FOURTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES ) Second Regular Session )	8 SEP 24 P5 > 5
<b>,</b>	HECEIVED BY:
SENATE	
COMMITTEE REPORT NO	o. 103
Prepared and submitted jointly by the Committees	on Banks, Financial Institutions and
Currencies; and Ways and Means on SEP 2 4 700	<u>19</u> .
Re : Senate Bill No. 2639 , prepare	ed by the Committees
Recommending its approval in substitution of Senate	e Bill No. 63.
Sponsor : Senator Angara	

#### MR. PRESIDENT:

The Committee on Banks, Financial Institutions and Currencies and the Committee on Ways and Means, to which was referred Senate Bill No. 63, introduced by Senator Angara, entitled:

# "AN ACT PROVIDING THE LEGAL FRAMEWORK FOR REAL ESTATE INVESTMENT TRUST AND FOR OTHER PURPOSES"

have considered the bill and have the honor to report it back to the Senate with the recommendation that the attached bill, Senate Bill No. **2639**, prepared by the Committees, entitled:

# "AN ACT PROVIDING THE REGULATORY FRAMEWORK FOR REAL ESTATE INVESTMENT COMPANIES AND FOR OTHER PURPOSES"

be approved in substitution of Senate Bill No. 63, with Senator Angara and the members of the Committees on Banks, Financial Institutions and Currencies and Ways and Means, as authors thereof.

### Respectfully submitted:

FRANCIS "CHIZ" GESCUDERO

Chairman

Committee on Ways and Means

JÓKER P. ARROYO

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14 <sup>TH</sup> CONGRESS OF THE	١	OH C	· · · · · · · · · · · · · · · · · · ·	AATTID.
REPUBLIC OF THE PHILIPPINES Second Regular Session	)	8	SEP 24	2515
SENATE BILL NO	2639	HECEIV	EO BY:	J.
Prepared by the Committees on Currencies and Ways and Means in substitut				and
AN ACT PROVIDING THE REGULATORY FRA INVESTMENT COMPANIES AND	MEWORK FO			Ē
Be it enacted by the Senate and Philippines in Congress assembled:	House of R	epresent	atives o	f the
ARTICLE	E I			
GENERAL PRO	VISIONS			
SECTION 1. Short Title. – This Act s Investment Company Act of 2008."	shall be knowr	n as <i>"Th</i> e	e Real E	state
SEC. 2. Declaration of Policy. – It the development of the capital market, brother ownership of real estate in the Philippinstrument to help finance and develop infinvesting public by providing an enabling refor real estate investment companies.	aden the parti lines, use the rastructure pro	cipation capital ojects, ar	of Filipir market and protec	nos in as an ct the
SEC. 3. Definition of Terms. – For the	ne purposes of	this Act,	the term	1:
a. "Associate" of a director or offic	er includes:			

i. Any member of the director's immediate family (*i.e.*, parent, spouse, child, stepchild, brother or sister, by consanguinity or affinity); and

1		<ol> <li>Any company in which he/she and his/her immediate family</li> </ol>
2		together, directly or indirectly, have an interest of twenty-five
3		(25%) percent or more.
4		
5	b.	"Cash Equivalent Items" means instruments or investments that
6		are highly liquid and marketable and are considered good as cash
7		as determined in accordance with the rules and regulations
8		prescribed by the Commission.
9		
10	C.	"Commission" or "SEC" means the Securities and Exchange
11		Commission of the Philippines.
12		
13	d.	"Constitutive Documents" means the Articles of Incorporation
14		and by-laws of a REIC.
15		
16	e.	"Deposited Property" means the total value of the REIC's assets
17		based on the latest valuation determined in accordance with the
18		rules and regulations promulgated by the Commission.
19		
20	f.	"Distributable Income" means net income as adjusted for
21		unrealized gains and losses/expenses and impairment losses, as
22		prescribed by the Commission.
23		
24	g.	"Exchange" means any entity registered with the Commission as
25		an exchange pursuant to the Securities Regulation Code.
26		
27	h.	"Independent Director" means a director who has the
28		qualifications and none of the disqualifications specified in the
29		Securities Regulation Code and its implementing rules and
30		regulations.
31		
32	i.	"Interested Party" includes:
33		•
34		i. The sponsor/promoter of the REIC;
35		
36		ii. The REIC Property and Fund Managers;
37		

