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NINETEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *First Regular Session* 

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SENATE

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S. B. No. 1555

# **INTRODUCED BY SENATOR JOSEPH VICTOR G. EJERCITO**

#### AN ACT

ESTABLISHING THE NATIONAL CENTER FOR GERIATRIC HEALTH AND RESEARCH INSTITUTE, DEFINING ITS POWERS AND FUNCTIONS, CREATING REGIONAL GERIATRIC SPECIALTY CENTERS IN THE DEPARTMENT OF HEALTH-RETAINED HOSPITALS, AND APPROPRIATING **FUNDS THEREFOR** 

### **EXPLANATORY NOTE**

Filipinos are known around the world for taking care of our elderly or senior citizens. Perhaps it is our way of giving thanks to our parents and grandparents who took care of us when we were young. We are known for belonging to extended families and the responsibility of taking care of our ascendants that come with it.

In the Philippines, people aged 60 years old and over are regarded as senior citizens. They made up 8.5 percent (9.22 million) of the household population in 2020, higher than the 7.5 percent (7.53 million) recorded in 2015.<sup>1</sup> Though it is a welcomed development that our people live longer lives in the past few years, our government must ensure that the elderly continue to receive the proper healthcare they deserve.

This bill seeks to establish a National Center for Geriatric Health and Research Institute and creating Regional Geriatric Specialty Centers in Department of Health-Retained Hospitals. More than the facilities to be put up, it is the embodiment of the

<sup>&</sup>lt;sup>1</sup> https://psa.gov.ph/population-and-housing/node/167965

government's commitment to accomplish the goals of the Universal Healthcare Act. A strong and accessible healthcare system knows no age.

Our elderly has done their obligation and paid their dues. They have reared their children well and imparted in them their love and affection. As citizens, they have contributed in building our nation through their taxes.

It is now time for our senior citizens to enjoy their lives and not worry of their health and well-being. Let this bill serve as a message: there is no age that the government will stop caring for its people.

In view of the forgoing, the swift passage of this measure is humbly sought.

**JOSEPH VICTOR G. EJERCITO** 



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S. B. No. <u>1555</u>

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#### **AN ACT**

ESTABLISHING THE NATIONAL CENTER FOR GERIATRIC HEALTH AND RESEARCH INSTITUTE, DEFINING ITS POWERS AND FUNCTIONS, CREATING REGIONAL GERIATRIC SPECIALTY CENTERS IN THE DEPARTMENT OF HEALTH-RETAINED HOSPITALS, AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

Section 1. Short Title. – This Act shall be known as the "Philippine Geriatric Health
 Act."

Sec. 2. *Declaration of Policy.* – It is the policy of the State to protect and promote the right to health of senior citizens all over the country by ensuring that holistic health services are available and accessible to them through the establishment of a specialized hospital and research institute as well as geriatric specialty centers in the Department of Health (DOH) - retained hospitals in every region.

Sec. 3. *Definition of Terms.* – As used in this Act:

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9 a. Acute care refers to a specialized program that addresses the needs of
 10 hospitalized older adults in a multidisciplinary team approach to prevent
 11 functional and cognitive decline and to improve outcomes;

- b. Apex or end-referral hospital refers to a hospital offering specialized services
   as determined by DOH, which is contracted as a stand-alone facility by the
   Philippine Health Insurance Corporation (PhilHealth);
- 4 c. *Geriatric health services* refer to the medical services or interventions provided
  5 by a multidisciplinary team to older adult patients;
- d. *Geriatric medicine or Geriatrics* refers to the sub-specialty of internal and
  family medicine that diagnoses and treats a wide range of conditions and
  diseases that affect people as they age and aims to promote health and treat
  disabilities of older adults;
- e. *Geriatric medicine or Geriatrics* refers to the sub-specialty of internal and
   family medicine that diagnoses and treats a wide range of conditions and
   diseases that affect people as they age and aims to promote health and treat
   disabilities of older adults;
- 14f. Geriatric palliative care refers to a specialized medical care that focuses on15providing elderly patients relief from pain and other symptoms of a serious16illness, regardless of diagnosis or stage of disease, and provided alongside17curative and other forms of treatment. It is a field of inter-specialty18collaboration to respond to the socio-demographic changes and challenges of19older adults with severe and life-limiting conditions;
- g. *Geriatric specialty center* refers to a unit or department in a DOH-retained
   hospital that offers specialized care to the aging population, particularly to frail
   older persons, addressing their particular conditions and providing specific
   procedures and management of cases, requiring specialized training and/or
   equipment;
- h. *Geriatrician* refers to a medical doctor who has passed the necessary training
   and specialty licensure examination for the practice of Geriatric Medicine;
- i. *Gerontology* refers to the study of the biological, psychological, spiritual,
   social, economic, and the demographic aspects of the aging process;
- j. *Home-based healthcare and reablement program* refers to a community based service which primarily caters to the frail older persons who have lost
   or are experiencing problems with mobility;

