# THIRTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

Third Regular Session

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SENATE

DECLARED A: Lef

## COMMITTEE REPORT NO. 210

Submitted by the Committee on Public Services on 20 DEC 2006

Re: House Bill No. 5373

Recommending its approval with amendments.

Sponsor: Senator Arroyo

#### MR. PRESIDENT:

The Committee on Public Services, to which was referred House Bill No. 5373, introduced by Representatives Codilla, Cari, Zubiri, Veloso, Lagbas, Mitra, Badelles, Lopez (J.), Nicolas, Zamora (M.), Bueser, Taliño-Santos, Defensor (A.) and Malapitan, entitled:

#### "AN ACT

AMENDING THE FRANCHISE OF ORMOC CITY TELEPHONE COMPANY, INC. GRANTED UNDER REPUBLIC ACT NO. 3482, AND EXTENDING/RENEWING THE TERM THEREOF TO ANOTHER TWENTY-FIVE (25) YEARS FROM THE DATE OF EFFECTIVITY OF THIS ACT"

has considered the same and has the honor to report it back to the Senate with the recommendation that it be approved with the following amendments:

- 1. On page 2, line 1, before the article "a", delete the phrase, "its successors or assigns,";
- 2. On page 8, before Section 10 (Gross Receipts), insert a new section to read as follows:

"SEC.\_\_\_\_\_ TAX PROVISIONS. - THE GRANTEE, ITS SUCCESSORS OR ASSIGNS, SHALL BE SUBJECT TO THE PAYMENT OF ALL TAXES, DUTIES, FEES OR CHARGES AND OTHER IMPOSITIONS UNDER THE NATIONAL INTERNAL REVENUE CODE (NIRC) OF 1997, AS AMENDED, AND OTHER APPLICABLE LAWS: PROVIDED,

THAT NOTHING HEREIN SHALL BE CONSTRUED AS REPEALING ANY SPECIFIC TAX EXEMPTIONS, INCENTIVES OR PRIVILEGES GRANTED UNDER ANY RELEVANT LAW: PROVIDED, FURTHER, THAT ALL RIGHTS, PRIVILEGES, BENEFITS AND EXEMPTIONS ACCORDED TO EXISTING AND FUTURE TELECOMMUNICATIONS FRANCHISES SHALL LIKEWISE BE EXTENDED TO THE GRANTEE."

"THE GRANTEE SHALL FILE THE RETURN WITH THE CITY OR PROVINCE WHERE ITS FACILITY IS LOCATED AND PAY THE TAXES DUE THEREON TO THE COMMISSIONER OF INTERNAL REVENUE OR HIS DULY AUTHORIZED REPRESENTATIVES IN ACCORDANCE WITH THE NIRC AND THE RETURN SHALL BE SUBJECT TO AUDIT BY THE BUREAU OF INTERNAL REVENUE."

- 3. On the same page, between lines 5 and 6, after the word "grantee", delete the punctuation comma "," and the phrase "its successors or assigns,";
- 4. On the same page, line 13, after the word "grantee", delete the punctuation comma "," and the phrase "its successors or assigns,";
- 5. On page 9, line 7, delete the subtitle "Sale, Lease, Transfer, Usufruct, Etc." and in lieu thereof insert a new subtitle to read as "NONTRANSFERABILITY OF FRANCHISE";
- 6. On the same page and section, line 22, after the word "act.", add the sentence, "ANY TRANSFER OF FRANCHISE IN VIOLATION OF THIS SECTION SHALL RENDER THE FRANCHISE *IPSO FACTO* REVOKED."
- 7. On page 10, delete the entire Section 14. Dispersal of Ownership;
- 8. On the same page, line 18, before the word "any", insert the phrase, "EXCEPT FOR TAXES,"; and
- 9. Renumber the sections accordingly.

