

22 JUL 12 P12:03

NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

]

RECEIVED BY

SENATE

s.B. No. <u>388</u>

Introduced by SEN. WIN GATCHALIAN

AN ACT

STRENGTHENING THE BARANGAY AS THE BASIC LOCAL GOVERNMENT UNIT BY INCREASING ITS CAPACITY TO DELIVER SERVICES, PROVIDING SALARY GRADES, RETIREMENT BENEFITS AND OTHER ENTITLEMENTS OF CERTAIN BARANGAY OFFICIALS, INCREASING THEIR TERM OF OFFICE, AND OTHER PURPOSES, AMENDING REPUBLIC ACT NO. 7160, OTHERWISE KNOWN AS THE LOCAL GOVERNMENT CODE OF 1991, AND OTHER RELATED LAWS

EXPLANATORY NOTE

Section 384 of Republic Act No. 7160, or the Local Government Code of 1991 provides:

"SEC. 384. Role of the Barangay. - As the basic political unit, the barangay serves as the primary planning and implementing unit of government policies, plans, programs, projects, and activities in the community, and as a forum wherein the collective views of the people may be expressed, crystallized and considered, and where disputes may be amicably settled."

As such, the role of the Barangay in our society is crucial as it is a major partner of the national government in responding to development challenges at the grassroots level, particularly on the effective and efficient service delivery to the community. It is a microcosm of the government, which by itself is authorized to enact laws, enforce them, as well as exercise judicial functions in its katarungang pambarangay duties, and peace enforcement through the tanods. Clearly, a barangay's political jurisdiction maybe small compared to other local government units, but their role in the delivery of public services are expansive and the efficient and effective performance of their services will directly benefit their constituents.

Notwithstanding the critical role of barangay officials in the delivery of government services and the Herculean task the national government has imposed on them, Local Government Code provisions enumerating the benefits and privileges for these barangay officials leave much to be desired. Barangay officials continue to be ranked the lowest among all civil servants in terms of remuneration, benefits and other privileges received, and a proper compensation scheme for barangay officials that is commensurate with their role in the delivery of public services are yet to be provided. If we are to effectively give to the local government units the self-sufficiency that the government envisions, we must be able to provide the environment and support conditions conducive to a productive leadership.

Accordingly, this measure mandates the creation of a position, classification and compensation scheme for the Punong Barangay, Sangguniang Barangay members, Barangay Treasurer and Barangay Secretary and the provision of honoraria and allowances to the members of the Lupon Tagapamayapa and Barangay Tanods. It also extends the tenure of service of the Barangay Chairman and Kagawads to provide a longer implementation period of set programs for these basic units of the local government. It creates a barangay retirement gratuity fund that will enable barangay governments to pay for monthly contributions to retirement coverage of respective barangay officials. It directs the creation of capacity development and enhancement programs for barangay officials to provide the necessary skills support in implementing various government programs. Lastly, it establishes the barangay income classification

system to be used in the formulation of a compensation and benefits scheme and grant of honoraria and allowances.

Thus, approval of this bill is earnestly sought.

WIN GATCHALIAN



NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

22 JUL 12 P12:03

RECEIVED BY

SENATE

]

S.B. No. <u>388</u>

Introduced by SEN. WIN GATCHALIAN

AN ACT

STRENGTHENING THE BARANGAY AS THE BASIC LOCAL GOVERNMENT UNIT BY INCREASING ITS CAPACITY TO DELIVER SERVICES, PROVIDING SALARY GRADES, RETIREMENT BENEFITS AND OTHER ENTITLEMENTS OF CERTAIN BARANGAY OFFICIALS, INCREASING THEIR TERM OF OFFICE, AND OTHER PURPOSES, AMENDING REPUBLIC ACT NO. 7160, OTHERWISE KNOWN AS THE LOCAL GOVERNMENT CODE OF 1991, AND OTHER RELATED LAWS

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title. - This Act shall be known as the "Magna Carta for Barangay Officials Act".

