

NINETEENTH CONGRESS OF THE REPUBLIC )  
OF THE PHILIPPINES )  
*First Regular Session* )



Senate  
Office of the Secretary

23 JAN 31 P 3:52

SENATE  
S.B. No. 1819

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Introduced by: **Senator Raffy T. Tulfo**

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**AN ACT**  
**INSTITUTIONALIZING THE COMMUNITY-DRIVEN DEVELOPMENT**  
**APPROACH AS A NATIONAL STRATEGY FOR INCLUSIVE GROWTH AND**  
**SOCIAL PROTECTION, ESTABLISHING FOR THE PURPOSE THE CDD**  
**KNOWLEDGE AND RESOURCE INSTITUTE, AND APPROPRIATING FUNDS**  
**THEREFOR**

EXPLANATORY NOTE

Institutionalizing the Community Driven Development (CDD) approach strengthens community participation and empowerment, which helps ensure that the needs and priorities of the poor, vulnerable, disadvantaged, and marginalized are taken into account. Furthermore, CDD will help the minority to become more self-sufficient and less dependent on external assistance.

This bill aims to establish the CDD approach as a way to address the absence of policies, strategies, and tools for empowering communities in need by increasing their ability to participate in the local development process. In addition, this bill also aims to put communities at the forefront of all development plans, budgets, and strategies by requiring agencies, local government units, and other government

entities to carry out their community-based programs, activities, and projects with the active involvement of community members.

With enough safeguards to protect the rights of our citizens, the passage of this bill is earnestly sought.



**Raffy T. Tulfo**  
Senator

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*Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

1           Section 1. *Short Title.* – This Act shall be known as the "*Community-Driven*  
2           *Development (CDD) Approach Institutionalization Act.*"

3           Sec. 2. *Declaration of Policies.* – It is the policy of the State to uplift the  
4           standard of living and quality of life of the poor and provide them with sustained  
5           opportunities for growth and development. The State also recognizes that the right  
6           of the people and their organizations to effective and reasonable participation at  
7           all levels of social, political, and economic decision-making shall not be abridged.  
8           The State shall, by law, facilitate the establishment of adequate consultation  
9           mechanisms.

10           Towards this end, and in pursuit of sustainable and inclusive growth and  
11           poverty reduction, the State shall enact programs that provide opportunities for

1 community members particularly the poor, vulnerable, and marginalized to  
2 effectively participate in designing, planning, budgeting, implementing, monitoring,  
3 and evaluating community programs, activities, and projects.

4 Further, the State shall provide capacity building opportunities for local  
5 government units, civil society organizations, and communities to ensure the  
6 proper use of the CDD approach in implementing local programs, projects, and  
7 activities.

8 *Sec. 3. Definition of Terms.* – As used in this Act:

9 (a) *Basic sectors* - refer to the disadvantaged sectors of Philippine society  
10 including farmer-peasants, fisherfolk, workers in the formal sector including  
11 migrant workers, workers in the informal sector, indigenous peoples and  
12 cultural communities, women, persons with disability, senior citizens, victims  
13 of calamities and disasters, youth and students, children, urban poor, and  
14 members of cooperatives;

15 (b) *Community-based programs* - refer to programs, activities, or projects that  
16 are designed, planned, organized and implemented locally by community  
17 members or groups to address community-identified plans and needs;

18 (c) *Community-driven development (CDD)* - refers to an approach that gives  
19 control over the development process, decision-making, and resources to  
20 community members or groups and treats people as assets and partners in  
21 the development process while building on their institutions and resources;  
22 and

23 (d) *Community empowerment* - refers to a process of enabling groups to  
24 increase control over the factors and decisions that shape their lives,  
25 including their assets and attributes, partners, networks, and voice.

