

FIFTEENTH CONGRESS OF THE )  
REPUBLIC OF THE PHILIPPINES )  
First Regular Session )

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SENATE

S. B. No. **103**

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Introduced by Senator FRANCIS G. ESCUDERO

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#### EXPLANATORY NOTE

In this day of interconnectivity of markets, states, and its interests, there is a vital need to have useful information and statistic to be competitive in the global market. The Philippines, a developing country in the pool of nations, must cope with this need to be at par with neighboring countries, if not the world. Hence there is a need to develop an effective statistical system to provide such information to guide the leaders of this country in their decisions on what programs to promote and support that would be truly beneficial to our economy and the Filipino people.

This Act which seeks to reorganize the Philippine statistical system recognizes that *statistics* is a strategic resource of the Philippines. This will indeed be true only if the tasked agency will be able to establish and maintain a statistical system that can provide accessible, timely, adequate and reliable, as well as consistent statistics relevant to our government's plans and decision-making. The development of such an accurate and well-respected system will be of beneficial use not only to our government but to the private enterprises as well, which works hand in hand with the former to lift the economy of the Philippines and the plight of the citizens of the Republic. The service of this reorganized system must be efficient and must be sustainable in the long run hence it must be constantly updated with advanced information technology, methods and techniques so as to continually enhance its contribution for the advancement of statistics.

Achieving this goal would enable the government to have well-informed decisions for the present and equally important predictions of future of this country. Domestically, given timely and true information, if in five years time the trend is doubling volume of call centers in the country then we will be able to direct our educational system to cater to this need by giving incentives and supporting students to enroll in programs leaning towards the call center career thus having a qualified and competitive workforce.

Internationally, a benefit of this effective statistical system is, for instance our ambassadors abroad learn that the country they are assigned to will need ample supply of engineers in 10 years then our government will be able to assess concretely whether our tertiary schools can provide such engineers come said future date. If not sufficient, then the government can make such engineering courses attractive for these students to take up in order to arrest the said deficiency and be able to provide to that specific country, consequently alleviating the status of their families and in turn the economy of the Philippines.

For the private sector, they can use such statistic to get information on whether the province they are setting their plant up has the necessary competent man power to provide its needs for operation.

Verily, this Act will promote cooperation between the government and its agencies, the private sector and the general public as regards data necessary for each sector's development and the Philippine economy. The above scenarios are just few of the many benefits of an efficient and effective statistical system which the Philippines need to establish and maintain for the benefit of both the government and its people. It is high time to reorganize the Philippine Statistical System.




FRANCIS G. ESCUDERO

FIFTEENTH CONGRESS OF THE )  
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AN ACT  
REORGANIZING THE PHILIPPINE STATISTICAL SYSTEM

*Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:*

1           **SECTION 1.** *Title.* This Act shall be known as the "Philippine Statistical  
2 System Reorganization Act".

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4           **SEC. 2.**       *Declaration of Policies.* The State recognizes that statistics is a  
5 strategic resource of the country and therefore it shall be the policy of the State  
6 to establish and maintain a statistical system that will:

7                   a) provide adequate, accessible, consistent, timely, reliable and  
8 relevant statistics to guide the planning and decision-making processes of the  
9 government, the private sector and the general public;

10                  b) develop and maintain a well-respected statistical system  
11 characterized by independence, objectivity and integrity;

12                  c) promote efficiency and effectiveness in the delivery of statistical  
13 services; and

14                  d) support decentralization through the establishment of statistical  
15 infrastructure necessary to service the current and emerging statistical needs.

16           Towards these goals, the State shall effect the necessary and  
17 proper changes in the organizational and functional structures of the Philippine  
18 Statistical System (PSS). In addition, the State shall develop and strengthen the  
19 capacity of the country's statistical system through the provision of adequate  
20 human, technical and financial resources to achieve the objectives set forth  
21 under this Act.

