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NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *First Regular Session*

22 AUG 23 P2:19

SENATE

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S.B No. 1218

INTRODUCED BY SENATOR RISA HONTIVEROS

AN ACT

GRANTING THE ROMBLON ELECTRIC COOPERATIVE INC. A FRANCHISE TO CONSTRUCT, INSTALL, ESTABLISH, OPERATE, OWN, MANAGE AND MAINTAIN DISTRIBUTION SYSTEMS FOR THE CONVEYANCE OF ELECTRIC POWER TO THE END-USERS IN THE MUNICIPALITIES OF BANTON, CORCUERA AND CONCEPCION, PROVINCE OF ROMBLON, AND FOR OTHER PURPOSES

EXPLANATORY NOTE

Republic Act No. 9136 otherwise entitled the Electric Power Industry Reform Act (EPIRA), among others, declared the policy of the State, (a) To ensure and accelerate the total electrification of the country; and (b) To ensure the quality, reliability, security and affordability of the supply of electric power.

This bill seeks to provide a electric power distribution system to the people of the municipalities of Banton, Concuera and Concepcion, all within the Province of Romblon. Furthermore, it seeks to require standards that the grantee must attain in order to secure an effective partnership between the Government and the grantee, as well as maintain a high benchmark for the provided facility.

On June 14, 1989, Romblon Electric Cooperative, Inc. (ROMELCO) was organized and registered with the National Electrification Administration (NEA) with a mandate to perform rural electrification in the province of Romblon on an area coverage basis. Thereafter, on July 11, 1991 and November 14, 1994, ROMELCO was granted franchise to operate electric light and power services in the island of Romblon and Sibuyan Island respectively covering four (4) municipalities out of the seventeen (17) municipalities distributed in seven (7) islands composing the Province of Romblon. Since its organization, ROMELCO has been very successful in its electrification program, energizing 100% of the four (4) municipalities, 100% of the sixty six (66) barangays, 98% of the sitios and 100% of the household connections out of the 27,871 households within its franchise area. Upon the request of the LGU of the Island municipalities of Banton, Corcuera and Concepcion, ROMELCO's electrification service has been extended to the said municipalities through the sitio electrification program with the aim of achieving the total electrification envisioned by this government, with the electric consumers in the said island becoming member-consumer-owners of ROMELCO.

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To ensure the continuous delivery of electric service of ROMELCO to the said island municipalities, ROMELCO seeks to fully integrate them with the franchise area of ROMELCO and for the member consumer-owners to be represented in the management, particularly, the Board of Directors of ROMELCO. ROMELCO as applicant posessess the technical, financial and institutional capabilities to perform the electrification program in the said municipalities in a sustainable manner mindful of the regulatory and environmental requirements of the EPIRA and other applicable laws.

RISA HONTIVEROS

Senator



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Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. *Nature and Scope of Franchise.* – Subject to the provisions of the Constitution and applicable laws, rules and regulations, there is hereby granted to the Romblon Electric Cooperative Inc., hereunder referred to as the grantee, its successors or assigns, a franchise to construct, install, establish, operate, lease, own, manage and maintain for commercial purposes and in the public interest, distribution systems for the conveyance of electric power to the end-users in the municipalities of Banton, Corcuera and Concepcion, Province of Romblon.

8 Sec. 2. Manner of Operation of Facilities. - All distribution facilities, lines and 9 systems for electric services installed, established, operated, leased, owned or managed by the grantee, its successors or assigns, shall be operated and maintained at all times 10 11 in a superior manner, and it shall be the duty of the grantee, its successors or assigns, whenever required to do so by the Energy Regulatory Commission, hereinafter referred 12 13 to as the ERC, or its legal successor, or the Departmernt of Energy, hereinafter referred to as the DOE, or its legal successor, or any other government agency concerned, to 14 15 modify, improve and change such facilities or systems in such manner and to such extent as the progress in science and technology, and improvements in the electric power 16 distribution services may render reasonable and proper. 17

18 Whenever practicable and for purposes of maintaining order, safety and aesthetics 19 along highways, roads, streets, alleys or rights-of-way, the grantee may allow the use of 20 free spaces in its poles, facilities or rights-of-way by interested parties upon reasonable 21 compensation to the grantee considering cost incurred to accomodate and administer the use of the grantee's facilities by such parties. The ERC shall shall decide in case of dispute
 or disagreement between parties.

