# FIFTEENTH CONGRESS OF THE ) REPUBLIC OF THE PHILIPPINES ) First Regular Session )

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#### SENATE

# s. no. <u>402</u>

# Introduced by Senator Antonio "Sonny" F. Trillanes IV

#### **EXPLANATORY NOTE**

Republic Act 6969, also known as the Toxic Substances and Hazardous and Nuclear Wastes Control Act of 1990, has been inadequate to meet the many concerns pertaining to the management of hazardous and nuclear wastes in the country. The law merely provides that it prohibits the entry, even in transit of hazardous and nuclear waste into our territory. Moreover, Republic Act 9003 otherwise known as the Solid Waste Management Act does not, cover medical waste, which, almost often than not, an: hazardous to health. Hence, many cases involving hazardous wastes are not properly resolved since enforcement is also hampered.

Thus, this bill seeks to address the problems created by hazardous healthcare and radioactive wastes through the enactment of the Hazardous and Radioactive Waste Management Act. It is imperative therefore that this type of waste be properly treated before it is released in the environment in order to prevent the spread of diseases and its catastrophic effect. Furthermore, this bill aims to provide a guideline for the proper handling, treatment and tracking of medical waste. It intends to advance the protection of human health and the environment from the potential risks of hazardous and radioactive wastes within the framework of sustainable development. In terms of penalties, this bill strengthens enforcement through additional sanctions and higher penalties for any violation of the provisions of the law.

In view of the foregoing, the early passage of this bill is earnestly sought.

" F. TRILLANES IV Senator

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# FIFTEENTH CONGRESS OF THE ) REPUBLIC OF THE PHILIPPINES ) First Regular Session )

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#### SENATE

# s. no. 402

### Introduced by Senator Antonio "Sonny" F. Trillanes IV

#### AN ACT

# PROVIDING FOR A COMPREHENSIVE HAZARDOUS AND RADIOACTIVE WASTES MANAGEMENT, PROVIDING PENALTIES FOR VIOLATIONS THEREOF, AND FOR OTHER PURPOSES

Be it enacted in the Senate and House of Representatives of the Philippines in Congress assembled

# CHAPTER I GENERAL PROVISIONS

SECTION 1. Short Title. - This Act shall be known as the "Philippine Hazardous and
 Radioactive Wastes Management Act".

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4 **SEC.** 2. *Declaration of Policy.* - It is hereby declared the policy of the State to advance 5 the protection of human health and the environment from the potential risks of hazardous and 6 radioactive wastes within the framework of sustainable development. Towards this end, the State 7 shall:

8 (a) Develop and implement national and local integrated and comprehensive hazardous and

9 radioactive wastes management programs focusing on pollution prevention and resource
10 conservation recovery, which shall:

11 (1) Improve wastes management techniques, organizational arrangements, methods of collection,

12 separation and recovery of wastes;

13 (2) Promote environmentally safe disposal of residues;

14 (3) Minimize the generation of hazardous and radioactive wastes by encouraging cleaner

15 production, process substitution, resource recovery, recycling and reuse, and treatment; and

16 (4) Institutionalize public participation in the development and implementation of suchprograms;

18 (b) Promulgate guidelines for the generation, collection, segregation, transport, recovery, storage,

19 treatment and disposal of hazardous and radioactive wastes including emergency and

20 contingency plans for accidents involving such wastes;

(c) Prohibit the entry, even in transit, of hazardous and. radioactive wastes into the Philippine
 territorial limits for whatever purpose consistent with multilateral international agreements and
 protocols;

4 (d) Promote a national research and development program for improved hazardous and
5 radioactive wastes management and resource conservation techniques;

6 (e) Formulate and enforce a system of accountability for generators, including the promotion of

7 extended producer responsibility, product stewardship and responsible care program;

8 (f) Promote international environmental standards on wastes management; and

9 (g) Strengthen the integration of hazardous and radioactive wastes management and resource 10 conservation and recovery topics into the academic curricula of formal and non-formal education

11 in order to promote environmental awareness and action among the citizenry,

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13 SEC. 3. Coverage of the Act. - This Act shall apply to the generation, possession, 14 collection, recovery, reuse, storage, transport, treatment and disposal of hazardous and 15 radioactive wastes in the country for whatever purposes: *Provided*, That this Act shall cover the 16 entry of such wastes, even in transit, into the Philippine territorial limits,

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SEC. 4. Definition of Terms. - As used in this Act,

(a) "Abandoned underground mines" refer to worked out mineral mines with deep shafts
extending to about one thousand (1,000) to two thousand (2,000) thousand feet below the ground
surface,

21 (b) "Best available techniques (BAT)" refer to any technology that shall take into consideration

22 costs and benefits of a measure as well as precaution and prevention such as, but not limited to:

23 (1) the nature, effects and mass of releases concerned;

24 (2) consumption and use of raw materials in the process and its energy efficiency;

(3) the need to prevent or reduce to a minimum the overall impact of releases to the environment;and

27 (4) ensure occupational health and safety at the workplaces.

(c) "Best environmental practices (BEP)" refer to practices that are generally accepted as
"environmentally friendly", taking into consideration the nature, traditions and culture of the

locality. For this purpose, technological advances and changes in scientific knowledge and
 understanding shall likewise be considered in determining acceptable practices in preserving the
 environment.

(d) "Borehole facilities" shall refer to those that entail the emplacement of solid radioactive
wastes in an engineered facility of relatively narrow diameter bored and operated directly from
the surface. It covers a range of design concepts with depths ranging from a few meters up to
several hundred meters, and their diameters can vary from a few tens of centimeters up to more
than one (1) meter.

9 (e) "Carcinogen" refers to any substance that can cause or contribute to the incidence of cancer;

(f) "Collection" refers to the act of removing hazardous waste from the source or from a storage
point.

12 (g) "Construction" refers to the erection or building of new structures.

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(h) "Contaminated sites" refer to places or spots where the soil quality exceeds the soil standards
set pursuant to Section 17 hereof.

(i) "Corrective action" refers to the steps taken to assess; prioritize and clean up hazardous and
radioactive wastes from the treatment, storage and, disposal facilities (TSDFs) and/or
contaminated sites in order to protect health and the environment.

(j) "Corrosivity" refers to a state where the waste has either of the following properties: (1) it is
aqueous and has a pH less than or equal to 2 or greater than or equal to 12.5; (2) it is a liquid and
corrodes steel (SAE 1020) at a rate greater than 6.35 mm. (0.250 inch) per year at a test
temperature of 55°C (130°F).

(k) "Degradability" refers to the ability of a compound to .be reduced to simpler fonus through a
breakdown of its structure.

(1) "Deep injection" well means a well used for subsurface injection of waste fluids and solids
derived from industries such as geothermal and oil and gas into an injection zone.

26 (m) "Department" means the Department of Environment and Natural Resources (DENR).

(n) "Disposal" means the discharge, deposit, injection, dumping, spilling, leaking or placing of
any hazardous and radioactive wastes into or on any land or water so that such wastes, or any

constituent thereof, may enter the environment or be emitted into the air or discharged into any
 waters, including ground waters.

3 (0) "Generation" refers to the act or process of producing hazardous and radioactive wastes.

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4 (p) "Generator" refers to a person, natural or juridical, who produces hazardous and radioactive
5 wastes.

6 (q) "Geological repository" refers to the isolation of high level radioactive waste using a system
7 of engineered and natural barriers at depths up to several hundred meters in a geologically stable
8 formation.

9 (r) "Hazardous wastes" refer to substances discarded from commercial and industrial 10 establishments, institutions and healthcare facilities which, because of the concentration, or 11 physical, chemical or infectious characteristics, may cause or significantly contribute to increases 12 in mortality or serious illnesses, or pose an unreasonable risk and potential threat to human 13 health and the environment.

(s) "Hazardous and radioactive wastes management" means the systematic administration of
activities which provide for the identification, listing, collection, segregation, storage, transport,
recovery, reuse, processing, reprocessing, treatment and disposal of hazardous and radioactive
wastes.

(t) "Healthcare waste" refers to waste that is generated or produced as a result of the following
activities: diagnosis, treatment or immunization of human beings or animals; research pertaining
to the above activities; production or testing of biological and waste originating from minor or
scattered sources.

(u) "Ignitability" refers to the characteristic used to define as hazardous wastes that could cause a fire during transport, storage or disposal. A waste exhibits the characteristics of ignitability if a sample of the waste has any of the following properties: (1) it is a liquid that has a flash point of less than  $60^{\circ}$ C (140°F); (2) it is not a liquid and is capable, under standard temperature and pressure, of causing fire through friction, absorption of moisture or spontaneous chemical changes and, when ignited, burns so vigorously and persistently that it creates a hazard; (3) it is an ignitable gas; or (4) it is an oxidizer.

(v) "Injection zone" refers to a geological formation, group of formation or a part of a formation
 located below the underground source of potable water, and which receives waste fluids or solids
 through a deep injection well.

4 (w) "International environmental standards" refer to the requirements or standards under existing
5 international environmental agreements to which the Philippines is a party.

6 (x) "Landfill" refers to a waste disposal site designed, constructed, operated and maintained in a
7 manner that exerts engineering control over significant potential environmental impacts arising
8 from the development and operation of the facility.

