

**NINETEENTH CONGRESS OF THE  
REPUBLIC OF THE PHILIPPINES  
Third Regular Session**

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24 JUL 23 A11 :18

**SENATE**

**S.B. No. 2741**

RECEIVED BY

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**INTRODUCED BY SENATOR RISA HONTIVEROS**

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**AN ACT  
PROVIDING FOR THE REGISTRATION, REGULATION, AND OPERATION OF  
COOPERATIVE BANKS**

**EXPLANATORY NOTE**

The State mandates national government agencies and local government authorities to promote the growth and expansion of cooperatives. The Cooperative Banking sector's role is vital in fostering self-reliance and sustainable economic development. Cooperative Banks are organized for the primary purpose of providing a wide range of financial services to cooperatives, their members, and the public. They also extend loans for the normal credit needs of farmers, fisherfolk, or farm families as well as cooperatives, merchants, and private and public employees.

This bill seeks to mandate the establishment, management and regulation of Cooperative Banks in order to make credit facilities more available and accessible to the public. They may accept savings and time deposits, act as a collection agent, act as an official depository of local government units, offer financial technology services, and participate in government program allocations for agricultural lending, social housing, loans to rural micro enterprises and other initiatives towards inclusive growth.

The Cooperative Development Authority will monitor the compliance of these financial institutions with cooperative laws and regulations, upon the required authorization from the Bangko Sentral ng Pilipinas. The bill also grants incentives and privileges such as exemption from all national, city, provincial, municipal or barangay taxes, fees and charges provided under the Cooperative Code, to encourage Filipinos

to organize and form Cooperative Banks.

The passage of this measure is thus earnestly sought.


  
**RISA HONTIVEROS**  
*Senator*

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**COOPERATIVE BANKS**

*Be It enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

**CHAPTER I**

**DECLARATION OF POLICY AND DEFINITIONS**

Sec. 1. *Title.* – This Act shall be known as the "Cooperative Banking Act".

Sec. 2. Declaration of Policy. – It is the declared policy of the State to foster the creation and growth of cooperatives to promote self-reliance, communal unity and the attainment of economic development and social justice. The State shall encourage the private sector to undertake the actual formation and organization of cooperatives and shall create an atmosphere that is conducive to the growth and development of these cooperatives.

Further, it is hereby declared the policy of the State to:

- a. Recognize Cooperative Banks (CBs) as practical vehicles for the promotion of self-reliance and economic development and the attainment of social justice.
- b. Encourage thrift and savings mobilization for the achievement of sustainable economic development primarily among cooperatives and their members; and
- c. Regulate and supervise the activities of CBs in order to achieve sound, stable, sustainable and efficient operations for the protection of the public interest.

1 Towards these ends, the Government shall encourage and assist in the establishment  
2 of CBs in order to make credit facilities available and readily accessible on reasonable  
3 terms.

4 Sec. 3. Definition of Terms. – As used in this Act:

- 5 a. Cooperative Bank – refers to a bank organized under this Act and under the  
6 provisions of R.A. No. 9520, otherwise known as Philippine Cooperative Code  
7 of 2008, and prior laws, for the primary purpose of providing a wide range of  
8 financial services to cooperatives and their members and the public, and which  
9 was issued by the Bangko Sentral ng Pilipinas (BSP) a license to operate as  
10 such, the majority shares of which are owned and controlled by the cooperative  
11 organizations;
- 12 b. Cooperative Organization – refers to any cooperative whether primary,  
13 secondary, tertiary, or a special type of cooperatives registered under the  
14 provisions of R.A. No. 9520 and R.A. No. 10744, otherwise known as Credit  
15 Surety Fund Cooperative Act of 2015;
- 16 c. Samahang Nasyon and Municipal Katipunan ng mga Samahang Nasyon – refers  
17 to pre-cooperative organizations established under Presidential Decree No. 175  
18 on Strengthening the Cooperative Movement.

