

FOURTEENTH CONGRESS OF THE REPUBLIC)
OF THE PHILIPPINES)
First Regular Session)

8 JAN 29 1974

SENATE
S. No. 2032

RECEIVED BY: th

Introduced by Senator Miriam Defensor Santiago

EXPLANATORY NOTE

The Constitution, Article 11, Section 1 provides: "Public officers and employees must at all times be accountable to the people, serve them with utmost responsibility, integrity, loyalty, and efficiency, act with patriotism and justice, and lead modest lives."

A patriotic public official should be willing to offer his life for his country. Such officials do not need security guards because in most cases, there is no serious threat to their lives. Further, security guards have merely turned into status symbol.

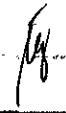
In past cases, the security guards were unable to prevent or resist an ambush. So their public salaries are a waste of public funds.

acv *Miriam Defensor Santiago*
MIRIAM DEFENSOR SANTIAGO

FOURTEENTH CONGRESS OF THE REPUBLIC)
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8 JAN 29 13:25

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1 AN ACT
2 PROHIBITING PUBLIC OFFICERS, EMPLOYEES AND THEIR FAMILIES FROM
3 CHARGING TO THE GOVERNMENT THE SALARIES OF THEIR
4 PERSONAL PRIVATE SECURITY GUARDS

5 *Be it enacted by the Senate and House of Representatives of the Philippines in*
6 *Congress assembled:*

7 SECTION 1. *Declaration of Policy.* - In line with the mandate of the Constitution that
8 public officers must lead modest lives and the principle that public funds must be expended
9 for an authorized public purpose, this Act seeks to curb the practice among public officers of
10 charging to the government the salaries of their personal/private security guards.

11 SECTION 2. *Definition of Terms.* -As used in this Act, the term

12 (A) "Public officer" includes elective and appointive officials and employees,
13 permanent or temporary, whether in the classified or unclassified or exempt service receiving
14 compensation, even nominal, from the government as defined in the subsequent paragraph.

15 (B) "Government" includes the national government, the local government, the
16 government-owned and government-controlled corporations, and all other instrumentalities
17 or agencies of the Republic of the Philippines and their branches.

18 (C) "Private Personal Security Guard" includes a person or group of persons, usually
19 but not necessarily armed, not otherwise a member of the Philippine National Police or
20 Armed Forces of the Philippines nor assigned to the public officer/employee under existing
21 statutes.

22 (D) "Family of public officers/employees" includes the spouse or mistress, children
23 whether legitimate or illegitimate, parents, brothers and sisters of the public officer or
24 employee.

1 (E) "Immediate legal family of the public officer" includes the public officer's
2 legitimate spouse and legitimate children.

3 (F) "Public funds" refers to revenues derived from taxes imposed by the government,
4 whether national or local, and which are intended for public purpose.

5 (G) "Person" includes natural and juridical person, unless the context indicates
6 otherwise.

7 (H) "Receiving the services of personal or private security guards" includes the act of
8 public officers or employees of accepting directly or indirectly the services of private or
9 personal security guards offered by any person, entity, agency or corporation which has
10 pending or future contract or transaction, wherein the public officer in his official capacity
11 has to intervene under the law.

12 SECTION 3. *Exceptions.* - Without prejudice to the provisions of Executive Order
13 No. 41 (*Promulgating Rules and Regulations Governing the Detail or Assignment of Military*
14 *Personnel to Civilian Officers and Officials*), and Circular Number 2 dated 12 March 2003
15 issued by the Department of National Defense (*Re: Detail of Military Personnel Outside the*
16 *AFP*) only the following public officers and their respective immediate legal family as
17 defined under Section 2 of this Act shall be entitled to such number of private or personal
18 security guards as these public officers may deem sufficient *and* shall be excluded from the
19 coverage of this Act:

20 (A) President of the Philippines

21 (B) Vice-president of the Philippines

22 (C) Supreme Court Chief Justice

23 (D) Senate President

24 (E) Speaker of the House of Representatives

25 SECTION 4. *Prohibited Acts.* - Subject to the exception under Section 3 of this Act, it
26 shall be unlawful for any public officer or employee or any member of his family:

27 (A) To charge to the government the salaries of his or his family's personal or private
28 security guards.

1 (B) To directly or indirectly request or receive for himself or for his family, the
2 services of private or personal security guards, from any person, agency, entity or corporation
3 which has any contract or transaction with the government, with which the public officer or
4 employee in his official capacity has to intervene under the law.

5 (C) To accept or have any member of his family accept the services of private or
6 personal security guards from any person, entity, agency or corporation which has official
7 business with him during the pendency of the official business, or within one year after its
8 termination.

9 (D) To directly or indirectly request or receive the services of private or personal
10 security guards, for himself or for any member of his family, from any person, agency, entity
11 or corporation from whom the public officer, in any manner or capacity, has secured or
12 obtained, or will secure or obtain, any government permit or license, in consideration for the
13 services given or to be given.

14 SECTION 5. *Penalties for violations.* -

15 (A) Any public officer or employee committing any of the prohibited acts enumerated
16 under Section 4 of this Act shall be punished with imprisonment for not less than six (6)
17 months nor more than one (1) year, suspension from public office or employment for one (1)
18 year, and a fine equivalent to treble the salary of the security guard(s) for one (1) year.

19 (B) Any person, entity, agency or corporation (which has a pending or future
20 transaction or contract with the public officer or employee, wherein the public officer or
21 employee shall intervene in his official capacity) which offers or agrees to offer the services
22 of private or personal security guards to the public officer or employee or any member of his
23 family shall, aside from incurring the appropriate penalty under the Penal Code, suffer
24 imprisonment for not less than six (6) months and not more than one (1) year.

25 SECTION 6. *Competent Court.* -

26 (A) For public officer or employee with salary grade of 27 and higher, all
27 prosecutions under this Act shall be within the original jurisdiction of the *Sandiganbayan*.

1 (B) For public officer or employee with salary grade of 26 and below, all
2 prosecutions under this Act shall be within the original jurisdiction of the Municipal Trial
3 Court/ Metropolitan Trial Court.

4 (C) For any person, entity, agency or corporation (which has a pending or future
5 transaction or contract with the public officer or employee, wherein the public officer or
6 employee shall intervene in his official capacity) which offers or agrees to offer the services
7 of private or personal security guards to the public officer or employee or any member of his
8 family, all prosecutions under this Act shall be within the original jurisdiction of the
9 Municipal Trial Court or Metropolitan Trial Court.

10 SECTION 7. *Prescription of crime.* – The crime punishable under this Act shall
11 prescribe in six (6) years. However, the right of the State to recover the fine from the liable
12 public officer or employee shall not be barred by prescription, laches or estoppel.

13 SECTION 8. *Separability Clause.* – If any part or provision of this Act is held invalid
14 or unconstitutional, the other parts or provisions thereof shall remain valid and effective.

15 SECTION 9. *Repealing Clause.* – All laws, decrees, orders, proclamations, rules and
16 regulations or parts thereof, inconsistent with the provisions of this Act are hereby repealed,
17 amended or modified accordingly.

18 SECTION 10. *Effectivity Clause.* – This Act shall take effect fifteen (15) days from
19 its publication in at least two (2) newspapers of general circulation.

20 Approved,