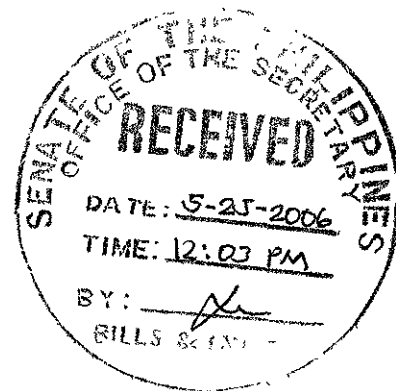


THIRTEENTH CONGRESS OF THE REPUBLIC)
OF THE PHILIPPINES)
Second Regular Session)



SENATE

S. No. 2251

Introduced by Senator S. R. Osmeña III

EXPLANATORY NOTE

The Office of the Solicitor General (OSG) is the law office of the Republic of the Philippines. It is the biggest law firm in the country and has the biggest case load. It represents the Government — its departments, agencies, and instrumentalities, and its officials and agents, who are suing or are being sued in their official capacities, before the local court system and in international fora on matters requiring the services of a lawyer. It is also the counsel of the People of the Philippines before the appellate courts.

The OSG is an “independent and autonomous office,” headed by the Solicitor General “who is the principal law officer and legal defender of the government” (Sec. 34, Chap. 12, Title III, E.O. 292). As such, the Solicitor General is solely responsible for the conduct of government litigation and other fields of advocacy.

The OSG is a veritable training ground for advocates, and future judges and justices. As observed by the Supreme Court, “[o]ne would be hard put to name a single legal group or law firm that can match the expertise, experience, resources, staff and prestige of the OSG which were painstakingly built up for almost a century” (Gonzales vs. Chavez, 205 SCRA 816).

The legal staff of the Solicitor General consists of one hundred sixty-six (166) lawyers—the Solicitor General included. The Office has fifteen (15) divisions with ten (10) lawyers each. An Assistant Solicitor General heads every division. Unbelievably, with a total office caseload of around two hundred fifty thousand (250,000) cases, each solicitor or associate solicitor in the OSG handles an average of more than one thousand seven hundred (1,700) cases! Compare this to their counterparts in private law firms who handle an average of fifty (50) to a hundred (100) cases each. For the year 2005 alone, OSG lawyers filed almost fifteen thousand (15,000) briefs, comments, complaints and reports. Theirs is an absolutely herculean task, considering that OSG jurisdiction covers the whole length and breadth of the Philippines with occasional calls for duty abroad. Add to that the numerous appellate court cases they have to handle.

Like all good soldiers in the service of their country, OSG lawyers leave the comforts and security of home and family in all kinds of weather and conditions, sometimes against formidable odds, to carry out their duties and functions on behalf of the Republic. There is a limit to human endurance, though.

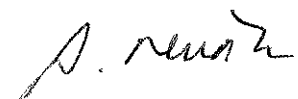
Despite the voluminous workload, the physically and mentally demanding, time-consuming tasks they must accomplish and the risks that confront them, OSG employees receive remuneration which is a pittance compared to the earnings of a private law practitioner or some lawyers in certain government offices as may be gleaned from the Endnotes¹. For example, the Chief Public Attorney has a salary grade of 31 while the Solicitor General's is only 30. And yet, under the law, the Solicitor General's position has long been equivalent to that of the Presiding Justice of the Court of Appeals (or an Associate Justice of the Supreme Court) which has a salary grade of 31. What could be more inequitable than a government lawyer rendering legal assistance to indigent citizens of the Republic being paid more than the legal representative of the sovereign Republic itself? Again, the salary of an entry level OSG lawyer approximates the salary of a courier or messenger in the Government Service Insurance System (GSIS).