19  
20 **CHAPTER II**  
21 **ORGANIZATION**  
22

23 Sec. 4. Organization and Membership. – The organization and membership of  
24 a Cooperative Bank (CB) shall be governed by the following:

- 25 a. Organization – At least fifteen (15) cooperative organizations duly established  
26 and registered under the Cooperative Code may register a CB with the  
27 Cooperative Development Authority (CDA), upon compliance with the  
28 requirements of and required authorization from the BSP;
- 29 b. Membership – Membership in a CB shall be open to:
- 30 1. Cooperatives of all types and categories  
31 2. Individuals who are members of a cooperative  
32 3. Foreign cooperatives



4. Pre-cooperative organizations established under P.D. 175 and

## 5. Individuals

Membership in a CB is either regular or associate. Regular membership shall be limited to cooperative organizations and individuals who are members of a domestic cooperative or foreign cooperative. Associate members shall be pre-cooperative organizations established under P.D. 175 and individuals who are subscribing and holding preferred shares only.

The common shareholdings of local cooperative organizations shall at all times be at least sixty percent (60%) of the total outstanding voting shares of the CB. Common shares held by individuals who are members of a cooperative and foreign cooperatives shall not be more than forty percent (40%) of the total outstanding voting shares; Provided, That the common shareholdings of each individual who is a member of a cooperative shall not be more than 5% of the total outstanding voting shares.

Sec. 5. Establishment of Cooperative Banks. – The articles of cooperation and by-laws of a CB or any amendment thereto shall be registered with the CDA only when accompanied by a Certificate of Authority issued by the BSP.

Sec. 6. Establishment of Branches and Other Offices. – The establishment of branches, branch-like units, or other banking offices shall be governed by the rules and regulations of the BSP.

## CHAPTER III

## MANAGEMENT AND GOVERNANCE OF COOPERATIVE BANKS

Sec. 7. Management of Cooperative Banks. – The management of the CBs shall be governed by the rules and regulations to be promulgated by the BSP, in consultation with the CDA. To maintain the quality of bank management and accord appropriate protection to depositors and the public in general, the BSP shall prescribe the fit and proper qualifications of bank directors and officers for the purposes of this Section, giving due recognition to the unique nature and character of CBs. The number, composition, and term of the board of directors shall be defined in the Articles of Corporation and by-laws of the CB in accordance with the following guidelines:

1 a. Board and Committees. – The CB shall constitute, at a minimum, the Board of  
2 Directors, Election Committee, and Audit Committee.

3 The Board of Directors shall be composed of at least five (5) but not more than  
4 fifteen (15) members, at least one (1) of whom is an independent director. It  
5 shall be entrusted with the management of the affairs of the CB. It shall be  
6 responsible for the policy formulation, strategic planning, direction-setting and  
7 activities of the CB. The Members of the Board of Directors shall be elected by  
8 the general assembly or representative assembly of the cooperative.

9 The Election Committee shall be responsible for the formulation and  
10 interpellation of election rules and guidelines. It shall supervise the conduct of  
11 election and election-related activities, canvass and certify the results of the  
12 election, and decide cases relative to such election, except those involving the  
13 committee itself or its members. The members of the Election Committee shall  
14 be elected by the general assembly or representative assembly.

15 The Audit Committee is a board-level committee which composition, functions  
16 and responsibilities shall be in accordance with the existing regulations of the  
17 BSP. Other board-level committees may be created as may be directed by the  
18 BSP.

19 Other Committees may be created by the board of directors with powers,  
20 functions, and responsibilities which shall be defined in the by-laws.

21 b. Key Management Officers – The key management officers shall be appointed  
22 by the Board and shall include the President, Treasurer, Internal Auditor, and  
23 Compliance Officer, or their equivalent ranks. The BSP shall prescribed the  
24 qualifications and disqualifications of the key management officers.

25 Sec. 8. Vacancy in the Board and Committees. – Any vacancy in the board of  
26 directors other than by removal or expiration of term, may be filled by the vote of at  
27 least a majority of the remaining directors, if still constituting a quorum; otherwise,  
28 said vacancy must be filled by the general assembly in a regular or special meeting  
29 called for that purpose. A director so elected to fill a vacancy shall serve only the  
30 unexpired term of the predecessor in office.

1 In case of vacancy in the committees, the board, unless otherwise provided in the by-  
2 laws, will appoint a person to fill the same, subject to the provision that the person  
3 appointed shall serve only for the unexpired portion of the term.

4 Sec. 9. Compensation. – In the absence of any provision in the by-laws fixing  
5 their compensation, the directors shall not receive any compensation except for  
6 reasonable per diems: Provided, however, That the directors and officers shall not be  
7 entitled to any per diem when, in the preceding calendar year, the CB reported a net  
8 loss or had a dividend rate less than the official inflation rate for the same year. Any  
9 compensation other than per diems may be granted to directors by a majority vote of  
10 the members with voting rights at a regular or special general assembly meeting  
11 specifically called for the purpose: Provided, that no additional compensation other  
12 than per diems shall be paid during the first year of existence of the CB.