Respectfully submitted:

**JOKER P. ARROYO** 

Chairman

### <u>Members:</u>

**RICHARD J. GORDON** 

EDGARDO J. ANGARA

Ex-Officio Members:

FRANÇIS N. PANGILINAN

Majority Leader

AQUILINO Q. PIMENTEL JR

Minority Leader

Hon. MANNY VILLAR President Senate of the Philippines Pasay City

CONGRESS OF THE PHILIPPINES THIRTEENTH CONGRESS Second Regular Session

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#### HOUSE OF REPRESENTATIVES

#### H. No. 5373

BY REPRESENTATIVES CODILLA, CARI, ZUBIRI, VELOSO, LAGBAS, MITRA, BADELLES, LOPEZ (J.), NICOLAS, ZAMORA (M.), BUESER, TALIÑO-SANTOS, DEFENSOR (A.) AND MALAPITAN, PER COMMITTEE REPORT NO. 1628

AN ACT AMENDING THE FRANCHISE OF ORMOC CITY TELEPHONE COMPANY, INC. GRANTED UNDER REPUBLIC ACT NO. 3482, AND EXTENDING/RENEWING THE TERM THEREOF TO ANOTHER TWENTY-FIVE (25) YEARS FROM THE DATE OF EFFECTIVITY OF THIS ACT

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. The franchise of Ormoc City Telephone Company, Inc.

granted under Republic Act No. 3482, is hereby amended to read as follows:

"SECTION 1. NATURE AND SCOPE OF FRANCHISE. —

SUBJECT TO THE PROVISIONS OF THE CONSTITUTION AND

APPLICABLE LAWS, RULES AND REGULATIONS, THERE IS

HEREBY GRANTED TO THE ORMOC CITY TELEPHONE

COMPANY, INC., HEREUNDER REFERRED TO AS THE GRANTEE,

ITS SUCCESSORS OR ASSIGNS, A FRANCHISE TO CONSTRUCT,
INSTALL, ESTABLISH, OPERATE AND MAINTAIN FOR
COMMERCIAL PURPOSES AND IN THE PUBLIC INTEREST, LOCAL
EXCHANGE NETWORK, INCLUDING PUBLIC CALLING STATIONS
OR PAY TELEPHONE STATIONS OR WIRELESS LOCAL LOOP AND
THEIR VALUE-ADDED SERVICES IN THE PROVINCES OF LEYTE,
SOUTHERN LEYTE AND BILIRAN, INCLUDING ALL COMPONENT
AND CHARTERED CITIES THEREIN, AND FOR SUCH PURPOSE
PROVIDE BASIC TELEPHONE SERVICE CAPABLE OF ACCESSING
LOCAL, NATIONAL, INTERNATIONAL AND OTHER NETWORKS.

"SEC. 2. MANNER OF OPERATION OF STATIONS OR FACILITIES. – THE STATIONS OR FACILITIES OF THE GRANTEE SHALL BE CONSTRUCTED AND OPERATED IN A MANNER AS WILL AT MOST RESULT ONLY IN THE MINIMUM INTERFERENCE ON THE WAVELENGTHS OR FREQUENCIES OF EXISTING STATIONS OR OTHER STATIONS WHICH MAY BE ESTABLISHED BY LAW, WITHOUT IN ANY WAY DIMINISHING ITS OWN RIGHT TO USE ITS SELECTED WAVELENGTHS OR FREQUENCIES AND THE QUALITY OF TRANSMISSION OR RECEPTION THEREON AS SHOULD MAXIMIZE RENDITION OF THE GRANTEE'S SERVICES AND/OR THE AVAILABILITY THEREOF. IN NO WAY SHALL THE OPERATIONS OF THE GRANTEE, NOR THE RADIATED POWER OF