If exemplary performance is to be consistently achieved by the Republic's counsel, then conditions obtaining in the OSG must change. The legal staff must be expanded by increasing the existing divisions to thirty (30) with a corresponding increase in general and administrative support personnel and provision for ample office space. OSG lawyers must be accorded the benefits and privileges befitting the dignity and stature of legal representatives of the Republic to boost their morale. These lawyers must be shielded from the temptations of corruption and lackadaisical attitude towards work. Their positions must be upgraded and their material and psychological needs addressed to inspire and energize them to continue excelling in their work.

The administrative staff in the Office of the Solicitor General undoubtedly share in the burdens and responsibilities of the legal staff; consequently, they too must share in the benefits and privileges of the latter.

The OSG has been hampered in its efforts to create a career in advocacy essential to maintaining a corps of lawyers focused solely on a crusade to serve the very purpose for which it was established. Because of its low salary scale, the Office of the Solicitor General (OSG) has a hard time convincing its lawyers to continue working for the Government. It would be the height of infamy if the Government lost some of its cases by default for lack of legal representatives to handle them. The OSG has been losing its lawyers to private law firms, multinationals and big corporations which have unlimited resources in hiring the best lawyers. Unless positive measures are adopted, the transfer of legal talents will continue without any hope of replacement. Strengthening the OSG by improving employees' working conditions would stem the exodus of lawyers and continue to attract good ones to join its legal staff.

The Senate and the House of Representatives, both revered clients of the OSG, can speed up the wheels of change running towards efficiency and excellence in the Government's legal service by their prompt approval of this bill.


SERGIO OSMEÑA III

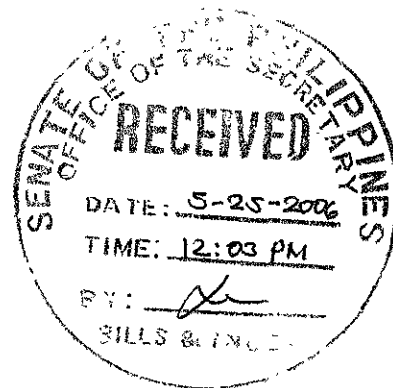
¹ Endnotes

COMPENSATION OF SOME HEADS OF OFFICE

	OFFICE	POSITION	SALARY GRADE	MONTHLY SALARY
1	Supreme Court	Chief Justice	32	P46,200
	Supreme Court	Ass. Justice	31	P40,425
2	Court of Appeals	Pres. Justice	31	P40,425
	Court of Appeals	Ass. Justice	30	P28,875
3	Public Attorney's Office	Chief Public Attorney	31	P40,425

COMPENSATION OF LAWYERS OF THE OFFICE OF THE SOLICITOR GENERAL

POSITION	SALARY GRADE	MONTHLY SALARY
Solicitor General	30	P 28,875
Asst. Sol. General	29	P 25,333
Solicitor III	28	P 24,359
Solicitor II	27	P 23,422
Solicitor I	26	P 22,521
Assoc. Solicitor III	25	P 21,655
Assoc. Solicitor II	22	P 19,251
Assoc. Solicitor I	18	P 15,841



SENATE

S. No. 2251

Introduced by Senator S. R. Osmeña III

AN ACT
TO STRENGTHEN THE OFFICE OF THE SOLICITOR GENERAL BY
EXPANDING AND STREAMLINING ITS BUREAUCRACY, UPGRADING
EMPLOYEE SKILLS AND AUGMENTING BENEFITS AND APPROPRIATING
FUNDS THEREFOR.

*Be it enacted by the Senate and the House of Representatives of the
Philippines in Congress assembled:*

1 **SECTION 1. DECLARATION OF POLICY.** — It is the declared policy of
2 the State to protect the rights and promote the welfare of the Filipino worker.
3 Pursuant to this policy and to ensure efficient and effective performance in the
4 legal service of the Government, an expansion and streamlining shall be effected
5 in the Office of the Solicitor General.