13 In no case shall the total yearly compensation of directors exceed ten percent (10%)  
14 of the net income of the CB during the preceding year.

15 Sec. 10. Liability of Directors, Officers and Committee Members. - Directors,  
16 officers, and committee members, who willfully and knowingly vote for or assent to  
17 patently unlawful acts or who are guilty of gross negligence or bad faith in directing  
18 the affairs of the CB or acquire any personal or pecuniary interest in conflict with their  
19 duties as such directors, officers or committee members shall be liable jointly and  
20 severally to the CB for the full amount of damages or personal gain resulting  
21 therefrom.

22 Sec. 11. Disloyalty of Directors and Officers. – A director or officer who, by  
23 virtue of the office, acquires a financial opportunity which should belong to the CB  
24 shall be liable for damages and must account for double the profits that otherwise  
25 would have accrued to the CB by refunding the same, unless the act was ratified by a  
26 two-thirds (2/3) vote of all the members with voting rights.

27 This provision shall be applicable notwithstanding the fact that the director or officer  
28 used personal funds for the venture.

29 Sec. 12. Dealings of Directors, Officers, Stockholders and Related Interests  
30 (DOSRI). - Dealings with directors, officers, stockholders and related interests of the  
31 CB shall comply with Section 36 of R.A. No. 8791, otherwise known as General Banking  
32 Law of 2000.



Sec. 13. Illegal Use of Confidential Information. - A director or officer, or an associate of a director or officer, who, for the benefit or advantage or that of an associate, makes use of confidential information that, if generally known, might reasonably be expected to adversely affect the operations and viability of the CB, shall be held:

a) Liable to compensate the CB for the direct losses suffered by the CB as a result of the illegal use of information; and

b) Accountable to the CB for any direct benefit or advantage received or yet to be received by the associate, as a result of the transaction.

The CB shall take the necessary steps to enforce the liabilities and accountabilities described herein.

Sec. 14. Bond for Faithful Performance of Duties and Obligations. - Every officer or employee handling funds, securities, or property on behalf of a CB shall, before performing such duties, execute and deliver adequate and appropriate bond for the faithful performance of one's duties and obligations.

Sec. 15. Quorum and Voting Rights, - In meetings of the board of directors, whether special or regular, the quorum requirements shall be one-half plus one of all the members. Each director shall only have one (1) vote.

## CHAPTER IV

### GENERAL ASSEMBLY

Sec. 16. Composition of the General Assembly. - The general assembly shall be composed of regular members who are entitled to vote under the Articles of Cooperation and By-laws of the CB.

Sec. 17. Powers of the General Assembly. - The general assembly shall be the highest policy-making body of the CB and shall exercise such powers as are stated in the Cooperative Code, in the Articles of Cooperation, and in the By- laws of the CB.

The general assembly shall have the following exclusive powers which cannot be delegated:

a) To determine and approve amendments to the articles of cooperation and by laws;



1           b) To elect or appoint the members of the board of directors, and to remove  
2           them for cause; and

3           c) To approve developmental plans of the CB.

4   Subject to such other provisions of the Cooperative Code and only for purposes of  
5   prompt and intelligent decision-making, the general assembly may, by a three-fourths  
6   (3/4) vote of all its members with voting rights present and constituting a quorum,  
7   delegate some of its powers to a smaller body of the CB. These powers shall be  
8   enumerated under the by-laws of the CB.

9           Sec. 18. Meetings - A regular meeting shall be held annually by the general  
10   assembly on a date fixed in the by-laws, or if not so fixed, on any date within one  
11   hundred eighty (180) days after the close of each fiscal year: Provided, That notice of  
12   regular meetings may be sent through personal delivery, registered mail or other  
13   electronic means, or such other manner as the BSP may allow under its existing  
14   regulations, to all members of record, and posted in conspicuous places within the CB  
15   premises.

16   Whenever necessary, a special meeting of the general assembly may be called at any  
17   time by a majority vote of the board of directors or as provided for in the by-laws:  
18   Provided, That a notice shall be sent one (1) week prior to the meeting to all members  
19   who are entitled to vote: Provided, however, That a special meeting shall be called by  
20   the board of directors after compliance with the required notice or by at least ten  
21   percent (10%) of the total members who are entitled to vote to transact specific  
22   business covered by the call.

