NINETEENTH CONGRESS OF THE	•
REPUBLIC OF THE PHILIPPINES	;
Second Regular Session	;

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SENATE



## SENATE BILL NO. 2597

Prepared and submitted jointly by the Committees on Higher, Technical and Vocational Education; Justice and Human Rights; Ways and Means; and Finance with Senators Tulfo, Escudero, Tolentino, and Angara as authors thereof

## **AN ACT**

STRENGTHENING THE LEGAL EDUCATION BOARD, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 7662, OTHERWISE KNOWN AS THE 'LEGAL EDUCATION REFORM ACT OF 1993'

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

Section 1. Section 2 of Republic Act No. 7662, is hereby amended to read as follows:

"Sec 2. *Declaration of Policies*. - It is hereby declared the policy of the State to uplift the standards of legal education in order to prepare [law] students **OF LEGAL EDUCATION** for advocacy, counselling, problem-solving, and decision-making; to infuse in them the ethics of the legal profession; to impress upon them the importance, nobility and dignity of the legal profession as an equal and indispensable partner of the Bench in the administration of justice; and, to develop socially-committed lawyers with integrity and competence.

"Towards this end, the State shall undertake appropriate reforms in the legal education system[, require proper selection of law

1	students, I THAT WOOLD maintain quality among Liaw schools, and
2	require legal apprenticeship and continuing] legal education
3	INSTITUTIONS."
4	Sec. 2. Section 3 of Republic Act No. 7662, is hereby amended to read follows:
6	"Sec. 3. <i>General and Specific Objectives of Legal Education.</i> –
7 8	"(a) Legal Education in the Philippines is geared to attain the following general objectives:
9	"(1) to prepare students <b>OF LEGAL EDUCATION</b> for the
10	practice of law;
11	"(2) to increase awareness among [members of the]
12	STUDENTS OF legal [profession] EDUCATION of the needs
13	of the poor, deprived and oppressed sectors of society;
14	"(3) to train [persons] STUDENTS OF LEGAL
15	EDUCATION for leadership;
16	"(4) TO UNDERTAKE LEGAL RESEARCH AND
17	IMPLEMENT LEGAL SCHOLARSHIP PROGRAMS; AND
18	"[(4)] (5) to contribute towards the promotion and
19	advancement of justice and the improvement of [its] THE
20	administration[7] OF the legal system and legal EDUCATION
21	institutions in the light of the historical and contemporary
22	development of law in the Philippines and [in other countries]
23	THE REST OF THE WORLD.
24	"(b) Legal education shall aim to accomplish the following
25	specific objectives:
26	"(1) to impart among [ <del>law</del> ] students <b>OF LEGAL</b>
27	EDUCATION a broad knowledge of THE law and its various
28	fields, PHILOSOPHIES, SYSTEMS and [of legal] institutions;

as

1	"(2) to enhance [their] THE legal research abilities [to]
2	OF STUDENTS OF LEGAL EDUCATION, enable them to
3	analyze, articulate and apply the law effectively, [as well as to]
4	AND allow them to DEVELOP AND ADOPT [have] a holistic
5	approach [to] IN ADDRESSING legal problems and issues;
6	"(3) to prepare [ <del>law</del> ] students <b>OF LEGAL EDUCATION</b>
7	for advocacy, counselling, problem-solving and decision-making,
8	and develop their ability to deal with recognized legal problems
9	of the present and the future;
10	"(4) to develop THE competence OF STUDENTS OF
L1	LEGAL EDUCATION in any field of law as is necessary for
12	gainful employment or sufficient as a foundation for future
13	training beyond the basic professional degree, and to develop in
L <b>4</b>	them the desire and capacity for continuing study and self-
15	improvement;
16	"(5) to inculcate [in them] AMONG STUDENTS OF
17	LEGAL EDUCATION the ethics and responsibilities of the legal
18	profession; and
19	"(6) to produce lawyers who conscientiously pursue the
20	lofty goals of their profession and faithfully adhere to its ethical
21	norms."
22	Sec. 3. A new Section 4 is hereby inserted after Section 3 of Republic Act No.
23	7662 to read as follows:
24	"SEC. 4. <i>DEFINITION OF TERMS</i> . – AS USED IN AND FOR
25	THE PURPOSES OF THIS ACT:
26	"(A) BASIC LAW PROGRAM SHALL REFER TO AN
27	ACADEMIC DEGREE PRIMARILY AND SOLELY DESIGNED FOR
28	THE TRAINING AND FORMATION OF PROSPECTIVE LAWYERS