9 (y) "Land disposal" refers to the placement of hazardous 'and radioactive wastes on the surface,

10 near surface and at depths within the soil column.

11 (z) "Land treatment or land farming" refers to a managed technology that involves the controlled

12 application of waste on the soil surface and/or the incorporation of waste or contaminated soils

13 into the upper soil zone.

14 (aa) "Level 1 hospital" refers to an emergency hospital that provides:

15 (1) initial clinical care and management to patients requiring immediate treatment, as well as

16 primary care on prevalent diseases in the locality;

17 (2) clinical services that include general medicine, pediatrics, obstetrics and nonsurgical18 gynecology and minor surgery;

(3) general administrative service and may provide ancillary services (primary clinical
laboratory, first level radiology, pharmacy); and

21 (4) nursing care for patients who require minimal category of supervised care for twenty-four

22 (24) hours or longer.

23 (bb) "Level 2 hospital" refers to a non-departmentalized hospital that provides:

24 (1) clinical care and management on prevalent diseases in the locality;

25 (2) clinical services that include general medicine, pediatrics, obstetrics and gynecology,

26 surgery and anesthesia;

(3) appropriate administrative and ancillary services (secondary clinical laboratory, first level
 radiology, pharmacy); and

1 (4) nursing care provided in the level I hospital as well as intermediate, moderate and partial

2 category of supervised care for twenty-four (24) hours or longer.

3 (cc) "Level 3 hospital" refers to a departmentalized hospital that provides:

4 (1) clinical care and management on prevalent diseases in the locality as well as particular forms

5 of treatment, surgical procedure and intensive care;

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6 (2) clinical services provided in the level 2 hospital as well as specialty clinical care;

7 (3) appropriate administrative and ancillary services (tertiary clinical laboratory, second
8 radiology, pharmacy); and

9 (4) nursing care provided in the level 2 hospital as well as total and intensive skilled care

(dd) "Manifest or consignment note" refers to a form prescribed by the Department and the
Philippine Nuclear Research Institute (PNRI) accompanying hazardous and radioactive wastes
from the point of generation, through transport, to final disposition.

13 (ee) "Military munitions" refer to all types of both conventional and chemical ammunition

14 products and their components produced by or for the military for national defense and security,

15 including munitions produced by other parties under contract with or acting as agent for the

16 Department of National Defense (DND).

17 (ff) "Mined cavities" refer to the emplacement of radioactive waste at some depths inside mines
18 or caverns which is either man-made or natural.

19 (gg) "Mutagens" refer to any substance that can cause a change in genetic material.

(hh) "Near surface facilities" refer to the disposal of radioactive wastes with or without
engineered barrier on or below ground surface where the final protective covering is of the order
of a few meters thick or in caverns a few tens of meter below the earth's surface.

(ii) "On-site treatment facilities" refer to facilities of generators who treat their own hazardous
and radioactive wastes, either by themselves or through a service provider, inside their facilities
in compliance with waste acceptance criteria promulgated by the Department, the Department of
Health (DOH) and the PNRI.

jj) "Open burning" refers to the low temperature thermal destruction of wastes by means of direct
exposure to fire. For this purpose, this shall apply to the traditional small-scale methods of
community sanitation called "siga".

(kk) "Partial treatment" refers to any process used to modify the characteristics of a hazardous or
 radioactive waste without totally negating its hazardous characteristics. This may include volume
 reduction, conditioning, moisture reduction and neutralization, among others.

4 (II) "Persistence" refers to the substantial length of time a compound, once introduced into the
5 environment, stays there, or the property of a substance whose half-life in water, sediment or soil
6 exceeds duration of fifty (50) days.

7 (mm) "Person(s)" refers to any being, natural or juridical, susceptible of rights and obligations,
8 or of being the subject of legal relations.

9 (nn) "People's organization (PO)" refers to a nonprofit and non-stock association of citizens in a

10 locality, embracing a common goal to protect the environment and, ultimately, public health.

11 (00) "Radioactive wastes" refer to materials that contain or are contaminated with radionuclides

12 at concentrations or activities greater than clearance levels as established by the PNRI. This also

13 refers to disused sealed sources for which no use is foreseen:

14 (pp) "Reactivity" refers to the state of a waste material, or a representative sample of the waste

15 material, exhibiting any of the following properties:

16 (1) It is normally unstable and readily undergoes violent change without detonating;

17 (2) It reacts violently with water;

18 (3) It forms potentially explosive mixtures with water;

19 (4) When mixed with water, it generates toxic gases, vapors or fumes in a quantity sufficient to

20 present danger to human health or the environment;

21 (5) It is a cyanide- or sulfide-bearing waste which, when exposed to pH conditions between 2

and 12.5, can generate toxic gases, vapors or fumes in a quantity sufficient to present a danger to

23 human health or the environment;

(6) It is capable of detonation or explosive reaction if subjected to a strong initiating source or if
 reacted under confinement; or

(7) It is readily capable of detonation or explosive decomposition or reaction at standard
 temperature and pressure.

(qq) "Resource recovery" refers to the collection, extraction or recovery of recyclable materials
 from the waste stream for the purpose of recycling, generating energy or producing a product
 suitable for beneficial use: *Provided*, That such resource recovery facilities exclude incineration.
 (rr) "Recycling" refers to the process of minimizing the 'generation of wastes by recovering

5 usable products that might otherwise become waste.

(ss) "Segregation" refers to a wastes management practice of separating different materials found
in hazardous waste in order to promote recycling and reuse of resources and to reduce the
volume of wastes for collection and disposal. This also refers to separating radioactive wastes
according to level of activity, physical form and half-life.

10 (tt) "Special hazardous wastes" refer to substances discarded from households consisting of 11 consumer or industrial goods or products which become hazardous at the end of its useful life by 12 virtue of its hazardous content which may be released to the environment upon indiscriminate 13 disposal.

(uu) "Storage" refers to the containment of hazardous and radioactive wastes, either on a
 temporary basis or for a period of years, consistent with the guidelines as prescribed by the
 Department and in such a manner as not to constitute disposal of such wastes.

17 (vv) "Surface impoundments" refer to pits, ponds, lagoons and dike areas that are either natural 18 topographic depressions or man-made excavations that are primarily of earthen materials. They 19 are designed and constructed to hold or store, treat an,d/or dispose liquid waste or waste 20 containing free liquids through processes such as evaporation, cooling, aeration, photo 21 decomposition and/or settling.

(ww) "Sustainable development" refers to development which meets the needs of the present
without compromising the ability of future generations to meet their own needs.

(xx) "Special hazardous wastes collectors" refer to entities which receive or collect special
hazardous wastes under a take-back program or similar collection mechanism for the purpose of
consolidating the wastes from households or consumers, preparatory to delivery to an accredited
recycling or treatment facility.

(yy) "Technical demonstration" refers to the initial exhibition of a new technology process or
 practice, or a significantly new combination or use of technologies, processes or practices,

subsequent to the development stage, for the purpose of proving technological feasibility and
 cost effectiveness.

3 (zz) "Level 4 hospital" refers to a teaching and training hospital (with at least one (1) accredited
4 residency training program for physicians) that provides:

5 (1) clinical care and management on prevalent diseases in the locality as well as specialized and
6 sub-specialized forms of treatment, surgical procedure and intensive care;

7 (2) clinical services provided in the level 3 hospital as well as sub-specialized clinical care;

8 (3) appropriate administrative and ancillary services (tertiary clinical laboratory, third level
9 radiology, pharmacy); and

(4) nursing care provided in the level 3 hospital as well as continuous and highly specializedcritical care.

(aaa) "Thermal treatment" refers to the controlled heating which involves a prescribed heating
rate, maximum temperature and cooling cycle to produce the property and grain structure
required.

(bbb) "Toxicity" refers to the degree of danger posed by a substance to human or animal due to
its acute lethality, chronic and sub-chronic toxicity, carcinogenicity, teratogenicity or
mutagenicity, among others.

18 (ccc) "Treatment" refers to any method, technique or process designed to change the physical, 19 chemical or biological character or composition of any hazardous and radioactive wastes so as to 20 render such waste non-hazardous, safer for transport, amenable for recovery, amenable for 21 storage or reduced in volume.

(ddd) "Treatment, storage and disposal facility (TSDF)" refers to a site where a hazardous
 substance is treated, stored or disposed.

(eee) "Waste acceptance criteria" refers to a list of parameters which describe the minimum
characteristics which the waste should possess before it may be placed or accepted in a TSDF.