1	ITS STATIONS OR FACILITIES, EXCEED THAT REQUIRED TO
2	COVER THE AREA WHERE IT IS ALLOWED TO OPERATE.
3	"SEC. 3. AUTHORITY OF THE NATIONAL
· 4	TELECOMMUNICATIONS COMMISSION THE GRANTEE SHALL
5	SECURE FROM THE NATIONAL TELECOMMUNICATIONS
6	COMMISSION (NTC), HEREINAFTER REFERRED TO AS THE
7	COMMISSION, A CERTIFICATE OF PUBLIC CONVENIENCE AND
8	NECESSITY OR THE APPROPRIATE PERMITS AND LICENSES FOR
9	THE CONSTRUCTION, INSTALLATION AND OPERATION OF ITS
10	TELECOMMUNICATIONS SYSTEMS/FACILITIES. IN ISSUING THE
11	CERTIFICATE, THE COMMISSION SHALL HAVE THE POWER TO
12	IMPOSE SUCH CONDITIONS RELATIVE TO THE CONSTRUCTION,
13	OPERATION, MAINTENANCE OR SERVICE LEVEL OF THE
14	TELECOMMUNICATIONS SYSTEM. THE COMMISSION SHALL
. 15	HAVE THE AUTHORITY TO REGULATE THE CONSTRUCTION AND
16	OPERATION OF ITS TELECOMMUNICATIONS SYSTEMS. THE
17	GRANTEE SHALL NOT USE ANY FREQUENCY IN THE RADIO
18	SPECTRUM WITHOUT HAVING BEEN AUTHORIZED BY THE
19	COMMISSION. SUCH CERTIFICATE SHALL STATE THE AREAS
20	COVERED AND THE DATE THE GRANTEE SHALL COMMENCE
21 .	THE SERVICE. THE COMMISSION, HOWEVER, SHALL NOT
. 22	UNREASONABLY WITHHOLD OR DELAY THE GRANT OF ANY
23	SUCH AUTHORITY, PERMITS OR LICENSES.

"SEC. 4. RESPONSIBILITY TO THE PUBLIC. — THE GRANTEE SHALL CONFORM TO THE ETHICS OF HONEST ENTERPRISE AND NOT USE ITS STATIONS/FACILITIES FOR OBSCENE OR INDECENT TRANSMISSION OR FOR DISSEMINATION OF DELIBERATELY FALSE INFORMATION OR WILLFUL MISREPRESENTATION, OR ASSIST IN SUBVERSIVE OR TREASONABLE ACTS.

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"THE GRANTEE SHALL PROVIDE BASIC OR ENHANCED TELEPHONE SERVICE WITHIN THE PROVINCES OF LEYTE, SOUTHERN LEYTE AND BILIRAN, INCLUDING ALL COMPONENT AND CHARTERED CITIES THEREIN, WHERE IT HAS AN APPROVED CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY FOR THE ESTABLISHMENT, OPERATION AND MAINTENANCE OF A LOCAL EXCHANGE SERVICE, WITHOUT DISCRIMINATION TO ANY APPLICANT THEREFOR, IN THE ORDER OF THE DATE OF THEIR APPLICATIONS, UP TO THE LIMIT OF THE CAPACITY OF ITS LOCAL TELEPHONE EXCHANGE, AND SHOULD THE DEMAND FOR THE TELEPHONE SERVICE AT ANY TIME INCREASE BEYOND THE CAPACITY THEREOF, THE GRANTEE SHALL INCREASE THE SAME TO MEET SUCH DEMAND: PROVIDED, THAT IN CASE THE TOTAL DEMAND TO BE SATISFIED BY THE EXPANSION IS LESS THAN THE SMALLEST VIABLE LOCAL EXCHANGE AVAILABLE IN THE

MARKET AS DETERMINED BY THE COMMISSION, THE GRANTEE
SHALL NOT BE OBLIGED TO FURNISH SUCH SERVICE UNLESS
THE APPLICANT FOR TELEPHONE SERVICE DEFRAYS THE
ACTUAL EXPENSES FOR THE INSTALLATION OF THE
TELECOMMUNICATIONS APPARATUS NECESSARY FOR SUCH
SERVICES AND IN SUCH CASE, THE COMMISSION MAY EXTEND
THE TIME WITHIN WHICH THE GRANTEE SHALL FURNISH SUCH
SERVICE.

"THE GRANTEE SHALL OPERATE AND MAINTAIN ALL ITS STATIONS, LINES, CABLES, SYSTEMS AND EQUIPMENT FOR THE TRANSMISSION AND RECEPTION OF MESSAGES, SIGNALS AND PULSES IN A SATISFACTORY MANNER AT ALL TIMES, AND AS FAR AS ECONOMICAL AND PRACTICABLE, MODIFY, IMPROVE OR CHANGE SUCH STATIONS, LINES, CABLES, SYSTEMS AND EQUIPMENT TO KEEP ABREAST WITH THE ADVANCES IN SCIENCE AND TECHNOLOGY.