1	AND AS A REQUIREMENT FOR TAKING THE BAR
2	<b>EXAMINATIONS ADMINISTERED BY THE SUPREME COURT;</b>
3	"(B) GRADUATE LAW PROGRAM SHALL REFER TO AN
4	ADVANCED ACADEMIC DEGREE IN LAW, SUCH AS THE
5	MASTER OF LAWS, DOCTOR OF LAWS, OR THEIR ACADEMIC
6	EQUIVALENTS;
7	"(C) LEGAL EDUCATION PROGRAMS SHALL REFER TO
8	THE BASIC AND GRADUATE LAW PROGRAMS AS DEFINED
9	UNDER THIS ACT;
10	"(D) LEGAL EDUCATION INSTITUTIONS SHALL REFER
11	TO HIGHER EDUCATION INSTITUTIONS DULY RECOGNIZED
12	BY THE COMMISSION ON LEGAL EDUCATION CREATED
13	UNDER THIS ACT, AND DULY AUTHORIZED TO OFFER LEGAL
14	<b>EDUCATION AS DEFINED UNDER THIS ACT; AND</b>
15	"(E) LEGAL EDUCATION STUDENTS SHALL REFER TO
16	STUDENTS ENROLLED IN BASIC AND/OR GRADUATE LAW
17	PROGRAMS."
18	Sec. 4. Section 4 of Republic Act No. 7662 is hereby renumbered as Section 5
19	and amended to read as follows:
20	"Sec. [4.] 5. COMMISSION ON Legal Education [Board];
21	Creation and Composition To EFFECTIVELY carry out the
22	[purposes] PROVISIONS of this Act, there is hereby created the
23	COMMISSION ON Legal Education [Board], hereinafter referred to
24	as the [Board] COMMISSION, attached solely for budgetary
25	purposes and administrative support to the [Department of Education,
26	Culture and Sports] COMMISSION ON HIGHER EDUCATION
27	(CHED).
28	"The [Board] COMMISSION shall be composed of a
29	[Chairman] CHAIRPERSON, who shall preferably be a former justice

of the Supreme Court or Court of Appeals, and the following as regular members: a representative of the Integrated Bar of the Philippines (IBP); a representative of the Philippine Association of Law Schools (PALS); a representative **FROM THE RANKS** of [the Philippine Association of] Law Professors [(PALP)]; a representative from the ranks of active law practitioners; and, a representative from the law students' sector. The [Secretary of the Department of Education, Culture and Sports] CHAIRPERSON OF THE CHED, or his representative, shall be an *ex officio* member of the [Board] COMMISSION.

"With the exception of the representative of the law students' sector, the Chairman and regular members of the [Board] COMMISSION must be natural-born citizens of the Philippines and members of the Philippine Bar, OF PROVEN PROBITY AND INTEGRITY, AND who have been engaged for at least ten (10) years in the practice of law[, as well as in the teaching of law in a duly authorized or recognized law school]."

Sec. 4. Section 5 of Republic Act No. 7662 is hereby renumbered as Section 6 and amended to read as follows:

CHAIRPERSON and regular members of the [Board] COMMISSION shall be appointed by the President for a term of five (5) years, [without] ELIGIBLE FOR reappointment FOR ANOTHER TERM, from a list of at least three (3) nominees prepared, with prior authorization from the Supreme Court, by the Judicial and Bar Council, for every position or vacancy, and no such appointment shall need confirmation by the Commission on Appointments. Of those first appointed, the [Chairman] CHAIRPERSON and the representative of the IBP shall hold office for five (5) years; the representatives of the PALS and [the PALP] LAW PROFESSORS for three (3) years; and the representative from the ranks of active law practitioners and the

representative of the law students' sector for one (1) year, without reappointment. Appointments to any vacancy **CAUSED BY DEATH, DISQUALIFICATION, INCAPACITY, OR RESIGNATION,** shall be only for the unexpired portion of the term of the predecessor.