6 The legal and administrative staff of the Office of the Solicitor General
7 shall be increased and their positions upgraded to adequately meet the
8 Republic's burgeoning need for legal services. The litigation and other skills of
9 lawyers of the Office of the Solicitor General shall be promoted, the benefits of
10 employees augmented and their welfare enhanced. Academic growth and the
11 honing of legal and communications expertise shall be encouraged.

12 **SECTION 2. EXPANSION.** — The staff of the Office of the Solicitor
13 General shall be increased and their positions upgraded. From fifteen (15) legal
14 divisions, there shall be thirty (30) legal divisions in the Office of the Solicitor

1 General, with a corresponding increase in the general and administrative support
2 personnel and provision for ample office space. Each division, permanently
3 headed by an Assistant Solicitor General, shall consist of ten (10) lawyers and
4 such other personnel as may be necessary for the office to effectively carry out
5 its functions.

6 The present administrative structure of the Office of the Solicitor General
7 shall be reorganized into the Financial Management Services, Docket and Case
8 Management Services and the Human Resource Management Services. Each of
9 these shall be composed of the necessary divisions and sections.

10 The legal and non-legal staff of the Office of the Solicitor General
11 occupying the positions affected by the changes embodied in this Act at the time
12 of its approval shall thereafter occupy the upgraded positions mandated by this
13 Act, and discharge the duties and functions of their new positions and receive the
14 corresponding salary increases, allowances and benefits appurtenant thereto,
15 without the necessity of any new appointment.

16 **SECTION 3. STANDARDS.** — The Solicitor General shall have cabinet
17 rank and the same qualifications for appointment, rank, prerogatives, salaries,
18 allowances, benefits and privileges as the Presiding Justice of the Court of
19 Appeals; an Assistant Solicitor General, those of an Associate Justice of the
20 Court of Appeals.

21 The qualifications for appointment, rank, prerogatives, salaries,
22 allowances, benefits and privileges of Solicitors shall be the same as judges,
23 specified as follows:

24 Solicitor III – Regional Trial Court Judge

25 Solicitor II – Metropolitan Trial Court Judge

26 Solicitor I – City Trial Court Judge

27 The Solicitor General shall determine the qualifications, prerogatives and
28 responsibilities of the Associate Solicitors.

1 **SECTION 4. COMPENSATION.** — The basic monthly compensation of
2 the Solicitor General, Assistant Solicitors General, Solicitors and Associate
3 Solicitors shall be as follows:

POSITION	SALARY GRADE	
	From	To
1.Solicitor General	30	31
2.Assistant Solicitor General	29	30
3.Solicitor III	28	29
4.Solicitor II	27	28
5.Solicitor I	26	27
6.Associate Solicitor III	25	26
7.Associate Solicitor II	22	25
8.Associate Solicitor I	18	24

4 The positions, salaries, allowances and benefits of non-legal personnel in
5 the Office of the Solicitor General shall be raised to the level of their counterparts
6 in the Court of Appeals.

7 Subject to the availability of funds, the salaries, allowances, benefits and
8 privileges of personnel of the Office of the Solicitor General granted under this
9 Act may be further increased to match any corresponding increase in salaries,
10 allowances, benefits and privileges later granted to their respective counterparts
11 in the Court of Appeals.

12 **SECTION 5. HEALTH CARE SERVICES.** — Subject to the availability
13 of funds, the Office of the Solicitor General shall provide its employees with
14 health care services through a health maintenance organization (HMO).
15 Expenses for the mandatory annual executive check-up of the Solicitor General,
16 the Assistant Solicitors General, and Services Heads, shall be for the account of
17 the office.

1 **SECTION 6. INSURANCE COVERAGE.** — All employees shall be
2 covered by accident and life insurance policies procured by the office during local
3 and foreign travels while in the performance of their official duties and functions.

4 **SECTION 7. SCHOLARSHIPS AND OTHER BENEFITS.** – Without
5 prejudice to efficiency in the service, deserving employees shall be allowed to
6 avail of educational scholarships, grants and other privileges, local and foreign,
7 on official time, for their academic growth, to update their knowledge and hone
8 their expertise.

