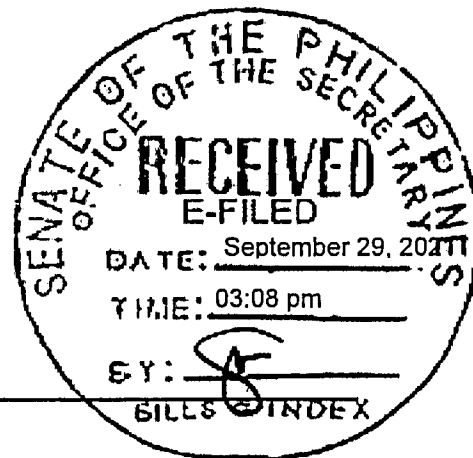


EIGHTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
Third Regular Session)



SENATE

COMMITTEE REPORT NO. 326

Submitted by the Committee on Finance (upon the recommendation of the Subcommittee on Vaccine Passport Program), jointly with the Committee on Health and Demography on September 29, 2021.

Re: Senate Bill No. 2422

Recommending its approval in substitution of Senate Bill No. 2381, taking into consideration Senate Bill No. 2321

Sponsor: Senator Pia S. Cayetano

MR. PRESIDENT:

The Committee on Finance (upon the recommendation of the Subcommittee on Vaccine Passport Program), joint with the Committee on Health and Demography to which was referred **Senate Bill No. 2381**, introduced by Senators Pia S. Cayetano, Franklin M. Drilon, Sonny Angara, Grace Poe, Win Gatchalian, and Imee R. Marcos entitled:

**"AN ACT
CREATING A VACCINE PASSPORT PROGRAM, AMENDING FOR
THIS PURPOSE REPUBLIC ACT NO. 11525, OTHERWISE
KNOWN AS THE COVID-19 VACCINATION PROGRAM ACT OF
2021, AND PROVIDING FUNDS THEREFOR"**

taking into consideration **Senate No. 2321**, introduced by Senator Grace Poe, entitled:

**"AN ACT
EXPANDING THE OBJECTIVES OF THE COVID-19 VACCINE
CARD TO ENSURE THE SAFE MOBILITY OF VACCINATED
INDIVIDUALS, LOCALLY AND INTERNATIONALLY, AND
ULTIMATELY, TO ENCOURAGE VACCINE CONFIDENCE,
AMENDING FOR THIS PURPOSE SECTION 12 OF REPUBLIC
ACT NO. 11525, AND FOR OTHER PURPOSES"**

have considered the same and have the honor to report it back to the Senate with the recommendation that the attached **Senate Bill No. 2422**, prepared by the Committees entitled;

**"AN ACT
CREATING A VACCINE AND HEALTH PASSPORT PROGRAM,
AMENDING FOR THIS PURPOSE REPUBLIC ACT NO. 11525,
OTHERWISE KNOWN AS THE COVID-19 VACCINATION
PROGRAM ACT OF 2021, AND PROVIDING FUNDS THEREFOR"**

be approved in substitution of Senate Bill No. 2381, taking into consideration Senate Bill No. 2321 with Senators Pia Cayetano, Franklin M. Drilon, Sonny Angara, Grace Poe, Win Gatchalian, Imee R. Marcos and Christopher Bong Go as authors thereof.

Respectfully submitted:

Chairpersons



SEN. PIA S. CAYETANO
*Sub-committee on Vaccine
Passport Program
Vice-Chairperson, Committees
on Finance; and Health and
Demography*

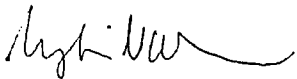


SEN. SONNY ANGARA
Committee on Finance



SEN. CHRISTOPHER BONG GO
*Committee on Health and
Demography
Vice-Chairperson, Committee on
Finance; and Sub-committee on
Vaccine Passport Program*

Vice-Chairpersons



SEN. CYNTHIA A. VILLAR
*Committee on Finance; and Sub-
committee on Vaccine Passport
Program*



**SEN. RONALD "BATO" DELA
ROSA**
*Committee on Finance; and Sub-
committee on Vaccine Passport
Program
Member, Committee on Health
and Demography*



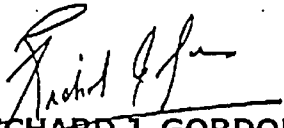
"may interpellate and
introduce amendments"