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The [Chairman] CHAIRPERSON and regular members of the [Board] COMMISSION shall have the same [salary] SALARIES and [rank] RANKS as the [Chairman] CHAIRPERSON and members, respectively, of the Constitutional Commissions: *Provided*, That their salaries shall not be diminished during their term of office.

Sec. 5. Section 6 of Republic Act No. 7662 is hereby repealed.

Sec. 6. A new Section 7 is hereby inserted after the renumbered Section 6 of Republic Act No. 7662 to read as follows:

"SEC. 7. SECRETARIAT. - THE COMMISSION SHALL ORGANIZE A SECRETARIAT WHICH SHALL BE HEADED BY AN **EXECUTIVE** DIRECTOR TO BE **APPOINTED** BY COMMISSION. THE **COMMISSION** SHALL FIX THE SECRETARIAT'S **STAFFING** PATTERN, **DETERMINE** THE QUALIFICATIONS, **RESPONSIBILITIES** AND DUTIES. FUNCTIONS, AS WELL AS THE COMPENSATION SCHEME FOR THE POSITIONS TO BE CREATED IN ACCORDANCE WITH RELEVANT CIVIL SERVICES LAWS AND REGULATIONS. THE COMMISSION SHALL, UPON THE RECOMMENDATION OF THE **EXECUTIVE DIRECTOR AND IN ACCORDANCE WITH RELEVANT** LAWS AND REGULATIONS, ESTABLISH FIELD OFFICES IN LUZON, VISAYAS AND MINDANAO AND APPOINT SUCH OFFICES AND EMPLOYEES AS IT MAY DEEM NECESSARY IN THE EXERCISE OF ITS POWERS AND FUNCTIONS."

Sec. 7. Section 7 of Republic Act No. 7662 is hereby renumbered as Section 8 and amended to read as follows:

"Sec. [7.] **8.** Powers and Functions. — For the purpose of 1 achieving the objectives of this Act, the [Board] COMMISSION, 2 WITHOUT ENCROACHING UPON THE ACADEMIC FREEDOM OF 3 INSTITUTIONS OF HIGHER LEARNING, shall [have] EXERCISE 4 5 the following powers and functions: "(a) to administer the legal education system in the country in a 6 manner consistent with the provisions of this Act, INCLUDING THE 7 FORMULATION AND IMPLEMENTATION OF DEVELOPMENT 8 PLANS, POLICIES AND PROGRAMS ON LEGAL EDUCATION 9 AND RESEARCH: 10 "(b) to supervise [the law schools] LEGAL EDUCATION 11 INSTITUTIONS in the country, BOTH PUBLIC AND PRIVATE, 12 consistent with its powers and functions as herein enumerated; 13 "(c) to set the standards of accreditation for [law schools] 14 LEGAL EDUCATION INSTITUTIONS taking into account, among 15 others, THE NUMBER OF RECOGNIZED LEGAL EDUCATION 16 **INSTITUTIONS**, the size of enrollment, the qualifications of the 17 members of the faculty, the AVAILABILITY OF library and other 18 facilities INCLUDING THOSE FOR VIRTUAL OR ON-LINE

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institutions of higher learning]; [<del>law schools</del>] **EDUCATION** accredit LEGAL **INSTITUTIONS** that [meet] **COMPLY** WITH the **POLICIES**, standards AND GUIDELINES of [accreditation] THE COMMISSION;

LEARNING[, without encroaching upon the academic freedom of

- "(e) to prescribe minimum standards for [law] admission TO **LEGAL EDUCATION PROGRAMS** and minimum qualifications and compensation of faculty members;
- "(f) to prescribe the basic curricula for [the course of study] **LEGAL EDUCATION PROGRAMS** aligned to the requirements for admission to the Bar, [law] practice OF PROFESSION and social consciousness, and such other courses of study as may be prescribed

by **LEGAL EDUCATION INSTITUTIONS** [the law schools and colleges] under the different levels of accreditation status;

"[(g) to establish a law practice internship as a requirement for taking the Bar which a law student shall undergo with any duly accredited private or public law office or firm or legal assistance group anytime during the law course for a specific period that the Board may decide, but not to exceed a total of twelve (12) months. For this purpose, the Board shall prescribe the necessary guidelines for such accreditation and the specifications of such internship which shall include the actual work of a new member of the Bar];

