


FOURTEENTH CONGRESS OF THE )  
REPUBLIC OF THE PHILIPPINES )  
Second Regular Session

8 JUN 24 P1 58

SENATE  
S.B. No. 2415

RECEIVED BY: 

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Introduced by Senator Loren Legarda

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#### EXPLANATORY NOTE

Article II Section 6 of the Constitution provides that State shall protect life, liberty, and property, and promote the general welfare. These principles are all essential for all our people to truly enjoy the blessings of democracy. Advancement in public safety education and training is a critical aspect in the elevation of these principles.

Pursuant to Section 66 of Republic Act 6975, the Philippine Public Safety College (PPSC) was created to provide comprehensive education and training for all uniformed personnel of the Philippine National Police (PNP), the Bureau of Fire Protection (BFP) and the Bureau of Jail Management and Penology (BJMP).

In 2005, the Government of the Philippines-United Nations Development Program study entitled "*Transforming the Philippine National Police to a More Capable, Effective and Credible Police Force*" revealed that there is a need to further enhance police professionalism and personal competency. To address such concern, it recommended a renewed Human Resources Development and Management in the police force, with the reengineering of the institutional framework of the police education and training and strengthening of the capacities and organization of the PPSC as two important components of the program.

Towards such end, this bill seeks to strengthen the Philippine Public Safety College System (PPSCS) by granting it an academic charter. By virtue of a charter, PPSCS will be given expanded powers, fiscal autonomy, flexibility and authority to better pursue its mandate towards quality and excellence as an education and training institution for the public safety services.

Through this measure, we envision our policemen, firemen and jail guards, our dedicated public servants, to be more competent, professional and responsive in the delivery of public safety services.

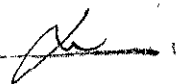
In view of the foregoing, immediate passage of this bill is earnestly sought.

  
**LOREN LEGARDA**  
Senator

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AN ACT  
TO STRENGTHEN THE PHILIPPINE PUBLIC SAFETY COLLEGE SYSTEM AS  
THE PREMIER EDUCATIONAL INSTITUTION FOR TRAINING, HUMAN  
RESOURCES DEVELOPMENT AND CONTINUING EDUCATION OF ALL  
POLICE, FIRE AND JAIL MANAGEMENT PERSONNEL, APPROPRIATING  
FUNDS THEREFOR AND FOR OTHER PURPOSES

*Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:*

**SECTION 1. Short Title.** - This Act shall be known as the "*Philippine Public Safety College System Act of 2008.*"

**Sec. 2. Declaration of Policy.** - It is hereby declared the policy of the State to provide quality education and training in the field of public safety for the Philippine National Police, Bureau of Fire Protection and the Bureau of Jail Management and Penology. In this regard, the State shall endeavor to strengthen its education and training programs for public safety personnel by establishing policies which will achieve a more coordinated and integrated system of requirements and standards of professional competence, strengthen the Philippine Public Safety College System (PPSCS) as the premier education and training institution for all police, fire and jail management personnel, and allow the PPSCS to enjoy academic freedom and autonomy.

**Sec. 3 General Mandate.** - The Philippine Public Safety College System, hereinafter referred to as the College System, shall serve as the premier educational institution for degree and non-degree programs, including training, human resources development and continuing education, for all personnel of the Philippine National Police (PNP), Bureau of Fire Protection (BFP) and the Bureau of Jail Management and Penology

(BJMP), as well as personnel of the College System and other related government agencies.

**Sec. 4. Curricular Offerings.** – The College System shall offer a four-year Bachelor of Science Degree Program in Public Safety Cadetship, a Master in Public Safety Administration, undergraduate and short-term courses such as the following: Public Safety Traffic Investigation Course; Public Safety Narcotics Investigation Course; Public Safety Junior Leadership Course; Public Safety Senior Leadership Course; Police Officers Orientation Course; Public Safety Basic Recruit Course; Public Safety Officers Advance Course; Public Safety Senior Officers Executive Course and Public Safety Officers Advance Course; and other fields of study.