Sec. 3. *Authority of the Energy Regulatory Commission (ERC).* – The grantee shall secure from the ERC, or any other government agency which has jurisdiction over the operation of the herein grantee, the necessary certificates of public onvenience and necessity and other appropriate permits and licenses for the construction and operation of its electric power distribution system. The ERC, or any government agency having jurisdiction over the grantee's operation, may allow the grantee to expand to surrounding areas, not covered by its franchise area, whenever public interest so requires.

Sec. 4. Ingress and Egress. - For the purpose of erecting and maintaining poles or 10 other supports for said wires or other power conductors for the purpose of laying and 11 maintaining underground wires, cables or other conductors, it shall be lawful for the 12 grantee, its successors or assigns, with the prior approval by the Department of Public 13 Works and Highways (DPWH) or by the local government unit (LGU) concerned, as may 14 be appropriate, to make excavations or lay conduits in any of the public places, highways, 15 streets, lanes, alleys, avenues, sidewalks or bridges of said province, cities and/or 16 17 municipalities; *Provided*, however, that a public place, highway, street, lane, alley, avenue, 18 sidewalk or bridge disturbed, altered or changed by reason of erection of poles or other 19 supports or the underground laying of wires, other conductors or conducits, shall be 20 repaired and replaced in workmanlike manner by said grantee, its successors or assigns, in accordance with the standards set by the DPWH or the LGU concerned. 21

Sec. 5. *Responsibility to the Public.* – The grantee shall supply electricity to its captive market in the least costly manner. In the interest of the public good and as far as feasible and whenever required by the ERC, the grantee shall modify, improve or change its facilities, poles, lines, systems and equipment for the purpose of providing efficient and reliable service and reduced electricity costs. The grantee shall charge reasonable and just electric power rates for its services to all types of consumers within its franchised areas in order that business and industries shall be able to compete.

The grantee shall have the obligation to provide open and non-discriminatory access to its electric power distribution system and services for any end-user within its franchise area consistent with Republic Act No. 9136, otherwise known as the "Electric Power Industry Reform Act of 2001". The grantee shall not engage in any activity that would constitute an abuse of market power such as, but not limited to unfair trade practices, monopolistic schemes, and any other activities that would hinder competitiveness of business and industries.

2

Sec. 6. *Rates for Services.* – The retail rates to its captive market and charges for the distribution of electric power by the grantee to its end user shall be regulated by and subject to the approval by the ERC or its legal successor.

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The grantee shall identify and segregate in its electricity bill to the end-users the components of the retail rate pursuant to Republic Act No. 9136, unless otherwise amended. Such rates charged by the grantee to the end-users shall be made public and transparent. The grantee shall implement lifeline rate to marginalized end-users as mandated under Republic Act No. 9136.

9 Sec. 7. *Promotion of Consumer Interests.* – The grantee shall establish a consumer 10 desk that would handle consumer complaints and ensure adequate promotion of 11 consumer interests. The grantee shall act with dispatch on all complaints brought before 12 it.

Sec. 8. *Right of Government.* – A special right is hereby reserved to the President 13 of the Philippines, in times of war, rebellion, public peril, calamity, emergency, disaster 14 or disturbance of peace and order, to temporarily take over and operate the stations or 15 facilities of the grantee, to temporarily suspend the operation of any station or facility in 16 the interest of public safety, security and public welfare, or to authorize the temporary 17 use and operation thereof by any agency of the government, upon due compensation to 18 19 the grantee, for the use of said stations or facilities during the period when they shall be so operated. 20

Sec. 9. Right of Eminent Domain. - Subject to the limitations and procedures 21 prescribed by law, the grantee is authorized to exercise the right of eminent domain 22 insofar as it may be reasonably necessary for the efficient maintenance and operation of 23 24 services, the grantee is authorized to install and maintain poles, wires and other facilities over and across public property, including streets, highway, forest reserves and other 25 similar property of the Government, its branches or any of its instrumentalities. The 26 27 grantee may acquire such private property as is actually necessary for the realization of 28 purposes for which this franchise is granted: *Provided*, that proper condemnation 29 proceedings shall have been instituted and just compensation paid.