- k. *Integrated delivery of geriatric health services* refers to hospital and
   community-based medical and psycho-social services provided to senior
   citizens by a multidisciplinary team;
- 4 I. *Multi-disciplinary team* refers to a team composed of health professionals
  5 headed by a geriatrician and includes surgeons, organ-system specialists,
  6 nurses, clinical pharmacists, rehabilitation therapists, nutritionists, dentists,
  7 social workers, caregivers, family members and patients themselves;
- 8 m. *People-centered service* refers to an approach to geriatric care that 9 consciously adopts the perspectives of individuals, families, and communities, 10 and sees them as participants as well as beneficiaries of trusted health 11 systems that respond to their needs and preferences in holistic and humane 12 ways;
- 13 n. *Senior citizen* refers to an elderly Filipino who is at least sixty (60) years old;
- o. *Sub-acute care* refers to care for patients who no longer require
   hospitalization, but still need skilled medical care through rehabilitative
   medicine. Sub-acute rehabilitation is recommended when a patient is not
   functionally able to return home; and,
- p. *Transitional care* refers to a form of health care in geriatric medicine designed
   to ensure coordination and continuity of care as patients transfer between
   different locations or different levels of care, and the safe and effective
   management of both chronic and acute illness in older adults.
- Sec. 4. *National Center for Geriatric Health and Research Institute.* The National Center for Geriatric Health (NCGH) is hereby classified as a teaching, research, and training hospital that shall specialize in geriatric care and serve as an apex hospital or end-referral facility for senior citizens in the country. The NCGH shall be renamed as the National Center for Geriatric Health and Research Institute (NCGHRI) and shall be under the direct control and supervision of the DOH.
- The bed capacity, service capabilities, healthcare facilities, expansion, organizational structure and human resource requirements of the NCGHRI shall be based on the hospital and human resource development plan to be prepared by the NCGHRI and approved by the DOH.

- Sec. 5. *Powers and Functions.* To carry out the provisions of this Act, the
   NCGHRI shall have the following powers and functions:
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- a. Serve as an apex hospital or end-referral facility which shall specialize in
   geriatric health services;
- b. Formulate a hospital development plan which shall be regularly updated to
  reflect the expansion and future development of the NCGHRI;
- c. Provide and maintain affordable, quality, and timely people-centered hospital
   care through an efficient health service delivery system for senior citizens;
- d. Provide higher and up-to-date geriatric training for professionals,
   postgraduates, academics and allied healthcare providers especially from the
   geriatric specialty centers in the regions and LGUs, and other government
   hospitals;
- e. Develop and implement cutting edge research studies on diseases related to
  old age with a view to translating research outcomes into policy and
  specialized health care solutions, and publish research studies that shall serve
  as a critical information resource for the medical and research community, in
  coordination with the Philippine Council on Health Research and Development
  (PCHRD) and the Institute on Aging of the National Institutes of Health (IANIH);
- f. Conduct and participate in international and local gerontological research
   activities;
- g. Provide consultancy service and technical assistance in the setting of
   standards for geriatric wards in every tertiary level hospital, nursing home and
   residential center catering to the health and functioning needs of senior
   citizens, in coordination with the PCHRD and the IA-NIH;
- h. Develop and maintain a core information hub on geriatrics and gerontological
   studies in coordination with the IA-NIH and concerned offices in the DOH
   and its attached agencies, such as the Disease Prevention and Control
   Bureau and the Knowledge Management and Information Technology Service;