**Sec. 5. Composition of the College System.** – The College System shall be composed of the present Philippine National Police Academy (PNPA), the Fire National Training Institute (FNTI), the Jail National Training Institute (JNTI), the Police National Training Institute (PNTI and its Regional Training Schools (RTSs), the National Police College (NPC), the National Forensic Science Training Institute (NFSTI) and other Institutes or Special Training Centers as may be created by the Board of Trustees.

**Sec. 6. Administration.** The College System shall have the general powers of a corporation set forth in Batas Pambansa Blg. 68, as amended, otherwise known as the “Corporation Code of the Philippines.” The administration of the College System and the exercise of its corporate powers shall be vested exclusively in the Board of Trustees and the President of the College System.

**Sec. 7. The Board of Trustees.** – The governance of the College System is hereby vested in the Board of Trustees, hereinafter referred to as the Board, which shall be composed of the following:

- (a) The Chairperson of the Commission on Higher Education, as *ex-officio* chairperson;
- (b) The Secretary of the Department of the Interior and Local Government, as *ex-officio* co-chairperson;
- (c) The President of the College System, as vice chairperson;
- (d) The Chairperson of the Senate Committee on Education, Arts and Culture, *ex-officio* member;

- (e) The Chairperson of the House Committee on Higher and Technical Education, *ex-officio* member;
- (f) The Director-General of the Technical Education and Skills Development Authority, *ex-officio* member;
- (g) The Regional Director of the National Economic and Development Authority, *ex-officio* member;
- (h) The Chief of the Philippine National Police, *ex-officio* member;
- (i) The Chief of the Bureau of Fire Protection, *ex-officio* member;
- (j) The Chief of the Bureau of Jail Management and Penology, *ex-officio* member;
- (k) The President of the federation of alumni association of the College System, member;
- (l) The President of the federation of faculty associations of the College System;
- (m) The President of the graduating class of the Bachelor of Science Degree Program in Public Safety Cadetship of the College System: *Provided*, that a federation of student councils or a student council is not yet organized, in which case, the President thereof shall be a member; and
- (n) One prominent citizen from the private sector who has distinguished himself/herself in his/her profession or field of specialization, as member.

The Board shall appoint the prominent citizen from among a list of at least five qualified persons, preferably in the business and industry sector, whose nominations were submitted to the Board after publication for at least two consecutive weeks, as recommended by the search committee constituted by the College System's President, in consultation with the chairperson of the CHED and the other members of the Board, based on the normal standards and qualifications for the position set by the Board: *Provided*, That no private sector representative shall be appointed to the Board if he/she is related by consanguinity or affinity up to the third civil degree to any incumbent local or national official; or to any member of the Board.

The term of office of the President of the federation of faculty associations, the president of the federation of student councils and the President of the federation of alumni associations shall be coterminous with their respective terms of office, as set forth in their respective constitution and bylaws.

The prominent citizen shall serve for a term of two years from the date of appointment, without re-appointment.

**Sec. 8. *Promulgation and Implementation of Policies.*** – The Board shall promulgate and implement policies in accordance with the declared State policies on education and in particular, the standards and thrusts of the Commission on Higher Education under Republic Act No. 7722, otherwise known as the “Higher Education Act of 1994.”