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#### CHAPTER MANAGEMENT SYSTEM

1 SEC. 5. Identification and Listing of Hazardous Wastes. - Within six (6) months from the effectivity of this Act, the Department shall, after notice and public consultation, develop, 2 3 formulate and publish criteria for identifying and listing the characteristics of hazardous wastes, taking into account, but not be limited to, toxicity, persistence, reactivity and degradability in 4 nature, potential for accumulation in tissue, and other related factors such as ignitability, 5 6 corrosivity and other hazardous characteristics. Such criteria shall be reviewed and revised every 7 four (4) years thereafter, or as the need arises: Provided, That the Department, in coordination 8 with the DOH and the PNRI, shall also identify or list those hazardous and radioactive wastes 9 that contain certain constituents such as identified carcinogens, mutagens or teratogens that 10 endanger human health: Provided, further, That the Department, in coordination with the DND 11 and appropriate government agencies, shall formulate criteria for identifying when military munitions become hazardous and radioactive wastes: Provided, finally, That within six (6) 12 13 months from the effectivity of this Act, the Department, in coordination with the Department of 14 Trade and Industry (DTI) and the Department of the Interior and Local Government (DILG), 15 after public consultation, shall formulate criteria for identifying and listing the categories of 16 special hazardous waste products to be tracked and regulated, taking into account, but not be limited to, the presence of toxicity, reactivity, ignitability and corrosivity. 17

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19 SEC. 6. Notification of Hazardous and Radioactive Wastes Activity. - Upon the 20 effectivity of this Act, any person generating or managing hazardous or radioactive wastes is 21 required to notify in writing the Department, the DOH and the PNRI of their hazardous or 22 radioactive wastes activities specifying, among others, the types of wastes, quantities and 23 containers used for storage, including incidents involving hazardous and radioactive wastes.

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SEC. 7. National Hazardous and Radioactive Wastes Status Report. - The Department, in coordination with the DOH, the PNRI and other concerned agencies, shall, within six (6) months, publish a Wastes Management Status Report which shall be used as a basis ill formulating the National Hazardous and Radioactive Wastes Management Framework provided in Section 8 of this Act.

The said report shall include, but shall not be limited to, the following:

2 (a) Inventory of existing hazardous and radioactive wastes and their depots and facilities;

(b) General waste characterization, taking into account, but not be limited to, the source, type 3

4 and quantity of hazardous and radioactive wastes generated;

5 (c) Projection of hazardous and radioactive wastes generation, including quantity for reduction,

6 recovery and reuse;

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7 (d) Listing of treatment, storage and disposal facilities, including transporters of hazardous and

8 radioactive wastes; and

9 (e) Listing of identified contaminated sites.

10 SEC. 8. National Hazardous and Radioactive Wastes Management Framework. Within

eighteen (18) months from the effectivity of this Act, the Department, in coordination with the 11 12 DOH, the PNRI and other appropriate agencies and entities, shall prepare and formulate a 13 National Hazardous and Radioactive Wastes Management Framework, herein referred to as the 14 Framework, that shall embody policies established pursuant to this Act. Specifically, the

15 Framework shall contain the following:

(a) Hazardous and radioactive wastes control strategies and techniques; 16

17 (b) Proper hazardous and radioactive wastes transport, treatment, storage and disposal systems;

- 18 (c) Waste reduction goals and targets;
- 19 (d) Period of compliance for waste reduction;

20 (e) Information and education campaign;

21 (f) Human resources development; and

22 (g) Roles and responsibilities of relevant government agencies.

23 The framework shall be adopted as the official blueprint for hazardous and radioactive wastes management with which all relevant government agencies must comply with. 24

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26 SEC. 9. Use of Best Available Technology and, Best Environmental Practices in 27 Hazardous and Radioactive Wastes Management. - Generators and owners of treatment, 28 storage and disposal facilities are required to use best available technologies and best 29 environmental practices (BAT/BEP) in hazardous and radioactive wastes management. The Department, in coordination with the Inter-Agency Technical Advisory Council (IATAC) created herein, shall formulate criteria in assessing the proposed BAT/BEP to be used. In the formulation of these criteria, consideration shall be given, among others, to the relative economic feasibility of the technology. Further, such technology shall render the waste sufficiently low in toxicity, reactivity, corrosivity and ignitability as to present the least possible risk to human health and safety and to the environment.

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8 SEC. 10. Requirements for Generators of Hazardous and Radioactive Wastes. – Within 9 six (6) months after the effectivity of this Act, the Department, the DOH and the PNRI shall 10 establish requirements for generators of such hazardous and radioactive wastes necessary to 11 protect human health and the environment. These requirements shall ensure that the generators 12 shall be responsible for the proper management of the wastes generated and bear the costs for 13 proper storage, transport, treatment and disposal of such wastes. Further, such requirements shall 14 include, but not be limited to, the following:

(a) Recordkeeping practices that accurately identify the quantities of such hazardous and
radioactive wastes generated, the constituent thereof which are significant in quantity or in
potential harm to human health or the environment, and the disposition of such wastes;

(b) Use of appropriate storage facilities and containers to prevent release of materials to theenvironment;

(c) Labeling practices for any containers used for the storage, transport or disposal of such
hazardous and radioactive wastes that will identify accurately such wastes;

(d) Use of a manifest or consignment note system and any other means necessary to assure that
all hazardous and radioactive wastes generated are designated for treatment, storage or disposal
in, and arrived at TSDFs with appropriate permit issued pursuant to this Act;

(e) Emergency and contingency plans for effective action to minimize damage and contain and
 mitigate effects of spills and accidents in connection with the generation, transport, storage or
 disposal of such wastes;

(f) When it is necessary to transport the wastes, the generators shall only engage the services of
transporters and the TSDFs holding permits issued pursuant to this Act; and

(g) In the case of radioactive wastes, the wastes generator is required to submit a certificate of
 transport from their radiological health and safety officer (RHSO) for the transport of radioactive
 wastes to the treatment facility.

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5 SEC. 11. Requirements Applicable to Transporters of Hazardous and Radioactive 6 Wastes. - Within six (6) months after the effectivity of this Act, the Department, in coordination 7 with the DOH, the PNRI and the Department of Transportation and Communications (DOTC), 8 shall establish requirements applicable to transporters of hazardous and radioactive wastes 9 necessary to protect human health and the environment.. Such requirements shall include, but 10 need not be limited to, the following:

11 (a) Recordkeeping concerning such wastes transported, and their source and delivery points;

12 (b) Use of carriers duly registered with the DOTC;

13 (c) Transport of wastes only if properly labeled;

(d) Transport of wastes only to the TSDF which the generator designates in the manifest form to
be a facility holding appropriate permit issued pursuant to this Act;

(e) Emergency and contingency plans for effective action to minimize damage and contain and
mitigate effects of spills and accidents in connection with the transport of such wastes; and
(f) Coordination with other concerned government agencies in the event that transport of such
hazardous and radioactive wastes to the designated TSDF requires security escort or police
protection/assistance.

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22 SEC. 12. Requirements Applicable to Owners of Hazardous and Radioactive Wastes 23 Treatment, Storage and Disposal Facilities. - Within six (6) months after the effectivity of this 24 Act, the Department, in coordination with the DOH and the PNRI, shall establish requirements applicable to owners of the TSDFs of hazardous and radioactive wastes necessary to protect 25 26 human health and the environment: Provided, That the 'Department, the DOH and the PNRI 27 shall, where applicable, distinguish requirements appropriate for new and existing facilities at the 28 time of the effectivity of this Act. Such requirements shall include, but need not be limited to, the 29 following:

(a) Performance standards for the design, construction, operation, maintenance and monitoring of
 the facility;

3 (b) Requirements and standards to ensure adequate resources, including human and financial,
4 throughout the life cycle of the facility;

5 (c) Requirements and standards for the closure, decommissioning and post-closure care,
6 monitoring and maintenance and use of the facility;

7 (d) Waste acceptance requirements and procedures, approved by the Department, the DOH and
8 the PNRI, for different types of hazardous and radioactive wastes packages; and

9 (e) Management, engineering controls and use of personnel protective equipment to minimize 10 exposure of workers to the hazardous wastes and medical surveillance of workers directly 11 involved in the collection, transport, storage or disposal of hazardous wastes.

SEC. 13. Categories of TSDFs for Hazardous and Radioactive Wastes. - Within 12 13 six (6) months after the effectivity of this Act, the Department shall formulate specific, relevant 14 and appropriate standards, including waste acceptance criteria, for the various categories of 15 TSDFs identified hereunder: *Provided*, That no waste shall be accepted unless it complies with the waste acceptance criteria formulated pursuant to this Act: Provided, further, That the 16 17 Department shall revise, as the need arises, the regulations, standards and guidelines applicable 18 to the categories listed hereunder, taking into account improvements in the technology of control 19 and measurement: Provided, finally, That such regulations shall specify criteria for the 20 acceptable location of new and existing TSDFs as necessary to protect human health and the 21 environment.

22 The categories of TSDFs are as follows:

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(a) Facilities that conduct on-site storage, treatment and disposal of hazardous wastes generated
or produced at the premises through industrial or commercial processes and activities other than
disposal via sewer - The Department shall encourage on-site treatment of hazardous wastes by,
atmong others, providing for incentives: *Provided*, That generators who undertake partial
treatment of wastes shall not be considered as on-site facility operators for purposes of this
category: *Provided*, *however*, That mining operations shall fall under this category;

29 (b) Commercial or industrial hazardous wastes thermal treatment facilities;

1 (c) TSDFs in this category are facilities that conduct on-site and off-site thermal treatment:

2 Provided, That the Department shall promulgate regulations on hazardous wastes used as fuel 3 and raw material: Provided, further, That the Department may also exempt from the 4 requirements hereof facilities which bum de minimis quantities of hazardous wastes as fuel, as 5 defined by the Department, if:

6 (1) the wastes are burned at the same facility at which such wastes are generated;

7 (2) the waste is burned to recover useful energy, as determined by the Department on the basis of
8 the design and operating characteristics of the facility and the heating value and other
9 characteristics of the waste; and

(3) the waste is burned in a type of device determined by the Department to be designed and
operated at a destruction and removal efficiency sufficient such that the protection of human
health and environment is assured;

(d) Landfills that accept hazardous wastes for disposal- The Department shall, after due review and public 'consultation, promulgate regulations concerning the prohibition of specified hazardous wastes in landfills: *Provided*, That the placement of such specified hazardous wastes in landfills may be allowed upon determination by the Department that the prohibition for disposal of such waste in landfills is not required in order to protect human health and the environment for as long as the waste remains hazardous, taking into account the following factors:

19 (1) The long-term till certainties associated with land disposal;

20 (2) The goal of managing hazardous wastes in an appropriate manner in the first instance; and

(3) The persistence, .toxicity, mobility and propensity to bio-accumulate such hazardous wastesand their hazardous constituents.