26 *Sec. 4. Elements of CDD.* - The CDD approach has the following elements:

27 (a) *Community focus* wherein programs or projects put primacy on a group of  
28 people living in a particular locality or geographical area such as a  
29 barangay, ancestral domain, or specific subsets thereof, where

1 interventions are implemented;

2 (b) *Participatory planning* wherein the process directly involves the community  
3 members, leaders, and other stakeholders in diagnosing local problems  
4 and designing a course of action to resolve those problems, and aims to  
5 harmonize views among all of its participants and provide opportunities for  
6 the engagement especially of the marginalized groups;

7 (c) *Community control of resources* wherein the utilization and management  
8 of the resources by the community members or groups are based on  
9 community-identified plans and needs;

10 (d) *Community-managed implementation* wherein the execution, monitoring,  
11 and contract management of community-identified projects are performed  
12 by community members or groups, with assistance from the local  
13 government units (LGUS) and other local partners; and

14 (e) *Participatory monitoring and evaluation* wherein the process through which  
15 members at various levels of the community engage in monitoring and  
16 evaluating a program or policy, share control over the content, the process  
17 and the results of the monitoring and evaluation activity, and participate  
18 in identifying and making corrective actions.

19 Sec. 5. *Institutionalization of the CDD Approach.* – National government  
20 agencies (NGAs) and departments, including their attached agencies, offices,  
21 bureaus, other government instrumentalities, and LGUs shall adopt the CDD  
22 approach in their community-based programs to promote participation and  
23 empowerment of poor, vulnerable, disadvantaged, and marginalized groups within  
24 communities.

25 Sec. 6. *Operationalization of the CDD Approach.* – NGAs and LGUs in  
26 community-based programs shall be responsible for:

27 (a) Developing policies for enhancing participatory governance practices,  
28 tapping community organizations particularly the basic sectors, and  
29 responding to community needs;

30 (b) Providing information on government intervention, technical assistance and  
31 support to partner communities for more effective community-driven  
32 planning and implementation;

1 (c) Enabling community members to meaningfully participate in the whole  
2 process

3 (d) Ensuring that community members are prioritized, to the extent possible, in  
4 receiving employment opportunities brought about by project  
5 implementation at the communities;

6 (e) Ensuring that identified community priorities are sufficiently funded; and

7 (f) Accrediting and ensuring participation of civil society organizations (CSOs)  
8 as partners in organizing and strengthening communities, and implementing  
9 community- based PAPs.

10 *Sec. 7. Role of Civil Society Organizations and the Academe.* – Accredited  
11 CSOs and academic institutions are encouraged to participate in community  
12 activities, specifically by:

13 (a) Facilitating the community empowerment processes;

14 (b) Providing continuous capacity building and technology transfer to LGUs and  
15 communities;

16 (c) Conducting third party monitoring and evaluation of capacity building and  
17 empowerment of LGUS and communities; and

18 (d) Providing additional funding or collaborating with partners or donors to  
19 implement capacity building and empowerment of LGUS and communities.

20 For purposes of this section, the *CDD community of practice* refers to a  
21 community of CDD practitioners comprised of agencies, NGOs, academic and  
22 research institutions, and individuals, that share the commitment and passion for  
23 CDD, and together strive to advance its practice through regular and purposive  
24 interaction.

25 *Sec. 8. Incentives.* – The exemplary use of the CDD approach by NGAs and  
26 LGUs shall be considered as a significant criterion for the recognition given to LGUs  
27 such as the Seal of Good Local Governance by the Department of the Interior and  
28 Local Government (DILG) and other awards by NGAS.

29 *Sec. 9. Advisory Council.* – An Advisory Council on CDD Institutionalization is  
30 created to develop policies relative to the implementation of this Act.

1 The Advisory Council is composed of the  
2 following:

- 3 (a) Secretary of Social Welfare and Development, as  
4 chairperson;
- 5 (b) Secretary of the Interior and Local Government, as co-  
6 chairperson; and
- 7 (c) Representatives from the National Anti-Poverty Commission  
8 (NAPC), National Economic and Development Authority  
9 (NEDA), Department of Budget and Management (DBM),  
10 Department of Agriculture (DA), Department of Agrarian  
11 Reform (DAR), Department of Environment and Natural  
12 Resources (DENR), Department of Health (DOH),  
13 Department of Education (DepEd), and Department of  
14 Human Settlements and Urban Development (DHSUD).

