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HOUSE OF REPRESENTATIVES

H. No. 6864

BY REPRESENTATIVES CAYETANO (A.P.), VILLAFUERTE, DUTERTE, LEGARDA, ROMUALDEZ (F.M.), YAP (E.), CAYETANO (M.L.), DEFENSOR (M.), SY-ALVARADO, DAZA, LACSON, ARROYO, SARMIENTO, HOFER, VIOLAGO, ERIGUEL, ONG (R.), VERGARA, VARGAS-ALFONSO, RODRIGUEZ, HERRERA-DY, LABADLABAD, DELOSO-MONTALLA, ABUEG-ZALDIVAR, PIMENTEL, SAGARBARRIA, EBCAS, MARIANO-HERNANDEZ, DUJALI, BABASA, FARIÑAS (R.C.), UNABIA, CABREDO, ONG (J.), PEÑA, GUYA, DE JESUS, DAGOOC, VILLANUEVA (E.), RIVERA, YU, YAP (V.), SILVERIO, GONZALES (A.), ACOSTA-ALBA, ALBANO, GARCIA (J.E.), LACSON-NOEL, ABAYA, ABELLANOSA, ABU, ABUNDA, ACOP, ACOSTA, ADVINCULA, AGABAS, AGARAO, AGLIPAY, AGUINALDO, ALMARIO, ALONTE, ALVAREZ (F.), ANDAYA, ANGARA, ARBISON, ARENAS, BAGATSING, BALINDONG, BANAS-NOGRALES, BARBA, BARBERS, BARZAGA, BASCUG, BAUTISTA, BAUTISTA-BANDIGAN, BELMONTE, BENITEZ, BERNOS, BILLONES, BIRON, BOLILIA, BONDOC, BORDADO, BRAVO, BULUT, BUSTOS, CAGAS, CALDERON, CALIXTO, CAMINERO, CAMPOS, CANAMA, CAOAGDAN, CASTELO, CASTRO (F.H.), CELESTE, CHIPECO, CHUNGALAO, CO (E.), COLLANTES, CRISOLOGO, CUA, CUARESMA, CUEVA, DALIPE, DATOL, DEFENSOR (L.), DELOS SANTOS, DIMAPORO (A.), DUAVIT, DY (F.M.C.), DY (I.P.), ECLEO, ENVERGA, ERMITA-BUHAIN, ESCUDERO, ESPINA, ESPINO, FARIÑAS I (R.C.), FERNANDEZ, FERRER (L.), FLORES, FORTUN, FORTUNO, FRASCO, FUENTEBELLA, GARBIN, GARCIA (P.J.), GARCIA (V.), GARIN (J.), GASATAYA, GATCHALIAN, GATO, GERON, GO (E.C.), GO (M.), GONZAGA, GONZALES (N.), GONZALEZ, GORRICETA, GUICO, HARESCO, HATAMAN, HERNANDEZ, JALOSJOS, JAVIER, JIMENEZ, KHO (E.), KHO (W.), KHONGHUN, LARA, LAZATIN, LEACHON, LIM, LIMKAICHONG, LOYOLA, LUSOTAN, MACAPAGAL ARROYO, MACEDA, MADRONA, MALAPITAN, MANGAOANG, MANGUDADATU, MARCOLETA, MARIÑO, MARQUEZ, MARTINEZ, MATUGAS, MOMO, NATIVIDAD-NAGAÑO, NIETO, NOLASCO, NUÑEZ-MALANYAON, OAMINAL, OLIVAREZ, ORTEGA, OUANO-DIZON, PACQUIAO (A.), PACQUIAO (R.), PADIERNOS, PADUANO, PALMA, PANCHO, PANOTES, PICHAY, PINEDA, PLAZA, PUNO, RADAZA, RAMIREZ-SATO, RAMOS, REYES, ROBES, ROMAN, ROMERO, ROMUALDEZ (Y.M.), ROQUE, SAKALURAN, SALIMBANGON, SALO, SANCHEZ, SANGCOPAN, SANTOS-RECTO, SAULOG, SAVELLANO, SINGSON-MEEHAN, SINSUAT, SUANSING (E.), SUANSING (H.), SUAREZ (A.), SUAREZ (D.), SUNTAY, TADURAN, TALLADO, TAMBUNTING, TAN (A.S.), TAN (A.), TAN (S.), TEJADA, TEVES (A.), TEVES (J.), TIANGCO, TOLENTINO, TORRES-GOMEZ, TULFO, TUPAS, TUTOR, TY (D.), UMALI (A.), UMALI (M.V.), UY (J.), VALERIANO, VALMAYOR, VARGAS, VELASCO, VELOSO, VILLA, VILLANUEVA (N.), VILLAR, VILLARAZA-SUAREZ, VILLARICA, ZAMORA (R.), ZUBIRI, LOPEZ, DEL MAR, ARAGONES, BARONDA, CARI, CHATTO, DY (F.), REVILLA, ROMUALDO, ABANTE, SIAO AND LAGON, PER COMMITTEE REPORT NO. 332

AN ACT

ESTABLISHING PUBLIC HEALTH AND ENVIRONMENTAL STANDARDS AND SAFEGUARDS FOR THE BETTER NORMAL IN THE WORKPLACE, PUBLIC PLACES AND COMMUNITIES TOWARD A SUSTAINABLE RECOVERY FROM THE CORONA VIRUS DISEASE-19 (COVID-19) PANDEMIC

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

- SECTION I. Title. This Act shall be known as the "Better Normal for the
- Workplace, Communities and Public Spaces Act of 2020".



SEC. 2. Declaration of Policy It is the policy of the State to protect and
promote the right to health of the people and instill health consciousness among
them. The State shall also protect and advance the right of the people to a balanced
and healthful ecology in accord with the rhythm and harmony of nature.

Towards this end, the State, in order to help save lives as well as jumpstart the economy, shall:

- a) Adopt an integrated and comprehensive approach to public health and environmental policies and regulations during a pandemic, thus, ensuring the overall well-being of individuals, communities, industrial and natural ecosystems. Consideration shall be paid to valuing the services provided by ecosystems and biodiversity in generating the direction and prescriptions for a better normal and in assessing their success;
- b) Institute appropriate public health, safety, and security measures to stem the transmission of the corona virus disease-19 (COVID-19) or similar diseases that may result in any kind of pandemic;
- Regulate, institute, and establish standards and protocols that would simultaneously protect the vulnerable from COVID-19 and prevent its transmission;
- d) Pursue the restoration of livelihood opportunities and sources of income for all, especially the poor, in the event of widespread disease outbreak and the resulting slowdown of economic activity, and building adaptive capacity and resilience for future shocks;
- e) Pursue universal broadband access for all to ensure a better normal in recognition of the crucial role of a strong information and communications technology (ICT) system to close the digital divide and that the need for modern and innovative ICT cuts across all sectors of society;

f) Ensure that pandemic recovery will lead to a greener, resilient, inclusive, and sustainable future, hence, recovery needs should be addressed with long-term sustainability goals; and

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g) Give importance to other aspects of well-being of the people based on the Gross National Happiness indicators, namely, equitable and sustainable socio-economic development, the preservation and promotion of cultural values, the conservation of the natural environment, and the establishment of good governance.

In adopting the whole-of-government and whole-of-society approach and recognizing the need for innovation and more forward-thinking systems and approaches, the State shall give priority to the needs of the underprivileged, sick, elderly, persons with disability, indigenous peoples, women and children.