1		iii. The adviser or consultant of the REIC, sponsor/promoter,
2		Property and Fund Managers of the REIC;
3		
4		iv. A director or officer of (i) the sponsor/promoter of the REIC,
5		or (ii) the REIC Property and Fund Managers; and the
6		adviser or Associate of any such director; or
7		
8		v. A related corporation, partnership or party as may be defined
9		by the Commission.
10		
11	j.	"Investor" means the owner of Investor Securities or Investor
12		Shares.
13		
14	k.	"Investor Securities" or "Investor Shares" means shares of
15		stock issued by a REIC or derivatives thereof.
16		
17	l.	"Net Asset Value" or "NAV" means the total assets less total
18		liabilities as determined by the Implementing Rules and
19		Regulations (IRR) of the Commission.
20		
21	m.	"Net Income" means net income as determined under the
22		Philippine Financial Reporting Standards (PFRS).
23		
24	n.	"Overseas Filipino Investor" refers to an individual citizen of the
25		Philippines who is working or who has worked abroad, including
26,		one who is retained or re-acquired his Philippine citizenship under
27		Republic Act No. 9225, otherwise known as the "Citizenship
28		Retention and Re-acquisition Act of 2003".
29		
30	0.	"Real Estate Investment Company" or "REIC" is the legal
31		vehicle established for the sole purpose of allowing small and large
32		investors alike to participate in the ownership of income-producing
33		real estate assets and real estate-related assets. Unless otherwise
34		provided by the applicable law, a REIC shall be a stock corporation
35		established in accordance with the Corporation Code of the
36		Philippines and listed in an Exchange in accordance with its listing
37		rules.

1	p.	"Real Property" shall have the same definition as "Immovable
2		Property" under Article 415 of the New Civil Code of the
3		Philippines.
4		
5	q.	"Real Estate-Related Assets" shall mean:
6		
7		i. Debt securities and shares issued by listed property
8		companies; or
9		
10		ii. Other funds and assets, including personal property
11		incidental to the ownership of real estate comprising the
12		REIC.
13		
14	r.	"REIC Plan" means the plan, including any amendments of the
15		REIC registered with the Commission in accordance with its IRR.
16		
17	s.	"REIC Property Manager" shall mean the independent
18		professional administrator of real properties who is engaged by the
19		REIC to provide property management services, lease management
20		services, marketing services, project management services and
21		other similar services pertaining to property administration.
22		
23	t.	"Taxable Net Income" means the pertinent items of gross income
24		specified in Section 32, less all allowable deductions enumerated
25		in Section 34, of the National Internal Revenue Code of 1997, as
26		amended, less the dividends distributed by a REIC out of its
27		Distributable Income as of the end of the taxable year as: (a)
28		dividends to owners of the common shares; and (b) dividends to
29		owners of the preferred shares pursuant to their rights and
30		limitations specified in the Articles of Incorporation of the REIC.
31		
32		
33		ARTICLE II
34		REAL ESTATE INVESTMENT COMPANY
35		
36		

1	SEC. 4. Investment in the REIC Investment in a REIC shall be by way
2	of subscription to or purchase of Investor Securities.
3	
4	No Investor Securities shall be offered for subscription or sale except in
5	accordance with a REIC Plan and other requirements and restrictions as may be
6	prescribed by the Commission.
7	
8	SEC. 5. Listing The Investor Securities must be registered with the
9	Commission and listed in accordance with the rules of the Exchange.
10	
11	SEC. 6. Nationality Requirement. – A REIC that owns land must comply
12	with foreign ownership limitations imposed under Philippine law.
13	CEO 7 Divide at Distribution - A DEIC march distribute assessments at least
14	SEC. 7. Dividend Distribution. – A REIC must distribute annually at least
15	ninety percent (90%) of its Distributable Income to its Investors. However, this
16	excludes income on the sale of the REIC's assets that are re-invested by the
17 18	REIC within one (1) year from the date of the sale.
19	SEC. 8. Requirements. – Unless the Commission provides otherwise
20	taking into account public interest, the need to protect investors and develop the
21	country's real estate investment industry to make it globally competitive:
22	,
23	8.1. Minimum Public Ownership - A REIC must, at all times, be a
24	public company and to be considered as such, the REIC must,
25	upon and after listing, (a) have at least one thousand (1,000)
26	shareholders each owning at least one hundred (100) shares of a
27	class of shares who in the aggregate own at least thirty percent
28	(30%) of the outstanding capital stock of the REIC, and (b) must not
29	be considered a closely-held corporation under Section 127(B) of
30	the National Internal Revenue Code of 1997, as amended.
31	8.2. Minimum Capital - A REIC must have a minimum paid-up capital of
32	One Hundred Million Pesos (PHP 100,000,000.00) at the time of its

registration.