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**SEC. 3.**        *Objectives.* The objectives of this Act are as follows:

- a) To provide direction and promote the orderly development of the Philippine Statistical System;
- b) To provide active cooperation between the general public and private sectors in the provision of accurate data;
- c) To enhance the capacity of data producers to come up with the necessary statistical series for development planning, policy analysis and decision making in the government and in the private sectors;
- d) To appreciate the value and importance of statistics by all segments of society;
- e) To develop and disseminate statistical concepts, methods, techniques and information technology to various users in the government and the private sector; and
- f) To continually upgrade the statistics profession to enhance its contribution for the advancement of statistics.

**SEC. 4.**        *Reorganization.* The Philippine Statistical System, herein referred to as the "PSS," shall be reorganized in accordance with the provisions of this Act. The PSS shall consist of statistical organizations at all administrative levels. This includes:

- 1) government organizations whose main mandates are to plan, collect, process, analyze and disseminate statistics;
- 2) government agencies principally tasked to develop statistical manpower and/or undertake statistical researches; and
- 3) other organizations in government generating, disseminating and utilizing statistics as part of their administrative or regulatory functions.

The PSS shall remain decentralized in its statistical planning and analysis reinforced by a centralized capability for primary data collection.

**SEC. 5.**        *The Philippine Statistical Commission (PSC).* To implement the policy enunciated in this Act, there is hereby created a Philippine Statistical Commission to be made as an attached agency of the National Economic Development Authority (NEDA), herein referred to as the "PSC" out of the existing programs, assets and resources of the National Statistical Coordination

1 Board, the National Statistics Office (NSO), the Statistical Research and Training  
2 Center, the field offices of the Bureau of the Agricultural Statistics of the  
3 Department of Agriculture (DA), and the Bureau of Labor and Employment  
4 Statistics of the Department of Labor and Employment (DOLE).

5 The PSC shall act as the policy-making and coordinating body on  
6 all statistical matters in the government. The PSC shall have the same status of  
7 an executive department. It shall be responsible for producing all general-  
8 purpose statistics. It will generate the government's social and economic data,  
9 including the national accounts. A statistical research and training center, in  
10 charge with the conduct of pure and applied statistical research and non-degree  
11 training program for the PSS, shall be established under the PSC. It shall  
12 maintain a national statistical information center for efficient dissemination of  
13 statistical outputs. The PSC shall be headed by a Commissioner and three (3)  
14 deputy commissioners.

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16 **SEC. 6.** *PSC Powers and Functions.* The PSC shall have the following  
17 powers and functions:

18 a) serve as the central statistical authority for the Philippine  
19 government;

20 b) collect, compile, analyze, abstract and publish statistical  
21 information relating to the country's economic, social, demographic and general  
22 activities and condition of the people;

23 c) prepare and conduct periodic censuses on population, housing,  
24 agriculture, fisheries, business, industry, and on other sectors of the economy;

25 d) prepare and conduct statistical surveys, researches and on all  
26 aspects of socioeconomic life including agriculture, industry, trade, finance,  
27 prices and marketing information, education, health, culture, social situations  
28 for the use of the government and the public;

29 e) collaborate with departments of government in the collection,  
30 compilation, maintenance and publication of statistical information, including  
31 special statistical data derived from the activities of those departments;

32 f) promote and develop integrated social and economic statistics  
33 and to coordinate plans for the integration of those statistics;

1 g) prescribe designated statistics which will be the sources of  
2 official statistics for government policy, planning and decision-making  
3 processes;

4 h) develop and maintain appropriate frameworks for the  
5 collection, processing, analysis and dissemination of data;

6 i) coordinate with government departments on the promotion and  
7 adoption of statistical standards involving techniques, methodologies, concepts,  
8 definitions and classifications; and on the avoidance of duplication in the  
9 collection of the statistical information;

10 j) recommend executive and legislative measures to enhance the  
11 development of the statistical activities and programs of the government;

12 k) conduct research in the field of statistics, render expert opinions  
13 on statistical issues, and perform other related functions; and

14 l) prepare, in consultation with the Statistical Advisory Council, a  
15 Philippine Statistical Development Program for approval of the President of the  
16 Philippines.