SEN. JOEL VILLANUEVA

*Committee on Finance; and Sub-
committee on Vaccine Passport
Program*

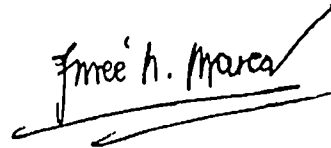
SEN. WIN GATCHALIAN

*Committee on Finance; and Sub-
committee on Vaccine Passport
Program*



SEN. RICHARD J. GORDON

*Committee on Finance; and Sub-
committee on Vaccine Passport
Program
Member, Committee on Health
and Demography*



SEN. IMEE R. MARCOS

*Committee on Finance; and
Sub-committee on Vaccine
Passport Program
Member, Committee on Health and
Demography*

SEN. RISA HONTIVEROS

*Committee on Finance; and Sub-
committee on Vaccine Passport
Program
Member, Committee on Health
and Demography*




SEN. GRACE POE

*Committee on Finance; and Sub-
committee on Vaccine Passport
Program*

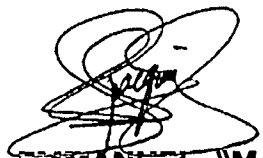
SEN. MARIA LOURDES NANCY S. BINAY

*Committee on Health and Demography
Member, Committee on Finance; and Sub-
committee on Vaccine Passport Program*

Members




SEN. MANUEL "LITO" M. LAPID
*Committee on Finance; and Sub-
committee on Vaccine Passport
Program*




SEN. EMMANUEL "MANNY" D. PACQUIAO
*Committee on Finance; and Sub-
committee on Vaccine Passport
Program*

SEN. AQUILINO "KOKO" PIMENTEL III
*Committees on Finance; Health
and Demography; and Sub-
committee on Vaccine Passport
Program*



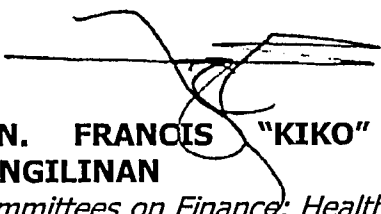
SEN. RAMON BONG REVILLA JR.
*Committee on Finance; and Sub-
committee on Vaccine Passport
Program*

SEN. FRANCIS "TOL" N. TOLENTINO
*Committees on Finance; Health
and Demography; and Sub-
committee on Vaccine Passport
Program*




SEN. PANFILO M. LACSON
*Committees on Finance; Health and
Demography; and Sub-committee
on Vaccine Passport Program*

SEN. LEILA M. DE LIMA
*Committee on Finance; and Sub-
committee on Vaccine Passport
Program*



SEN. FRANCIS "KIKO" N. PANGILINAN
*Committees on Finance; Health and
Demography; and Sub-committee
on Vaccine Passport Program*

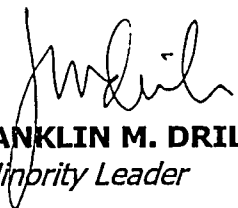
Ex Officio Members



SEN. RALPH G. RECTO
President Pro-Tempore



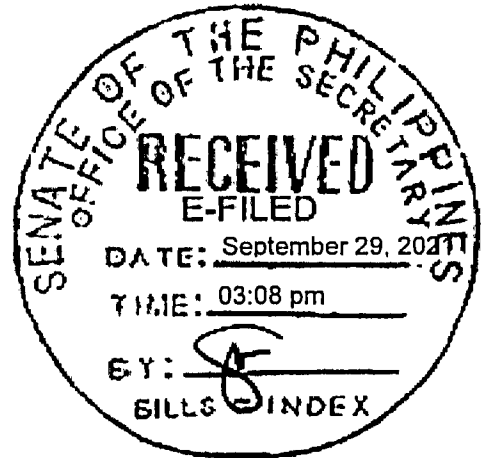
SEN. JUAN MIGUEL F. ZUBIRI
Majority Leader



SEN. FRANKLIN M. DRILON
Minority Leader

HON. VICENTE C. SOTTO III
Senate President

EIGHTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
Third Regular Session)



SENATE
S. No. 2422

(In Substitution of S.B. No. 2381, taking into consideration S.B. No. 2321)