**Sec. 9 *Powers and Duties of the Board.*** The administration of the College System and the exercise of its corporate powers are vested in the Board. The Board shall exercise the following specific powers and duties:

- a) To formulate such academic programs, curricula and standards for degree and non-degree courses of study, including the conduct of distance education and training programs in line with the qualifications and service upgrading program for public safety services, compatible with their mandated roles and institutional vision to attain competent standards of public safety education and training, in accordance with those of the Commission on Higher education and the Technical Education and Skills Development Authority;
- b) To prescribe the rules and regulations for its own governance and the discipline of the faculty and other personnel, and to enact for the governance of the College System such general policies, rules and regulations consistent with the purposes and functions of the College System;
- c) To grant and confer academic degrees and diplomas and proficiency certificates for non-degree courses, in coordination with CHED and TESDA, respectively;
- d) To set policies on admission, graduation and discipline of students;
- e) To receive and appropriate all sums as may be necessary for the support of the College in the manner it may determine, in its discretion, to carry out the purposes and functions of the College System;
- f) To recommend to the President of the Philippines the appointment of the President and other key officials of the College System;
- g) To receive in trust, legacies, gifts and donation of real properties of all kinds and to administer and dispose the same when necessary for the benefit of the

College System, subject to limitations, directions and instructions of the donor, if any;

- h) To import duty-free economic, technical and cultural books and/or publications, upon certification by the CHED that such imported books and/or publications are for economic, technical, scientific, philosophical, historical or cultural purposes, in accordance with the provisions of the Tariff and Customs Code of the Philippines, as amended;
- i) To determine the tuition fees and other necessary school charges, after due consultation with the heads of the College System's constitutive institutions. Such fees and charges, including government support and other income generated by the College System, shall constitute special trust funds and shall be deposited in any depository bank. Any and all interests that shall accrue therefrom shall form part of the same funds for the use of the College System;
- j) To adopt and implement a socialized scheme of tuition and school fees for greater access of poor but deserving students;
- j) To provide local and international fellowships, scholarships and grants and to award the same to faculty, staff and students based on merit;
- l) To authorize the construction or repair of its buildings, machinery, equipment and other facilities and support systems, and the purchase and acquisition of real and personal properties, including the necessary supplies, materials and equipment;
- m) To appoint, upon the recommendation of the President of the College System, regional directors of regional training centers and other officials and employees;
- n) To determine and adjust salaries of faculty members and administrative officials and employees subject to the provisions of the Revised Compensation and Position Classification System and other pertinent budget and compensation laws governing hours of service, and such other duties and conditions as it may deem proper; to grant them, at its discretion, leaves of absence under such regulations as it may promulgate, any provisions of existing law to the contrary notwithstanding; and to remove them for cause in accordance with the requirements of due process of law;
- o) To use all incomes generated by the College System and its constitutive institutions at its discretion; *Provided*, That all such disbursements shall be for the professional growth and development, health, welfare and other benefits of faculty members and other personnel; the acquisition, construction, maintenance

- and repair of urgently needed instructional and auxiliary facilities, equipment, and other infrastructure, and such other expenditures necessary for the attainment of its purpose under this Act.
- p) To establish research and extension centers of the College System where such will promote the development of the latter;
  - q) To establish professorial chair awards and to provide for the maintenance or endowment of such chairs;
  - r) To create a culture of excellence and quality service through multi-sectoral linkages, both local and international, faculty and staff development studies;
  - s) To delegate any of its powers and duties provided for hereinabove to the President and/or other officials of the College System as it may deem appropriate so as to expedite the administration of its affairs;
  - t) To authorize an external management audit of the institution, to be financed by the CHED, and to institute reforms, including academic and structural changes, on the basis of the audit results and recommendations;
  - u) To enter into joint ventures with business and industry for the profitable development and management of the economic assets of the College System, the proceeds from which shall be used for its development and strengthening;
  - v) To develop consortia and other forms of linkages with local government units, institutions and agencies, both public and private, local and foreign, in furtherance of the purposes and objectives of the College System;
  - w) To develop academic arrangements for institution capability building with appropriate institutions and agencies, public or private, local or foreign, and to appoint experts/specialists as consultants, or visiting or exchange professors, scholars, researchers, as the case may be;
  - x) To establish policy guidelines and procedures for participative decision-making and transparency within the College System;
  - y) To extend the term of the President of the College System beyond the age of retirement but not beyond the age of seventy (70), whose performance has been unanimously rated as outstanding by the Board and upon unanimous recommendation by the search committee for the President of the College System; and
  - z) To exercise such other powers as may be necessary and proper to carry out the objectives of this Act.