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18 **SEC. 7.** *The Statistical Advisory Council (SAC).* There shall be created  
19 a Council to be known as the Statistical Advisory Council (SAC) attached to the  
20 Philippine Statistical Commission. The SAC shall provide high level policy  
21 direction to the PSC. It shall advise the PSC on matters relating to:

22 a) coordination and improvement of the government statistical  
23 service; and

24 b) formulation of statistical priorities and major programs of work  
25 within the scope of government statistical service.

26 The Statistical Advisory Council shall have equal representation  
27 from both the public and private sectors. It will be composed of the  
28 Commissioner of the PSC, an undersecretary from each of the Executive  
29 Departments, the deputy-governor of the Bangko Sentral ng Pilipinas, the  
30 provincial governor nominated by the League of Governors and representative  
31 from the Philippine Statistical Association, the employer's association, trade  
32 unions, business, universities, research institutions, the media and non-  
33 government organizations.

1           The Council, whenever, necessary shall create committees, inter-  
2 agency committees, technical working groups, etc. to deal with technical issues  
3 and problems on statistical matters and other related areas of concern.

4           The members of the Council and the committees it has created  
5 shall be entitled to allowances and other benefits that the Department of Budget  
6 and Management may prescribe.

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8           **SEC. 8.**       *Relationship with Local Government Units.* The PSC will have  
9 in each region a provisional office that shall serve as its local arm. All statistical  
10 policies formulated by the PSC shall also be adopted and implemented by the  
11 local government units.

12           Local Government Units shall provide the PSC with the official  
13 statistics needed for the compilation of national level statistics required by  
14 government authorities. The generation of provincial, city, municipal and  
15 barangay statistics which are by-products of administrative reporting systems  
16 inherent in administering the devolved basic services, shall be continued by the  
17 LGUs consistent with the manner, form and frequency being adopted by the  
18 concerned national line agencies.

19           For the generation of other statistics with sub-national  
20 disaggregation, the PSC shall designate which of the statistics are to be  
21 generated by the national agencies or by the local government or jointly by the  
22 national and local governments. In cases where these will require the conduct of  
23 surveys and other undertakings for the purpose of producing local level  
24 statistics, LGUs shall share in the cost of said surveys.

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26           **SEC. 9.**       *The Commissioner.* The head of the Philippine Statistical  
27 Commission shall be appointed by the President for a term of seven (7) years  
28 without reappointment.

29           The Commissioner shall also act as the presiding officer of the  
30 Statistical Advisory Council and the PSC. He shall perform the following duties:

- 31           a) control and supervise the general administration of the PSC;  
32           b) review the statistical programs of the departments and agencies  
33 of the government, and confer with and advise these departments and agencies  
34 on matters relating to such statistical programs;

1           c) submit a report to the President of the Republic of the  
2 Philippines on the activities of the PSC in the preceding year. Such report shall  
3 also be submitted separately in the annual report to Congress during the  
4 presentation of the President's budget;

5           d) confer with the Chairman of the Civil Service Commission and  
6 the Secretary of the Department Budget and Management on the setting up of  
7 minimum qualification standards, as well as the standardization of  
8 classification, position and functions and salaries of statistical personnel of the  
9 government. Statistical personnel of equivalent rank and salary shall be given  
10 uniform titles across departments and agencies of government;

11           e) direct and manage the implementation and execution of  
12 policies, standards, rules and regulations of the PSC;

13           f) sign and issue appointments of the PSC personnel below the  
14 rank of Director;

15           g) represent the PSC as signatory to all contracts, researches and  
16 other awards;

17           h) prescribe rules and regulations, instructions, schedule and form  
18 of business of the PSC, in the collection, compilation, and dissemination of  
19 statistics and other information and in the taking of any census authorized by  
20 the Act; and

21           i) perform such other functions as may be assigned by the Council  
22 and/or the President of the Republic of the Philippines.