1	8.3	Allowable Investments - Subject to the requirements and
2		restrictions prescribed in this Act, a REIC may only invest in:
3		
4		a. Income-producing Real Property, whether freehold or
5	,	leasehold. An investment in Real Property may be by way of
6		direct ownership or a shareholding in an unlisted special
7		purpose vehicle constituted to hold or own Real Property;
8		
9		b. Real Estate-Related Assets, wherever the issuers, assets, or
10		securities are incorporated, located, issued, or traded;
11		
12		c. Managed funds, debt securities and shares issued by listed
13		local or foreign non-property corporations;
14		
15		d. Government securities issued on behalf of the Philippine
16		Government, governments of other countries and securities
17		issued by supra-national agencies;
18		
19		e. Cash and Cash Equivalent Items; and
20		
21		f. Such other investment outlets as the Commission may allow.
22		
23	8.4	Income-Producing Real Property - At least seventy-five percent
24		(75%) of the Deposited Property of the REIC must be invested in,
25		or consist of, income-producing Real Property located in the
26		Philippines.
27		
28	8.5	Property Development - A REIC must not undertake property
29		development activities whether on its own, in a joint venture with
30		others, or by investing in unlisted property development companies,
31		unless it intends to hold the developed property upon completion.
32		The total contract value of property development activities
33		undertaken and investments in uncompleted property
34		developments should not exceed ten percent (10%) of its
35		Deposited Property.
36		
37	8.6	Single Entity Limit - Not more than twenty percent (20%) of the
38		Deposited Property of the REIC shall be invested in any single

1 2			s securities, whether listed or unlisted, or in any single
3		шапау	ed fund.
4	8.7	Foreig	gn Assets – A REIC may invest in local or foreign assets,
5	0,1	•	et to the terms of its Constitutive Documents and the legal
6		•	ements of the foreign country.
7		roquii	ements of the following.
8	8.8	Aggre	egate Leverage Limit - The total borrowings and deferred
9	0.0		ents of a REIC shall not exceed thirty-five percent (35%) of its
10		. ,	sited Property: <i>Provided</i> , however, That the total borrowings
1		•	eferred payments of a REIC that has a publicly disclosed
12			ment grade credit rating by a duly accredited or internationally
13			nized rating agency may exceed thirty-five percent (35%) but
14		not mo	ore than seventy percent (70%) of its Deposited Property.
15			
16	8.9	Intere	sted Party Transactions - Any material contract between
17		the R	EIC and Interested Parties, including contracts involving the
18		acquis	sition or lease of assets, must comply with the following
19		require	ements:
20			
21		a.	Full, fair, timely and accurate disclosures on the identity of
22			the parties and other important details of the transaction
23			have been made to the Exchange and the Commission;
24			
25		b.	Be on fair and reasonable terms, including the contract price;
26			
27		C.	Approved by at least a majority of the entire membership of
28			the board of directors including the unanimous vote of all
29			independent directors of the REIC; and
30			
31		d.	Accompanied by a fairness opinion by an independent
32			appraiser done in accordance with the valuation
33			methodology prescribed by the Commission, in the case of
34			an acquisition or disposition of assets.
35			•
36	8.10		tion – A full valuation of a REIC's assets must be conducted
37		•	independent appraisal company, duly accredited by the
38		Comn	nission, at least once a year in accordance with the applicable