Prepared by the Committee on Finance (upon the recommendation of the Subcommittee on Vaccine Passport Program); and Health and Demography with Senators Cayetano, Drilon, Angara, Poe, Gatchalian, Marcos, and Go as authors thereof

AN ACT
CREATING A VACCINE AND HEALTH PASSPORT PROGRAM, AMENDING FOR THIS PURPOSE REPUBLIC ACT NO. 11525, OTHERWISE KNOWN AS THE COVID-19 VACCINATION PROGRAM ACT OF 2021, AND PROVIDING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in the Congress assembled:

1 Section 1. *Short Title.* – This Act shall be known as the "Vaccine and Health
2 *Passport Program Act*".

3 Sec. 2. *Declaration of Policy.* – The Constitution mandates that the State shall
4 protect and promote the right to health of the people and instill health consciousness
5 among them.

6 The State recognizes the importance of preventive healthcare and the need to
7 take proactive measures in the fight against diseases, particularly COVID-19. It
8 acknowledges that a comprehensive and sustainable immunization program for
9 vaccine-preventable diseases is indispensable to achieve the objectives of universal
10 healthcare and the country's commitments to the Sustainable Development Goals
11 (SDGs), particularly on SDG 3 (Good Health and Well-Being). A Vaccine and Health
12 Passport Program can help facilitate COVID-19 immunization and future immunization
13 programs by allowing the State to track who has been vaccinated and where priority
14 vaccinations should take place. It also serves as a means to monitor the vaccines'

1 effects and the effectiveness of immunization programs. Towards this end, the State
2 shall adopt and implement a Vaccine and Health Passport Program to facilitate its
3 COVID-19 and future immunization programs against vaccine-preventable diseases.

4 *Sec. 3. Vaccine and Health Passport Program.* – Subject to the provisions of
5 Republic Act No. 10173 or the “Data Privacy Act of 2012” and to the guidelines to be
6 promulgated by the Department of Health (DOH), the Local Government Units (LGUs)
7 shall issue a vaccine and health passport, which shall contain the following
8 information:

- 9 a) Basic personal information such as full name, present and/or permanent
10 address, and birthdate;
- 11 b) Manufacturer, brand name, and batch number or other identifier of the
12 COVID-19 vaccine;
- 13 c) Date/s of vaccination;
- 14 d) Name of the hospital, health center, or health facility where the vaccine
15 was received;
- 16 e) Name, signature and license number of the duly licensed physician,
17 nurse or other authorized health worker administering the vaccine;
- 18 f) Date and results of the last RT-PCR testing and the name of the
19 laboratory that conducted the last RT-PCR testing, if applicable; and
- 20 g) Such other information which may be determined as necessary by the
21 Secretary of Health or the IATF-EID in line with the declared policy of
22 this Act.

23 The LGUs shall issue vaccine and health passports in printed form or, as far as
24 practicable, in digital form: *Provided,* That the DOH shall maintain a central database
25 of vaccinations where the information provided in the passport can be verified, and
26 mandate a format for the vaccine and health passport to ensure uniformity and
27 authenticity, the contents of which shall be updated accordingly to conform with
28 globally accepted standards: *Provided, further,* That vaccine cards and other similar
29 certificates already issued prior to the implementation of this Act shall remain valid
30 and may be replaced with the new format as mandated by the DOH.

31 No funds shall be collected for the issuance, amendment, or replacement of a
32 vaccine and health passport.

1 Sec. 4. *Benefits of Receiving the COVID-19 Vaccine.* – Individuals partially or
2 fully vaccinated against COVID-19 as evidenced in their vaccine and health passport
3 may be granted certain benefits or exemptions, subject to guidelines issued by the
4 IATF-EID and/or the DOH, such as but not limited to:

- 5 a) Non-essential domestic travel;
- 6 b) International travel, as may be allowed in foreign jurisdictions;
- 7 c) Local checkpoint and quarantine exemptions or reduced quarantine
8 time; and
- 9 d) Access to business establishments allowed to operate based on IATF-
10 EID guidelines, such as but not limited to, indoor and outdoor dining,
11 entertainment venues, cultural centers such as museums and galleries,
12 and sports venues.

13 *Provided,* That regardless of vaccination status, existing rules and regulations
14 on COVID-19 positive individuals and their close contacts shall apply.