SEC. 3. Objectives. - This Act shall have the following objectives:

- a) Define and allocate roles, responsibilities, and obligations across key sectors of the society that shall be heavily involved in the implementation of specific and applicable measures, namely, the national government and its instrumentalities, local government, private sector, and individual Filipino citizens;
- b) Identify standards and protocols in the management of physical spaces, both publicly-owned and -managed, or privately-owned but are designated communal spaces, and prescribe the allowed and prohibited activities therein as well as behaviors expected and required of the citizens while utilizing such physical spaces;
- c) Facilitate the development of the necessary systems and infrastructure and the enhancement of existing ones so as to ensure that the ICT needs of the better normal are accessible to all, making it possible for people and organizations to practice appropriate behavior and decisions as well

2		timely information dissemination;
3	d)	Establish systems of accountability for failure to comply with the
4		obligations and expectations prescribed under this Act;
5	e)	Provide inclusive operational parameters, guidelines, and
6		recommendations for a better way of life until such time that the threat of
7		COVID-19 virus and other similar diseases that caused the occurrence of
8		a pandemic is effectively contained;
9	f)	Mitigate, if not contain, the transmission of the virus and undertake
10		measures to prevent the overburdening of the public healthcare system;
11	g)	Continue health promotion and behavior-enhancing measures in all levels
12		of government and the private sector; and,
13	h)	Accelerate transformational change to restore the balance between
14		human, socio-economic and natural ecosystems, and reduce risk and
15		vulnerability to future crises caused by climate change, natural hazards
16		and man-made disasters.
17	SI	EC. 4. Scope of the Act This Act shall provide the strategies and
18	measure	s that shall be implemented so that economic and social activities can
19	proceed	in a manner that ensures public health, safety, and security during an
20	epidemic	or pandemic, and until such time that the same and its immediate impacts
21	are decla	ared eradicated by the authorized National Government agency or agencies
22	of the go	vernment.
23	Tł	ne organization, operation, and activities in workplaces, communities, and
24	public sp	aces shall be governed by the provisions of this Act.
25	SI	EC. 5. Definition of Terms As used in this Act:
26	a	a) Agro-ecology refers to the application of ecological and social principles in
27		the formulation and implementation of policies and programs on food and
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as for relevant government agencies to implement relevant, effective, and

agricultural systems, to maximize the benefits from the synergy between plants, animals, humans and the environment to achieve a resilient and sustainable food supply system;

- b) Better normal, in the context of recovery from an epidemic or pandemic refers to transformative behaviors and interventions informed by science, that address the underlying vulnerabilities of people and communities that the epidemic or pandemic has highlighted and fosters a just and equitable transition to a climate-resilient, inclusive and sustainable future;
- c) Better Normal Workforce and Workplace Management Plan, herein referred to as the Management Plan, refers to the management plan of all public and private sector entities that conforms to the prescribed measures and protocols under this Act to mitigate the spread of the COVID-19 virus and other kinds of viruses that may be transmitted through contact in the workplace;
- d) Circular Economy Measures refer to measures that place value on products and materials, maintaining their use for as long as possible, thus minimizing wastage and resource use, and keeping resources within the economy when a product has reached the end of its life, to be used again and again to create further value;
- e) Culture Mapping refers to the approach used to identify, record, and use natural and cultural resources and activities for building communities. It is a set of activities and processes for exploring, discovering, documenting, examining, analyzing, interpreting, presenting and sharing of information related to people, communities, societies, places, built and natural heritage, material products and practices associated with them;
- f) Government-managed public spaces refer to a government or public property used by the public under zoning or similar regulatory

1	arrangements, and other spaces used as National Government offices
2	offices of LGUs, public zoos, public libraries, roads, streets, avenues
3	alleys, public markets, parks, plazas, covered courts, promenades
4	gymnasiums, arenas, amusement and recreation centers, among others
5	that are publicly managed or owned by the government;

- g) Pandemic refers to an outbreak of a disease that occurs over a wide geographic area and affects an exceptionally high proportion of the population;
- h) *Privately-managed public spaces* refer to spaces within the perimeter or premises of a privately-owned real estate or property—used by the public under zoning or similar regulatory arrangements, which include, among others, shopping malls, hotels, open spaces and common areas in subdivisions and condominiums;
- i) Privately organized gatherings refer to those planned or spontaneous human, political, social, cultural, economic, religious and sports gatherings such as concerts, events, celebrations, parties, teambuildings, seminars, conferences, trainings, conventions, religious mass and sacraments, retreats, funerals, electoral campaigns, inductions, ceremonies, film show makings, television shows, sports, and other related forms of recreations.
- j) Profiling refers to the process of discovering core relations between data and databases that can be used to identify and represent a subject individual or a group of individuals;
- k) Public spaces refer to streets, alleys, public parks, protected areas, museums, cultural and heritage spaces, schools, buildings, malls, restaurants, transportation terminals, public markets, areas used as evacuation centers, government offices, public utility vehicles as well as

- private vehicles covered by application-based transport network services, and other recreational or leisure places such as cinema halls, theaters, cockpits, and spas;
 - I) Workplace refers to a place where work is carried out for a business or undertaking and includes any place where a worker goes, or is likely to be, while carrying out a work-related task; and,
 - m) Zoonotic Disease refers to a disease that can be transmitted from animals to people.
 - SEC. 6. Standards for Better Normal. In order to stem the transmission of COVID-19 and other infectious diseases, and protect the people from such diseases, the following standards for the better normal shall be observed:

A. Universal and Mandatory Health and Safety Measures

- 1) Basic personal hygiene shall be strictly observed by the general public. Massive health information drive shall be conducted by the Department of Health (DOH) and LGUs up to the community level, in cooperation with the private sector, on COVID-19 to instill public awareness on the risks of infection and possible reinfection of the disease;
- 2) The general public shall wear face masks, earloop masks, indigenous, reusable or do-it-yourself masks, face shields, handkerchiefs, or such other protective material or equipment that effectively lessen the transmission of the COVID-19 virus whenever they are in the workplace, public places, and communities: *Provided*, That the government shall implement the free distribution of masks to the general public to guarantee the full cooperation of every citizen: *Provided*, *further*, That the government shall allocate funds to ensure the free provision of personal protective equipment and other medical commodities to COVID-19 and non-COVID-19 patients in both

- public and private hospitals: *Provided, furthermore*, That the government shall integrate circular economy strategies in the procurement of materials or the development of mechanisms for hygiene and sanitation;
 - 3) Hand washing facilities or sanitizing stations shall be established and maintained by the owners, managers, or administrators of public spaces, work places and other places frequented by the public;
 - 4) Physical distancing measured at least one (1) meter between individuals shall be strictly observed whenever in public spaces and in the workplace;
 - 5) Temperature reading of persons shall be conducted by the owners, managers, or administrators of workplaces and in all enclosed, semi-enclosed, and open areas where two or more people shall gather;
 - 6) The DOH, in coordination with other government agencies and the private sector, shall conduct an information and educational campaign utilizing traditional and online media to disseminate relevant medical and health information, provide updates on local cases and initiatives of the government: *Provided*, That all government agencies are directed to create a communication plan for the better normal to articulate the policies and interventions to be adopted by the agencies for the information and compliance of their employees, including the placement of relevant on-site signages and online information materials which will serve as reminders to observe physical distancing, practice regular handwashing, and to frequently clean and sanitize surroundings;
 - 7) Local chief executives of LGUs which are considered as containment zones or critical zones for the transmission of COVID-19 shall establish testing centers and procure COVID-19 testing kits, personal protective equipment, and such other necessary equipment and supplies to be used for the conduct of mass-testing of the population in their respective jurisdictions,



including the establishment of drive-through testing centers, and other contactless modes of testing for the detection of the COVID-19 or other infectious diseases;