- i. Extend medical services to senior citizens pursuant to the goals, objectives,
   and rules of the National Health Insurance Program and in accordance with
   Republic Act No. 11223, otherwise known as the "Universal Health Care Act";
- j. Provide an integrated and effective approach in the delivery of geriatric health
   services in collaboration with other government agencies, local government
   units (LGUs) and other stakeholders;
- k. Conduct specialty training and technical assistance in collaboration with
   concerned DOH offices and other relevant professional organizations;
- 9 I. Finance, sponsor, hold or participate in congresses, conventions, conferences,
   10 seminars, workshops, and training programs on geriatric health services or
   11 related fields in the Philippines and abroad; and
- 12 m. Establish a standardized referral system for psychosocial services.

Sec. 6. *Scope of Services.* – The NCGHRI shall provide the following services:

- a. Hospital-based services to ensure the availability of medical facilities and
   equipment for senior citizens needing acute and sub-acute care, geriatric
   palliative care, transitional and outpatient care services, and such other
   necessary services;
- b. Community-based services utilizing multidisciplinary team approaches such as
   homebased healthcare and reablement programs, research and external
   resource outsourcing for community-based integrated geriatric health services
   and trainings necessary for the psycho-social functioning of senior citizens and
   their families, in coordination with LGUs;
- c. Technical assistance and capacity building in the establishment and
   maintenance of nursing homes and residential care facilities and senior
   citizens' wards in government hospitals pursuant to Republic Act No. 9994,
   otherwise known as the "Expanded Senior Citizens Act of 2010";
- d. Technical assistance and capacity building in the establishment of geriatric
   specialty centers and services to strengthen the network of geriatric care
   service providers across the country and ensure the delivery of quality health
   services for senior citizens;
- e. Education programs and scholarships to pursue excellence and the highest
   level of quality in the practice of the specialized field of geriatrics and other

related fields, including postgraduate training and short-term courses for
 medical doctors and other allied medical health professions, in coordination
 with the IA-NIH; and

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f. Education programs in geriatrics and gerontology subjects in undergraduate
health and allied professions, including training of students, as well as
postgraduate medical education of physicians, nurses, allied professionals,
pharmacists, dentists, and social workers.

8 The Geriatric Specialty Fellowship Training Program of the NCGHRI shall seek
9 and maintain full accreditation status in the Philippine College of Geriatric Medicine.

The NCGHRI shall ensure the accessibility of all its programs and services and
 take into consideration the special needs of senior citizens with disabilities.

Sec. 7. *Organizational Structure and Staffing Pattern.* – The Secretary of the DOH shall determine the organizational structure and staffing pattern of the NCGHRI in accordance with the revised compensation and position classification system subject to the evaluation and approval of the Department of Budget and Management (DBM) and in compliance with the civil service laws, rules and regulations.

Sec. 8. *Establishment of Geriatric Specialty Centers.* – Geriatric specialty centers are hereby established in DOH regional hospitals, which shall serve as apex or endreferral hospitals of the health care provider networks and training and research facilities on geriatric specialty care services. Geriatric health services shall be available in all government primary health facilities.

The level of geriatric services and corresponding facilities in specialty centers and their respective health human resource requirements shall be determined by the DOH, in coordination with NCGHRI and other stakeholders: *Provided*, That the standards to be adopted thereon shall be consistent with the Philippine Health Facility Development Plan and Section 6 of this Act.

Sec. 9. *Categorization of Patients.* – The DOH shall ensure that the NCGHRI shall adopt and enforce a categorization of paying and non-paying patients. The allocation of beds for non-paying patients shall be not less than seventy percent (70%) of the total number of hospital beds.

Sec. 10. *Income Retention.* – All income generated from the operations of the
 NCGHRI shall be deposited in an authorized government depository bank and shall be

used to augment the funds allocated for its maintenance, other operating expenses
 and capital outlay requirements, subject to the guidelines set by the DOH and the
 DBM.

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Sec. 11. *Privilege.* – The NCGHRI may request and receive assistance from the
dlfferent agencies, bureaus, offices or instrumentalities of the government, including
the Philippine Charity Sweepstakes Office and Philippine Amusement and Gaming
Corporation, in pursuit of its purposes and objectives.