"SEC. 5. RATES FOR SERVICES. — THE CHARGES AND RATES FOR TELECOMMUNICATIONS SERVICES OF THE GRANTEE, EXCEPT THE RATES AND CHARGES ON THOSE THAT MAY HEREAFTER BE DECLARED OR CONSIDERED AS NONREGULATED SERVICES, WHETHER FLAT RATES OR MEASURED RATES OR VARIATION THEREOF, SHALL BE SUBJECT. TO THE APPROVAL OF THE COMMISSION OR ITS LEGAL SUCCESSOR. THE RATES TO BE CHARGED BY THE

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GRANTEE SHALL BE UNBUNDLED, SEPARABLE AND DISTINCT				
AMONG THE SERVICES OFFERED AND SHALL BE DETERMINED				
IN SUCH A MANNER THAT REGULATED SERVICES DO NOT				
SUBSIDIZE THE UNREGULATED ONES.				

"SEC. 6. RIGHT OF GOVERNMENT. — A SPECIAL RIGHT IS HEREBY RESERVED TO THE PRESIDENT OF THE PHILIPPINES, IN TIMES OF WAR, REBELLION, PUBLIC PERIL, CALAMITY, EMERGENCY, DISASTER OR DISTURBANCE OF PEACE AND ORDER, TO TEMPORARILY TAKE OVER AND OPERATE THE STATIONS, TRANSMITTERS, FACILITIES OR EQUIPMENT OF THE GRANTEE, TO TEMPORARILY SUSPEND THE OPERATION OF ANY STATION, TRANSMITTER, FACILITY OR EQUIPMENT IN THE INTEREST OF PUBLIC SAFETY, SECURITY AND PUBLIC WELFARE, OR TO AUTHORIZE THE TEMPORARY USE AND OPERATION THEREOF BY ANY AGENCY OF THE GOVERNMENT, UPON DUE COMPENSATION TO THE GRANTEE, FOR THE USE OF SAID STATIONS, TRANSMITTERS, FACILITIES OR EQUIPMENT DURING THE PERIOD WHEN THEY SHALL BE SO OPERATED.

"THE RADIO SPECTRUM IS A FINITE RESOURCE THAT IS
PART OF THE NATIONAL PATRIMONY AND THE USE THEREOF IS
A PRIVILEGE CONFERRED UPON THE GRANTEE BY THE STATE
AND MAY BE WITHDRAWN ANYTIME AFTER DUE PROCESS.

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. 1	"Sec. 7. Acceptance and Compliance
2	ACCEPTANCE OF THIS FRANCHISE SHALL BE GIVEN IN
3	WRITING WITHIN SIXTY (60) DAYS FROM THE EFFECTIVITY OF
4	THIS ACT. UPON GIVING SUCH ACCEPTANCE, THE GRANTEE
<b>5</b> ·	SHALL EXERCISE THE PRIVILEGES GRANTED UNDER THIS ACT.
6	NONACCEPTANCE SHALL RENDER THE FRANCHISE VOID.
7	"SEC. 8. BOND THE GRANTEE SHALL FILE A BOND
8	ISSUED IN FAVOR OF THE NTC, WHICH SHALL DETERMINE THE
9	AMOUNT, TO GUARANTEE THE COMPLIANCE WITH AND
10	FULFILLMENT OF THE CONDITIONS UNDER WHICH THIS
11	FRANCHISE IS GRANTED. IF, AFTER FIVE YEARS FROM THE
12	DATE OF THE APPROVAL OF ITS PERMIT BY THE COMMISSION,
13	THE GRANTEE SHALL HAVE FULFILLED THE SAME, THE BOND
14	SHALL BE CANCELLED BY THE COMMISSION. OTHERWISE,
15	THE BOND SHALL BE FORFEITED IN FAVOR OF THE
16	GOVERNMENT AND THE FRANCHISE IPSO FACTO REVOKED.
17	"SEC. 9. RIGHT OF INTERCONNECTION THE GRANTEE
18	IS HEREBY AUTHORIZED TO CONNECT OR DEMAND
19	CONNECTION OF ITS TELECOMMUNICATIONS SYSTEMS TO ANY
20	OTHER TELECOMMUNICATIONS SYSTEMS INSTALLED,
21	OPERATED AND MAINTAINED BY ANY OTHER DULY
22	AUTHORIZED PERSON OR ENTITY IN THE PHILIPPINES FOR THE
23	PURPOSE OF PROVIDING EXTENDED AND IMPROVED