3

5

6

7

8

9

1

2

SEC. 2. Declaration of Policy. - It is the policy of the State to strengthen, develop and improve the general welfare of the barangay, its officials and residents. In line with this policy and in cognizance of the crucial role of the barangays through its barangay officials in nation-building, the State shall empower the barangay elective officials and appointive personnel through extending the term of office to better implement programs at the barangay level; provision of salary grades, remuneration,

1	benefits, allowances, retirement benefits and other entitlements commensurate to the
2	status as civil servants of the basic local government units in our country; and ensure
3	the promotion of the capacity and welfare of barangay officials and personnel to
4	safeguard the faithful execution of their duties and functions.
5	
6	SEC. 3. Section 43 of Republic Act 7160 (RA 7160), otherwise known as the
7	"Local Government Code of 1991," is hereby amended to read as follows:
8	"Section 43. Term of Office
9	(a) xxx
10	(b) No local elective official shall serve for more than three (3)
11	consecutive terms in the same position[-], EXCEPT FOR
12	BARANGAY OFFICIALS WHO SHALL NOT SERVE
13	FOR MORE THAN TWO (2) CONSECUTIVE TERMS IN
14	THE SAME POSITION. Voluntary renunciation of the
15	office for any length of time shall not be considered as an
16	interruption in the continuity of service for the full term for
17	which the elective official concerned was elected.
18	(c) The term of office of barangay officials and members of
19	the sangguniang kabataan shall be for [three (3) years]
20	FIVE (5) YEARS, [which shall begin after the regular
21	election of barangay officials on the second Monday of May
22	1994 .]"
23	
24	SEC. 4. Section 11 of Republic Act No. 10742, otherwise known as the
25	"Sangguniang Kabataan Reform Act of 2015" is hereby amended to read as follows:
26	"Sec. 11. Term of Office. – (a) The chairperson and members
27	of the Sangguniang Kabataan shall hold office for a fixed term
28	of [three (3)] FIVE (5) years unless sooner removed for

1	cause, permanently incapacitated, have died or resigned from
2	office."
3	
4	SEC. 5. Section 1 of Republic Act No. 11462, otherwise known as the "Act
5	Postponing the May 2020 Barangay and Sangguniang Kabataan Elections," is hereby
6	amended to read as follows:
7	Section 1. Date of Election There shall be synchronized
8	barangay and sangguniang kabataan elections, which shall be
9	held on July 15, 2002. Subsequent synchronized barangay and
10	sangguniang kabataan elections shall be held on the last
11	Monday of October 2007 and every three (3) years thereafter:
12	Provided, That the barangay and sangguniang kabataan
13	elections on the second Monday of May 2020 shall be
14	postponed to December 5, 2022. Subsequent synchronized
15	barangay and sangguniang kabataan elections shall be held
16	on the first Monday of December 2025 and every [three (3)]
17	FIVE (5) years thereafter."
18	
19	SEC. 6. A new Sec. 389-A of RA 7160 is hereby inserted to read as follows:
20	Section 389-A. COMPENSATION AND BENEFITS OF
21	PUNONG BARANGAY THE PUNONG BARANGAY
22	SHALL BE CONSIDERED A REGULAR GOVERNMENT
23	EMPLOYEE, ENTITLED TO THE FIXED RATE OF AT
24	LEAST SALARY GRADE TWELVE (SG-12) UNDER THE
25	SALARY STANDARDIZATION LAW, AS AMENDED, AND
26	SHALL HENCEFORTH BE ENTITLED TO ALL THE

BENEFITS PROVIDED BY THE GOVERNMENT WHICH

SHALL INCLUDE BUT NOT LIMITED TO SALARIES,

27

28

1	ALLOWANCES, BENEFITS AND INCENTIVES
2	APPLICABLE TO ALL GOVERNMENT PERSONNEL.
3	
4	SEC. 7. A new Sec. 391-A shall be inserted in RA 7160 to read as follows:
5	Section 391-A. COMPENSATION AND BENEFITS OF
6	MEMBERS OF SANGGUNIANG BARANGAY THE
7	MEMBERS OF THE SANGGUNIANG BARANGAY SHALL
8	BE CONSIDERED AS REGULAR GOVERNMENT
9	EMPLOYEES, ENTITLED TO THE FIXED RATE OF AT
10	LEAST SALARY GRADE TEN (SG-10) UNDER THE
11	SALARY STANDARDIZATION LAW, AS AMENDED, AND
12	SHALL HENCEFORTH BE ENTITLED TO ALL THE
13	BENEFITS PROVIDED BY THE GOVERNMENT WHICH
14	SHALL INCLUDE BUT NOT LIMITED TO SALARIES,
15	ALLOWANCES, BENEFITS AND INCENTIVES
16	APPLICABLE TO ALL GOVERNMENT PERSONNEL.
17	
18	SEC. 8. Sec. 393 of RA 7160 is hereby amended to read as follows:
19	Section 393. Benefits of MEMBERS OF THE LUPON
20	TAGAPAMAYAPA AND BARANGAY TANODS. —
21	(a) [Barangay officials, including] [b]Barangay tanods and
22	members of the lupong tagapamayapa, shall receive
23	honoraria, allowances, and such other emoluments as may be
24	authorized by law or barangay, municipal or city ordinance in
25	accordance with the provisions of this Code, but in no case
26	shall it be less than $[\Theta_{ne}]$ TWO thousand pesos $[(P1,000.00)]$
27	(P2,000.00) per month [for the punong barangay and Six
28	hundred pesos (P600.00) per month for the sangguniang

