUTE TENDING TO
3	BLACKEN THE REPUTATION OF THE VICTIM;
4	"6. HARASSING OR THREATENING THE VICTIM THROUGH
5	TEXT MESSAGING OR OTHER CYBER, ELECTRONIC, OR
6	MULTIMEDIA MEANS; AND
7	"7. HACKING OF PERSONAL ACCOUNTS ON SOCIAL
8	NETWORKING SITES AND THE USE OF LOCATION DATA FROM
9	ELECTRONIC DEVICES."
10	
11	Sec. 3. Section 5 of Republic Act No. 9262 is hereby amended to read as
12	follows:
13	"Sec. 5. Acts of Violence Against Women and Their Children.—x x x
14	"(a) x x x
15	"(b) x x x
16	"(c) x x x
17	"(d) x x x
18	"(e) x x x
19	"(f) x x x
20	"(g) x x x
21	"(h) x x x
22	"(i) $\times \times \times$ [.];
23	"(J) CAUSING ELECTRONIC VIOLENCE AGAINST A WOMAN
24	OR HER CHILD; AND
25	"(K) THREATENING TO CAUSE ELECTRONIC VIOLENCE
26	AGAINST A WOMAN OR HER CHILD."
27	
28	Sec. 4. Section 6 of Republic Act No. 9262 is hereby amended to read as
29	follows:
30	"SEC. 6. <i>Penalties.</i> x x x
31	"(a) x x x
32	"(b) x x x

1	"(c) x x x
2	"(d) x x x
3	"(e) x x x
4	"(f) $\times \times \times$ [.];
5	"(G) ACTS FALLING UNDER SECTION 5(J) SHALL BE
6	PUNISHED BY PRISION CORECCIONAL; AND
7	"(H) ACTS FALLING UNDER SECTION 5(K) SHALL BE
8	PUNISHED BY ARRESTO MAYOR.
9	"If the acts are committed while the woman or child is pregnant or
10	committed in the presence of her child, the penalty to be applied shall be
11	the maximum period of penalty prescribed in this section.
12	"In addition to imprisonment, the perpetrator shall (a) pay a fine in
13	the amount of not less than One hundred thousand pesos (P100,000.00)
14	but not more than Three hundred thousand pesos (P300,000.00);
15	PROVIDED, THAT, IN CASES OF ELECTRONIC VIOLENCE, THE
16	FINE THAT MAY BE IMPOSED SHALL NOT BE LESS THAN THREE
17	HUNDRED THOUSAND PESOS (P300,000.00) BUT NOT MORE
18	THAN FIVE HUNDRED THOUSAND PESOS (P500,000.00); (b)
19	undergo mandatory psychological counselling or psychiatric treatment and
20	shall report compliance to the court."
21	
22	Sec. 5. Section 7 of Republic Act No. 9262 is hereby amended to read as
23	follows:
24	"SEC. 7. Venue The Regional Trial Court designated as a Family
25	Court shall have original and exclusive jurisdiction over cases of violence
26	against women and their children under this law. In the absence of such
27	court in the place where the offense was committed, the case shall be filed
28	in the Regional Trial Court where the crime or any of its elements was
29	committed at the option of the complainant. IN CASES OF ELECTRONIC
30	VIOLENCE, THE CASE MAY BE FILED IN THE PLACE WHERE THE

COMPLAINANT RESIDES AT THE TIME OF THE COMMISSION OF

31

32

THE OFFENSE."