8 Sec. 12. *Tax Exemptions.* – All donations, endowments, contributions, grants 9 and bequests used actually, directly and exclusively for and in accordance with the 10 purposes and functions of the NCGHRI shall be exempt from donor's tax, and the 11 same shall be considered as allowable deductions from gross income for purposes of 12 computing the taxable income of the donor, in accordance with the provisions of the 13 National Internal Revenue Code of 1997, as amended.

The NCGHRI shall be exempt from income tax and customs duty levied by the government and its political subdivisions, agencies and instrumentalities subject to the provisions of the National Internal Revenue Code of 1997, as amended and Republic Act No. 10863, otherwise known as the "Customs Modernization and Tariff Act."

The NCGHRI shall avail of the tax expenditure subsidy administered by the Fiscal Incentives Review Board (FIRB), subject to the provisions of Title XIII (Tax Incentives) of the National Internal Revenue Code of 1997, as amended, Executive Order No. 93, as amended, and the General Appropriations Act.

Sec. 13. *Coordination with and Assistance from Other Government Agencies.* – The NCGHRI shall collaborate with the National Commission of Senior Citizens (NCSC) in the development of its programs and services. It may likewise call upon any department, bureau, office, agency, or instrumentality of the government for assistance, in the pursuit of the purposes and objectives of this Act.

Sec. 14. *Appropriations.* – The amount necessary for the implementation of this
Act shall be charged against the current year's appropriation of the DOH. Thereafter,
the funding of which shall be included in the annual General Appropriations Act.

30 Sec. 15. *Annual Report.* – The NCGHRI shall submit an annual report to the 31 President of the Philippines, the Senate Committee on Health and Demography, the 32 House of Representatives Committee on Health, and the NCSC, on its activities,

accomplishments and recommendations to further improve the delivery of geriatric
 health services.

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Sec. 16. *Transitory Provisions.* – In accomplishing organizational changes and
 improvements that have to be implemented, the following transitory provisions shall
 be complied with:

- a. The National Center for Geriatric Health (NCGH) currently under the Jose R.
   Reyes Memorial Medical Center (JRRMMC) shall be absorbed by NCGHRI
   including its existing personnel regardless of status, and all buildings and
   equipment, fixtures and furnishings, other assets and liabilities, and current
   appropriations.
- b. The independence of the NCGHRI from the JRRMMC shall be fully realized
   within a period of two (2) years. The DOH shall ensure that no disruption of
   service will occur during this transitory period.
- 14 c. The existing officials and employees of NCGH shall continue to assume the 15 duties of their positions until new appointments are issued. They shall be 16 placed in the new staffing pattern of the NCGHRI in accordance with R.A. No. 17 6656, entitled "An Act to Protect the Security of Tenure of Civil Service Officers 18 and Employees in the Implementation of Government Reorganization" and the 19 rules and regulations governing reorganization. Officials and employees, 20 including casual and temporary employees, who shall not be absorbed in the 21 new staffing pattern due to redundancy shall avail of the applicable retirement 22 benefits and separation incentives as provided under existing laws: Provided, 23 That officials and employees holding permanent appointment shall also be 24 given the option to be transferred to other units or offices within the DOH 25 without reduction in rank, status, pay and benefits;
- d. Research grants acquired by the NCGHRI during the transition shall be utilized
   solely for their intended purposes and of the affected units or offices; and
- e. Existing contracts and agreements entered into with third parties prior to the
   enactment of this Act shall remain valid.

Sec. 17. *Implementing Rules and Regulations.* – The Secretary of Health shall,
 in consultation with the Secretary of Budget and Management, Secretary of Social
 Welfare and Development, and the Chairperson of the NCSC, promulgate rules and

regulations for the effective implementation of this Act within ninety (90) days after
 its effectivity.

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Sec. 18. Separability Clause. – If any part or provision of this Act is held invalid
or unconstitutional, the remaining parts or provisions not affected shall remain in full
force and effect.

Sec. 19. *Repealing Clause.* – All laws, decrees, orders, rules, and regulations,
and other issuances or parts thereof, which are contrary to or inconsistent with this
Act are hereby repealed, amended, or modified accordingly.

Sec. 20. *Effectivity.* – This Act shall take effect fifteen (15) days after its
 publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,