- 8) There shall be nationwide testing drive to prepare for any future waves of infection surges or any other epidemic. The minimum rate of testing shall be one percent (1%) of the population of the province or city, in the case of independent cities, and shall target to finish testing residents within ten (10) days;
- 9) The DOH, with assistance from LGUs and Department of the Interior and Local Government (DILG), shall conduct tracing of individuals who have had contact with or have been exposed to a person who has been confirmed positive for the COVID-19 or similar infectious diseases. The DOH shall also conduct contact tracing for individuals suspected of or probably afflicted with the disease to ensure prompt containment of the disease;
 - 10) The DOH shall establish and manage government-operated and -maintained quarantine facilities for individuals who are suspected of being infected or have tested positive for COVID-19 or other infectious diseases and who, pursuant to the guidelines formulated by the Inter-Agency Task Force (IATF) for the Management of Emerging Infectious Diseases and/or as prescribed under DOH regulations, should undergo mandatory quarantine, including those who are not able to observe quarantine protocols in their respective places of residences;
 - 11)Local chief executives of LGUs shall continuously implement existing measures, including quarantine measures, in dealing with residents or any other individual in the locality manifesting COVID-19 symptoms, or who has been classified as a suspect, probable, or a confirmed case of COVID-19 infection by authorized testing or medical facilities;



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- 13)Local chief executives of LGUs shall continuously monitor the level of transmission among residents in their jurisdiction; *Provided*, That the standards provided in Republic Act (RA) No. 10173, also known as the *Data Privacy Act of 2012*, as well as legal and ethical standards, and existing DOH guidelines are observed and complied with;
- 14)The National Government shall recognize the vulnerabilities of certain sectors of the population such as the elderly, pregnant, children and persons deprived of liberty, and shall provide safeguards and assistance to them, including access to mental and psychological health services; and
- 15)Government offices and the owners, managers, or administrators of workplaces and other places frequented by the public shall implement regular cleaning and disinfection of transport conveyances, terminals and similar facilities including elevators and escalators, particularly frequently touched surfaces thereat;

B. Management of Spaces

- 1) Public gatherings are prohibited subject to the exceptions as may be provided under the implementing rules and regulations (IRR) of this Act;
- 2) LGUs shall regulate public gatherings as well as the flow of people in government-managed public spaces, subject to the guidelines set in the IRR of this Act that will provide the limitations on such public gathering in order to prevent disease transmission: *Provided*, That activities of agencies of the National Government or their provincial or regional offices involved in the delivery of services or distribution of all forms of public assistance or the



facilitation thereof shall in no way be impeded nor be required a permit from any government authority: *Provided*, *further*, That gatherings under this category shall observe the Universal and Mandatory Safety Measures enumerated in paragraph (A) of this Section: *Provided*, *furthermore*, That LGUs, in consultation with the private sector stakeholders, shall provide the national, regional, and provincial agencies and their attached offices the necessary assistance to carry out their activities requiring the presence or participation of a significant number of the population: *Provided*, *finally*, That exceptions to these prohibitions, intended for public purpose or interest, shall be provided by the IRR of this Act;

- 3) Privately-organized gatherings in privately-managed spaces shall comply with the Universal and Mandatory Safety Measures prescribed under this Act, the guidelines set forth in the IRR of this Act, as well as minimum health standards, safety protocols and best practices prepared by the private sector as approved or accredited by the appropriate implementing agencies: *Provided*, That such guidelines shall consider the nature of the gathering, number of expected attendees, size of the venue, and other reasonable parameters that will ensure compliance with physical distancing and other measures to prevent transmission of the virus;
- 4) Land use planning and zoning shall be strictly observed in the implementation of this Act; and,
- 5) Management of spaces shall likewise include the establishment of urban gardens, and green spaces not only for people to enjoy a clean and healthy environment, but also to enable them to grow their own sources of food and nutrition.

C. Management of Public Transportation



- 1 1) The appropriate government agencies shall monitor the implementation of the 2 Universal and Mandatory Safety Measures in the management of public 3 transportation terminals and facilities, including queuing or ticketing lines, 4 ticketing offices, as well as the interiors of public utility vehicles, mass 5 transportations, and private vehicles covered by application-based 6 transportation network services, and by their respective drivers, conductors 7 and passengers; Provided, That the government shall shoulder the costs of 8 mandatory COVID-19 testing in the public transportation sector;
 - The operation of motorcycle taxis shall remain suspended to prevent the spread of the virus through shared helmets and close physical contact between passengers and drivers;

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- 3) Passengers in all types of public transportation vehicles shall be required to sanitize their hands prior to boarding the vehicle, shall be seated a seat apart and wear face masks while inside the vehicle;
- 4) Contact-less payment mechanisms shall be promoted such as the use of money trays and automatic fare collection systems to minimize the risk of transmission of the COVID-19 virus;
- 5) Agencies and authorities tasked to manage transport hubs such as airports, ports, harbors, and similar facilities shall coordinate with the concerned LGUs in the implementation of the Universal and Mandatory Safety Measures herein provided and shall consider the following special measures:
 - i. Establishment of public health corridors in airports and ports;
 - ii. Mandatory body temperature reading for all arriving and departing passengers;
- 25 iii. Mandatory quarantine at home or in an authorized government facility

 26 for all arriving passengers;

- iv. Mandatory collection of data for the maintenance of a database of information for contact-tracing purposes only;
 - v. Thorough sanitizing and disinfection of all arriving and departing vessels;
 - vi. Mandatory regular testing of all employees, personnel, staff, and crew attached to vessels and those who have assisted passengers; and
 - vii. Mandatory conduct of rapid testing for arriving and departing passengers.
 - 6) The Department of Transportation (DOTr) shall craft and implement programs that will help modes of public transport, such as jeepneys and public buses, to transition to better normal in consideration of the health and safety protocols without requiring them to commit to the government's public utility vehicle (PUV) modernization program. The agency shall also ensure the smooth operation of different modes of public and mass transport while upholding existing health and safety protocols;
 - 7) National Government authorities in coordination with the stakeholders of the transport sector shall establish dedicated lanes along roads, avenues, highways, and other transport infrastructure networks to give priority to healthcare, emergency, peace and order, and supply-chain vehicles transporting individuals, goods, equipment, or those used in the pursuit of services deemed essential and critical: *Provided*, That pursuant to the provisions of Section 21 (d) of RA No. 8749, otherwise known as the *Clean Air Act*, the DOTr shall ensure that vehicles strictly comply with current emission standards; and
 - 8) To promote safe physical distancing and sustainable mobility, LGUs and appropriate government development authorities having jurisdiction over



roadways or highways, in coordination with the Department of Public Works and Highways (DPWH), and the Metro Manila Development Authority (MMDA) in the case of the National Capital Region (NCR), shall immediately create green lanes which are dedicated, protected and interconnected lanes for personal mobility devices such as bicycles, e-bicycles, scooters, and similar micromobile devices: *Provided*, That personal mobility users shall observe safe physical distancing and speeds prescribed by the LGUs or relevant regional development agencies. Bicycle racks and secure bicycle parking sheds and spaces shall be established in government offices, hospitals, public schools and higher education institutions, and other facilities. Changing and shower rooms shall be promoted as well by public facility managers to encourage more bicycle and micromobile commuting: *Provided, further*, That the DOTr, DPWH and LGUs shall ensure that these dedicated and interconnected lanes for bicycles and micromobility devices are included in current and future road projects.