"(G) TO MONITOR AND EVALUATE THE PERFORMANCE OF LEGAL EDUCATION PROGRAMS AND LEGAL EDUCATION INSTITUTIONS FOR THE PROVISION OF APPLICABLE INCENTIVES AND/OR SUBSIDIES, AS WELL AS IMPOSITION OF APPROPRIATE SANCTIONS SUCH AS, BUT NOT LIMITED TO, DIMINUTION OR WITHDRAWAL OF INCENTIVES AND/OR SUBSIDIES, WITHDRAWAL **OF** ACCREDITATION, **TERMINATION** OF LEGAL EDUCATION PROGRAMS, **CLOSURE OF LEGAL EDUCATION INSTITUTIONS;** 

"[(h) to adopt a system of continuing legal education. For this purpose, the Board may provide for the mandatory attendance of practicing lawyers in such courses and for such duration as the Board may deem necessary; and]

- "(H) TO IDENTIFY, SUPPORT AND DEVELOP POTENTIAL CENTERS OF EXCELLENCE IN LEGAL EDUCATION FOR THE DEVELOPMENT OF WORLD-CLASS LEGAL SCHOLARSHIP, AND THE PROMOTION OF RULE OF LAW, NATION-BUILDING AND NATIONAL DEVELOPMENT;
- "(I) TO IMPOSE AND COLLECT REASONABLE FEES AND CHARGES IN CONNECTION WITH THE PROVISION OF SERVICES BY THE COMMISSION, INCLUDING, BUT NOT LIMITED TO, THE PROCESSING OF ACCREDITATION,

1	ISSUANCE OF CERTIFICATION, AND THE CONDUCT OF
2	SEMINAR AND/OR TRAINING PROGRAMS;
3	"(J) TO IMPOSE PENALTIES FOR VIOLATIONS OF THIS
4	ACT AND THE RULES AND REGULATIONS ISSUED PURSUANT
5	THERETO;
6	"(K) TO ACCEPT GRANTS, BEQUESTS, ENDOWMENTS,
7	DONATIONS AND OTHER FORMS OF CONTRIBUTIONS TO BE
8	USED FOR THE PROMOTION OF LEGAL EDUCATION AND
9	SCHOLARSHIP IN THE COUNTRY AND/OR FOR THE
10	REALIZATION OF THE OBJECTIVES ENSHRINED IN THIS ACT;
11	"(L) TO SUBMIT TO THE PRESIDENT AND CONGRESS
12	RECOMMENDATIONS FOR THE IMPROVEMENT OF THE
13	ADMINISTRATION OF LEGAL EDUCATION AND RESEARCH;
14	AND
15	"[(i)] (M) to perform such other functions and prescribe such
16	rules and regulations necessary for the attainment of the policies and
17	objectives of this Act.
18	Sec. 8. Sections 8, 9 and 10 of Republic Act No. 7662 are hereby repealed.
19	Sec. 9. A new Section 9 is hereby inserted after the renumbered Section 8 of
20	Republic Act No. 7662 to read as follows:
21	"SEC. 9. ACCREDITATION OF LEGAL EDUCATION
22	INSTITUTIONS THE COMMISSION MAY ACCREDIT LEGAL
23	EDUCATION INSTITUTIONS AND AUTHORIZE THE SAME TO
24	OFFER LEGAL EDUCATION PROGRAM UPON COMPLIANCE
25	WITH ITS POLICIES, STANDARDS AND GUIDELINES. NO
26	EDUCATION INSTITUTION MAY OFFER LEGAL EDUCATION
27	PROGRAMS UNLESS DULY ACCREDITED BY THE
28	COMMISSION.
29	"THE COMMISSION MAY, IN ACCORDANCE WITH THE
30	REQUIREMENTS OF DUE PROCESS, WITHDRAW OR