For this purpose, disposal of hazardous wastes in landfills is deemed to be protective of human health and the environment if it is determined that there will be no migration of hazardous constituents of the wastes from the disposal unit or injection zone: *Provided, however*, That the disposal of any liquid in landfills shall be prohibited: *Provided, further*, That the disposal in landfills of wastes containing hazardous solvents, pesticides and polycyclic hydrocarbons such as, among others, furans and dioxins, as determined by the department, after public consultation, is prohibited unless the Department determines the prohibition of the disposal of such waste is not required in order to protect human health and the environment for as long as the waste
 remains hazardous, taking into account the factors referred to in subparagraphs (1) to (3) of this
 category.

4 Within six (6) months from the preparation of the status report, the Department shall review, 5 classify and rank, subject to public consultations, all hazardous wastes listed pursuant to this Act, 6 other than those wastes which are referred to in subparagraph (3) of this category or deep injection 7 wells. Within twelve (12) months thereafter, the Department, when necessary, shall promulgate 8 regulations prohibiting disposal in landfills of such hazardous wastes listed and ranked: Provided, 9 That the Department shall promptly publish in a newspaper of general circulation notice of such 10 determination, together with an explanation of the basis for such determination: Provided, further, 11 That the storage of hazardous and radioactive wastes in landfills is hereby prohibited;

(e) Facilities that recycle or reprocess hazardous wastes which are not generated or produced at the premises - The Department, in coordination with the POST, shall promulgate standards for this category of the TSDF. Facilities in this category are those that receive off-site treatment of hazardous wastes and recover valuable materials from the hazardous wastes, use hazardous wastes as input materials or fuel for production, or produce compost by biological treatment of hazardous wastes. These also include, but are not limited to, reclaimers of spent lead-acid batteries, precious metals and oil recyclers;

(f) Other off-site treatment facilities - Facilities in this category are those facilities that receive
hazardous wastes outside the premises and transform physical and/or chemical characteristics of the
hazardous wastes by physicochemical or thermal treatment other than incineration or in order to
dispose of them into landfills;

(g) Facilities that store hazardous and radioactive wastes which are not generated or produced at the
premises within allowable period - The storage of any hazardous and radioactive waste is prohibited,
unless such storage is solely for the purpose of the accumulation of such quantities of hazardous
wastes as are necessary to facilitate proper recovery, treatment or disposal but shall not be longer
than is prescribed by the Department; and

(h) Other land disposal facilities - Facilities under this category shall include, among others, deep
injection wells, borehole facilities, near surface facilities, mined cavities, surface impoundments,
land treatment units/land farming and abandoned underground mines.

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SEC. 14. *Closure Plan.* - The owner of TSDFs shall submit a closure plan, including the
funds and human resources necessary for the same, subject to the review and approval of the
Department.

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6 SEC. 15. *Post-closure of Facility.* - The owner o(a TSDF must close the facility upon 7 termination of its operation and shall, after such closure, provide for protection during a post-8 closure care period, in accordance with the requirements of the Department and the closure plan, 9 including the funds and human resources necessary for the same. The protection shall include, 10 but shall not be limited to, monitoring, repair and maintenance. The owner shall maintain a 11 hazardous waste facility permit for the post-closure care period pursuant to Chapter VI hereof.

12

13 SEC. 16. Environmental Impact Statement (EIS) System. - Prior to the establishment of 14 TSDFs, all government agencies and private corporations, firms and entities which intend to set 15 up TSDFs shall be subject to the Environmental Impact Statement (EIS) System pursuant to the 16 provisions of Presidential Decree No. 1586 and its implementing rules and regulations.

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18 SEC. 17. Formulation of Soil Quality Standards for Identification of Contaminated 19 Sites. - Within six (6) months from the effectivity of this Act, the Department, in coordination 20 with other relevant government agencies, shall formulate soil quality standards which shall be 21 used to determine contaminated sites.

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SEC. 18. Registry of Contaminated Sites. - The Department shall maintain a registry of confirmed contaminated sites in the country based on the soil quality standards set pursuant to Section 17 hereof: *Provided*, That the Department shall take all necessary action to ensure that the registry provides a complete listing of all such sites, their exact location and the types of waste found at each site: *Provided*, *further*, That in developing and maintaining the registry, the Department shall assess, based upon new information received, the relative priority of the need for action at each site to remedy environmental and health problems resulting from the presence of hazardous and radioactive wastes at such sites: *Provided, finally*, That any site classified as properly closed or remediated where no evidence of present or potential adverse impact exists shall be deleted from the registry.

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6 SEC. 19. Import and Export of Hazardous and Radioactive Wastes. - In accordance 7 with Section 2(c) hereof, the Department and the PNRI shall promulgate rules and regulations on 8 the import and export of hazardous and radioactive wastes consistent with relevant multilateral 9 international agreements and protocols.

10 SEC. 20. Market-based Instruments, Responsible Care and Product Stewardship 11 Program. - Within six (6) months from the effectivity of this Act, the Department, in 12 coordination with the manufacturers of commercial or industrial products, shall identify and 13 implement market-based, instruments, extended producer responsibility, responsible care, 14 products stewardship programs that shall promote cleaner production, waste minimization and 15 resource recovery: Provided, That the Department shall identify and list products that shall be 16 covered by such programs.

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#### CHAPTER III

# **RADIOACTIVE WASTES**

SEC. 21. Listing of Radioactive Wastes. - Within six (6) months from the effectivity of this Act, the Department of Science and Technology (DOST) - PNRI, in coordination with the Department, after public consultation, shall formulate and publish the criteria for identifying and listing the types of radioactive wastes to be monitored and regulated.

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SEC. 22. Classification of Radioactive Wastes. - The PNRI shall establish the waste classification system based on internationally-acceptable guidelines. The classification system shall be based primarily on the safety aspects of radioactive wastes disposal: *Provided*, That other stages of radioactive wastes management may also be developed by the PNRI.

1 SEC. 23. Management of Radioactive Wastes. - Pursuant to Sections 10, 11 and 12 2 hereof, the PNRI shall promulgate rules and regulations on radioactive wastes management. Said 3 rules and regulations shall be based on the best available technique to limit the outflow of 4 radioactive substances to the environment, taking into account the benefits as well as the cost of 5 the technique. The technique shall be both technically and economically feasible: *Provided*, That 6 said rules and regulations may be based on, but not be limited to, the following methods of 7 managing radioactive wastes:

8 (a) Dilute and Disperse - Radioactive waste with activity level that can be disposed of as
9 ordinary waste into the sewage, municipal landfills, etc.

(b) Delay and Decay - Short-lived radionuclides by storing under well controlled conditions until
the radioactivity has decayed to a level which meets the established exemption or clearance
limits for such waste.

13 (c) Characterization, Segregation, Treatment, Conditioning, Transport, Storage, Disposal 14 Methods for managing radioactive wastes containing long-lived radio nuclides, including 15 disused, sealed sources and other wastes that cannot be managed under subsections (a) and (b) of 16 this section: *Provided*, That the acceptable storage period for conditioned wastes prior to the 17 establishment of a final disposal repository shall be for a maximum period of fifty (50) years.

18

19 SEC. 24. Guidelines for the Acceptance of Radioactive Wastes by Transporters and 20 TSDFs. - Within six (6) months after the effectivity of this Act, the PNRI shall formulate 21 specific, relevant and appropriate waste acceptance criteria for transporters and TSDFs of 22 radioactive wastes: *Provided*, That no radioactive waste shall be accepted unless it complies with 23 the waste acceptance criteria formulated pursuant hereof

24

25 SEC. 25. Site Requirements and Selection Criteria. - The PNRI shall develop and
 26 promulgate generic site requirements for locating a final repository for radioactive wastes.

SEC. 26. Safety Assessment and Environmental Impact Assessment (EIA). – The
 PNRI shall develop and promulgate criteria and regulations on the performance requirements and

safety assessment of the TSDF: *Provided*, That the safety assessment shall, among others, address
 both radiological and non-radiological risks: *Provided*, *further*, That non-radiological EIA shall be
 carried out in accordance with relevant environmental laws.

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5 SEC. 27. *Emergency Preparedness.* - The PNRI shall promulgate requirements and 6 guidance on the formulation of emergency plans commensurate to the seriousness of the 7 accidents that could occur at the TSDFs.

8

9 SEC. 28. Security. - The PNRI shall promulgate guidelines on security arrangements 10 that should be in place to ensure that radioactive waste is not accidentally or deliberately 11 removed from their proper location without location. Particular attention shall be given to 12 materials of intrinsic value that could pose a serious threat to human health and the environment 13 if control were lost.