**Sec 10. Meetings of the Board; Quorum.** - The Board shall regularly convene at least once every quarter. The chairperson of the Board of trustees may call a special meeting whenever necessary; *Provided*, That members are notified in writing at least three (3) days prior to said meeting.

A simple majority of the actual members of the Board holding office at the time of the meeting is called shall constitute a quorum.

In the absence of the Chairperson of the Commission on Higher Education, a Commissioner of the CHED, duly designated by him/her, shall represent him/her in the meeting with all the rights and responsibilities of a regular member: *Provided, however*, That during this meeting, the Secretary of the Department of the Interior and Local Government, shall be the Presiding Officer: *Provided*, further, that in the absence of both the Chairperson and Co-Chairperson of the Board in this meeting, the President of the College System, shall act as the Presiding officer.

In case the Chairpersons of the Congressional Committees on Education shall not be able to attend the Board meeting, they may designate their respective representatives to attend the said meeting, who shall have the same rights and responsibilities as a regular member of the Board.

**SEC. 11 Compensation.** - The members shall serve without compensation, but they shall be reimbursed for necessary expenses incurred in their attendance of meetings of the Board or in connection with their official business authorized by resolution of the Board, subject to existing laws and regulations.

**SEC. 12. The College President.** - The College System shall be headed by a President who shall be its Chief Executive Officer. The President, who shall render full time service, shall be responsible for the administration and operation of the College System in accordance with its mandate, vision and goals.

The President of the College System must be at least forty (40) years of age, a member of the Philippine Bar or holder of a Master's Degree in Criminology, Public Safety, Public Administration, National Security Administration, Sociology or related disciplines, and must have experience in any branch of the criminal justice system.

The President of the College System shall be appointed by the President of the



Philippines, upon recommendation by the Board and after going through a search committee, and shall hold office for a term of four (4) renewable for another term of four (4) years unless sooner removed for cause as provided for under existing civil service law, rules and regulation, or has reached the compulsory retirement age or incapacitated to discharge the duties of the office: *Provided*, that the incumbent President shall continue to serve as such for the remainder of the term as herein mandated.

Within six (6) months before the expiration of the term of office of the incumbent President of the College System, the Board shall constitute a search committee for the presidency.

**SEC. 13. *The Vice Presidents of the College System, Duties and Functions.*** – There shall be appointed a Vice President for Administration and a Vice President for Academic Affairs for the College System who shall assist the President in ensuring its smooth and efficient operation.

Both the Vice President for Administration and Academic Affairs shall likewise be appointed by the President of the Philippines, upon recommendation of the President of the College System, based on the recommendation of the Board after going through a search committee. They shall hold office for a term of four (4) years renewable for another term of four (4) years unless sooner removed for cause as provided for under existing civil service law, rules and regulation, or has reached compulsory retirement age or incapacitated to discharge the duties of the office. They must be at least forty (40) years of age, members of the Philippine Bar or holders of a Master's Degree in Criminology, Public Safety, Public Administration, National Security Administration, Education, Sociology or other related disciplines and must have had experience in any branch of the criminal justice system.

(a) The Vice President for Administration shall be responsible for coordinating all services relating to procurement, distribution and storage of supplies, property and equipment, records and correspondence, transportation, communication, custodial and general utility; budgeting, disbursements, accounting and other financial matters; career planning and development; personnel transactions and employees' benefits and welfare, and other related activities in coordination with the Vice president for Academic Affairs;

(b) The Vice President for Academic Affairs shall be responsible for the supervision of all academic programs, formulation of standards and curricula,

development of faculty programs, library services, and conduct of researches in support of curriculum and faculty development programs, and other related matters, in coordination with the Vice President for Administration.