15 The representatives include the secretaries of the agencies as the officially  
16 designated permanent members and designated undersecretaries as alternate  
17 representatives.

18 The Advisory Council shall have, as additional members, representatives of  
19 accredited non-government organizations (NGOS) which shall constitute not less  
20 than one-fourth (1) of the members of the Advisory Council, and shall be appointed  
21 by the Advisory Council to serve for three (3) years from the date of their  
22 appointment. Thereafter, the representatives shall be selected from and appointed  
23 by the CDD community of practice.

24 Advisory councils at the regional levels are also established with the regional  
25 directors of the Department of Social Welfare and Development (DSWD) and DILG,  
26 as chairperson and co-chairperson, respectively, and representatives from the  
27 regional offices of NAPC, NEDA, DBM, DA, DAR, DENR, DOH, DepEd, DHSUD, and  
28 from accredited NGOs, as members.

29 *Sec. 10. Functions of Advisory Council.* – The Advisory Council shall have the

1 following functions:

- 2 (a) Meet regularly to promote coordination among agencies to enhance and  
3 promote the use of the CDD approach;
- 4 (b) Implement the incentives program to enhance and promote the use of the  
5 CDD approach by NGAS and LGUs;
- 6 (c) Implement a grievance redress mechanism that accepts and resolves  
7 complaints pertaining to the implementation of this Act;
- 8 (d) Provide the monitoring and assessment report on the implementation of this  
9 Act, post the same on the DSWD website, and submit an annual report to  
10 the Joint Congressional Oversight Committee; and
- 11 (e) Recommend to the President of the Philippines measures and policies for the  
12 responsive delivery of commitments under this Act and integration into the  
13 general poverty reduction strategy of the National Government.

14 *Sec. 11. Establishment of the CDD Knowledge and Resource Institute.* – The  
15 CDD Knowledge and Resource Institute, hereinafter referred to as the *Institute*,  
16 is established as a non-stock, non-profit government-owned and controlled  
17 corporation with its own charter, attached to the DSWD. The Institute is a policy,  
18 research, and training arm of the Advisory Council, which shall provide support  
19 for continuing research and technology development, partnership development,  
20 policy advocacy, resource mobilization, capacity-building of communities,  
21 monitoring and evaluation to ensure effective institutionalization and  
22 operationalization of the CDD framework.

23 *Sec. 12. Functions and Powers of the Institute.* –

24 a) The Institute shall have the following functions:

- 25 1. Policy advocacy;
- 26 2. Learning and development:
  - 27 (i) Development of CDD resource pool, a group of experts on CDD
  - 28 principles and implementation who possess expertise in CDD to co-
  - 29 develop the certification and accreditation programs and other learning



1 and development requirements of the staff, partners, and other  
2 stakeholders;  
3 (ii) Certification of CDD organizations, institutions, and individual  
4 practitioners who shall either be partners of the program or part of its  
5 human resources; and  
6 (iii) Continuing professional development through partner academic  
7 institutions.

8 3. Knowledge management and technology development;

9 4. Regular monitoring and evaluation;

10 (i) Resource mobilization: partnership and linkages; and

11 (ii) Convergence.

12 5. Secretariat support services to the Advisory Council

13 b) The Institute shall exercise the following powers:

14  
15 1. Collect, receive and maintain funds, donations, and other forms of assistance  
16 and apply the income and principal thereof to the promotion of its aims and  
17 purposes;

18 2. Contract any obligation, or enter into any agreement necessary or incidental to  
19 the proper management of its powers;

20 3. Carry on any activity and exercise all of the powers conferred by laws upon  
21 private or government-owned or controlled corporations, and do any and all of  
22 the acts and things prescribed under this Act.

23 c) The Institute may charge socialized fees, as determined by the Board, on all  
24 applications for certifications, training, and other services rendered by the Institute.