D. Better Normal for Schools and Education Institutions

- 1) To give priority to the health, well-being and safety of the education sector, the Department of Education (DepEd) and the Commission on Higher Education (CHED) are authorized to determine the start of the academic year 2020 to 2021 for all public and private schools, state universities and colleges (SUCs), local universities and colleges (LUCs), private colleges and universities, and other learning institutions;
- 2) All public and private education institutions including private and public universities and colleges shall formulate, develop and adopt a flexible learning approach which is designed to meet students' needs, capabilities of faculty members and conditions on the ground, ensuring accessibility and inclusivity and without prejudice to the adoption of measures for online learning;

- 3) The DepEd shall develop, implement and promote a flexible learning program for K-12 students in all public and private schools, taking into consideration the capability of the school and its teachers in delivering such program, and the accessibility of learning materials, either physical or electronic, to the students. The flexible learning program shall be geared towards limiting physical contact among the school population and minimizing the impact on the potential for learning and instruction between learners and teachers and upgrading or improving the quality of electronic and digital content to be made available in cases where online or distance learning modalities are pursued: Provided, That students shall not be penalized for their inability to access and participate in electronic or digital means of learning due to limitations in connectivity, unavailability of equipment or other circumstances caused by the COVID-19 pandemic: Provided, further, That, television (TV) and radio programs done in partnership between DepEd, National Council for Children Television, National Commission for Culture and the Arts and it's attached agencies, Film Development Council of the Philippines, Philippine Sports Commission, Early Childhood Community Development Center, higher education institutions (HEIs) and pertinent cooperatives and organizations, and with the assistance of licensed TV and radio broadcast stations shall serve as alternative platforms for learning;
- 4) The CHED shall monitor the implementation of flexible learning programs for all HEIs, SUCs and LCUs. HEIs shall continue to exercise academic freedom and levels of autonomy in the governance of their own academic affairs: *Provided*, That students shall not be penalized for their inability to access or participate in electronic or digital means of learning due to limitations in connectivity or unavailability of equipment;



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- 5) The National Government shall allocate funding for the research, training of faculty, curriculum development, monitoring and evaluating, benchmarking, and the development of systems for learning continuity during times of crisis such as the occurrence of a pandemic. Such funding shall be made available by the National Government, from the existing budgetary allocation for the K-12 and other similar programs, and made available to HEIs, including those organized as stock corporations, local research institutes, academic organizations, LGUs, school boards, and individual researchers through an application process to be prescribed by the DepEd and the CHED: *Provided*, That for the benefit of learners who have hearing impairment, the full participation of deaf linguistics organizations and deaf cooperatives shall be required in the development of learning materials:
- 6) Subject to consultation with the DepEd, CHED, and the Technical Education and Skills Development Authority (TESDA), all face-to-face classes and group school activities, including sports, athletics, cultural, and academic meets, exhibitions, competitions as well as extra-curricular field or exposure trips and student exchanges shall remain suspended unless otherwise officially declared permissible by competent authorities without prejudice to the academic freedom and levels of autonomy enjoyed by HEIs in the management and conduct of their academic affairs;
- 7) Digital learning shall be promoted by the National Government in coordination with telecommunications companies, private sector content providers and stakeholders, and internet service providers;
- 8) Public and private education institutions including private colleges and universities and other accredited learning and training institutions shall prioritize the establishment of online platforms for the Continuing Professional



Development	(CPD)	and	Mandatory	Continuing	Legal	Education	(MCLE)
programs; and]						

9) Subject to existing rules and regulations, meaningful inclusion and effective participation of students and the learning community must be ensured in all aspects of pandemic response and recovery plan in education: *Provided*, That mechanisms to uphold autonomy of student councils or governments, and support for uninterrupted operations of campus press shall be in place.

E. Management of Cultural and Heritage Spaces

Digital platforms shall be used to consolidate resources and cultural forms in public spaces, whether generated by the private or the public sector, to create an archive of oral histories, visual ethnographies, philosophical discourse, and technical and creative capacity-building programs geared towards bolstering various creative industries, that shall be made available to the public for virtual appreciation and learning, most especially in the K-12 system. Online promotion or streaming of cultural programs, performances, exhibitions and enhancement of existing public arts and monuments shall be highly encouraged and geared towards sustainability.

F. Better Normal for Private Commercial and Industrial Workplaces

1) The National Government, in coordination with the LGUs, and in partnership with accredited or duly-recognized organizations that pertain to each sector, shall maintain databases on all private commercial, industrial, and other businesses operating in their areas of jurisdiction. The database shall include information such as the number of employees, working hours, workspace conditions, office floor areas, and other information necessary to ensure compliance with physical distancing and other protocols prescribed by this Act to prevent the transmission of COVID-19 virus;



- 2) All private commercial, industrial, and other forms of businesses shall be required to submit a Management Plan to the concerned LGU which shall determine the said business's compliance with the necessary safeguards and the Universal Safety Measures provided under this Act, as well as industrial safeguards and safety measures provided for by the implementing agencies: *Provided*, That the review of all Management Plans shall be conducted promptly upon submission to allow establishments to resume operations as soon as possible: *Provided further*, That the Management Plan shall integrate circular economy strategies in the procurement of materials or the development of mechanisms for hygiene and sanitation: *Provided, furthermore*, That LGUs are authorized to conduct periodic inspection of private commercial, industrial and other businesses operating within their territorial jurisdiction to ensure compliance of these businesses with the Universal and Mandatory Safety Measures and other standards and protocols prescribed under this Act and its IRR;
- 3) All private commercial, industrial and other businesses shall implement their Management Plan and shall incorporate alternative work arrangements such as work-from-home schemes, including rotational work or shifting in schedules, in applicable industries to lessen by at least fifty percent (50%) the number of employees required to report to their workplaces physically. For the private sector, the Department of Labor and Employment (DOLE), in consultation with the private sector, shall standardize the template for and the required contents of the said Management Plan. The LGUs shall be in charge of monitoring the implementation of this provision;
- 4) All private commercial, industrial and other businesses shall shoulder all expenditures in complying with the mandates of this Act, and such expenditures shall not in any way be charged to employees. There shall be

- no diminution of salaries, wages, benefits and other remunerations
 guaranteed by the Labor Code and other relevant laws to employees by
 reason of employer's compliance with this Act;
 - 5) The relevant provisions of the Labor Code notwithstanding, being late or being absent for work due to heavy traffic, unavailability of public transport or of shuttle or transportation service due to reasons related to the implementation of this Act shall not be a cause for disciplinary action against, or termination of, the employees. Private commercial and industrial businesses are hereby mandated to adopt a flexible working schedule in keeping with the policy of maintaining a minimum of eight (8) hour work per day, or forty-eight (48) hour work per week, which shall be incorporated in their Management Plans; and
 - 6) The DOLE shall ensure the conduct of health and safety audits of all workplaces, including special economic zones, in line with RA No. 11058, otherwise known as An Act Strengthening Compliance with Occupational Safety and Health Standards and providing penalties for violations thereof.

G. Better Normal Governance Measures

1) Various forms of electronic governance or e-governance mechanisms shall be established to facilitate continuous and efficient transactions between and among government agencies, and the private sector, as well as in the delivery of socio-economic services including the utilization of online payment system, appointment-based transactions, the Philippine national public key infrastructure, electronic business permits and licensing systems, electronic procurement system, electronic management systems for human resources, records, accounting, as well as other ICT- enabled systems and solutions for effective and efficient e-governance.



An internet based electronic payment facility and gateway, such as emoney and similar platforms, shall be utilized in collecting taxes, fees, tolls, imposts, and other revenues and in paying for goods, services, and other disbursements. Government offices and government-owned and -controlled corporations (GOCCs) that are already partially applying this kind of digitized payment mechanism must improve the current system used in order to accommodate the increase in the number of transactions. The government shall establish online payment systems and may partner with payment solutions providers;

- 2) Government agencies involved in business registration such as the Department of Trade and Industry (DTI), Securities and Exchange Commission (SEC), Cooperative Development Authority (CDA), Bureau of Internal Revenue (BIR), Social Security System (SSS), Home Development Mutual Fund (Pag-Ibig Pag-IBIG Fund), Philippine Health Insurance Corporation (Philhealth), LGUs, and other permit and license issuing agencies shall be integrated to facilitate the efficient delivery of business registration-related services;
- 3) The Bangko Sentral ng Pilipinas shall accelerate the adoption by all payment service providers of the National Quick Response (QR) Code standard to hasten the interoperability of QR-driven payment services and eliminate the need for merchants and clients to maintain several accounts;
- 4) A government online procurement system that encompasses all procurement processes involving bidding, contract agreements, and payment for services or supplies, and which shall contain a tracking and customer service mechanism shall also be developed; and

5) Where applicable, the relevant provisions of RA No. 11032, otherwise known as the Ease of Doing Business and Efficient Government Service Delivery Act of 2018, shall supplement the provisions of this Act.