30 Sec. 10. *Warranty in Favor of National and Local Governments.* – The grantee shall 31 hold the national, provincial and municipal governments of the Philippines free from all 32 claims, accounts, demands or actions arising out of accidents or injuries, whether to 33 property or to persons, caused by the construction, installation, operation and 34 maintenance of the electric power distribution system of the grantee.

35 Sec. 11. *Liability to Damages.* – The grantee shall be liable for any injury and 36 damage arising from or caused by accident to persons and property by reason of any

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defective construction under this franchise or of any neglect or omission to keep its pole
 and wires in safe condition.

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3 Sec. 12. Sale, Lease, Transfer, Usufruct, etc. - The grantee shall not lease, transfer, 4 grant the usufruct of, sell nor assign this franchise or the rights and privileges acquired hereunder to any person, firm, company, corporation or other commercial or legal entity, 5 nor merge with any other corporation or entity, nor shall the controlling interest of the 6 7 grantee be transferred, whether as a whole or in parts and whether simultaneously or contemporaneously, to any such person, firm, company, corporation or entity without the 8 9 prior approval by the Congress of the Philippines: Provided, that Congress shall be informed of any lease, transfer, grant of usufruct sale or assignment of franchise or the 10 rights or privileges acquired within sixty (60) days after the completion of said transaction: 11 12 *Provided, further*, that failure to report to Congress such change of ownership shall render the franchise *ipso facto* revoked: *Provided, finally,* that any person or entity to which this 13 franchise is sold, transferred or assigned, shall be subject to the same conditions, terms, 14 restrictions and limitations of this Act. 15

Sec. 13. *Equality Clause.* – Any advantage, favor, privilege, exemption, or immunity granted under existing franchises, or may be granted shall, upon prior review and approval by Congress, become part of previuosly granted electric power distribution franchises: *Provided, however,* that the foregoing shall neither apply to not affect provisions concerning territory covered by the franchise: *Provided, further,* that the foregoing shall not apply to the sale, lease, transfer, grant of usufruct or assignment of legislative franchises as provided above.

23 Sec. 14. *Term of Franchise*. – The franchise shall be for a term of twenty-five (25) 24 years from the date of effectivity of this Act. This franchise shall be deemed *ipso facto* 25 revoked in the event that the grantee fails to operate continuously for two (2) years.

Sec. 15. *Applicability Clause.* – The grantee shall comply with and be subject to the provisions of Commonwealth Act No. 146, as amended, otherwise known as the "Public Service Act" and Republic Act No. 9136.

Sec. 16. *Reportorial Requirement.* – The Grantee shall submit an annual report to the Congress of the Philippines, through the Committee on Legislative Franchises of the House of Representatives and the Committee on Public Services of the Senate, on its compliance with the terms and conditions of the franchise and on its operations on or before April 30 of the succeeding year.

Sec. 17. *Penalty Clause.* – Any grantee who fails to submit the annual report to Congress would be fined five hundred (Php500.00) per working day of non-compliance. The fine would be collected by the ERC from the said delinquent franchise grantee

4

separate from the reportorial penalities imposed by the ERC. The collected funds shall accrue to the monitoring fund of the ERC in line with its supervisory and regulatory functions. The reportorial compliance certificate issued by Congress shall be required before any application for permit or certificate is accepted by the ERC.

5 Sec. 18. *Separability Clause*. – If any of the sections or provisions of this Act is 6 held invalid, all other provisions not affected thereby shall remain valid.

Sec. 19. *Repeatability and Non-exclusivity Clause.* – This franchise shall be subject
to amendment, alteration or repeal by the Congress of the Philippines when the public
interest so requires and shall not be interpreted as an exclusive grant of privileges herein
provided for.

Sec. 20. *Publication.* – This Act shall be published, through the initiative of the grantee, fifteen (15) days after this Act is signed by the President of the Philippines or has lapsed into law.

Sec. 21. *Effectivity Clause.* – This Act shall take effect fifteen (15) days from the date of its publication in at least two (2) newspapers of general circulation in the Philippines.

Approved,

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