15 Individuals partially or fully vaccinated against COVID-19, as indicated in the
16 vaccine and health passport, shall not be considered immune from COVID-19, unless
17 otherwise declared by the DOH based on reliable scientific evidence and consensus.

18 Sec. 5. *Non-Discrimination Against Persons Who Cannot Be Vaccinated.* –
19 Nothing in this Act shall be interpreted as to discriminate against:

- 20 a) Persons who are unable to get vaccinated due to unavailability of
21 vaccines;
- 22 b) Persons with valid health conditions that prevent them from being
23 vaccinated; and
- 24 c) Persons who belong to an age group that are unable to be vaccinated
25 and are not included in the COVID-19 vaccination program.

26 *Provided,* That the IATF-EID and LGUs shall continue to implement minimum
27 safety and health protocols to ensure the safety and minimize the risks of the above-
28 enumerated unvaccinated persons and those living and interacting with them out of
29 necessity, and may impose the necessary restrictions to prevent the further spread of
30 COVID-19 and ensure the safety of persons who cannot be vaccinated and those who
31 may be exposed to them.

1 *Sec. 6. Interoperability of the Vaccine and Health Passport Program.* – All
2 vaccine cards and other similar certificates issued prior to the implementation of this
3 Act, as well as the vaccine and health passports to be issued under this Act, and
4 existing and future government systems and databases that collect, store, and process
5 information on COVID-19 vaccination and testing as provided in Section 3 herein, may
6 be integrated, as far as practicable, with the Philippine Identification System as
7 provided in Republic Act No. 11055 or the “Philippine Identification System Act”.

8 The Department of Information and Communications Technology, DOH, the
9 Department of the Interior and Local Government, the Philippine Statistics Authority
10 insofar as it refers to the “Philippine Identification System Act”, and other concerned
11 agencies, in coordination with the LGUs, shall ensure the interoperability of the
12 systems and databases involved, the authenticity, security and integrity of the
13 information, and the quality, safety, ease of use and accessibility for all Filipinos, in
14 accordance with existing laws, rules and regulations.

15 *Sec. 7. Adoption of the Vaccine and Health Passport Program for Other*
16 *Immunization Programs.* – The DOH may adopt the Vaccine and Health Passport
17 Program to document other immunization programs, including but not limited to
18 mandatory basic immunization as provided by Republic Act No. 10152 or the
19 “Mandatory Infants and Children Health Immunization Act of 2011”, subject to
20 guidelines to be issued by the DOH.

21 *Sec. 8. Recognition of Vaccine and Health Passports/Cards/Certificates Issued*
22 *Abroad.* - The Bureau of Quarantine, in coordination with the Department of Foreign
23 Affairs, shall issue guidelines on the recognition of vaccine and health
24 passports/cards/certificates issued abroad: *Provided,* That the guidelines shall be
25 updated accordingly to always conform with globally accepted standards.

26 *Sec. 9. Acts Punishable.* – The falsification of a vaccine and health passport
27 shall be punishable under Act No. 3815, otherwise known as “The Revised Penal
28 Code”.

29 *Sec. 10. Implementing Rules and Regulations.* – Within 15 days from the
30 effectivity of this Act, the DOH shall promulgate and issue the necessary guidelines
31 for the effective implementation of this Act. The implementing rules and regulations

1 issued pursuant to this Section shall take effect upon its publication in the Official
2 Gazette or in a newspaper of general circulation.

3 Sec. 11. *Appropriations.* – The amount needed for the initial implementation of
4 this Act shall be charged against available funds for the purpose. Thereafter, such
5 sums as may be necessary for its continued implementation shall be included in the
6 annual General Appropriations Act.

7 Sec. 12. *Separability Clause.* – If any provision of this Act is declared
8 unconstitutional or otherwise invalid, the validity of the other provisions shall not be
9 affected thereby.

10 Sec. 13. *Repealing Clause.* – All other laws, decrees, orders, rules and
11 regulations, other issuances, or parts thereof inconsistent with the provisions of this
12 Act are hereby repealed or modified accordingly.

13 Sec. 14. *Effectivity.* – This Act shall take effect 15 days after its publication in
14 the Official Gazette or in a newspaper of general circulation.

Approved,