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1	TELECOMMUNICATIONS SERVICES TO THE PUBLIC, UNDER
2	SUCH TERMS AND CONDITIONS MUTUALLY AGREED UPON BY
3	THE PARTIES CONCERNED AND THE SAME SHALL BE SUBJECT
·4	TO THE REVIEW AND MODIFICATION OF THE COMMISSION.
5	"Sec. 10. Gross Receipts The Grantee, its
6	SUCCESSORS OR ASSIGNS, SHALL KEEP A SEPARATE ACCOUNT
7	OF THE GROSS RECEIPTS OF THE BUSINESS TRANSACTED BY IT
8	AND SHALL FURNISH THE COMMISSION ON AUDIT (COA) AND
9	THE NATIONAL TREASURY A COPY OF SUCH ACCOUNT NOT
10	LATER THAN THE THIRTY-FIRST (31 <sup>ST</sup> ) DAY OF JANUARY OF
11.	EACH YEAR FOR THE PRECEDING TWELVE (12) MONTHS.
12	"SEC. 11. BOOKS AND ACCOUNTS THE BOOKS AND
13	ACCOUNTS OF THE GRANTEE, ITS SUCCESSORS OR ASSIGNS,
14	SHALL ALWAYS BE OPEN TO THE INSPECTION OF THE
15	COMMISSIONER ON AUDIT OR HIS AUTHORIZED
16	REPRESENTATIVES AND IT SHALL BE THE DUTY OF THE
17	GRANTEE TO SUBMIT TO THE COA TWO COPIES OF THE
18	QUARTERLY REPORTS ON THE GROSS RECEIPTS, THE NET
19	PROFITS AND THE GENERAL CONDITION OF THE BUSINESS.
20	"SEC. 12. WARRANTY IN FAVOR OF THE NATIONAL AND
21	LOCAL GOVERNMENTS THE GRANTEE SHALL HOLD THE
22	NATIONAL, PROVINCIAL, CITY AND MUNICIPAL GOVERNMENTS

OF THE PHILIPPINES FREE FROM ALL CLAIMS, ACCOUNTS,
DEMANDS OR ACTIONS ARISING OUT OF ACCIDENTS OR
INJURIES, WHETHER TO PROPERTY OR TO PERSONS, CAUSED
BY THE CONSTRUCTION OR OPERATION OF THE STATIONS,
TRANSMITTERS, FACILITIES AND EQUIPMENT OF THE
GRANTEE.

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"SEC. 13. SALE, LEASE, TRANSFER, USUFRUCT, ETC. -THE GRANTEE SHALL NOT LEASE, TRANSFER, GRANT THE USUFRUCT OF, SELL NOR ASSIGN THIS FRANCHISE OR THE RIGHTS AND PRIVILEGES ACQUIRED THEREUNDER TO ANY PERSON, FIRM, COMPANY, CORPORATION OR OTHER COMMERCIAL OR LEGAL ENTITY, NOR MERGE WITH ANY OTHER CORPORATION OR ENTITY, NOR SHALL THE CONTROLLING INTEREST OF THE GRANTEE BE TRANSFERRED, WHETHER AS A WHOLE OR IN PARTS AND WHETHER SIMULTANEOUSLY OR CONTEMPORANEOUSLY, TO ANY SUCH PERSON, FIRM, COMPANY, CORPORATION OR ENTITY WITHOUT THE PRIOR APPROVAL OF THE CONGRESS OF THE PHILIPPINES. ANY PERSON OR ENTITY TO WHICH THIS FRANCHISE IS SOLD, TRANSFERRED OR ASSIGNED, SHALL BE SUBJECT TO THE SAME CONDITIONS, TERMS, RESTRICTIONS AND LIMITATIONS OF THIS ACT.