**SEC. 14. *Vacancy in the Office of the President.*** – In case the President of the College System is unable to perform or discharge his or her duties and responsibilities due to death, compulsory retirement, resignation removal for cause or incapacity, the Board shall designate a Vice President who shall temporarily act as the President until the new President of the College System shall have been appointed or the incapacity ceases. In case of official absence, the President of the College System shall designate a Vice President who shall serve as Officer-In-Charge until the return of the incumbent President.

In case of vacancy in the Office of the President, as mentioned in the immediately preceding paragraph, his/her successor or the Officer-In-Charge shall serve only the unexpired portion of the term.

The salary of the President of the College System shall be in accordance with the Revised Compensation and Position Classification System and shall be comparable to that being received by the Presidents of similar educational institutions.

**SEC. 15. *Heads of Regional Training Schools or Centers.***– The Regional Directors or Regional Training Schools or Centers shall head the campuses or branches of the College System and they shall render full-time service.

**SEC. 16. *The Administrative Council.***– There shall be an Administrative Council composed of the President of the College System as chairperson, Vice President for Administration as vice chairperson, Directors for Planning Service and for Constitutive Units, deans and other officials of equal rank as members. It shall be the duty of the Administrative Council to review and recommend to the Board policies governing the administration, management and development planning of the College System.

**SEC. 17. *The Academic Council.*** – There shall be an Academic Council with the President of the College System as chairperson, the Vice President for Academic Affairs as vice chairperson, Directors for Curriculum and Standards Development

Service and for Faculty Development Service and all members of the institutional staff with the rank not lower than assistant professor as members.

The Academic Council shall have the power to review and recommend the curricular offerings and rules of discipline of the College System subject to appropriate action of the Board. It shall fix the requirements for admission of students as well as for graduation and the conferment of degrees subject to review and/or approval by the Board through the President of the College System. It shall also have disciplinary powers over the students.

**SEC. 18. *The Secretary of the College System.*** - The Board shall appoint a Secretary who shall maintain the custody and ensure the security of all records of the Board. He/She shall duly notify in writing each member of the Board about the time, place, venue and agenda of each meeting.

**SEC. 19. *Faculty.*** - The teaching staff of the College System shall constitute its faculty, which shall be presided over by the regional director of the regional training schools or centers who shall be elected by the board upon nomination and recommendation of the College President.

**SEC. 20. *Scholarship Program/Admission.*** - The Philippine Public Safety College System shall provide a scholarship program and other affirmative action programs to assist poor but deserving students to qualify for admission to the College System.

No student shall be denied admission to the College System by reason of sex, religion, cultural or community affiliation or ethnic origin.

**SEC. 21. *Academic Freedom and Institutional Autonomy.*** - The College System shall enjoy academic freedom and institutional autonomy pursuant to paragraph 2, Section 5 of Article XIV of the Constitution of the Republic of the Philippines.

**SEC. 22. *Land Grants and other Real Properties of the College System.*** - The State shall support the College System in the form of lump sum amounts, through general appropriations and other financial benefits, and in kind, through land grants and donations and use of other real properties. To carry out the intent of these grants, income derived from the development of all land grants and real properties

shall be used to further the ends of the College System, as may be decided by the Board.

Such parcels of land ceded by law, decree or Presidential issuance to the College System are hereby declared reserved for the purposes intended. The absolute ownership of the College System and its future derivatives are hereby confirmed. Where the issuance of proper certificates of title is yet pending for these landholdings, the appropriate government office shall expedite the issuance thereof within six (6) months from the date of effectivity of this Act: *Provided*, That all registration requirements necessary for the issuance of the said titles have been submitted and complied with.