H. Other Aspects of Better Normal

- 1) The government shall provide important information related to health emergencies to persons with disabilities (PWDs) and institutionalize assistive mechanisms for them such as requiring sign interpretation in TV news broadcasts and live streamed public information programs and content. In relation thereto, a system of standards for assistive mechanisms for PWDs shall be planned, financed, implemented, and monitored. For purposes of this Act, individuals who assist PWDs such as sign language interpreters shall be recognized as front liners providing essential services;
- 2) The government must likewise provide sufficient support for culture bearers and masters, and those engaged in craftsmaking such as weaving and carving;
- 3) Emergency cash subsidies shall be given to artists, cultural workers, freelancers and the self-employed, such as those working in the audiovisual, entertainment, and live events sector, and other creative industries such as architecture and allied arts, dance, dramatic arts, literary arts, music, visual arts, contemporary arts or expressions, audiovisual and multimedia, and scholars, critics, curators, and cultural workers;
- 4) The local chief executives of LGUs, in coordination with the private sector, shall implement, monitor and maintain a planned schedule for people traveling to and from their respective workplaces or residences located in the LGU and if possible or applicable, the charter of various means of transportation for the use of residents and workers to and from their respective destinations;

5) There shall be a continuous implementation of alternative work arrangements in the public and private sectors based on the nature of work of an employee, the workplace and its location or place, and its distance to and from the residences of employees;

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- 6) The implementation of RA No. 9003, also known as the *Ecological Solid Waste Management Act of 2000*, in relation to the proper disposal and management of wastes resulting from activities related to the implementation of this Act shall be strictly monitored: *Provided*, That the National Government shall implement regulations on the manufacture and importation, use, recycling of all single-use plastics used in trade or commerce in business enterprises, as well as by retailers and consumers: *Provided, further*, That the government shall conduct a research and develop single-use plastic packaging alternatives and provide incentives to plastic industries that will shift to other manufacturing activities;
- 7) Adaptation measures such as the establishment of multi-hazard early warning systems that reach out the last mile, capacity building of national experts, construction of rainwater harvesters in government owned- and managed buildings and spaces, and the establishment of seedbanks and vegetable gardens in available open spaces in local communities, rooftops of government-owned and -managed buildings shall be implemented;
- 8) To prevent the transmission and spread of zoonotic diseases among humans, all government agencies and offices and LGUs shall ensure that the protection of biological diversity is integrated and mainstreamed into programs and projects;
 - 9) The National Government, through relevant government agencies such as the DICT, DTI, DILG, in accordance with their respective mandates, and with the support of the private sector, shall plan for and undertake universal

digitalization as well as promote and implement programs and innovations to accelerate public access and connectivity including the progressive roll-out of the National Broadband Program and the Free Public Internet Access Program down to the barangay level;

- 10) The Philippine Statistics Authority (PSA), National Disaster Risk Reduction and Management Council (NDRRMC), DILG through the Persons with Disabilities Affairs Offices (PDAOs), and DOH shall gather, compile, update, and publish online, disaggregated demographic and mapping data on deaf and all other persons with disabilities nationwide in the context of the pandemic;
- 11)The PSA, DTI, NDRRMC, DOLE, DOH, National Economic Development Authority (NEDA) and other relevant agencies shall gather, compile and update disaggregated demographic and mapping data on critically impacted businesses, sectors, and industries in the context of the pandemic in order to get a better census of the needs of the various sectors and industries; and,
- 12)In compliance with Section 10 of RA No. 11106, otherwise known as the *Filipino Sign Language Act*, ensure the continued placement of TV insets in news and public affairs programs through video remote interpreting on TV as well as online streaming platforms, and promote as well deaf-produced/signed pandemic and quarantine related public information.
- SEC. 7. Role of LGUs. LGUs shall, in their respective territorial jurisdictions, be primarily responsible for instituting localized policies and legislation in accordance with the better normal measures prescribed under Section 6 hereof and other related directives and issuances of the National Government. Local governments must ensure that their policy-making process shall involve the participation of all stakeholders. Consultations with the communities shall be pursued as a matter of course to ensure that such policies respond properly to the

- a) Ensure the proper implementation of the provisions of this Act within their respective territorial jurisdiction;
- b) Enact the necessary and appropriate ordinance for the local implementation of the provisions of this Act, including the promotion of low-contact payment mechanisms such as the use of electronic money (e-money) as a medium of exchange in collecting taxes, fees, tolls, imposts, and other revenues and in paying for goods, services, and other disbursements: *Provided*, That the LGU shall make the necessary arrangements with the relevant government agencies and government-recognized regulating entities to acquire e-money payment capability;
- c) Require, by ordinance, merchants or business entities in their localities to obtain and maintain e-money payment system capability that is accessible by phone or other access devices, as a prerequisite for the approval of application for or renewal of business permits;
- d) Create a Better Normal Task Force to monitor the compliance of the private businesses and offices with the provisions of this Act;
- e) Orient the applicant thereof of the guidelines on the management of spaces as provided in Section 6 (B) of this Act, which shall be observed throughout the entire gathering;
- f) In cooperation or with the assistance of the Land Transportation Office (LTO), initiate information campaigns on public transportation schemes in their localities in accordance with Section 6 (C) of this Act;
- g) Establish the Inter-Local Government Unit Task Force as authorized by and in accordance with the appropriate guidelines of the DILG;

h) In coordination with the DICT, foster, support and facilitate the effective roll-out of free wi-fi access points and other infrastructure needed for the National Broadband Program. The LGUs shall likewise foster, support, and facilitate the construction of common towers and other passive telecommunication infrastructure in strategic locations for the use of telecommunications service providers to propagate connectivity and provide quality telecommunications services to their constituents in accordance with existing laws, and the policies and standards set by the DICT;

- i) In coordination with DOH, provide immediate assistance to all reported COVID-confirmed residents and patients;
- pi) In coordination with the DOH, establish and maintain a functional local epidemiology and surveillance unit pursuant to RA No. 11332, also known as the *Mandatory Reporting of Notifiable Diseases and Health Events of Public Health Concern Act.* In accordance with Section 6(A) of this Act, the LGU shall specify the conduct of contact tracing systems for suspect, probable, and confirmed COVID-19 cases, or other similar diseases, to avoid delay in contact tracing and to ensure the prompt management and containment of the disease. In all cases, the LGU shall ensure that disease surveillance and contact tracing procedures are in accordance with the Data Privacy Act of 2012;
- k) In coordination with the Department of Agriculture (DA), plan and implement a resilient agro-ecology and local food supply system that: (1) involves a shorter, more diversified food supply chain that is resilient to future shocks; (2) ensures food access shall remain at, or swiftly returns to, prepandemic levels, (3) mitigates the impact on vulnerable food systems actors, including small-holder producers, informal traders, and low-income and marginalized groups, (4) encourages a shift towards good agricultural and

climate-resilient practices, and (5) builds capacity towards family-farming model to encourage food security. The plan shall promote permaculture and the establishment of community food gardens, family farms, local food production and shorter supply chains, the strengthening of urban-rural linkages, and the promotion of diversity in the food supply chain and channels of distribution as well as ensuring the integrity of sufficient wild spaces nearby to preserve genetic stocks, revitalize monoculture areas and ensure water security;

- I) Establish and manage the use of cultural spaces to serve as venues and facilities for keeping the creativity of the people alive, affording people to exercise their freedom of expression, enhancing psycho-spiritual health, and providing them opportunities for meaningful participation in community life, even while observing the universal mandatory standards and protocols during the time of a pandemic: *Provided*, That such cultural space must meet the minimum criteria of facilities or landscapes that are open to the public: *Provided further*, That cultural spaces are adaptable, do not compromise on quality, able to enhance a sense of community, and are inclusive, accessible and welcoming; and
- m) The LGUs, in coordination with the cultural agencies such as the NCCA, National Historical Commission of the Philippines (NHCP) and the National Museum, DepEd, CHED and SUCs, Department of Environment and Natural Resources (DENR), Department of Tourism, DPWH, and the DOH, shall conduct a comprehensive cultural heritage mapping of their areas, including natural resources, built heritage structures, and tangible and intangible heritage, including indigenous knowledge and resources, with the end in view that the resulting database and documentation shall aid LGUs in formulating localized policies and programs that will help prevent the

transmission of zoonotic diseases among the people and help protect their health and well-being.