1	"SEC. 14. DISPERSAL OF OWNERSHIP IN
2	ACCORDANCE WITH THE CONSTITUTIONAL PROVISION TO
3	ENCOURAGE PUBLIC PARTICIPATION IN PUBLIC UTILITIES, THE
4	GRANTEE SHALL OFFER AT LEAST THIRTY PERCENTUM (30%)
5	OF ITS OUTSTANDING CAPITAL STOCK OR A HIGHER
6	PERCENTAGE THAT MAY HEREAFTER BE PROVIDED BY LAW IN
7	ANY SECURITIES EXCHANGE IN THE PHILIPPINES WITHIN TEN
8	(10) YEARS FROM THE COMMENCEMENT OF ITS OPERATIONS
9	OR FROM THE DATE OF EFFECTIVITY OF THIS ACT,
10	WHICHEVER IS LATER. NONCOMPLIANCE THEREWITH SHALL
11	RENDER THE FRANCHISE IPSO FACTO REVOKED.
12	"SEC. 15. REPORTORIAL REQUIREMENT THE
13	GRANTEE SHALL SUBMIT AN ANNUAL REPORT TO THE
14	CONGRESS OF THE PHILIPPINES ON ITS COMPLIANCE WITH
15	THE TERMS AND CONDITIONS OF THE FRANCHISE AND ON ITS
16	OPERATIONS WITHIN SIXTY (60) DAYS FROM THE END OF
17	EVERY YEAR.
18	"SEC. 16. EQUALITY CLAUSE ANY ADVANTAGE,
19	FAVOR, PRIVILEGE, EXEMPTION OR IMMUNITY GRANTED
20	UNDER EXISTING FRANCHISE, OR MAY HEREAFTER BE
21	GRANTED, SHALL IPSO FACTO BECOME PART OF PREVIOUSLY
22	GRANTED TELECOMMUNICATIONS FRANCHISES AND SHALL BE
23	ACCORDED IMMEDIATELY AND UNCONDITIONALLY TO THE

1	GRANTEES OF SUCH FRANCHISES: PROVIDED, HOWEVER, THAT
2	THE FOREGOING SHALL NEITHER APPLY TO NOR AFFECT THE
3	PROVISIONS OF TELECOMMUNICATIONS FRANCHISES
4	CONCERNING TERRITORY COVERED BY THE FRANCHISE, THE
5	LIFE SPAN OF THE FRANCHISE OR THE TYPE OF SERVICE
6	AUTHORIZED BY THE FRANCHISE.
7_	"SEC. 17. SEPARABILITY CLAUSE IF ANY OF THE
- 8	SECTIONS OR PROVISIONS OF THIS ACT IS HELD INVALID, ALL
9	OTHER PROVISIONS NOT AFFECTED THEREBY SHALL REMAIN
10	VALID.
11	"SEC. 18. REPEALABILITY AND NONEXCLUSIVITY
12	CLAUSE, - THIS FRANCHISE SHALL BE SUBJECT TO
13	AMENDMENT, ALTERATION OR REPEAL BY THE CONGRESS OF
14	THE PHILIPPINES WHEN THE PUBLIC INTEREST SO REQUIRES
15	AND SHALL NOT BE INTERPRETED AS AN EXCLUSIVE GRANT OF
16	THE PRIVILEGES HEREIN PROVIDED FOR."
17	SEC. 2. Renewal/Extension of the Franchise This franchise shall
18	be for a term of twenty-five (25) years from the date of effectivity of this Act
19	unless sooner revoked or cancelled. This franchise shall be deemed ipso factor
20	revoked in the event the grantee fails to operate continuously for two years.

- 1 SEC. 3. Effectivity Clause. This Act shall take effect fifteen (15)
- days from the date of its publication, upon the initiative of the grantee, in at
- 3 least two newspapers of general circulation in the Philippines.

Approved,