The Board may plan, design, approve and/or cause the implementation of land leases: *Provided*, that such mechanism and arrangements shall sustain and protect the environment in accordance with law, and be exclusive of the academic core zone of the campuses of the college system: *Provided further*, that such mechanisms and arrangements shall not conflict with the academic mission of the College System; The Board may allow the use of income coming from real properties of the college system as security for transactions to generate additional revenue when needed for educational purposes.

Any plan to generate revenue from other sources, land grants and other real properties entrusted to the College System shall be consistent with the academic mission and orientation of the College System: *Provided*, that such programs, projects or mechanisms shall be approved by the Board subject to a transparent and democratic process of consultation with the constituents of the College System: *Provided further*, That funds generated from such programs, projects or mechanisms shall not be meant to replace, in part or in whole, the annual appropriations provided by the national government to the College System.

**SEC. 23. Tax Exemptions.** ~ The provisions of any general or special law to the contrary notwithstanding:

- (a) All revenues and assets of the College System for educational purposes or in support thereof shall be exempt from all taxes and duties;
- (b) Gifts and donations of real and personal properties of all kinds shall be exempt from the donor's tax and the same shall be considered allowable deductions from the gross income of the donor, in accordance with the provisions of the National Internal Revenue Code of 1997 (NIRC), as

amended: *Provided*, That the allowable deductions shall be equivalent to hundred fifty percent (150%) of the value of such donations. Valuation of assistance other than money shall be based on the acquisition cost of the property. Such valuation shall take into consideration the depreciated value of property in case said property has been used;

- (c) The College System shall only pay zero percent (0%) value-added tax for all transactions subject to this tax; and
- (d) All academic awards and honoraria for professorial chairs shall likewise be exempt from taxes.

**SEC. 24. *Authority to Loan or Transfer Apparatus/Equipment/Supplies and Detail of Personnel.*** – The heads of bureaus and offices of the national government are hereby authorized to loan or transfer, upon request of the President of the College System, such apparatus, equipment or supplies as may be needed, and to detail employees for duty therein when the judgment of the bureau or office, such apparatus, equipment, supplies or services of such employees can be spared without serious detriment to public service. Employees so detailed shall perform such duties as required of the by the President of the College System and the time so employed shall be counted as part of their regular service.

**SEC. 25. *Appropriations.*** – The amount necessary to initially implement the provisions of this Act shall be charged against the current year’s appropriation of the College System. Thereafter, such sums as may be necessary for the continued operation and maintenance of the College System shall be included in the annual General Appropriations Act.

**SEC. 26. *Reportorial Requirements and Auditing of Accounts.*** – The College System shall submit an annual report to Congress containing the financial statement, statement of assets liabilities, actual projected income from tuition fees and other revenue sources, contracts and investments entered into pursuant to Sec. 21 hereof and programs of expenditure. All accounts and disbursements of the College System shall be audited by the Commission of Audit.

**SEC. 27. *Rules of Construction.*** – No statutory or other issuance shall diminish the powers, rights, privileges and benefits accorded to the College System under

this Act or enjoyed at present by the College System under other issuances not otherwise modified or repealed under this Act, unless subsequent legislation expressly provides for their repeal, amendment or modification. Any case of doubt in the interpretation of any of the provisions of this Charter shall be resolved in favor of the academic freedom and fiscal autonomy of the College System.

**SEC. 28. *Implementing Rules and Regulations.*** - The Board, in consultation with the CHED and TESDA, shall formulate the guidelines and shall issue, within ninety (90) days after the effectivity of this Act, the rules and regulations to fully implement the provisions of this Act.

**SEC. 29. *Separability Clause.*** - Should any provision herein be declared unconstitutional, the same shall not affect the validity of the other provisions of this Act.

**SEC. 30. *Repealing Clause.*** - All laws, presidential decrees, executive orders, rules and regulations inconsistent with the provisions of this Act are hereby repealed, amended or modified accordingly.

**SEC. 31. *Effectivity.*** - This Act takes effect fifteen (15) days after its publication in at least two newspapers of general circulation.

Approved,