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Sec. 6. Section 8 of Republic Act No. 9262 is hereby amended to read as
 1
     follows:
 2
                  "SEC. 8. Protection Orders. – x x x
 3
                  "(a) x x x
 4
                  "(b) x x x
 5
                  "(c) x x x
 6
                  ''(d) \times \times \times
 7
                  "(e) x x x
 8
                  "(f) x x x
 9
                  "(g) x x x
10
                  "(h) x x x
11
                  "(i) x x x
12
                  "(j) x \times x [and]
13
                  "(k) \times \times \times [.]; AND
14
                  "(L) FOR E-VAWC CASES, ORDERING THE IMMEDIATE
15
            BLOCKING, BLACKLISTING, REMOVAL, OR SHUTDOWN OF ANY
16
            UPLOAD, PROGRAM, OR APPLICATION THAT CAUSES OR TENDS
17
            TO CAUSE VIOLENCE AGAINST THE VICTIM."
18
19
            Sec. 7. Section 39 of Republic Act No. 9262 is hereby amended to read as
20
     follows:
21
                  "Sec. 39. Inter-Agency Council on Violence Against Women and
22
            Their Children (IAC-VAWC). - x x x
23
                  "(a) x x x
24
                  "(b) x x x
25
                  "(c) x x x
26
                  (d) \times \times \times
27
                  "(e) x x x
28
                  "(f) x x x
29
                  "(g) x x x
30
                  "(h) x x x
31
                  "(i) x x x
32
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1	"(j) × × ×
2	"(k) $\times \times \times$ [and]
3	"(I) x x x [.]
4	"(M) MOVIE AND TELEVISION REVIEW AND
5	CLASSIFICATION BOARD (MTRCB);
6	"(N) DEPARTMENT OF SCIENCE AND TECHNOLOGY
7	(DOST); AND
8	"(O) NATIONAL TELECOMMUNICATIONS COMMISSION
9	(NTC).
10	"x x x"
11	
12	Sec. 8. Section 40 of Republic Act No. 9262 is hereby amended to read as
13	follows:
14	"Sec. 40. Mandatory Programs and Services for Victims The
15	DSWD, and LGUs shall provide the victims temporary shelters, provide
16	counselling, psycho-social services and/or[,] recovery, rehabilitation
17	programs and livelihood assistance.
18	"The DOH shall provide medical assistance to victims.
19	"THE DOJ SHALL ESTABLISH AND ADMINISTER AN
20	ADDRESS CONFIDENTIALITY PROGRAM WHICH SHALL BE
21	REFERRED TO AS THE 'PROGRAM' WHICH SHALL ENSURE THE
22	PROTECTION AND SAFETY OF E-VAWC VICTIMS BY PROVIDING
23	THEM WITH SUBSTITUTE ADDRESS TO BE USED WHEN
24	INTERACTING WITH GOVERNMENT AGENCIES AND A NEW
25	MAILING ADDRESS WHICH KEEPS THEIR ACTUAL ADDRESS
26	CONFIDENTIAL AND FREE FROM THE RISK OF DISCOVERY BY
27	THIRD PARTIES. THE PROGRAM SHALL CATER TO VICTIMS WHO
28 -	INTEND TO ESTABLISH A NEW RESIDENCE AND THOSE WHO
29	HAVE ALREADY RELOCATED TO ANOTHER PLACE UNKNOWN TO
30	THEIR ASSAILANTS OR ABUSERS WHO MAY USE PUBLIC
31	RECORDS TO FIND THEM.

"IN THIS REGARD, THE APPLICATION FOR INCLUSION IN THE PROGRAM AS WELL AS OTHER SUPPORTING DOCUMENTS SUBMITTED BY A VICTIM SHALL NOT BE CONSIDERED AS PUBLIC RECORD AND SHALL BE KEPT CONFIDENTIAL BY THE DOJ. ANY EMPLOYEE WHO WILLFULLY BREACHES THE CONFIDENTIALITY OF THESE RECORDS OR WILLFULLY DISCLOSES THE NAME, RESIDENTIAL OR MAILING ADDRESS OF A VICTIM IN VIOLATION OF THIS PROVISION SHALL SUFFER THE PENALTY OF ONE (1) YEAR IMPRISONMENT AND A FINE OF **PESOS** THAN **THOUSAND** FIVE HUNDRED NOT MORE (P500,000.00)."

Sec. 9. Section 43 of Republic Act No. 9262 is hereby amended to read as follows:

"Sec. 43. [Entitlement to Leave. – Victims under this Act shall be entitled to take a paid leave of absence up to ten (10) days in addition to other paid leaves under the Labor Code and Civil Service Rules and Regulations, extendible when the necessity arises as specified in the protection order.

"Any employer who shall prejudice the right of the person under this section shall be penalized in accordance with the provisions of the Labor Code and Civil Service Rules and Regulations. Likewise, an employer who shall prejudice any person for assisting a co-employee who is a victim under this Act shall likewise be liable for discrimination.] *TEN* (10)-DAY PAID LEAVE IN ADDITION TO OTHER LEAVE BENEFITS. - ANY TIME DURING THE APPLICATION OF ANY PROTECTION ORDER, INVESTIGATION, PROSECUTION, AND/OR TRIAL OF THE CRIMINAL CASE, A VICTIM OF VAWC WHO IS EMPLOYED SHALL BE ENTITLED TO A PAID LEAVE OF UP TO TEN (10) DAYS IN ADDITION TO OTHER PAID LEAVES UNDER THE LABOR CODE, CIVIL SERVICE RULES AND REGULATIONS AND OTHER EXISTING LAWS AND COMPANY POLICIES, EXTENDIBLE WHEN THE

NECESSITY ARISES AS SPECIFIED IN THE PROTECTION ORDER. THE PUNONG BARANGAY/KAGAWAD OR PROSECUTOR OR THE CLERK OF COURT, AS THE CASE MAY BE, SHALL ISSUE A CERTIFICATION, AT NO COST TO THE WOMAN, THAT SUCH AN ACTION IS PENDING. THIS CERTIFICATION SHALL BE THE ONLY REQUIREMENT FOR THE EMPLOYER TO GRANT THE TEN (10)-DAY PAID LEAVE APPLICATION. FOR GOVERNMENT EMPLOYEES, IN ADDITION TO THE AFOREMENTIONED CERTIFICATION, THE EMPLOYEE CONCERNED MUST FILE AN APPLICATION FOR LEAVE, CITING AS BASIS REPUBLIC ACT NO. 9262. THE ADMINISTRATIVE ENFORCEMENT OF THIS LEAVE ENTITLEMENT SHALL BE CONSIDERED WITHIN THE JURISDICTION OF THE REGIONAL DIRECTOR OF THE DOLE UNDER ARTICLE 129 OF THE LABOR CODE OF THE PHILIPPINES, AS AMENDED, FOR EMPLOYEES IN THE PRIVATE SECTOR, AND THE CSC, FOR **GOVERNMENT EMPLOYEES.**