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24       **SEC. 10.**     *Organizational Structure.* The PSC shall be composed of  
25 three (3) cluster staff offices. The first cluster shall have five staff offices that  
26 shall be headed by a deputy commissioner for planning. These offices are: the  
27 Statistical Standards, Methods and Planning Office; the National Accounts and  
28 Indicators Office; the Social Statistics Office; the Industry and Services Office;  
29 and the Agricultural Statistics Office. The second cluster shall have the Central  
30 Information Office and the Financial and Management Office to be headed by a  
31 deputy commissioner for administration. Field services at the local government  
32 level shall be under a third deputy commissioner.

33           Each staff office of the PSC shall be headed by a Director IV with  
34 at least one (1) Assistant Director and may have such divisions as are necessary  
35 to carry out their respective functions.



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**SEC. 11.**     *Obligation to Provide Information.* The Commissioner shall determine whether a statistical inquiry or survey to be conducted is with or without an obligation to provide information. If such obligation is stipulated, all respondents whether natural or legal persons shall be liable to reply to the statistical inquiry or survey. This section applies to all statistical inquiries or surveys conducted by other statistical offices in the PSS.

The respondents under this Act are required to give truthful and complete answers to statistical inquiries or surveys of the PSC and other statistical offices of the PSS. The respondent is considered to have complied with the obligation only upon receipt of the duly completed statistical inquiry or survey forms. The government shall provide franking privilege, charges, and postings, to the survey offices, unless otherwise provided in any legal provision.

**SEC. 12.**     *Confidentiality.* Individual data furnished by a respondent to statistical inquiry or survey to the PSC and other statistical results;

1) Individual data shall not be used as evidence in court or any legal judicial or quasi-judicial proceedings, whatsoever;

2) No individual data provided in the statistical inquiry or survey form/questionnaire/schedule obtained for the purpose of this shall be disclosed in whatever manner, by publication or otherwise, that will enable such individual data or particular person, business or organization.

3) Subsections (1) and (2) do not apply to:

a) individual data of which disclosure through publication or whatever manner the respondent has given his/her written consent;

b) individual data is available to the public under any statutory or other law;

c) individual data relating to any institution such as library, hospital, mental institution, educational institution, welfare institutions correctional institution and other individual patient, inmate or other person under the case of any such institution;

d) information in the form of a list or index of individual business firms, establishments or organizations that contains any or all of the following information;

i. the name, address, and telephone numbers;

1                                   ii. the business and products that they are engaged  
2 in; and

3                                   iii. the specific ranges of number of employees or  
4 persons constituting its work force or engaged by it.

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6           **SEC. 13.**     *Transitory Provisions.* The PSC shall carry out the  
7 reorganization of the Philippine Statistical System in such a manner that  
8 personnel of the agencies absorbed by the PSC shall continue to perform their  
9 respective duties and responsibilities in a holdover capacity so as not to unduly  
10 delay the production of statistics from ongoing censuses, surveys and  
11 processing of administrative records.

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13           **SEC. 14.**     *Fund for Reorganization.* The amount necessary for the  
14 effective implementation of the provisions of this Act may be obtained from the  
15 savings or unused appropriations of agencies affected. Thereafter, such sums  
16 needed to carry out the provisions of this Act shall be included in the annual  
17 General Appropriations Act.

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19           **SEC. 15.**     *Separability Clause.* If any part, section or provision of this  
20 Act is declared invalid or unconstitutional, no other parts, sections or provisions  
21 thereof shall be affected thereby.

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23           **SEC. 16.**     *Repealing Clause.* Executive Order No. 121 and other laws,  
24 decrees, ordinances, rules, regulations, other issuances, or parts thereof, which  
25 are inconsistent with this Act are hereby repealed or modified accordingly.

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27           **SEC. 17.**     *Effectivity Clause.* This Act shall take effect upon its  
28 approval.

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30           *Approved,*