23   If the board fails to call a regular or a special meeting within the given period, the  
24   CDA shall, upon petition of ten percent (10%) of all the members of the CB who are  
25   entitled to vote, and for good cause shown, shall issue an order to the petitioners  
26   directing them to call a meeting of the general assembly by giving proper notice as  
27   required in the Cooperative Code or in the by-laws.

28   In the case of a newly approved CB, a special general assembly shall be called, as far  
29   as practicable, within ninety (90) days from such approval;

30   The CDA may call a special meeting of the CB for the purpose of reporting to the  
31   members the result of any examination or other investigation of the CB affairs; and

32   Notice of any meeting may be waived, expressly or impliedly, by any member.

Sec. 19. Quorum and Voting System. - The quorum requirement for general assembly meetings, whether special or regular, shall be one-half plus one of the number of voting shares of all the members in good standing.

To amend its articles of cooperation and by-laws, at least three-fourths (3/4) vote of all the members with voting rights, present and constituting a quorum shall be required. All other voting requirements shall be prescribed by the BSP.

The voting rights of the members shall be proportionate to the number of their paid-up shares.

## CHAPTER V

## POWERS, FUNCTIONS, AND ALLIED UNDERTAKINGS

Sec. 20. Powers and Functions of Cooperative Banks. - CBs shall primarily provide a wide range of financial services to cooperative organizations, their members, and the public. A CB may perform any or all of the following banking services:

- a) Extend loans and advances primarily for the purpose of meeting the normal credit needs of farmers, fishermen, or farm families as well as cooperatives, merchants, and private and public employees: Provided, That loans and advances granted to cooperative organizations shall not be subject to individual ceilings on loans to DOSRI;
- b) Accept savings and time deposits;
- c) Act as correspondent of other financial institutions;
- d) Discount and rediscount paper with the Land Bank of the Philippines, Development Bank of the Philippines or any other bank, including its branches and agencies. Said banks shall specify the nature of paper deemed acceptable for rediscounting, as well as the rediscount rate to be charged by any of these banks;
- e) Act as collection agent;
- f) Act as official depository of Local Government Units and other government agencies or instrumentalities;
- g) Acquire readily marketable bonds and other debt securities;
- h) Buy and sell foreign exchange;

1 i) To act as conduit bank for the disbursement of government funds intended  
2 for lending to agriculture, micro, small-medium enterprises (MSMEs) and  
3 projects for local economic development;

4 j) To be eligible to participate in government program allocations for  
5 agricultural lending, social housing, loans to rural micro enterprises and  
6 other initiatives towards inclusive growth; and

7 k) Offer other banking services as provided for in Section 53 of R.A. No. 8791.

8 In addition to the powers granted to CBs by this Act and other existing laws, any CB  
9 may perform any or all of the banking services offered by other types of banks subject  
10 to the prior approval of the BSP.

11 Sec. 21. Investment in Allied Undertakings. - Subject to the requirements and  
12 restrictions as may be imposed by the Monetary Board under its existing rules and  
13 regulations, CBs may invest in equities of allied undertakings which may include the  
14 following:

15 a) Banks, financial institutions and non-bank financial intermediaries;

16 b) Warehousing and other post-harvest facilities;

17 c) Fertilizer and agricultural chemical and pesticides distribution;

18 d) Farm equipment distribution;

19 e) Trucking and transportation of agricultural products;

20 f) Marketing of agricultural products;

21 g) Leasing;

22 h) Automated teller machine (ATM) networks;

23 i) Public transportation;

24 j) Financial technology; and

25 k) Other undertakings as may be determined by the Monetary Board.

26 Sec. 22. Limitations on Lending Authority. - Except as the Monetary Board may  
27 otherwise prescribe, the direct indebtedness to CBs of any person, company,  
28 corporation, or firm, including the indebtedness of members of a partnership and  
29 association, for money borrowed, shall in no time exceed twenty five percent (25%)  
30 of unimpaired capital and surplus of the CB. However, the direct indebtedness  
31 mentioned shall exclude loans secured by obligations of the BSP; loans fully  
32 guaranteed by the Government as to the payment of principal and interest; loans to



1 the extent covered by the hold-out on, or assignment of, deposits maintained in the  
2 lending CB and held in the Philippines; and other loans or credits as the Monetary  
3 Board may, from time to time, specify non-risk assets.