An application shall be developed as repository of the data retrieved from cultural mapping activities.

SEC. 8. Role of the Private Sector -

- a) All private businesses, offices and establishments shall submit a Management Plan, to the concerned LGU where the entity conducts operations or holds office not later than fifteen (15) days upon resumption of their operations: *Provided*, That priority approval shall be granted by LGUs to Management Plans that strictly comply with industry best practices, minimum health standards, and safety protocols as accredited by DOH, DTI, DOLE and other implementing agencies. Such Management Plan shall contain, among others, the following information:
 - 1) Total number of employees in the specific workplace, office, or branch covered by the plan;
 - 2) Overall strategy for the reporting of the workforce which may be on rotational, staggered, tele-commuting, remote or on work-from-home basis, including the relevant time specifications and periods as well as the number of workers who shall be allowed ingress and egress;
 - 3) Total number of workers at any given time in the workplace or office on a daily basis;
 - 4) Number of workers per area of space and the spacing mechanisms to be implemented in compliance with physical distancing protocols, if applicable;
 - 5) Mechanisms for maintaining personal hygiene and cleanliness among the employees and in workstations or areas including the availability of handwashing or hand sanitizing implements;



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- 6) Physical changes in space management introduced or to be introduced in the workplaces to protect employees and to implement physical distancing such as plastic barriers between customers and personnel or between and among customers or other individuals within the workplace;
- 7) Signages, reminders, and other information, in accessible formats, including Filipino sign language, and/or easy-to-understand text in the appropriate written language, installed or posted in key areas of the workplace to serve as constant reminders for workers to practice the mandatory health, safety and sanitation practices;
- 8) Mechanisms for maintaining physical distancing in communally shared areas in the workplace, such as cafeterias, restrooms, conference rooms, prayer rooms, breastfeeding stations, including safeguards against sharing of tools, implements, utensils, equipment, and supplies;
- 9) Physical and personal protective equipment provided or to be provided by businesses to their respective employees in order to inclusively implement the practices mandated in this Act;
- 10)Mechanisms for managing employees exhibiting symptoms or confirmed to have tested positive for COVID-19 infection, including the company or business unit's system for contact tracing;
- 11)The Workers' Compensation Plan which provides how workers are required to work and will be compensated while on quarantine;
- 12) Mechanisms to implement a circular economy in the workplace such as the: i) reduction on the consumption of non-renewable resources; ii) development or design of products that minimize waste;

i	iii) re-use of materials and expansion of the useful life of products; iv)
2	prevention of harmful emissions to soil, air and water; and iv) the
3	installation of segregation and recycling facilities;

- 13) Mechanisms for a healthier working environment such as but not limited to the use of natural, non-toxic and low global warming potential materials and equipment, improved indoor air quality and ventilation with sustainable cooling technologies, and the more efficient use of space; and
- 14) Measures to implement a "zero to landfill" policy such as setting targets for reducing waste production; implementing sorting and recycling for all office waste; ensuring that recycled waste is composted or recycled; or observing sharing economy practices such as reusing and recycling.
- b. All private businesses, offices and establishments shall require all employees to subject themselves to a thermal or temperature scan prior to being allowed entry. Employees whose recorded body temperature render them suspect for symptoms of COVID-19 shall be asked to undergo the necessary quarantine protocols and given the appropriate medical advice, or subjected to the appropriate health care in coordination with authorized medical facilities;
- c. Private entities resuming their operations and requiring the physical presence of their employee subject to their Management Plan shall provide shuttle or transportation services under the conditions applicable to public transportation operators: *Provided*, That private entities and owners of buildings and establishments shall support employees and building occupants who have opted to commute through bicycles and other micromobility devices by installing bicycle racks, storage, and bicycle parking spaces: *Provided*, further, That the installation of changing and shower rooms



1	to support	green	transport	and	promote	safe	and	proper	hygiene	shal
2	likewise be	promot	ed by busi	ness	establishr	nents:				

- d. There shall be an employee case management protocol to be observed on the treatment of patients or of persons suspected to be afflicted with the disease in accordance with prevailing DOH guidelines: *Provided*, That patient-doctor confidentiality shall be suspended in order to aid contact tracing and in the identification of possible COVID-19 patients;
- e. Employers who opt to conduct testing may do so in a representative sample:

 Provided, That the cost of testing is borne by the employer and not charged to the Philhealth; and
- f. In the provision of assistance and financing schemes, the lack of capacity of micro, small, and medium enterprises (MSMEs) in the implementation of their respective Management Plan shall be taken into consideration.

The implementation of mandatory public health standards and other health-promoting practices committed by business owners in their respective Management Plans shall be the joint responsibility of the owners or management of establishments and their respective LGUs.

SEC. 9. Specific Responsibilities of Particular National Government Offices, their respective Attached Agencies, and GOCCs. In addition to the duties and mandates of National Government agencies already prescribed in the other sections of this Act, the following agencies and offices are mandated to carry out the following responsibilities, to wit:

A. Philippine Statistics Authority (PSA)

The PSA shall fast-track the implementation of the provisions of RA No. 11055, otherwise known as the *Philippine Identification System Act*, and RA No. 11315, otherwise known as the *Community-Based Monitoring System Act*, to



1 facilitate the profiling, contact-tracing, and distribution of forms of assistance under

the better normal period after the lifting of enhanced community quarantine

3 measures.

The PSA shall coordinate with the DILG, Department of Social Welfare and
Development (DSWD) and LGUs to cull information from the Community-Based
Monitoring System (CBMS) that may be utilized in fast-tracking efforts geared
towards the full implementation of the Philippine Identification System Act.

The PSA may likewise cull information contained in the existing databases of the government on birth certificates, passports, voter's registration, GSIS, SSS, PAGIBIG, Philhealth through data-sharing arrangements, subject to the rules and procedures that shall be established by the National Privacy Commission (NPC) for purposes of facilitating the implementation of the Philippine Identification System Act.

To facilitate the integration of environmental concerns in national development planning and policy-making, the PSA, in coordination with the DENR, DA, NEDA, Department of Energy (DOE), and the Climate Change Commission, shall enhance the Philippine Economic-Environmental Natural Resources Accounting (PEENRA) System as part of the national income accounting system. The DENR and the DA shall generate baseline information and build a database to support ecosystem-based assessment and monitoring, continuing research and development, technology development and transfer, and capacity building, for the conservation and sustainable use of natural resources and ecosystems, especially the coastal, marine, and forestry sectors.

The PEENRA shall be considered a scientific planning tool to avert ecosystems and biodiversity loss with a view to preventing the transmission of zoonotic diseases and pursuing anticipatory adaptation measures amid the impacts of climate change. It shall include the provision for strategic climate financing for

1 localized climate adaptation investments supporting risk-based local planning,

energy transition to renewable and indigenous sources, resilient infrastructure, agro-

ecology, water and food security, technological innovation for critical sectors like

4 agriculture and fisheries, and capacity building for green enterprises.

The PEENRA system shall be based on a framework that includes the accounting of environmental conditions and quality, environmental resources and their utilization, depreciation of natural capital, environmental damages, and loss and damage associated with climate change impacts.