25 *Sec 13. Board of Directors.* – The Institute shall be under the direct  
26 supervision of a Board of Directors, hereinafter referred to as the Board,  
27 composed of the Secretary of Social Welfare and Development as chairperson and  
28 at least four (4) other members from CSOs and the academe, to be appointed by  
29 the President of the Philippines upon the recommendation of the Secretary of  
30 Social Welfare and Development.

31 The appointive members of the Board shall serve for a term of four (4) years.

1 Of those first appointed, one shall serve for four (4) years, one for three (3) years,  
2 one for two (2) years and one for one (1) year, respectively. Appointment to any  
3 vacancy shall be only for the unexpired term of the predecessor. No appointive  
4 member of the Board shall serve for more than two (2) consecutive terms.

5 A majority of the members of the Board shall constitute a quorum for the  
6 transaction of business.

7 Sec. 14. *Functions of the Board.* – The Board shall have the following  
8 functions:

9 (a) Formulate and adopt policies and measures for the management and  
10 operation of the Institute;

11 (b) Appoint the president of the Institute who shall come from among the  
12 appointive members of the Board;

13 (c) Approve the staffing pattern of the Institute;

14 (d) Promulgate rules and regulations for the discharge of its powers and  
15 functions and the internal operations of the Institute. The chairperson of the  
16 Board shall exercise the power to appoint, promote, discipline or remove the  
17 personnel of the Institute;

18 (e) Manage the financial affairs of the Institute and approve an annual budget  
19 of the Institute according to its requirements; and

20 (f) Monitor and review the programs and projects of the Institute.

21 Sec. 15. *President of the Institute; Powers and Functions.* – The president of  
22 the Institute is the chief executive officer of the Institute and is entitled to receive  
23 such salary and remuneration as may be determined by the Board in accordance  
24 with existing laws and rules and regulations.

25 The president shall exercise the following powers and functions:

26 (a) Prepare, for the approval of the Board, the staffing pattern of the Institute  
27 which includes the determination of the qualifications, the number and  
28 compensation of officials and other personnel as may be necessary for the  
29 proper discharge of the functions of the Institute;

30 (b) Exercise control and supervision over the personnel, staff, operations, and  
31 internal administration of the Institute in accordance with existing laws and the

- 1 rules and regulations promulgated by the Board;
- 2 (c) Recommend to the Board such policies and measures necessary for the  
3 effective exercise and discharge of the powers and functions of the Institute;  
4 and
- 5 (d) Submit an annual report to the Board on the operations, status of the programs  
6 funded by, and financial condition of the Institute, including a recommendation  
7 for its budget for the ensuing year.

8 *Sec. 16. Endowment Fund.* – There is hereby established an endowment fund  
9 which shall consist of voluntary contributions, donations, grants, or loans from  
10 domestic or foreign sources, government subsidies and other income accruing from  
11 the operations of the Institute.

12 *Sec. 17. Implementing Agencies.* –

- 13 (a) **DSWD as lead agency.** – As lead agency for the implementation of this Act,  
14 the DSWD shall integrate in their regular operations the following functions:
- 15 1. Facilitate support to empower community members to participate in the  
16 local development processes and to strengthen community capabilities  
17 to engage LGUs, NGAs, and other stakeholders to support community-  
18 identified priorities;
  - 19 2. Institutionalize capacity-building and learning on CDD for NGAs, CSOs,  
20 private sector institutions, and other partners;
  - 21 3. Accredite CSOs to become partners in the use of CDD approach; and
  - 22 4. Provide technical assistance and resource augmentation by ensuring  
23 integration of municipal development plans into provincial development  
24 plans

25 (b) **DILG as a key partner in capacity building.** – The DILG shall support the  
26 CDD Knowledge and Resource Institute in the capacity building of LGUs and  
27 communities.

28 (c) **NAPC as a key partner in mobilizing the basic sectors.** – The NAPC shall  
29 be a key partner agency in the development of policies and measures to ensure

1 meaningful representation and active participation of the basic sectors in their local  
2 development.