rules of asset valuation and valuation methodology prescribed by 1 2 the Commission. 3 4 8.11 Fund Manager - A REIC must appoint an independent Fund 5 Manager who shall be responsible for managing the funds of the 6 REIC. The Fund Manager shall be appointed in accordance with. and perform duties and functions and subject to such requirements 7 and restrictions as may be prescribed by, the rules and regulations 8 9 of the Commission. The following are the minimum qualifications of a REIC Fund Manager: 10 11 It must be a corporation duly licensed to do business in the 12 a. Philippines; 13 14 15 b. It must have a minimum paid-up capital stock or assigned capital of Ten Million Pesos (PHP10,000,000.00), unless the 16 Commission provides otherwise; 17 18 Its office in the Philippines must have a meaningful role in its 19 C. business activities and must perform accounting, compliance 20 and investor relations services in the Philippines; 21 22 23 d. It must employ a resident chief executive officer and at least two (2) full-time professional employees who have a proven 24 25 track record in fund management and experience in the real estate industry; and 26 27 It must not have a conflict of interest as defined in the 28 e. implementing rules and regulations of this Act. 29 30 8.12. REIC Property Manager - The REIC must appoint a REIC 31 32 Property Manager who shall be responsible for managing the real estate assets such as apartment buildings, office buildings, 33 warehouses, hospital buildings, medical facilities, hotel buildings. 34 resort facilities, manufacturing plants and other physical assets of 35 the REIC. The contract between the REIC and the Property 36 Manager must be: (a) approved by a majority of the entire 37 membership of Board of the REIC, including all the independent 38

1 directors of the REIC; (b) on arms-length basis and its terms are 2 fair and reasonable to the REIC; and (c) promptly disclosed to the 3 Exchange and the Commission. 4 5 The REIC Property Manager shall possess the qualifications and 6 be subject to such functions and responsibilities, restrictions and 7 other requirements prescribed by the Commission. 8 9 8.13. Independent Directors - At least one-third (1/3) of the board of directors of a REIC must be independent directors. 10 11 8,14. Fit and Proper Rule - To maintain the quality of management of 12 the REIC and afford better protection to REIC Investors, the 13 Commission together with other concerned regulatory agencies, 14 shall prescribe or pass upon and review the qualifications and 15 disqualifications of individuals elected or appointed as directors or 16 officers of the REIC, REIC Fund Managers, REIC Property 17 Managers, distributors and other REIC participants and disqualify 18 those found unfit. The appropriate regulatory agency may 19 disqualify, suspend or remove any director or officer who commits 20 21 or omits an act which renders him unfit for the position. 22 In determining whether an individual is fit and proper to hold the 23 position, regard shall be given to his integrity, experience, 24 education, training, and competence: Provided, however, That the 25 following persons shall in no case be allowed to serve or act in the 26 capacity of officer, director, consultant, of any REIC Fund Manager, 27 REIC Property Manager, Trustee, and distributor: 28 29 Any person convicted of any crime involving any security or 30 a. financial product; 31 32 Any person convicted of an offense involving fraud or b. 33 embezzlement, theft, estafa or other fraudulent acts or 34 transactions; 35 36 Any person who, by reason of any misconduct, is enjoined 37 C.

38

by order, judgment, or decree by any court, quasi-judicial

body or administrative agency of competent jurisdiction from acting as a director, officer, employee, consultant, or agent occupying any fiduciary position;

d. Any person found by the appropriate regulatory agency to have violated, or aided, abetted, counseled, commanded, induced, or procured the violation of this Act, the Corporation Code, General Banking Law, the Insurance Code, the

Code, General Banking Law, the Insurance Code, the Securities Regulation Code, or any related laws and any

rules, regulations or orders thereunder;

e. Any person judicially declared to be insolvent, or incapacitated to contract; and

f. Any person found guilty by a foreign court, regulatory authority or government agency of the acts or violations similar to any of the acts or misconduct enumerated in the foregoing paragraphs.

A conviction in the first instance shall be considered sufficient ground for disqualification.

## ARTICLE III TAXES AND OTHER RELATED ISSUES

SEC.9. Income Taxation of REICs. — A REIC shall be subject to income tax under Chapter IV, Title II of the National Internal Revenue Code of 1997 as amended, on its Taxable Net Income as defined in this Act: Provided, however, That REICs that are listed within three (3) years from the effectivity of the IRR of this Act and that qualify as a public company pursuant to Section 8.1 hereof shall be subject to income tax at the rate of twenty-five percent (25%) for a period of seven (7) years from the date of listing in lieu of the income tax rates prescribed by Title II of the National Internal Revenue Code of 1997, as amended. For purposes of computing the Taxable Net Income of a REIC, dividends distributed by a REIC from its Distributable Income after the close of a taxable year and on or before the fifteenth day of the fourth month following the close of the taxable year shall be considered as paid on the last day of such taxable year.