B. Department of Information and Communications Technology (DICT)

The DICT shall fast track the progressive and full implementation of the National Broadband Program (NBP) by immediately establishing and implementing a nationwide and comprehensive information and communications technology (ICT) action plan that shall involve all stakeholders, including the major TELCOs, small TELCOs, internet service providers (ISPs), and developers of technology and digital applications, with the end in view of –widening and improving connectivity not only for the fight against COVID-19 but also for the long-term development needs of the country. The NBP shall serve to enable the widespread accessibility to and utilization of the internet for essential and significant public and private transactions, including learning and instruction: *Provided*, That the NBP must be reliable and sufficiently able to support a high volume of video streaming, in compliance with the Filipino Sign Language Act.

Further, the DICT shall immediately formulate and implement an industry-wide policy for the TELCOS, both major and small, ISPs, and technology applications that aims to widen connectivity in all sectors of society, particularly the poor, the unconnected, the underserved households in poor urban communities, geographically isolated and disadvantaged areas (GIDAs), and the MSMEs: *Provided,* That in relation to the widening of connectivity to all sectors of society, the



principle behind the NBP shall be adhered to. To achieve the goal of providing connectivity to all sectors of the economy, incentives shall be provided to new market that shall invest in unserved areas: Provided, further, That such incentives shall result in affordable prices for internet usage: Provided finally, That the following key policies shall be implemented: a) Provision of incentives to TELCOs which serve the poor and underserved MSMEs nationwide via WiFi technology by implementing a reduced Spectrum User Fee (SUF) for WiFi such that a fair and reasonable scheme is achieved consistent with existing rules and regulations governing the use of WiFi; b) Implement its departmental policies and initiatives for the propagation of Common Tower and the sharing of Passive Telecommunication Infrastructure in the telecommunications industry; c) Implementation of the provision for fiber optic transmission rental from the National Grid Corporation to new telecommunications industry players to accelerate development therein: d) Implementation of the spectrum sharing arrangement among and between

d) Implementation of the spectrum sharing arrangement among and between TELCOs, at intra-industry fee agreements regulated by NTC, to fully and optimally utilize the usage of licensed frequencies that are presently assigned to existing major TELCOs;

e) Full use of the Internet Bandwidth supply made available by the Luzon Bypass infrastructure to provide connectivity to all government offices and to the unserved and underserved areas of the country. For this purpose, the DICT shall formulate a policy to implement effective measures to make the internet Bandwidth supply available at a fair pricing scheme, to other TELCO stakeholders, giving priority to new incoming players, particularly those that serve the poor and underserved communities and GIDAs;

1	f) Undertake contracts and other arrangements with private sector
2	including the middle and last mile providers, the GOCCs or LGUs for the
3	provision of internet bandwidth sourced separately from, or in conjunction
4	with, the Luzon Bypass Infrastructure, should it become necessary, to provide
5	connectivity to end-users through multi-year obligations;
6	g) Promulgate joint policies with the DILG that mandate a simplified and
7	streamlined permitting process for telecommunication and broadband
8	infrastructure; and
9	h) Promulgate and implement policies for effective cross-sector infrastructure
10	sharing, such as, but not limited to, coordinated or joint infrastructure
11	development, dark fiber leasing, and joint venture.
12	In pursuit of the above policy directives, the DICT shall undertake the
13	following:
14	i. Implement programs that shall facilitate the setting-up of online, internet
15	based systems and platforms in offices of the public sector, including
16	schools, universities and even barangay halls, across all levels;
17	ii. Assist public sector offices and agencies in the upgrading of their
18	existing internet and other ICT infrastructure;
19	iii. Establish, in coordination with other government agencies, learning
20	modules and relevant ICT solutions and systems to assist public secto
21	employees, freelancers and self-employed individuals, and MSMEs in
22	the use of relevant technological and digital platforms that can assist in
23	the various cycles of their business model; and
24	iv. Direct the NTC to implement all relevant policy directives under this Act
25	including, but not limited to, those pertaining to the enhancement o
26	connectivity, improvement of internet speed and quality of service, and
27	development of the digital infrastructure of the country.

The DICT in coordination with the DOH shall also promote research towards the development and establishment of an online data tracking system or the creation of a digital/phone-based application which is downloadable by the public for case monitoring, mapping, and contact-tracing that shall be integrated with global positioning system (GPS) activated by real-time technologies to monitor and track individuals, alert the user of location-based risks and provide the user with updated and constant reminders and information for their health and safety. Any technology created for case monitoring, mapping and contact tracing shall be consistent with the Data Privacy Act. The DICT shall leverage the existing systems used for case monitoring, mapping and contact tracing. All systems, initiated by the public or private sector, shall be interconnected to each other and shall be subject to the policies and standards issued by the DICT.

The DICT shall take the lead in the establishment of e-government systems and shall fast track its plans to build the necessary infrastructure to promote and facilitate digitization of the government and interoperability of government services and systems, especially those located in the provinces and rural areas. Under this Act, government offices and agencies shall develop, introduce, and implement solutions and systems to effectively facilitate government transactions through various online channels or contact-less mechanisms. This includes the uploading of pertinent government forms and their completion and/or submission thru websites or online portals in order to minimize the need for face-to-face transactions or physical travels or visits to government offices. Government agencies shall utilize creative adaptive technology that allows full access of PWDs to government services and are compliant with relevant existing laws and practices. This includes the establishment of a system of standards for Filipino sign language interpreting.

C. Department of Trade and Industry (DTI)



The DTI in coordination with the DICT shall establish a digital application for MSMEs to further enhance the conduct of e-commerce activities. The following measures shall be undertaken to assist MSMEs:

- a) Regulatory bodies and other concerned government agencies and
 instrumentalities shall allow the immediate use of online platforms for
 application, processing, approval and release of loans;
- The use of video or teleconferencing, emails, and other online platforms shall be allowed and shall be considered as compliance with government rules and regulations, and the requirements of meetings such as service of meeting notices, quorum and attendance requirements, and the registration of votes, on matters before the body conducting the meeting.
- 12 c) The DTI shall provide special support programs that will assist MSMEs and startups in achieving business recovery and resiliency including the following:
 - i. Capacity-building in digital skills;
- ii. Support for digitalizing operations;
- 16 III. Knowledge transfer and information-sharing with MSMEs; and
- 17 **iv.** Startup and MSMEs innovation aid.

The DTI, in coordination with the DICT and the DOH, shall also promote the shifting, prioritization, or increase in government support or funding for the manufacturing sector, including MSMEs engaged in the production of healthcare, hygiene, and safety related goods, and the establishment of real-time online information exchange between private hospitals and medical facilities in the supply, demand, and procurement of the same: *Provided*, That concerned government agencies shall promote and integrate circular economy strategies in the procurement of materials or the development of mechanisms for hygiene and sanitation in the implementation of this Act.



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The provision of government support could come in the form of: (1) integrated and uninterrupted supply chain networks; (2) reliable online market platforms; (3) stable universal broadband; (4) digital IDs or digital signature infrastructure; and (5) secured mobile payment channels, among others.

The DTI, NEDA, Presidential Communications Operations Office (PCOO), cultural government agencies such as the NCCA and the FDCP, in partnership with the private sector, shall formulate and implement a strategic marketing communications plan that will renew public interest in and restore confidence in industries classified as non-essential but heavily affected due to the implementation of quarantine and other health measures to prevent the transmission of COVID-19.

D. Department of Health (DOH)

The DOH shall institutionalize and regulate telemedicine and e-prescription activities, in accordance with relevant rules and regulations. It shall likewise explore technological innovations for certain health services that might be compromised in the new normal setting. It shall promote and support local research on COVID-19 testing and treatment, and the development, manufacture and distribution of a vaccine.

To improve on public sanitation, the DOH shall execute all plans geared at achieving zero open defecation and require all LGUs to report on their achievements of this goal.