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### CHAPTER IV HAZARDOUS HEALTHCARE WASTES

18 SEC: 29. Listing of Hazardous Healthcare Wastes. - Within six (6) months from the 19 effectivity of this Act, the DOH, in coordination with the Department and the DILG, after public 20 consultation, shall formulate criteria for identifying and listing the categories of hazardous 21 healthcare wastes to be tracked and regulated. In the formulation of such criteria, the DOH shall 22 take into account, but not be limited to, presence of infectious agents, toxicity, reactivity, 23 ignitability and corrosivity.

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# SEC. 30. Management of Hazardous Healthcare Wastes in Hospitals and Other

Healthcare Facilities. - Pursuant to Sections 10, 11 and 12 hereof, the DOH shall promulgate
rules and regulations on the effective management of hazardous healthcare wastes in hospitals
and other healthcare facilities. Such rules and regulations shall include, but not be limited to, the
following:

(a) Hospitals and other healthcare facilities shall practice or implement waste minimization and
 segregation;

3 (b) Segregation at source shall be the responsibility of the waste generator;

4 (c) Appropriate storage receptacles or bins shall be provided for each healthcare waste category;

5 (d) Labeling of receptacle per waste category shall likewise be implemented for identification of
6 waste and management measures in case of accidents;

7 (e) All hazardous healthcare wastes shall be collected and stored in designated on-site storage
8 areas until transported to a TSDF;

9 (f) Treatment of hazardous healthcare wastes on-site shall be done through appropriate treatment
10 methods;

11 (g) Upon the approval of the Department, healthcare facilities with capacily to manage 12 hazardous healthcare wastes on-site may also treat for a fee the hazardous healthcare wastes 13 generated by other healthcare facilities: *Provided*, That in case of treatment of radioactive 14 healthcare wastes, approval of the PNRI shall be secured;

(h) For hazardous healthcare liquid waste, all healthcare facilities shall provide wastewater
treatment facilities and comply with the effluent standards set by the DBNR. Treatment and
disposal of sludge shall conform to the provisions of this Act; and

(i) To ensure the proper management of hazardous healthcare wastes, a committee on hazardous
healthcare wastes management may be created in all healthcare facilities: *Provided*, That in all
levell, level 2, level 3 and level 4 hospitals, the creation of a committee on hazardous healthcare
wastes management shall be mandatory. The committee shall also develop an emergency plan to
ensure an immediate and appropriate action once an emergency occurs. For other healthcare
establishments, a hazardous healthcare waste management officer shall be designated.

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# CHAPTER V SPECIALHAZARDOUS WASTES

28 SEC. 31. Collection of Special Hazardous Wastes. - Local government units (LGUs) 29 shall be responsible for the collection of special hazardous wastes, as listed by the Department in 30 accordance with Section 5 hereof, from persons and households: *Provided*, That the LGUs may enter into agreement with entities duly accredited by the Department for the collection of special
 hazardous wastes.

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4 SEC. 32. Responsible Care Program for Special Hazardous Wastes. - The LGUs shall 5 enact appropriate ordinances implementing responsible care, extended producer responsibilily or 6 product stewardship program that shall include, but shall not be limited to, take back or return to 7 supplier schemes, that shall promote cleaner production, waste minimization and resource 8 recovery.

9

#### SEC. 33. Transport, Treatment, Storage and Disposal of Special Hazardous Wastes. -

10 Upon collection of hazardous special wastes by LGUs pursuant to Section 31 hereof, the 11 transport, treatment, storage and disposal of special hazardous wastes shall be regulated in 12 accordance with this Act.

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#### CHAPTER VI INSTITUTIONAL MECHANSM

16 SEC. 34. Lead Agency. - The Department shall be the primary government agency 17 responsible for the implementation and enforcement of this Act, including in Philippine 18 Economic Zone Authority (PEZA) areas, special economic zones and freeports, unless otherwise 19 provided herein. As such, it shall have the following functions, powers and responsibilities:

20 (a) Prepare a National Hazardous and Radioactive Wastes Report;

21 (b) Prepare a National Hazardous and Radioactive Wastes Management Framework;

22 (c) Develop and promulgate criteria for identifying and listing the characteristics of hazardous

23 and radioactive wastes;

24 (d) Establish, enforce, review and revise standards for generators of hazardous and radioactive

25 wastes;

26 (e) Establish, enforce, review and revise standards for transporters of hazardous and radioactive
27 wastes;

28 (f) Establish, enforce, review and revise standards applicable to owners and operators of facilities

29 for the treatment, storage and disposal of hazardous and radioactive wastes;

1 (g) Exercise jurisdiction over all aspects of generation, possession, collection, destruction, 2 recovery, use, storage, transportation, entry into, even in transit, treatment and disposal of 3 hazardous and radioactive wastes;

4 (h) Evaluate applications for and issue permits and licenses' pursuant to this Act;

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5 (i) Revoke, modify or deny in accordance with the standards, rules and regulations, hazardous
6 waste transporter licenses, TSDFs permits and other permits/licenses issued in accordance with
7 this Act;

8 U) Establish a cooperative effort among the national government, LGUs, academic institutions,
9 civil society and the private sector to attain the objectives of this Act;

10 (k) Develop and implement programs to achieve goals and objectives set under this Act;

11 (I) Accept, receive and administer grants or other funds or gifts from public and private agencies,

12 for the purpose of carrying out the provisions of this Act. Funds received by the Department

pursuant to this section shall accrue to the Hazardous and Radioactive Wastes Management
Fund;

15 (m) Secure necessary scientific, technical, including laboratory facilities, by contract or
16 otherwise;

(n) Encourage, coordinate, participate in or conduct studies, investigations, research and
technical demonstrations relating to hazardous and radioactive wastes management as it may
deem advisable and necessary for the discharge of its duties pursuant to this Act;

20 (o) Encourage waste reduction, resource recovery, exchange and energy conservation in
 21 hazardous and radioactive wastes management;

(p) Oversee any corrective action work undertaken pursuant to rules and regulations issued in
 accordance with this Act;

(q) Formulate and undertake appropriate protocol with other concerned agencies for immediate
 coordinated responses to hazardous and radioactive waste-related emergency incidents;

(r) Issue order against any person or entity and impose fines, penalties and other administrative
sanctions to compel compliance with the provisions hereof, standards, rules and regulations
issued pursuant to this Act; and

(s) Exercise such powers and perform such other functions as may be necessary to carry out the
 objectives of this Act.

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SEC. 35. *Role of the DOH.* - The DOH shall be primarily responsible in performing the
following duties and responsibilities:

6 (a) Develop, promulgate and publish criteria in identifying and listing the categories of
7 hazardous healthcare wastes to be monitored and regulated;

8 (b) Develop and promulgate rules and regulations on the effective management of hazardous
9 healthcare wastes in hospitals and other healthcare facilities; and

(c) Exercise such powers and perform such other functions as may be necessary to carry out the
provisions of this Act.

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SEC. 36. *Role of the PNRI*. - The PNRI shall be primarily responsible in performing the
 following duties and responsibilities:

(a) Develop and promulgate regulations establishing a program for the monitoring of the
radioactive wastes listed pursuant to this Act;

17 (b) Develop, promulgate and publish criteria for identifying and listing the types of radioactive
18 wastes to be monitored and regulated;

19 (c) Develop and promulgate rules and regulations on the radioactive wastes management
20 pursuant to Section 23 hereof;

(d) Formulate specific, relevant and appropriate waste acceptance criteria for transporters and
TSDFs of radioactive wastes pursuant to Section 24 hereof;

(e) Exercise jurisdiction over all aspects of generation, possession, collection, recovery,
transport, entry, even in transit, into Philippine territory, treatment, storage and disposal of
radioactive wastes; and

26 (1) Exercise such powers and perform such other functions as may be necessary to carry out the
27 provisions of this Act.

]	SEC. 37. Role of Local Government Units (LGUs): - Local government units shall have
2	the following duties and responsibilities:
3	(a) Share the responsibility for the implementation, enforcement and monitoring of the
4	provisions of this Act within their territorial jurisdictions such as the registration and compliance
5	monitoring of generators, transports and TSDFs;
6	(b) Prepare a compliance scheme in accordance with their special hazardous wastes management
7	program;
8	(c) Segregation and collection of special hazardous wastes;
9	(d) Emergency preparedness and response;
10	(e) Participate in all efforts concerning hazardous and radioactive wastes management; and
11	(f) Enact appropriate ordinances to implement LGU's role in this Act.
12	
13	SEC. 38. The Interagency Technical Advisory Council (MTAC) For purposes of
14	policy integration and harmonization and coordination of functions, there is hereby created an
15	JATAC attached to the Department which shall be composed of the following officials or their
16	duly authorized representatives:
17	Secretary of Environment and Natural Resources, as chairperson;
18	Secretary of Health, as co-chairperson;
19	Secretary of Science and Technology, as co-chairperson;
20	Secretary of Agriculture;
21	Secretary of Finance;
22	Secretary of Trade and Industry;
23	Secretary of National Defense;
24	Secretary of Foreign Affairs;
25	Secretary of Transportation and Communications;
26	President of league of cities;
27	President of league of municipalities;
28	President of league of provinces;
29	President of league of barangays;