"THE AVAILMENT OF THE TEN (10)-DAY LEAVE OF ABSENCE SHALL BE AT THE OPTION OF THE WOMAN EMPLOYEE, WHICH SHALL COVER THE DAYS THAT SHE HAS TO ATTEND TO MEDICAL AND LEGAL CONCERNS. LEAVES NOT AVAILED OF ARE NONCUMULATIVE AND NOT CONVERTIBLE TO CASH.

"THE IMMEDIATE SUPERIOR OF THE PERSON APPLYING FOR A TEN (10)-DAY PAID LEAVE MUST APPROVE THE APPLICATION ON THE SAME DAY OF APPLICATION. IF THE IMMEDIATE SUPERIOR IS UNAVAILABLE TO ACT ON THE APPLICATION FOR A LEAVE, THE APPLICATION SHALL BE ACTED UPON BY ANY AVAILABLE SENIOR OFFICIAL OF THE PRIVATE COMPANY OR GOVERNMENT AGENCY.

"EVERY PRIVATE COMPANY AND GOVERNMENT AGENCY SHALL RECORD ALL APPLICATIONS FOR LEAVE IN A LOGBOOK SPECIFICALLY FOR CASES OF VAWC. THEY SHALL SUBMIT A QUARTERLY REPORT OF ALL APPLICATIONS ISSUED TO THE

REGIONAL DIRECTOR OF THE DOLE FOR EMPLOYEES OF THE PRIVATE SECTOR, AND THE CSC, FOR GOVERNMENT EMPLOYEES.

"FAILURE TO ACT ON AN APPLICATION FOR A TEN (10)-DAY PAID LEAVE OF ABSENCE WITHIN THE GIVEN PERIOD WITHOUT JUSTIFIABLE CAUSE SHALL RENDER THE IMMEDIATE SUPERIOR OR SENIOR OFFICIAL ADMINISTRATIVELY LIABLE, AND THE PENALTY OF SUSPENSION FOR FIFTEEN (15) DAYS SHALL BE IMPOSED UPON THE OFFICIAL. AN ADMINISTRATIVE COMPLAINT AGAINST THE IMMEDIATE SUPERIOR OR SENIOR OFFICIAL FOR FAILURE TO PERFORM ONE'S DUTIES CAN BE FILED BY A VICTIM-SURVIVOR WITH THE REGIONAL DIRECTOR OF THE DOLE FOR EMPLOYEES OF THE PRIVATE SECTOR, AND THE CSC, FOR GOVERNMENT EMPLOYEES, FOR GROSS NEGLECT OF DUTY OR MALFEASANCE.

"THE IMMEDIATE SUPERIOR OR SENIOR OFFICIAL WHO DENIES THE APPLICATION FOR LEAVE, AND WHO SHALL PREJUDICE THE VICTIM-SURVIVOR OR ANY PERSON FOR ASSISTING A CO-EMPLOYEE WHO IS A VICTIM-SURVIVOR UNDER THIS ACT SHALL BE LIABLE FOR A FINE NOT EXCEEDING TEN THOUSAND PESOS (P10,000.00) AND SUSPENSION FOR THIRTY (30) DAYS FOR DISCRIMINATION AND VIOLATION OF REPUBLIC ACT NO. 9262.

"ANY SENIOR OFFICIAL WHO HAS KNOWLEDGE OF, BUT FAILED TO ACT ON, OR HAS IN ANY WAY INFLUENCED THE DENIAL OF THE IMMEDIATE SUPERIOR TO GRANT LEAVE TO A VICTIM-SURVIVOR SHALL BE HELD ADMINISTRATIVELY LIABLE AND THE PENALTY OF SUSPENSION FOR FIFTEEN (15) DAYS SHALL BE IMPOSED ON THE OFFICIAL."

1	Sec. 10. Separability Clause If any provision or part hereof is held invalid or
2	unconstitutional, the remainder of the law or the provision or part not otherwise
3	affected shall remain valid and subsisting.
4	
5	Sec. 11. Repealing Clause Any law, presidential decree or issuance, executive
6	order, letter of instruction, administrative order, rule, or regulation contrary to or
7	inconsistent with the provisions of this Act are hereby repealed, modified, or amended
8	accordingly.
9	
10	Sec. 12. Effectivity This Act shall take effect fifteen (15) days after its
11	publication in the Official Gazette or in a newspaper of general circulation.
12	
13	Approved,