E. Local Water Districts and Water Utilities

Covidering that water is a basic need in containing the transmission of Covidering that water is a basic need in containing the transmission of Covidering and similar diseases, the local water districts shall ensure the availability of sufficient water supply in their areas of coverage. In the case of private water utilities, such service providers shall review and recommend the appropriate extension of concession agreements necessary to ensure sufficient water supply in their service areas as well as to fast track sewerage systems as required under RA



1	No.	9275,	otherwise	known	as	the	Philippine	Clean	Water	Act	of	2004.	Such
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2 service providers shall also be required to submit new master plans to reflect a

3 speedier full sewerage, septage and wastewater treatment coverage of the

4 metropolis.

F. Department of Public Works and Highways

The DPWH shall take full responsibility for the implementation of the National Sewerage and Septage Management Plan, and shall provide sufficient funds for it.

All highly urbanized cities shall, in coordination with DENR, identify remaining hotspots of fecal transmission and construct the necessary waste water infrastructure using funds made available by the DPWH.

G. Department of Budget and Management (DBM)

The DBM shall undertake the formulation of the annual national budget in a way that ensures the appropriate prioritization and allocation of funds to support programs and projects to implement this Act for green, resilient and sustainable communities.

H. Department of Finance (DOF)

The DOF shall streamline and rationalize the process for accessing international green and climate finance for programs and interventions identified under this Act to accelerate the implementation of technical cooperation projects and grants supportive of the resilient and sustainable recovery objectives of this Act.

SEC. 10. Gender and Social Equity. - In the implementation of this Act and its implementing rules and regulations, special care and consideration shall be given to integrating gender issues and eliminating all forms of discrimination in the following:

a) Implementation of alternative work arrangements in the public and private sectors ensuring that DSWD and LGUs attend to possible heightened cases of



gender-based and domestic violence during intermittent mandatory lock-downs or quarantines;

- b) Social protection measures to be instituted for low-income and informal female and male workers and daily wage earners that ensure restoration of livelihoods and such other ameliorative measures that shall compensate for temporary loss of incomes;
- c) Sufficient and equal support for both women and men with disabilities, cognizant that women with disabilities are most disadvantaged and excluded from access to vital pandemic-related information and assistive acts;
- d) Sufficient and equal provision of protective personal equipment to male and female frontline health workers and employees in both health centers and public and private firms and workplaces; and
- e) Public reproductive health care services and the capacity of maternal health clinics and midwives to address needs of child-bearers in terms of isolation from infected patients, lactation and relactation assistance, and sufficient staffing and facilities for life-saving procedures.

The needs of women in the health care and medical frontline professions shall be considered in the procurement of personal protective equipment and such other assistive measures such as access to clean restrooms, reasonable work shifts and equity in wages.

Any sector that may be affected adversely by measures under this Act that would lead to unemployment or industry collapse shall be assisted by the LGUs and interlocal units in alleviating their economic status.

- SEC. 11. *Prohibited Acts.* The following acts and omissions are prohibited under this Act:
 - a). Failure to wear a mask while in public spaces or in the workplace;

b) Failure to comply with the provisions on the manageme	ent of spaces
required in Section 6 (B) of this Act except in subsections (1) an	d (3). In such
cases, the subject gathering shall either be ordered ceas	sed, with the
maximum tolerance possible under existing laws, if such gathe	ering does not
comply with Section 6 (A) of this Act;	

- c) Failure to implement and monitor the proper implementation of Management of Public Transportation provided for under Section 6(C) of this Act:
- d) Failure to comply with Section 6(D)(2) of this Act and other issuances, circulars, memorandum and directives of DepEd and CHED in relation to the holding of classes during COVID-19 pandemic: *Provided*, That no penalty or discrimination in whatever form shall be imposed on any student, teacher, or member of the faculty for his or her inability to attend or hold online classes or comply with the flexible learning approaches;
- e) Failure to submit the Management Plan within the period required in Section 8(a) of this Act; and
- f) Failure of the employer, supervisor, manager or any person in charge to abide by the Case Management Protocols as provided for in Section 8 of this Act.
- SEC. 12. *Penalties.* Any person, natural or juridical, who violates the provisions under Section 11 of this Act shall, upon conviction, suffer the following penalties:
- a) For violation of Section 11 (a) of this Act, a stern warning shall be issued for the first offense, and for succeeding offenses, a mandatory rendition of community service or performance of productive tasks, such as assisting in information campaign to combat the COVID-19 pandemic;

- b) Imprisonment of one (1) month and one day to two (2) months or a fine ranging from One thousand pesos (P1,000.00) to Fifty thousand pesos (P50,000.00), or both, at the discretion of the court for violation Section 11(b) to (g)
- 4 of this Act.

- In case the violation is committed by a partnership, corporation, association or any juridical person, the partner, president, director or manager who consents to or knowingly tolerates such violation shall be directly liable and responsible;
 - c) Suspension of the entity's permit to operate for any violation of Section 11(e): *Provided*, That the place owner, administrator or manager of the entity shall be given a period of fifteen (15) days to submit the required Management Plan: *Provided further*, That failure to comply within the 15-day period shall be meted a fine of Twenty thousand pesos (P20,000.00); and
 - d) Imprisonment of not less than two (2) months but not more than six (6) months, or a fine of not less than Five thousand pesos (₱5,000.00) but not more than One hundred thousand pesos (₱100,000.00), or both imprisonment and fine, at the discretion of the court, in case the offender is a government official or employee.
 - SEC. 13. Appropriations.- The amount necessary to effectively carry out the provisions of this Act shall be charged against the current appropriations of the concerned government agencies. Thereafter, such sums as may be necessary for the continued implementation of this Act shall be included in the annual General Appropriations Act.
 - SEC. 14. Implementing Rules and Regulations. Within fifteen (15) days from the effectivity of this Act, a technical working group (TWG) shall be constituted composed of the respective heads or the duly authorized representatives of the following agencies:
 - a) Department of Interior and Local Government;
- 27 b) Department of Finance;



- 1 c) Department of Trade and Industry;
- 2 d) National Economic Development Authority;
- e) Department of Labor and Employment;
- 4 f) Department of Information and Communications Technology;
- 5 g) Department of Budget and Management;
- 6 h) Department of Transportation;
- 7 i) Department of Education;
- g j) Department of Health;
- 9 k) Civil Service Commission;

19 may continue to be implemented.

- 10 I) Commission on Higher Education; and
- m) the Inter-Agency Task Force (IATF) for the Management of Emerging
- 12 Infectious Diseases
- Within fifteen (15) days after the TWG is constituted, it shall promulgate the necessary rules and regulations for the effective implementation of this Act.
- SEC. 15. Joint Congressional Oversight Committee. -- A Joint Congressional
 Oversight Committee composed of four (4) members of each House to be appointed
 by the Senate President and the House Speaker, respectively, shall exercise an
 oversight function over the implementation of this Act.
- SEC. 16. Sunset Clause. This Act shall expire after a three-year period from the date of its effectivity, or sooner upon official declaration of the President of the Philippines issued upon recommendation of the Inter-Agency Task Force for the Management of Emerging and Infectious Diseases that the prevailing pandemic caused by the COVID-19 virus or similar infectious diseases has already been eradicated: *Provided*, That standards, protocols, and other measures prescribed by this Act which are not rendered useless or impractical by the eradication of COVID-

- SEC. 17. Separability Clause. If any part or provision of this Act shall be declared as unconstitutional or invalid, the other parts or provisions hereof which are not affected thereby shall continue to be in full force and effect.
- SEC. 18. Repealing Clause. All laws, executive orders, presidential decrees, rules and regulations or parts thereof which are in conflict or inconsistent with the provisions of this Act are hereby repealed, amended or modified accordingly.
- SEC. 19. Effectivity. This Act shall take effect fifteen (15) days after its publication in the Official Gazette or in a newspaper of general circulation.
- 10 Approved,