9 Fees for relevant seminars, as well as professional membership fees for
10 lawyers, registration fees, and related miscellaneous expenses they incur in
11 *completing the mandatory continuing legal education (MCLE) course* shall be
12 borne by the office. Professional membership, registration fees, including those
13 for mandatory continuing professional education (CPE), and related
14 miscellaneous expenses of other employees holding positions for which a
15 professional license is required by the office shall also be borne by the Office of
16 the Solicitor General.

17 Subject to the availability of funds, employees shall be provided with
18 contracted transportation services until such time that the office can procure
19 additional motor vehicles for this purpose.

20 As in Executive Order No. 292, the Revised Administrative Code of 1987,
21 employees of the Office of the Solicitor General are allowed to receive honoraria
22 and allowances from client departments, agencies and instrumentalities of the
23 Government. In addition, the legal staff of the Office of the Solicitor General are
24 allowed to charge and receive appearance fees from the said bodies.

25 The Solicitor General may, subject to the availability of funds, grant
26 employees of the Office of the Solicitor General such other perquisites and
27 benefits as the exigencies of the service may require.

1 **SECTION 8. FRANKING PRIVILEGE.** — All official mail matters and
2 telegrams of the Office of the Solicitor General addressed for delivery within the
3 Philippines shall be received, transmitted, and delivered free of charge: provided,
4 that such mail matters when addressed to private persons or non-government
5 offices shall not exceed one hundred and twenty (120) grams.

6 **SECTION 9. PROVIDENT FUND.** — The Office of the Solicitor General
7 shall establish its own provident fund which shall consist of contributions made
8 both by the Office of the Solicitor General and by its lawyers and employees to a
9 common fund for the payment of benefits to such lawyers or employees or their
10 heirs.

11 **SECTION 10. FUNDING.** — The funds required for the implementation of
12 this Act, including those for health care services, insurance premiums,
13 professional, educational, registration fees, contracted transportation services,
14 the other perquisites and benefits above, shall be taken from twenty-five percent
15 (25%) of monetary awards given by the Courts to client departments, agencies
16 and instrumentalities of the Government, including those under court-approved
17 compromise agreements; fifty percent (50%) of fees collected by the Special
18 Committee on Naturalization, existing funds in the name of the Office of the
19 Solicitor General and all other income, fees and revenues earned and collected
20 by the Office of the Solicitor General. For this purpose, the Office of the Solicitor
21 General is hereby authorized to charge deputation, certification and other similar
22 fees in the cases that it handles. The amounts collected pursuant to this section
23 shall constitute a trust fund in the name of the Office of the Solicitor General to
24 be managed and used by the Solicitor General to carry out the provisions of this
25 Act.

26 **SECTION 11. IMPLEMENTING RULES AND REGULATIONS.** — Within
27 sixty (60) days from the approval of this Act, the Solicitor General shall

1 promulgate such rules and regulations as may be necessary to carry out the
2 provisions of this Act.

3 **SECTION 12. APPROPRIATIONS.** — The initial amount needed to
4 implement office streamlining and physical expansion shall be taken from the
5 funds and budget of the Office of the Solicitor General. Thereafter, such amounts
6 as may be necessary to fully implement this Act shall be included in the Annual
7 General Appropriations Act.

8 **SECTION 13. REPEALING CLAUSE.** — Pertinent provisions of
9 Executive Order 292, the Revised Administrative Code of 1987, as amended,
10 and all laws, decrees, orders, rules and regulations or parts thereof which are
11 contrary to or inconsistent with the provisions of this Act, are hereby repealed or
12 amended accordingly.

13 **SECTION 14. EFFECTIVITY.** — This Act shall take effect after fifteen
14 (15) days from its publication in two (2) national newspapers of general
15 circulation. The publication shall be done within thirty (30) days from the
16 approval of this Act.

17 Approved.