# FOURTEENTH CONGRESS OF THE) REPUBLIC OF THE PHILIPPINES )

Second Regular Session

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SENATE

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HECEIVED BY:

COMMITTEE REPORT NO.

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Submitted by the Committee on Public Services on \_\_\_

AUG 2 8 2008

RE

H. B. No. 3788 and S. B. No. 2376

Recommending the adoption of H. B. No. 3788 without amendment, taking into consideration S. B. No. 2376.

Sponsor

Senator Enrile

### MR. PRESIDENT:

The Senate Committee on Public Services to which was referred H. B. No. 3788, introduced by Representatives Madrona, Biron, Locsin, et. al., entitled:

### "AN ACT

GRANTING SOUTHEAST ASIAN AIRLINES (SEAIR), INC. A FRANCHISE TO ESTABLISH, OPERATE AND MAINTAIN DOMESTIC AND INTERNATIONAL AIR TRANSPORT SERVICES, WITH CLARKFIELD, PAMPANGA AS ITS BASE." and

S. B. No.2376, introduced by Senator Zubiri, entitled:

## "AN ACT

GRANTING SOUTHEAST ASIAN AIRLINES (SEAIR), INC. FRANCHISE TO ESTABLISH, OPERATE AND MAINTAIN DOMESTIC AND INTERNATIONAL AIR TRANSPORT SERVICES, WITH CLARKFIELD, PAMPANGA AS ITS BASE."

has considered the same and has the honor to report them back to the Senate with the recommendation that the **H. B. No. 3788** be approved without amendment taking into consideration S. No. 2376authored by Senator Enrile.

Respectfully submitted:

Chairman

Committee on Public Services

# JOKER P. ARROYO

Vice-Chairman
Committee on Public Services

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# HOUSE OF REPRESENTATIVES

H. No. 3788

BY REPRESENTATIVES MADRONA, BIRON, LOCSIN, CHIONGBIAN, REYES (V.), PABLO, CAJES, MARAÑON, SILVERIO, GONZALEZ, SYJUCO, GARCIA (V.), GULLAS, ORTEGA, GARCIA (A.) AND GARIN, PER COMMITTEE REPORT NO. 385

AN ACT GRANTING SOUTHEAST ASIAN AIRLINES (SEAir), INC. A FRANCHISE TO ESTABLISH, OPERATE AND MAINTAIN DOMESTIC AND INTERNATIONAL AIR TRANSPORT SERVICES, WITH CLARKFIELD, PAMPANGA AS ITS BASE

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION I. Nature and Scope of Franchise. – Subject to the provisions of the Constitution and applicable laws, rules and regulations, there is hereby granted to Southeast Asian Airlines (SEAir), Inc., hereunder referred to as the grantee, its successors or assigns, a franchise to establish, operate and maintain transport services for the carriage of passengers, mail, goods and property by air, both domestic and international.

Air transport services shall include the maintenance and operation of hangars and aircraft service stations and facilities and other services of similar nature which may be necessary, convenient or useful as an auxiliary to aircraft transportation.

The grantee shall have the right at its terminal and landing fields, as well as in its aircraft, to construct, operate and maintain stations or transmitting sets for wireless telegraphy and direction findings, and other radio aids to air navigation, using wavelengths in accordance with the rules and regulations made from time to time by the proper agencies of the government. The wireless communication facilities shall be used solely for receiving and transmitting weather forecasts and other matters in connection with the grantee's services.

SEC. 2. Civil Aeronautics Board (CAB). – The grantee shall secure from the CAB the appropriate permits and licenses for its operations.

All aircraft used by the grantee including their accessories and equipment shall at all times be air worthy and the crew members shall be licensed by the Government of the Philippines. They shall be equipped with radio communications, safety and other equipment and shall be operated and maintained in accordance with the regulations and technical requirements of the Civil Aviation Authority of the Philippines or such other regulatory bodies the government may prescribe for this purpose.

The grantee's equipment and the operation of such equipment shall at all times be subject to inspection and regulation by the Civil Aviation Authority of the Philippines.

The grantee shall comply with the provisions of Republic Act Numbered Seven hundred and seventy-six (R.A. No. 776), otherwise known as the "Civil Aeronautics Act of the Philippines", and the regulation promulgated thereunder from time to time.

SEC. 3. Responsibility to the Public. – Excepting cases of force majeure and whenever weather conditions permit, the grantee shall maintain scheduled and/or non-scheduled and/or chartered air transport services to any and all points and places throughout the Philippines and between the

Philippines and other countries at such frequencies as traffic needs may require: *Provided, however,* That at least twenty-five percent (25%) of all its frequencies shall be for domestic market.