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1	Director General of the Philippine Export Zone Authority;
2	Representative from civil society;
3	Representative from the industry;
4	Representative from the TSDF operators; and
5	Representative from the academe as members.
6	
7	The IATAC shall have the following functions, among others:
8	(a) Develop and promulgate criteria m assessing the proposed BATIBEP to be used accordance
9	with Section 9 hereof; and
10	(b) Constitute and authorize a multidisciplinary body to conduct annual audit to determine
11	compliance of the TSDF perpetrators with the terms and conditions in the permits and licenses
12	issued pursuant to this Act.
13	
14	SEC. 39. The IATAC Technical Working Group The IATAC shall be supported by a
15	technical working group (TWG) which shall be composed of representatives of the following:
16	Environmental Management Bureau (EMB) of the Department;
17	Environmental and Occupational Health Office of the DOH;
18	Philippine Nuclear Research Institute of the DOST;
19	Industrial Technology Development Institute of the DOST;
20	Bureau of Health Facilities and Services of the DOH;
21	Bureau of Soil and Water Management of the Department of Agriculture (DA);
22	Fertilizer and Pesticide Authority of the DA;
23	Bureau of Customs of the Department of Finance;
24	Bureau of International Trade Relations of the DTI;
25	Board of Investments of the DTI;
26	Bureau of Import Services of the DTI;
27	Department of National Defense;
28	Land Transportation Office of the DOTC;
29	Occupational Health and Safety Center of the Department of Labor and Employment;

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1 Philippine Coast Guard;

2 Nongovernmental organizations (NGOs);

3 Industry; and

4 the Academe.

5 The TWG shall provide technical support to the IATAC.

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SEC. 40. Linkage Mechanism. - The Department and its concerned agencies may coordinate and enter into agreement with other government agencies, civil society, industrial sector and other concerned sectors in the furtherance of the policies of this Act: *Provided*, That the Department shall coordinate with the DILG and the Philippine National Police in the enforcement of the requirements for transporters issued pursuant to this Act.

12

13 SEC. 41. Visitorial Powers. - The Department, the PNRI and the DOH or their duly 14 authorized representatives shall have access to, and the right to copy therefrom, the records 15 required to be maintained pursuant to the provisions of this Act. The Secretary of the Department 16 and the DOH and the Director of the PNRI or their authorized representatives shall likewise have the right to enter the premises of any generator, transporter or TSDF any time to question any 17 employee or investigate any fact, condition or matter which may be necessary to determine any 18 19 violation, or which may aid in the effective enforcement of this Act and its implementing rules 20 and regulations. This section shall not apply to private dwelling places unless the visitorial power 21 is otherwise judicially authorized.

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#### CHAPTER VII PERMITS AND FEES

SEC. 42. Permits for Treatment, Storage or Disposal of Hazardous and Radioactive Wastes.- (a) Issuance of Permit - Any person owning an existing or a new TSDP of hazardous or
 radioactive wastes identified or listed pursuant to this Act is required to secure a permit or
 license pursuant to this section. The Department and the PNRI shall prescribe reasonable fees for
 the issuance of said permit or license.

5 (b) Duration of Permit - Any permit under this section shall be issued annually during the first 6 three (3) years of operation as a TSDF. Thereafter, the Department and the PNRI may issue a 7 permit or license which is valid for five (5) years to a TSDF who has satisfactorily complied with 8 the rules and regulations issued pursuant to this Act for three (3) consecutive years: *Provided*, 9 That an annual audit shall be conducted by a multidisciplinary body constituted and authorized 10 by the IATAC created pursuant hereof.

(c) Permit Modification, Suspension and Revocation - The Department and the PNRI shall
modify, suspend and revoke such permit upon a determination of noncompliance by a TSDF
with the relevant provisions of this Act or the terms and conditions of the permit.

(d) Interim Status - Any person who owns a TSDF in existence prior to this Act which is required to have a permit under this section shall be treated as having been issued such permit for a period of twelve (12) months after the effectivity of this Act: *Provided*, That the required application for a TSDP permit or license shall have been filed within the said twelve (12)-month period: *Provided*, *further*, That this paragraph shall not apply to any facility which has been previously denied a TSDF permit or license or if authority to operate the facility has been previously terminated.

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### SEC. 43. Hazardous and Radioactive Wastes Transporter License. –

(a) Any person transporting any hazardous and radioactive waste is required to secure a waste
 transporter license from the Department, subject to the payment of a reasonable fee.

(b) Duration of License - A waste transporter license issued under this section shall be valid for a
period of one (1) year.

(c) License Modification, Suspension and Revocation - The Department and the PNRI shall
modify, suspend and revoke such license upon a determination of noncompliance by a
transporter with the relevant provisions of this Act or the terms and conditions of the permit. A
license is not required for the transport of any hazardous or radioactive waste on the premises

1 where it is generated or onto a property owned by the generator thereof located within a one (1) 2 kilometer radius from said premises or within the same industrial estate: Provided, That the Department is notified in writing prior to the transfer and a week after the transfer has been 3 completed. Nothing in this section shall be interpreted to preclude the Department and the PNRI 4 5 from inspecting unlicensed hazardous waste transporting equipment and to require that it be 6 adequate to provide protection for the health of humans and the environment.

7

8 SEC. 44. Hazardous Wastes Disposal Fee. - All hazardous wastes disposal facilities 9 shall collect, on behalf of the government, from each hazardous waste generator or transporter 10 disposing such wastes at the disposal site, a fee that shall accrue to the hazardous wastes 11 management fund. The fee shall be established by the Department, taking into consideration the 12 following:

13 (a) To provide strong economic inducement for generators to modify their production or 14 management processes;

15 (b) To cover the cost of administering hazardous and radioactive wastes management;

16 (c) Reflect damages caused by hazardous and radioactive wastes on the surrounding 17 environment, including the cost of rehabilitation;

18 (d) Category of wastes; and

19 (e) Classification of wastes.

20 The fee, which shall be established after due public consultation, shall be based on the quantity 21 of wastes disposed.

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### **CHAPTER VIII** FINANCING HAZARDOUSWASTES IV1ANAGEMENT

25 SEC. 45. Financial Liability for Environmental Rehabilitation. - The Department shall 26 require generators and owners of TSDFs to put up Environmental Guarantee Fund (EGF) as part 27 of the Environmental Management Plan attached to the Environmental Compliance Certificate 28 (ECC), pursuant to Presidential Decree No. 1586 and its implementing rules and regulations. The 29 EGF shall finance the needs of emergency response, clean up or rehabilitation of areas that may 30 be damaged during the generation, transport, treatment, storage or disposal of hazardous and

radioactive wastes. Liability for damages shall continue even after the termination of the project
 and until the lapse of a given period indicated in the ECC, as determined by the Department.

The EGF may be in the form of a trust fund, environmental insurance, surety bonds, letters of credit, self-insurance and any other instrument which may be identified by the Department. The choice of the guarantee instrument or combinations thereof shall depend, among others, on the assessment of the risks involved. Proponents required to put up guarantee instruments shall furnish the Department with evidence of availment of such instruments.

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9 SEC. 46. *Performance Bond.* - Prior to issuance of the required permit to operate, the 10 Department shall require transporters, owners of treatment/storage facilities to post performance 11 bond. The performance bond shall be forfeited in the ,event of abandonment of sites and/or non-12 performance of post-closure requirements issued pursuant to Section 15 hereof: *Provided*, That 13 this provision shall not apply to State-owned treatment/storage facilities and to recyclers 14 identified and listed as such, pursuant to this Act.

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#### CHAPTER IX INCENTIVES

19 SEC. 47. *Rewards.* - Rewards, monetary or otherwise, shall be provided to individuals, 20 private organizations and entities, including NGOs that have undertaken outstanding and 21 innovative projects, technologies, processes and techniques or activities in hazardous and 22 radioactive wastes management. Said rewards shall be sourced from the Hazardous and 23 Radioactive Wastes Management Fund herein created.

24

SEC. 48. Incentives Scheme. - An incentive scheme is hereby provided for the purpose of encouraging enterprises, private entities, LGUs and NGOs to develop or undertake an effective hazardous and radioactive wastes management, or actively participate in any program geared towards the promotion thereof, consistent with the objectives of this Act.

(a) Tax and Duty Exemption on Imported Capital Equipment and Vehicles - Within five (5)
years upon the effectivity of this Act, registered enterprises, LGUs and NGOs shall enjoy tax and

1 duty-free importation of machinery, equipment, technology and spare parts used for the 2 processing, storage and treatment of hazardous and radioactive wastes, including cleaner 3 production and waste minimization technologies: *Provided*, That the importation of such 4 machinery, equipment, technology and spare parts shall comply with the following conditions:

5 (1) They are not manufactured domestically in sufficiently quantity, of comparable quality and at
6 reasonable prices;

7 (2) They are reasonably needed and will be used actually, directly and exclusively, for the
8 abovementioned activities; and

9 (3) There is an approval from the Board of Investment (BOI) of the DTI for the importation of 10 such machinery, equipment, technology and spare parts: *Provided, further*, That the sale, transfer 11 or disposition of such machinery, equipment, technology and spare parts, without prior approval 12 of the BOI, within five (5) years from the date of acquisition shall be prohibited; otherwise, the 13 registered enterprise, LGU or NGO concerned and the buyer, transferee or assignee shall be 14 solitarily liable to pay twice the amount of tax and duty exemption given it.