DOWNGRADE THE ACCREDITATION STATUS OF LEGAL **EDUCATION INSTITUTION WHICH FAILS TO COMPLY WITH** POLICIES, ITS **STANDARDS** OR **GUIDELINES.** WITHDRAWAL OR DOWNGRADING OF ACCREDITATION STATUS SHALL BE EFFECTIVE AFTER THE LAPSE OF THE TERM FOLLOWING THE RECEIPT BY THE LEGAL EDUCATION INSTITUTION CONCERNED OF THE NOTICE OF WITHDRAWAL OR DOWNGRADING UNLESS, IN THE MEANTIME, THE LEGAL **EDUCATION INSTITUTION CONCERNED** SATISFIES DEFICIENCIES OR COMPLIES WITH THE POLICIES, STANDARDS AND GUIDELINES OF THE COMMISSION UPON WHICH THE WITHDRAWAL OR DOWNGRADING OF THE **ACCREDITATION STATUS IS BASED."** 

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Sec. 10. Section 11 of Republic Act No. 7662 is hereby renumbered as Section 10 and amended to read as follows:

"Sec. [11] 10. Legal Education Fund. — There is hereby created a special endowment fund to be known as the Legal Education Fund, HEREINAFTER REFERRED TO AS THE FUND, which shall be USED EXCLUSIVELY FOR THE IMPROVEMENT AND STRENGTHENING OF LEGAL EDUCATION IN THE COUNTRY. THE FUND SHALL BE under the control of the [Board] COMMISSION, and SHALL BE administered as a separate fund by the Social Security System (SSS), which shall invest the same with due and prudent regard to its solvency, safety and liquidity.

"The Legal Education Fund shall be [established out of, and maintained from, the amounts appropriated pursuant to paragraph 2, Section 13 hereof, and] SOURCED from THE FOLLOWING: [sixty percent (60%) of the privilege tax paid by every lawyer effective Fiscal Year 1994,]; (I) FEES AND CHARGES COLLECTED FOR SERVICES RENDERED BY THE COMMISSION; (II) FINES AND PENALTIES CHARGED BY THE COMMISSION FOR VIOLATIONS

OF THIS ACT AND RULES AND REGULATIONS ISSUED PURSUANT THERETO; AND (III) [and from such] GRANTS, BEQUESTS, ENDOWMENTS, donations, legacies, [grants in aid] and other forms of contributions received by the [Board for the purposes of this Act] COMMISSION.

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"Being a special endowment fund, only the interests earned on the Legal Education Fund shall be used exclusively for the purposes of this Act, [including] WHICH SHALL INCLUDE THE support for faculty development grants, professorial chairs, library AND FACILITY improvements, LEGAL EDUCATION SCHOLARSHIPS, and similar programs for the advancement of flaw teaching and education in accredited law schools] LEGAL EDUCATION: PROVIDED, THAT THE FUND SHALL BE UTILIZED EQUITABLY AMONG ALL REGIONS AND LEGAL EDUCATION PROGRAMS: PROVIDED, FURTHER, THAT PRIORITY SHALL BE GIVEN TO **PUBLIC LEGAL EDUCATION INSTITUTIONS** IN **IMPLEMENTATION** OF SUCH **SUPPORT PROGRAMS:** PROVIDED, FINALLY, THAT NO PORTION OF THE FUND OR INCOME THEREOF SHALL BE USED TO COVER THE **EXPENDITURES OF** THE **OPERATIONAL** OR CAPITAL COMMISSION.

"[The Fund shall also be used for the operation of the Board. For this purpose, an amount not exceeding ten percent (10%) of the interest on the Fund shall be utilized.]

"THE ACTUAL AMOUNT TO BE USED FOR THE IMPLEMENTATION OF SUPPORT PROGRAMS EVERY FISCAL YEAR SHALL BE DETERMINED BY THE COMMISSION: PROVIDED, THAT SUCH AMOUNT SHALL NOT EXCEED FIFTY PERCENT (50%) OF THE AVERAGE ANNUAL INTEREST INCOME THAT ACCRUED FROM THE FUND DURING THE LAST