barangay members, barangay treasurer, and barangay

secretary: Provided, however, That the annual appropriations 1 2 for personal services shall be subject to the budgetary limitations prescribed under Title Five, Book II of this Code; 3 (b) [The punong barangay, the sangguniang barangay 4 members, the barangay treasurer, and the barangay 5 secretary] THE BARANGAY TANODS AND MEMBERS OF 6 7 THE LUPON TAGAPAMAYAPA shall also: (1) Be entitled to Christmas bonus of [at least One 8 thousand pesos (P1,000.00) each] TWO THOUSAND 9 **PESOS** (P2,000), the funds for which shall be taken 10 from the general fund of the barangay or from such 11 other funds appropriated by the national government 12 for the purpose; 13 (2)xxx14 (c) xxx 15 BE ENTITLED TO A LUMP SUM RETIREMENT (E) 16 GRATUITY PAY EQUIVALENT TO ONE (1) YEAR 17 HONORARIUM TO BE TAKEN FROM THE BARANGAY 18 RETIREMENT GRATUITY FUND, AS MENTIONED IN 19 SECTION 9 OF THIS ACT: PROVIDED, HOWEVER,

24

25

26

27

28

29

20

21

22

23

SEC. 9. Sec. 394-A of RA 7160 is hereby inserted to read as follows: COMPENSATION AND TERM OF Section 394-A. OFFICE OF BARANGAY SECRETARY. - THE BARANGAY SECRETARY SHALL BE CONSIDERED AS A REGULAR GOVERNMENT EMPLOYEE AND ENTITLED TO THE

THAT A RETIREE IS AT LEAST SIXTY (60) YEARS OF

AGE WITH A MINIMUM OF NINE (9) YEARS IN

SERVICE AT THE TIME OF THE RETIREMENT;

FIXED RATE OF AT LEAST SALARY GRADE EIGHT (SG-8) UNDER THE SALARY STANDARDIZATION LAW, AS AMENDED.

THE BARANGAY SECRETARY SHALL BE COTERMINUS WITH THE APPOINTING AUTHORITY UNLESS SOONER REMOVED FOR CAUSE, FOUND TO HAVE FAILED FROM THE DISCHARGE OF HIS OR HER DUTIES, OR HAS COMMITTED ABUSE OF AUTHORITY AS STIPULATED IN EXISTING LAWS PERTAINING TO THE CONDUCT OF PUBLIC OFFICIALS, THROUGH A MAJORITY VOTE OF ALL THE MEMBERS OF THE SANGGUNIANG BARANGAY IN A REGULAR OR SPECIAL ASSEMBLY CALLED FOR THE PURPOSE.

SEC. 10. Sec. 395 of RA 7160 is hereby amended to read as follows:

Sec. 395. Barangay Treasurer: Appointment, Qualifications,

Powers and Duties. - (a) The barangay treasurer shall be
appointed by the punong barangay with the concurrence of
the majority of all the sangguniang barangay members. [The
appointment of the barangay treasurer shall not be subject to
attestation by the Civil Service Commission.]

(b) xxx

SEC. 11. Sec. 395-A of RA 7160 is hereby inserted to read as follows:

Section 395-A. COMPENSATION AND TERM OF

OFFICE OF BARANGAY TREASURER. - THE BARANGAY

TREASURER SHALL BE CONSIDERED AS A REGULAR

GOVERNMENT EMPLOYEE AND ENTITLED TO THE

FIXED RATE OF AT LEAST SALARY GRADE 8 UNDER THE SALARY STANDARDIZATION LAW.