1 A REIC shall be subject to the income tax imposed under Title II of the 2 National Internal Revenue Code of 1997 as amended instead of the income tax 3 on its Taxable Net Income under this Act upon the occurrence of any of the following events subject to such curing period as may be prescribed in the IRR of 4 5 this Act: 6 7 Failure to maintain its status as a public company as defined in a. Section 8.1 of this Act; 8 9 Failure to maintain the listed status of the Investor Securities on the b. 10 Exchange and the registration of the Investor Securities by the 11 Commission; and/or 12 13 Failure to distribute at least ninety percent (90%) of its Distributable Ċ. 14 Income required under Section 7 of this Act. 15 16 SEC. 10. Transfer of Real Property. - Any existing law to the contrary 17 notwithstanding, the sale or transfer of Real Property to REICs, which includes 18 the sale or transfer of any and all security interest thereto, shall be subject to tax 19 20 as follows: 21 Exempt from Documentary Stamp Tax ("DST") imposed under Title 22 a. VII of the National Internal Revenue Code of 1997, as amended; 23 and 24 25 Exempt from Creditable Withholding Tax ("CWT") on the transfer of b. 26 ordinary assets, imposed under Title II of the National Internal 27 Revenue Code of 1997 as amended, for a period of seven (7) years 28 from the date of effectivity of this Act. 29 30 All applicable registration and annotation fees to be paid, related or 31 incidental to the transfer of assets or the security interest thereto, shall be fifty 32 percent (50%) of the applicable registration and annotation fees. 33 34 The incentives granted under this section can be availed of by an unlisted 35 REIC, provided it is listed with an Exchange within one (1) year from the date of 36 the availment of the incentives. 37

The DST and fifty percent (50%) of the applicable registration and		
annotation fees shall nevertheless become due and demandable, together with		
the applicable surcharge, penalties, and interest thereon reckoned from the date		
such taxes and fees should have been paid if the transfer was not made		
pursuant to the provisions of this Act, upon the occurrence of any of the following		
events subject to such curing period as may be prescribed by in the IRR of this		
Act:		
a. Failure to list with an Exchange within the period prescribed in this		
section;		
b. Failure to maintain its status as a public company as defined in		

Section 8.1 of this Act;

Failure to maintain the listed status of the Investor Securities on the C. Exchange and the registration of the Investor Securities by the Commission; and/or

d. Failure to distribute at least ninety percent (90%) of its Distributable Income required under Section 7.

SEC. 11. Issuance and Transfer of Investor Securities. - The following rules shall apply:

a. The original issuance of Investor Securities shall be subject to DST under Title VII of the National Internal Revenue Code of 1997 as amended.

Any sale, barter, exchange or other disposition of listed Investor b. Securities through the Exchange, including block sales or cross sales with prior approval from the Exchange, shall be subject to the stock transaction tax imposed under Section 127(A) of the National Internal Revenue Code of 1997, as amended.

Any sale, barter or exchange or other disposition of listed Investor C. Securities through the Exchange, including block sales or cross sales with prior approval from the Exchange, shall be subject to such DST as may be imposed under Title VII of the National Internal Revenue Code of 1997, as amended, unless exemption for such sale, barter, or exchange, or other disposition of listed Investor Securities, including such block sales and cross sales, is provided for the period prescribed by the applicable law.

d. Any initial public offering and secondary offering of Investor Securities shall be exempt from the tax imposed under Section 127(B) of the National Internal Revenue Code of 1997, as amended.

SEC. 12. *Dividends paid by REICs.* - Cash or Property Dividends Paid by a REIC to its Investors shall be subject to income tax under Title II of the National Internal Revenue Code of 1997, as amended, as follows:

a. If the Investor a Filipino citizen, a resident alien, a nonresident alien whether or not engaged in trade or business in the Philippines, or a nonresident foreign corporation (as these terms are defined in the National Internal Revenue Code of 1997, as amended) the dividends shall be subject to a final tax of ten percent (10%).

b. If the Investor is a domestic corporation, a resident foreign corporation, or an Overseas Filipino Investor, the dividends shall be exempt from income tax.