(b) Tax Exemption on the Sale of Domestic Capital Equipment - Within five (5) years from the effectivity of this Act, the sale of domestic capital' equipment, including its spare parts to registered enterprises, LGUs and NGOs to be used for the processing, storage and treatment of hazardous and radioactive wastes, shall be exempted from any applicable taxes imposed

under the National Internal Revenue Code of 1997, as amended: *Provided*, That said incentive
shall be subject to the same conditions and prohibition cited in the preceding paragraph,

(c) Tax Exemption of Donations, Legacies and Gifts – All donations, gifts and legacies made by
any person or entity in favor of the registered enterprises, LGUs and NGOs, for the support and
maintenance of the program for effective hazardous and radioactive wastes management, shall be
exempt from donor's tax and such amount of donations shall be deductible from the gross income
of the donor pursuant to Section 34, paragraph (H) of the National Internal Revenue Code of
1997, as amended.

(d) Financial Assistance Program - Government financial institutions such as the Development
Bank of the Philippines (DBP), the Landbank of the Philippines (LBP), the Government Service
Insurance System (GSIS) and such other government institutions providing financial services

shall, in accordance with and to the extent allowed by the enabling provisions of their respective
 charters or applicable laws, accord high priority to extend financial services to individuals,
 enterprises or private entities engaged in hazardous, radioactive, medical and hazardous special
 wastes management.

(e) Extension of Grants to LGUs - Cities or municipalities whose special hazardous wastes
management programs have been duly accredited by the Department or have adopted innovative
wastes management programs may be entitled to receive grants for the purpose of developing
their technical capacities toward actively participating in the program for effective and
sustainable wastes management.

(f) Incentives to Host LGUs - LGUs which host common hazardous and radioactive wastes
 management facilities shall be entitled to incentives as provided for under this Act.

12 (g) Tax Exemption on Hazardous Wastes Generated Within PEZA Areas, Freeports and Other 13 Special Ecozones - Hazardous waste materials generated within PEZA areas, freeports and other 14 special ecozones shall be allowed to be brought to the Philippine customs territory for the sole 15 intention of recycling and treatment, and shall be exempted from payment of any tax due on said 16 hazardous wastes: *Provided*, That said recyclable hazardous waste materials are identified and 17 listed in accordance with Section 5 of this Act.

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# CHAPTER X CIVIL LIABILITY AND PENAL PROVISIONS

SEC. 49. Generator's Liability. - The generator is primarily responsible for the 22 management of hazardous and radioactive wastes until said waste has been certified as properly 23 24 treated or disposed by duly accredited TSDFs: Provided, That wastes that are exported outside of 25 the country and treated and disposed in accordance with international agreements, the TSDFs in the country of destination shall issue the certificate of treatment and disposal. All other 26 environmental service providers involved in the transport, treatment, storage and disposal of said 27 waste shall be jointly and severally liable with the generator in the event of any adverse 28 29 environmental impacts due to the improper management of the waste.

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#### SEC. 50. Prohibited Acts. - The following acts are prohibited:

(a) Discarding, throwing or dumping of hazardous or radioactive wastes, as listed pursuant to this
Act in public places, such as roads, sidewalks, canal, *esteros*, parks, establishments and
municipal solid waste facilities, or causing or permitting the same; (b) Undertaking activities
involving the collection or transport of hazardous or radioactive wastes in violation of the
standards and other requirements or permits set forth in this Act;

7 (c) Causing or permitting the collection of non-segregated or unsorted hazardous wastes;

8 (d) Operating, TSDFs without permits issued pursuant to this Act;

9 (e) Transporting hazardous or radioactive wastes without the required permit or license pursuant
10 to this Act;

(f) The mixing of source-separated recyclable material with other hazardous wastes in any
vehicle, box, container or receptacle used in hazardous or radioactive wastes collection or
disposal;

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14 (g) Disposal of hazardous or radioactive wastes in open and controlled dumps as enjoined in this

15 Act, or causing and permitting the same;

(h) Establishment and operation of open and controlled dumps for hazardous and radioactive
wastes;

(i) Transporting and dumping of collected hazardous or radioactive wastes in areas other than
facilities prescribed under this Act;

20 (j) Open burning of hazardous or radioactive wastes;

(k) Transporting any hazardous or radioactive wastes to a TSDF which is not authorized to
 receive such waste pursuant to this Act;

(1) Treating, storing or disposing of any hazardous or radioactive waste either: (1) without permit
or license to do so pursuant hereof; or (2) in knowing violation of any material condition or
requirement of such permit or license; or (3) in violation of any standard promulgated pursuant
to this Act;

(m) Making any false material statement, representation or certification in any application, label,
permit, record, report, manifest or other document filed, maintained or required to be maintained
under this Act;

(n) Falsifying, tampering with or rendering inaccurate any monitoring device or result therefrom
 used, filed, maintained or required to be maintained under this Act;

3 (o) Generating, treating, storing, transporting, disposing of or handling any hazardous or 4 radioactive waste, and who, in connection therewith, knowingly destroying, altering or 5 concealing any record required to be maintained pursuant to this Act;

6 (p) Owning, maintaining or operating any hazardous or radioactive waste disposal facility in a 7 manner which permits any acts or hazardous waste management practices in violation of 8 standards or rules and regulations issued pursuant to this Act;

9 (q) Failing to notify the Department, the DOH and the PNRI of hazardous or radioactive wastes
10 activities pursuant to Section 6 hereof;

(r) Importing or causing or permitting the entry, even in transit, into Philippine territory in
violation of the provisions of this Act and its implementing rules and regulations, and relevant
international agreements and protocols;

(s) Constructing, substantially altering or operating, including all post-closure activities and
 operations specified in the rules and regulations, a hazard<;us or radioactive waste TSDF without</li>

16 first obtaining a permit as specified in this Act; and

(t) Site preparation, construction, expansion or operation of TSDFs without an ECC required
pursuant to Presidential Decree No. 1586 and this Act.

For purposes of this provision, the term "hazardous wastes" shall include special hazardous andhealthcare wastes.

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SEC. 51. *Fines, Damages and Penalties.* - Unless otherwise provided herein, any person who commits any of the prohibited acts provided in the immediately preceding section or violates any of the provisions of this Act or its implementing rules and regulations shall be fined by the Pollution Adjudication Board (PAB) in the amount not less than Ten thousand pesos (P1,000.00) but not more than One hundred thousand pesos (P100,000.00) for every violation:

27 Provided, That for violation of Section 52 involving prohibited acts under paragraphs (a), (g),

28 (h), (i), (1), (p), (s) and (t) of the immediately preceding section, the fine shall be imposed for

29 every day of violation.

For purposes of the application of the fines, the PAB, within one (1) year upon the effectivity of this Act, shall establish a fine rating system to adjust the maximum fine based on the violator's ability to pay, degree of willfulness, degree of negligence, degree of severity of the offense, history of noncompliance and degree of recalcitrance.

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5 The fines herein prescribed shall be reviewed and revised, whenever necessary, every three (3) years to compensate for inflation and to maintain the deterrent function of such fines: 6 7 Provided, That the PAB may order the closure, suspension of development or construction, or cessation of operations until such time that proper environmental safeguards are put in place 8 9 and/or compliance with this Act or its rules and regulations are undertaken. This paragraph shall 10 be without prejudice to the issuance of an ex parte order for such closure, suspension of 11 development or construction, or cessation of operations during the pendency of the case 12 Provided, further, That if the prohibited act undertaken shall require cleanup and rehabilitation, 13 the offender shall also be required to restore or compensate for the restoration of the area. The 14 PAB may also award such damages as it may deem just under the circumstances in favor of the 15 private complainant in the case.

16 In case of gross violation of this Act, the PAB shall issue a resolution recommending that 17 the proper government agencies file criminal charges against the violators. Gross violation shall 18 mean any of the following:

(a) Deliberate disposal of hazardous or radioactive wastes without the required permit issued
 pursuant to this Act;

21 (b) Three (3) or more violations referred to in paragraphs (a), (d), (g), (k), (1) and (m) of Section 22 50 hereof within a period of two (2) years; or (c) Blatant disregard of the orders of the PAB, such 23 as the nonpayment of fines, breaking of seals or operation of the source of pollution despite the. existence of an order for closure, discontinuance or cessation of operation, or unjustified, refusal 24 for the entry'or access to any premises of an authorized Department representative, In which 25 case, offenders shall be punished a fine of not less than One hundred thousand pesos 26 (P100,000,00) but not more than Three million pesos (P3,000,000.00) and/or with imprisonment 27 28 of not less than three (3) years but not more than ten (10) years, at the discretion of the court. If 29 the offender is a juridical person, the chief executive officer and the pollution control officer or

1 its equivalent shall suffer the penalty herein provided: *Provided*, That the officers and 2 incorporators of the TSDFs who violated the post-closure requirements issued pursuant to 3 Section 15 hereof shall be banned from setting up TSDFs and hazardous and radioactive waste 4 transport companies and engaging in the operation of the same.

5 If the offender is an alien, he or she shall, after service of the sentence prescribed above, be 6 deported without further administrative proceedings. The fines herein prescribed shall be 7 reviewed and revised, whenever necessary, every three (3) years to compensate for inflation and 8 to maintain the deterrent function of such fines.