THE BARANGAY TREASURER SHALL BE COTERMINUS WITH THE APPOINTING AUTHORITY UNLESS SOONER REMOVED FOR CAUSE, FOUND TO HAVE FAILED FROM THE DISCHARGE OF HIS OR HER DUTIES, OR HAS COMMITTED ABUSE OF AUTHORITY AS STIPULATED IN EXISTING LAWS PERTAINING TO THE CONDUCT OF PUBLIC OFFICIALS, THROUGH A MAJORITY VOTE OF ALL THE MEMBERS OF THE SANGGUNIANG BARANGAY IN A REGULAR OR SPECIAL ASSEMBLY CALLED FOR THE PURPOSE.

- SEC. 12. Sec. 399 of RA 7160 is hereby amended to read as follows: Section 399. *Lupong Tagapamayapa*.
 - (a) There is hereby created in each barangay a lupong tagapamayapa, hereinafter referred to as the lupon, composed of the punong barangay, as chairman and ten (10) [to twenty (20)] members. The lupon shall be constituted every [three (3)] FIVE (5) years in the manner provided herein.

SEC. 13. Creation of Barangay Retirement Gratuity Fund (BRGF). — The Barangay Retirement Gratuity Fund is hereby created which shall be used to fund government's share in the retirement gratuity of barangay tanods and members of the Lupon ng Tagapamayapa, as mentioned in this Act. The amount equivalent to one percent (1%) of the share of the national government under Section 284 of the Local Government Code of 1991, as amended, shall be earmarked, set-aside and used for this purpose.

The Department of the Interior and Local Government (DILG) shall administer and ensure the appropriate disbursement of the Fund.

SEC. 14. Capacity Development and Enhancement Program for Barangay Officials. – The Department of Interior and Local Government, through the Local Government Academy (LGA), shall develop capacity development and enhancement programs for the Punong Barangays, Members of the Sangguniang Barangay, Barangay Secretaries, Barangay Treasurers, Barangay Tanods, and Members of the Lupon Tagapamayapa.

The Department of Finance (DOF), through the Bureau of Local Government Finance (BLGF), shall assist in the development of programs for Barangay Treasurers, and the Department of Justice (DOJ) shall assist in the development of programs for for Barangay Tanods and Members of the Lupon Tagapamayapa.

The Programs shall develop comprehensive training manuals, and based thereon, conduct the trainings necessary and appropriate to ensure the professionalization of the aforementioned barangay officials, for the efficient delivery of services at the barangay level.

SEC. 15. *Income Classification of Barangays* – The DOF, through the BLGF, shall formulate an income classification of barangays based on locally generated average annual income for the last two (2) consecutive years based on 2000 constant prices. The average annual income shall include the income accruing to the general fund, exclusive of special funds, transfers, and non-recurring income.

Based on this income classification, the DILG and the Department of Budget and Management (DBM) shall issue the necessary rules and regulations on the annual appropriations for the newly created salary grades, honoraria and allowances of the identified barangay officials under this Act.

1	SEC. 16. Implementing Rules and Regulation. — The DBM, in coordination with
2	the Government Service Insurance System (GSIS), the DILG, the DOJ, and the DOF
3	shall issue the necessary rules and regulations to implement this Act.
4	
5	SEC. 17. Funding Source The amount necessary for the implementation of
6	this Act shall be charged against the respective funds of both the Barangay and the
7	City or Municipality which it is part of. Local government units which do not have
8	adequate or sufficient funds shall be assisted by the National Government.
9	
10	SEC. 18. Applicability Clause The provisions of this Act shall be applicable to
11	the barangay elected and appointed officials identified under this Act, after the next
12	barangay elections following the approval of the enactment of this Act.
13	
14	SEC. 19. Separability Clause If for any reason any section or provision of this
15	Act is declared to be unconstitutional or invalid, the other sections or provisions thereof
16	which are not affected thereby shall continue to be in full force and effect.
17	
18	SEC. 20. Repealing Clause All laws, decrees, orders, rules or regulations or
19	parts thereof inconsistent with the provisions of this Act are hereby repealed, amended
20	or modified accordingly.
21	
22	SEC. 21. Effectivity This Act shall take effect fifteen (15) days after its
23	publication in a newspaper of general circulation in the Philippines.
	Approved,