3 (d) ***Support from relevant government agencies.*** – All relevant bureaus,  
4 offices, agencies and instrumentalities of the government shall render the necessary  
5 support to the implementation of this Act.

6 The various government agencies identified under this Act and the concerned  
7 LGUS shall implement this Act using the whole-of-government approach, which  
8 provides a logical and systematic convergence of efforts of NGAs and LGUs to  
9 respond to the identified community needs, issues, concerns, and priorities.

10 ***Sec. 18. Regular Monitoring and Reporting.*** – The Advisory Council shall  
11 monitor the implementation of this Act and submit an annual report of its status to  
12 the Office of the President and to the Joint Congressional Oversight Committee. The  
13 report must also be regularly posted on the DSWD Website and updated for the  
14 public's information. A process assessment shall be conducted by DSWD once every  
15 three years, the results of which shall be utilized to stimulate more program lessons  
16 exchange, experience sharing, public dialogues, policy discussions and generating  
17 inputs for program design works on CDD. Mechanisms for promoting third-party  
18 monitoring and evaluation of this Act by NGOs and CSOs, together with community  
19 members and LGUs, shall also be established.

20 ***Sec. 19. Joint Congressional Oversight Committee.*** – A Joint Congressional  
21 Oversight Committee, hereafter referred to as the Oversight Committee, is hereby  
22 constituted. The Oversight Committee shall set the overall framework to review  
23 the implementation of this Act. It shall also determine the inherent weaknesses in  
24 the law and recommend the necessary remedial legislation or executive measures.

25 The Oversight Committee is composed of fourteen (14) members, with the  
26 chairpersons of the Committee on Poverty Alleviation of the House of  
27 Representatives, and the Committee on Social Justice, Welfare and Rural  
28 Development of the Senate as co-chairpersons; and six (6) members from each  
29 House, to be designated by the Speaker of the House of Representatives and the  
30 Senate President, respectively.

1           The review of the implementation of this Act must include a systematic  
2 evaluation of its impact, accomplishments of the program, and performance of its  
3 implementing agencies. The Oversight Committee shall conduct the review every  
4 three (3) years reckoned from the effectivity of this Act, or whenever deemed  
5 necessary by a majority of the members of the Oversight Committee.

6           SEC. 20. *Preferential Option for Basic Sectors in Capacity-Building.* – The CDD  
7 Knowledge and Resource Institute shall prioritize the capacity building of  
8 communities with identified members of basic sectors.

9           Sec. 21. *Appropriations.* – The amount needed for the implementation of this  
10 Act shall be charged to the current year's appropriations of the Department of Social  
11 Welfare and Development. Thereafter, such amount as may be necessary for the  
12 continued implementation of this Act shall be included in the annual General  
13 Appropriations Act.

14           The CDD Knowledge and Resource Institute may accept donations and other  
15 forms of assistance in accordance with applicable laws and issuances for purposes  
16 relevant to the implementation of this Act.

17           Sec. 22. *Implementing Rules and Regulations.* – Within six (6) months from  
18 the effectivity of this Act, the Secretary of Social Welfare and Development shall,  
19 in coordination with national government agency members of the Human  
20 Development and Poverty Reduction Cluster, with the participation of the league of  
21 barangays, cities, municipalities, and provinces, and relevant stakeholders,  
22 promulgate the rules and regulations necessary for the effective implementation of  
23 this Act.

24           Sec. 23. *Separability Clause.* – If any provision of this Act is declared invalid or  
25 unconstitutional, the other provisions not affected thereby shall remain valid and  
26 subsisting.

27           Sec. 24. *Repealing Clause.* – All laws, decrees, executive orders, rules and  
28 regulations, and other issuances or parts thereof inconsistent with or contrary to

1 the provisions of this Act are repealed, amended, or modified accordingly.

2 Sec. 25. *Effectivity.* – This Act shall take effect fifteen (15) days after its

3 publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,