4  
5 **CHAPTER VI**  
6 **CAPITALIZATION AND CAPITAL STRUCTURE**  
7

8 Sec. 23. Capital Requirement for Cooperative Banks. - A CB shall have a  
9 minimum paid-up capital in such amount as may be required by the BSP. The BSP  
10 may prescribe rules and regulations on the types of shares a CB may issue, including  
11 the terms thereof and rights appurtenant thereto to determine compliance with  
12 laws and regulations governing capital and equity structure of banks: Provided, That  
13 CBs shall issue par value shares only.

14 Sec. 24. Barrio Savings Fund (BSF), Barrio Guarantee Fund (BGF), Cooperative  
15 Development Loan Fund (CDLFJ), Cooperative Marketing Program (CMP), and other  
16 funds administered by CDA. - In order to augment the capitalization of CBs, the  
17 aforementioned funds collected or deducted by various CBs throughout the country  
18 from the loan proceeds of farmer borrowers in compliance with P.D. 175, which are  
19 still floating and outstanding either as active or dormant accounts in the books of  
20 those banks, shall be converted as capital of the CB located in the province where the  
21 depository banks of the BSF and BGF are located.

22 Sec. 25. Samahang Nayan and Municipal Katipunan ng mga Samahang Nayan.  
23 – The Samahang Nayan (SN) and Municipal Katipunan ng mga Samahang Nayan  
24 (MKN) which held common shares of CBs prior to the effectivity of R.A. No. 9520  
25 shall apply for conversion to cooperatives in order to maintain their status as regular  
26 members of CBs: Provide<sup>4</sup> That the CBs shall exert efforts to inform and assist the SN  
27 and MKN to convert within a period of three (3) years from the effectivity of this Act.  
28 Upon failure of the SN and MKN to finally convert to a cooperative within said period,  
29 the funds held in the name of such SN and MKN shall be considered as preferred  
30 shares and shall remain as capital of the CB.

31 Sec. 26. Additional Source of Capital of the CBs. – The funds or common shares  
32 in CBs held in the name of cooperatives whose certificates of registration have already



1 been cancelled by the CDA and which failed to liquidate such funds or shares during  
2 its liquidation shall remain as capital in said CBs and shall be treated as preferred  
3 shares.

## 4 5 **CHAPTER VII**

### 6 **SUPERVISION**

7  
8 Sec. 27. Supervision of Cooperative Banks. - All CBs shall be under the  
9 supervision of the BSP: Provided however, That the CDA shall monitor the CBs'  
10 compliance with cooperative laws, rules, and regulations. With respect to the  
11 governance of the CBs, the provisions of the banking laws, rules, and regulations  
12 shall prevail, notwithstanding Section 71 of R.A. No. 8791.

13 Sec. 28. Promulgation of Guidelines. - The BSP and CDA may formulate  
14 guidelines to implement or clarify the provisions of the Act: Provided, That the BSP,  
15 as the regulator of banks, shall be the primary regulator of cooperative banks  
16 consistent with the provisions of RA 8791: Provide<sup>4</sup> further, That in order to minimize  
17 the burden of dually-regulated entities, the BSP shall, in consultation with the CDA,  
18 shall in its promulgation of rules and regulations, to the extent allowed in banking and  
19 other relevant laws, and insofar as consistent with the BSP's exercise of supervisory  
20 and regulatory powers over banks, consider the requirements of this Act and the CDA  
21 for cooperatives in general.

## 22 23 **CHAPTER VIII**

### 24 **PRIVILEGES AND INCENTIVES**

25  
26 Sec. 29. Privileges of Cooperative Banks. - CBs registered under this Act and  
27 the Cooperative Code shall have the following privileges and incentives:

- 28 a) Those privileges and incentives accorded to cooperatives under the  
29 Cooperative Code and other prior laws including exemption from all  
30 national, city, provincial, municipal or barangay taxes, fees and charges of  
31 whatever nature and description: Provided however, that when a CB has

1               reached an undivided net savings of more than One hundred million pesos  
2               (P100,000,000.00), transactions to non-member will become taxable;

3               Sec. 32. Effectivity. - This Act shall take effect fifteen (15) days after its  
4               publication in the Official Gazette or in a newspaper of general circulation.

*Approved,*