1	THREE (3) FISCAL YEARS IMMEDIATELY PRECEDING THE
2	CURRENT FISCAL YEAR.
3	"The [Board] COMMISSION, in consultation with the SSS,
4	shall issue the necessary rules and regulations for the collection,
5	administration and utilization of the Fund."
6	Sec. 11. Section 12 of Republic Act No. 7662 is hereby renumbered as
7	Section 11 and amended to read as follows:
8	"Sec. [12] 11. Coverage. — The provisions of this Act shall
9	apply to all [schools and colleges of law which are presently under the
10	supervision of the Department of Education, Culture and Sports.
11	Hereafter, said supervision shall be transferred to the Board. Law
12	schools and colleges] EXISTING LEGAL EDUCATION
13	INSTITUTIONS AND THOSE which shall be established following
14	the approval of this Act [shall likewise be covered]."
15	Sec. 12. A new Section 12 shall be inserted after the renumbered Section 11
16	of Republic Act No. 7662 to read as follows:
17	"SEC. 12. TAX EXEMPTIONS ANY GRANT, BEQUEST,
18	ENDOWMENT, DONATION AND CONTRIBUTION MADE TO THE
19	COMMISSION OR TO THE FUND, WHETHER IN THE FORM OF
20	CASH OR REAL OR PERSONAL PROPERTY, SHALL BE EXEMPT
21	FROM DONOR'S TAX AND THE SAME SHALL BE CONSIDERED
22	AS ALLOWABLE DEDUCTIONS FROM THE GROSS INCOME IN
23	THE COMPUTATION OF THE INCOME TAX OF THE DONOR, IN
24	ACCORDANCE WITH THE PROVISIONS OF THE NATIONAL
25	INTERNAL REVENUE CODE OF 1997, AS AMENDED."
26	Sec. 13. Section 13 of Republic Act No. 7662 is hereby amended to read as
27	follows:
28	"Sec. 13. Appropriation The amount [of One million pesos
29	(P1,000,000) is hereby authorized to be charged against the current

year's appropriation of the Contingent Fund for the initial expenses of the Board NECESSARY FOR THE EFFECTIVE IMPLEMENTATION OF THIS ACT SHALL BE INCLUDED IN THE ANNUAL GENERAL APPROPRIATIONS.

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[To form part of the Legal Education Fund, there shall be appropriated annually, under the budget of the Department of Education, Culture and Sports, the amount of Ten million pesos (P10,000,000) for a period often (10) years effective Fiscal Year 1994.]"

Sec. 14. A new Section 14 is hereby inserted after Section 13 of Republic Act No. 7662 to read as follows:

"SEC. 14. IMPLEMENTING RULES AND REGULATIONS. -WITHIN SIXTY (60) DAYS FROM THE EFFECTIVITY OF THIS ACT, THE COMMISSION SHALL, IN CONSULTATION WITH THE IBP, PALS, THE UNIVERSITY OF THE PHILIPPINES LAW **OTHER STAKEHOLDERS** CONCERNED, CENTER, **AND** TO **PROMULGATE** THE **RULES** AND REGULATIONS **EFFECTIVELY IMPLEMENT THE PROVISIONS OF THIS ACT."** 

Sec. 15. *Transitory Provisions.* – Upon the effectivity of this Act, the incumbent Chairperson and Members of the Legal Education Board shall continue to perform their respective duties and responsibilities and receive their corresponding salaries and benefits until the expiration of their respective terms.

The determination of the organizational structure and staffing pattern of the Commissions shall, as far as practicable, take into account the tenure and seniority of the regular personnel of the Commission. Officials and employees who are separated from government service as a result of the revised organizational structure or staffing pattern of the Commission shall receive separation benefits to which they may be entitled under the applicable laws, rules and regulations: *Provided*, That those who are qualified to retire under existing retirement laws shall

- be allowed to retire and receive retirement benefits to which they may be entitled under applicable laws, rules and regulations.
- The rules and regulations previously issued by the Legal Education Board shall remain in full force and effect unless amended, modified, or repealed by subsequent issuances of the Commission.
- Sec. 16. Separability Clause. If any provision or part hereof is declared unconstitutional, the remainder of this Act or any provision not affected thereby shall remain in full force and effect.
- 9 Sec. 17. *Repealing Clause.* All laws, acts, decrees, executive orders, issuances, and rules and regulations or parts thereof which are contrary to and inconsistent with this Act are hereby repealed, amended or modified accordingly.
- Sec. 18. *Effectivity.* This Act shall take effect immediately following its publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,