- SEC. 4. Rates for Services. The grantee shall fix just and reasonable rates for the transportation of passengers, mail, goods and freight, subject to the regulations and approval of the CAB and other proper regulatory agencies of the government.
- SEC. 5. Term of Franchise. This franchise shall be for a term of twenty-five (25) years from the date of effectivity of this Act, unless sooner revoked or cancelled. This franchise shall be deemed *ipso facto* revoked in the event the grantee fails to comply with any of the following conditions:
- (a) Commence operations within one (1) year from the approval of its permit by the CAB;
  - (b) Operate continuously for two (2) years; and
- 15 (c) Commence operations within two (2) years from the effectivity of this Act.
  - SEC. 6. Acceptance and Compliance. Acceptance of this franchise shall be given in writing within sixty (60) days after the effectivity of this Act. Upon giving such acceptance, the grantee shall exercise the privileges granted under this Act. Nonacceptance shall render the franchise void.
  - SEC. 7. Bond. The grantee shall file a bond issued in favor of the CAB, which shall determine the amount, to guarantee the compliance with and fulfillment of the conditions under which this franchise is granted. If, after three (3) years from the date of the approval of its permit by the Board, the grantee shall have fulfilled the same, the bond shall be cancelled by the Board. Otherwise, the bond shall be forfeited in favor of the government and the franchise *ipso facto* revoked.

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SEC. 8. Landing Facilities. — The grantee may use the landing and other airport facilities on land and water as may be maintained or owned by the government within the Philippines on the grantee's line subject to such terms and conditions, restrictions and national policy considerations as the Philippine Government may impose: *Provided*, That the Philippine Government shall have the right to use the landing and other airport facilities as may be maintained and owned by the grantee in the Philippines.

SEC. 9. Contracts. – The grantee is authorized to enter into transportation contracts with the Philippine Government, including the carrying of mail, upon such terms and conditions as may be mutually agreed upon. The grantee shall give preferential consideration to contracts with the Philippine Government. The grantee may likewise enter into transportation maintenance and/or servicing contracts, and such other contracts relating to air transport with other foreign-owned airlines particularly with those which have international routes.

SEC. 10. Right of Government. — A special right is hereby reserved to the President of the Philippines, in times of war, rebellion, public peril, calamity, emergency, disaster or disturbance of peace and order, to temporarily take over and operate the facilities or equipment of the grantee, to temporarily suspend the operation of any facility or equipment in the interest of the public safety, security and public welfare, or to authorize the temporary use and operation thereof by any agency of the government, upon due compensation to the grantee, for the use of said facilities or equipment during the period when they shall be so operated.

SEC. 11. Warranty in Favor of the National and Local Governments. – The grantee shall hold the national, provincial, city and municipal governments of the Philippines harmless from all claims, accounts, demands or actions

arising out of accidents or injuries, whether to property or to persons, caused by the operation of the services under the franchise hereby granted.

SEC. 12. Nontransferability of Franchise. — The grantee shall not lease, transfer, grant the usufruct of, sell nor assign this franchise or the rights and privileges acquired thereunder to any person, firm, company, corporation or other commercial or legal entity, nor merge with any other corporation or entity, nor shall the controlling interest of the grantee be transferred, whether as a whole or in parts and whether simultaneously or contemporaneously, to any such person, firm, company, corporation or entity without the prior approval of the Congress of the Philippines. Any person or entity to which this franchise is sold, transferred or assigned, shall be subject to the same conditions, terms, restrictions and limitations of this Act.

SEC. 13. Dispersal of Ownership. — In accordance with the constitutional provision to encourage public participation in public utilities, the grantee shall offer at least thirty percent (30%) of its outstanding capital stock or a higher percentage that may hereafter be provided by law in any securities exchange in the Philippines within five (5) years from the commencement of its operations. Noncompliance therewith shall render the franchise ipso facto revoked.

SEC. 14. Reportorial Requirement. – The grantee shall submit an annual report to the Congress of the Philippines on its compliance with the terms and conditions of the franchise and on its operations within sixty (60) days from the end of every year.

SEC. 15. Equality Clause. – In the event that any competing individual, partnership or corporation receives or enjoys or shall receive similar permit or franchise with terms, provisions and/or privileges more favorable than those herein granted or which tend to place the herein grantee at any disadvantage,

	then	such	terms	and/or	provisions	shall	be	deemed	part	hereof	and	shall
operate equally in favor of the herein grantee.												

SEC. 16. Separability Clause. – If any of the sections or provisions of this Act is held invalid, all other provisions not affected thereby shall remain valid.

SEC. 17. Repealability and Nonexclusivity Clause. – This franchise shall be subject to amendment, alteration or repeal by the Congress of the Philippines when the public interest so requires and shall not be interpreted as an exclusive grant of the privileges herein provided for.

SEC. 18. Effectivity Clause. – This Act shall take effect fifteen (15) days from the date of its publication, upon the initiative of the grantee, in at least two (2) newspapers of general circulation in the Philippines.

Approved,