SEC. 13. VAT on Gross Sales or Gross Receipts of REICs. - A REIC shall be subject to VAT imposed under Title IV of the National Internal Revenue Code of 1997, as amended, on its Gross Sales from any disposal of Real Property, and on its Gross Receipts from the rental of such Real Property. A REIC shall not be considered as a dealer in securities and shall not be subject to VAT on its sale, exchange, or transfer of securities forming part of its Real Estate-Related Assets.

SEC. 14. Delisting of REICs. - In the event the REIC is delisted from the Exchange, whether voluntarily or involuntarily, the tax incentives granted under this Act shall be *ipso facto* revoked and withdrawn as of the date of delisting and any tax incentives that may have been availed of by the REIC thereafter shall immediately be refunded to the Government and the surcharge and penalty prescribed by Section 15 hereof shall apply.

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## ARTICLE IV PENAL PROVISIONS

SEC. 15. Withdrawal of Registration. - If the Commission finds that the REIC was established so as to seek the benefits of this Act without a true intention to carry it out as determined in accordance with the implementing rules and regulations, the Commission shall withdraw or cancel the registration of the securities of the REIC. The REIC shall pay the applicable taxes plus interests and surcharges under the National Internal Revenue Code of 1997, as amended.

SEC. 16. Penalties. - (a) Any and all breach by the REIC Fund Manager or the REIC Property Manager of the provisions of this Act and the rules and regulations of the Commission shall be punishable by a penalty of revocation of its license or corporate registration, as applicable, and a fine of not less than Two Hundred Thousand Pesos (PHP200,000.00) and shall subject its officers and employees responsible for such breach to a penalty of imprisonment for two (2) years and a fine of not less than One Hundred Thousand Pesos (PHP100,000.00).

Any person who violates any of the provisions of this Act, or the (b) rules and regulations promulgated by the Commission under authority hereof, or any person who, in a REIC Plan, registration statement, notice, or any submission filed under this Act, makes any untrue statement of a material fact or omits to state any material fact required to be stated therein or necessary to make the statements therein not misleading, shall, upon conviction, suffer a fine of not less than Fifty Thousand Pesos (PHP50,000.00) nor more than Five Million Pesos (PHP5,000,000.00) or imprisonment of not less than six (6) years and one (1) day nor more than twenty-one (21) years, or both in the discretion of the court. If the offender is a corporation, partnership or association or other juridical entity, the penalty may, in the discretion of the court, be imposed upon such juridical entity upon the officer or officers of the corporation, partnership, association or entity responsible for the violation, and if such officer is an alien, he shall in addition to the penalties prescribed, be deported without further proceedings after service of sentence.

1	ARTICLE V
2	MISCELLANEOUS PROVISIONS
3	
4	SEC. 17. Corporate Governance The REIC Property Manager and the
5	REIC Fund Manager shall be subject to the principles of corporate governance
6	adopted by the proper regulatory body.
7	
8	SEC. 18. Implementing Rules and Regulations Within ninety (90)
9	days from the effectivity of this Act, the Commission, in coordination with the
0	Bangko Sentral ng Pilipinas ("BSP") and the Department of Finance ("DOF")
11	shall promulgate the implementing rules and regulations implementing the
12	provisions of this Act: Provided, That the Commission, BSP and the DOF may
13	continue to issue separate regulations that will apply exclusively to the
14	institutions under their respective jurisdiction, consistent with the implementing
15	rules and regulations.
16	
17	SEC. 19. Repealing Clause All laws, executive orders, rules and
18	regulations, and parts thereof which are inconsistent with this Act are hereby
19	repealed or amended accordingly.
20	
21	SEC. 20. Separability Clause If any provision or part hereof is declared
22	invalid or unconstitutional, the remainder of this Act or provision thereof no
23	otherwise affected shall remain valid and subsisting.
24	
25	SEC. 21. Effectivity Clause This Act shall take effect fifteen (15) days
26	after its complete publication in the Official Gazette or in at least two (2
27	newspapers of general circulation in the Philippines.
28	
29	Approved:
30	