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10 SEC. 52. Administrative Sanctions. - Local government officials and officials of 11 government agencies concerned who fail to comply with and enforce rules and regulations 12 promulgated relative to this Act shall be charged administratively in accordance with Republic 13 Act No. 7160 and other existing laws, rules and regulations.

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15 SEC. 53. Administrative Action. - Without prejudice to the right of any affected person 16 to file an administrative action, the Department, the [>OR and the PNRI shall, on its own 17 instance or upon verified complaint by any person, institute administrative and civil proceedings 18 against any person who violates:

19 (a) Standards or limitations provided under this Act; or

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(b) Any order, rule or regulation issued by the Department: the DOH or the PNRI with respect to
such standard or limitation.

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23 SEC. 54. *Citizen Suits.* - For purposes of enforcing the provisions of this Act or its 24 implementing rules and regulations, any citizen may file an appropriate civil, criminal or 25 administrative action in the proper courts or bodies against the following:

26 (a) Any person who violates or fails to comply with the provisions of this Act or its
27 implementing rules and regulations; or

(b) The Department or other implementing agencies with respect to orders, rules and regulations
 issued inconsistent with this Act; or

(c) Any public officer who willfully or grossly neglects the performance of an act specifically
enjoined as a duty by this Act or its implementing rules and regulations; or abuses his authority
in the performance of his duty; or, in any manner, improperly performs his duties under this Act
or its implementing rules and regulations: *Provided, however*, That no suit can be filed until after
a thirty (30)-day notice has been given to the public officer and the alleged violator concerned
and no appropriate action has been taken thereon.

7 The court shall exempt such action from the payment of filing fees, except fees for actions not 8 capable of pecuniary estimations, and shall, 'likewise, upon *prima facie* showing of the non-9 enforcement or violation complained of, exempt the plaintiff from the filing of an injunction 10 bond for the issuance of a preliminary injunction.

Within thirty (30) days, the court shall make a determination if the complaint herein is malicious
and/or baseless and shall accordingly dismiss the action and award attorney's fees and damages.

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SEC. 55. Suits and Strategic Legal Action Against Public Participation (SLAPP) and 14 15 the Enforcement of this Act. - Where a suit is brought against a person who filed an action as 16 provided for in Section 54 of this Act, or against any person, institution or government agency 17 hat implements this Act, it shall be the duty of the investigating prosecutor or the court, as the 18 case may be, to immediately make a determination not exceeding thirty (30) days whether said legal action has been filed to harass, vex, exert undue pressure or stifle such legal recourses of 19 the person complaining of or enforcing the provisions of this Act. Upon determination thereof, 20 21 evidence warranting the same, the court shall dismiss the case and award attorney's fees and double damages. This provision shall also apply and benefit public officers who are sued for acts 22 committed in their official capacity, there being no grave abuse of authority, and done in the 23 24 course of enforcing this Act.

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# CHAPTER XI MISCELLANEOUS PROVISIONS

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**SEC. 56.** *Mandatory Public Hearings.* - Mandatory public hearings for the Framework shall be undertaken in accordance with the process to be formulated by the Department.

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SEC. 57. Research on Hazardous and Radioactive Wastes Management. – The Department, after consultations with the cooperating agencies, shall encourage, cooperate with and render financial and other assistance to appropriate government and private agencies, institutions and individuals in the conduct and promotion of researches, experiments and other studies on hazardous and radioactive wastes management, particularly those relating to:

9 (a) adverse health welfare effects of the release into the environment of hazardous and
10 radioactive wastes, and methods to eliminate said effects or minimize the health risks;

11 (b) the operation and financing of hazardous and radioactive wastes disposal programs;

12 (c) the planning, implementation and operation of resource recovery and resource conservation13 systems;

14 (d) the production of usable forms of recovered resources, including fuel from hazardous wastes;

15 (e) the development and application of new and improved methods of collecting, separating and

16 disposing of hazardous and radioactive wastes and processing and recovering materials and

- 17 energy from hazardous and radioactive wastes;
- 18 (f) cleaner production technologies;
- 19 (g) improvements in land disposal practices for hazardous and radioactive wastes; and

(h) development of new uses of recovered resources and identification of existing or potential
 markets of recovered resources.

22 In carrying out hazardous and radioactive waste researches and studies, the Department, the

23 DOH and the PNRI or their authorized representatives may award grants or enter into

24 contracts with government agencies, NGOs and private persons.

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SEC. 58. *Public Education and Information.* – The Department, the PNRI and the DOH, in coordination with the Department of Education (DepEd), the Technical Education and Skills Development Authority (TESDA), the Commission on Higher Education (CRED), the DILG, the Philippine Information Agency (PIA) and the LGUs, shall conduct a continuing education and information campaign on hazardous and radioactive wastes management. Such
 education and information program shall:

3 (a) Aim to develop public awareness of the impacts of hazardous and radioactive wastes and how
4 to prevent or minimize their adverse effects;

5 (b) Concentrate on activities which are feasible and which will have the greatest impact on
6 hazardous and radioactive wastes management; and

7 (c) Encourage the general public, accredited NGOs and POs to publicly endorse and patronize
8 environment-friendly products,

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10 SEC. 59. Environmental Education in the Formal and Non-formal Sectors. – The 11 national government, through the DepEd and in coordination with concerned government 12 agencies, NGOs and private institutions, shall strengthen the integration of environmental 13 concerns in school curricula at all levels, with particular emphasis on hazardous and radioactive 14 wastes management principles in order to promote environmental awareness and action among 15 the citizenry.

16 SEC. 60. *Business and Industry Role.* - The Department, the DOH and the PNRI shall 17 encourage commercial and industrial establishments, through appropriate incentives other than 18 tax incentives, to initiate, participate and invest in integrated hazardous and radioactive wastes 19 management projects; to manufacture environment-friendly products; to introduce, develop and 20 adopt innovative processes that shall recycle and reuse materials, conserve raw materials and 21 energy, reduce waste and prevent pollution; and to undertake community activities to promote 22 and propagate effective hazardous and radioactive wastes management practices.

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#### CHAPTER XII FINAL PROVISIONS

SEC. 61. Appropriations. - The Secretaries of the DENR, the DOH and the DOST shall
 include in their programs the implementation of this Act, the funding of which shall be included
 in the annual General Appropriations Act.

In addition, the departments concerned may accept donations, contributions, grants, bequests or gifts, in cash or in kind, from various sources, domestic or foreign, for purposes relevant to hazardous and radioactive wastes management functions: *Provided*, That in case of donations from foreign governments, acceptance thereof shall be subject to prior clearance and approval of the President of the Philippines upon the recommendation of the Secretary of Foreign Affairs.

Receipts from donations shall be accounted for in the books of the recipient government agency
in accordance with pertinent accounting and auditing rules and regulations.

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10 SEC. 62. Implementing Rules and Regulations. - Within one (1) year after the effectivity of this Act, the Department, the DOH and the PNRI, in coordination with the 11 Committees on Environment and Ecology of the Senate and the House of Representatives, 12 13 respectively, shall promulgate the implementing rules and regulations of this Act: Provided, That 14 rules and regulations issued by other government agencies and instrumentalities relative to 15 hazardous and radioactive wastes management consistent with this Act shall supplement the 16 rules and regulations issued by the DENR, the PNRI and tpe DOH pursuant to the provisions of 17 this Act.

# 18 There shall be a mandatory review of the implementing rules and regulations and 19 standards set pursuant to the provisions of this Act.

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SEC. 63. Joint Congressional Oversight Committee. - There is hereby created a Joint Congressional Oversight Committee to monitor the implementation of this Act. The Committee shall be composed of five (5) Senators and five (5) Representatives, to be appointed by the Senate President and the Speaker of the House of Representatives, respectively. The Oversight Committee shall be co-chaired by a Senator and a Representative designated by the Senate President and the Speaker of the House of Representatives, respectively.

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28 SEC, 64. *Transitory Provision.* - Pending the establishment of the Framework under 29 Section 8 hereof and the promulgation of the implementing rules and regulations of this Act,

pertinent existing laws, regulations, programs and projects on hazardous and radioactive wastes
 management shall be enforced: *Provided*, That for specific undertaking, the same may be revised
 in the interim in accordance with the intentions of this Act.

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5 SEC. 65. *Report to Congress.* - The Department 'shall report to Congress not later than 6 March 30 of every year following the approval of this Act, detailed account of its 7 accomplishments and progress on hazardous and radioactive wastes management during the year 8 and make the necessary recommendations in areas where there is a need for legislative action.

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10 SEC. 66. Separability Clause. - If any provision of this Act or the application of such 11 provision to any person or circumstance is declared unconstitutional, the remainder of this Act or 12 the application of such provision to other persons or circumstances shall not be affected by such 13 declaration.

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SEC. 67. Repealing. Clause. - Republic Act No. 6969, Executive Order No. 192, Republic Act No. 9003, Republic Act No. 7160 and Republic Act No. 2067, as amended, are partly modified. All laws, decrees, issuances, rules and regulations or parts thereof inconsistent with the provisions of this Act are hereby repealed or modified accordingly.

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SEC. 68. *Effectivity.* - This Act shall take effect fifteen (15) days after its publication in
at least two (2) newspapers of general circulation.

Approved,