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HOUSE OF REPRESENTATIVES

H. No. 5208

BY REPRESENTATIVES ABAYA, PIAMONTE, CASTELO DAZA, CHAVEZ, ROXAS, VILLAFUERTE, DIAZ, PINGOY, TAÑADA, SANTIAGO (J.), DUAVIT, GONZALEZ, FABIAN, SUAREZ, CLIMACO, DUMARPA, TEODORO, CLARETE, DAYANGHIRANG, SALIMBANGON, DIMAPORO, BONOAN-DAVID, CHONG, ARAGO, BARZAGA, BIAZON, GUNIGUNDO, MAMBA, SANDOVAL, TUPAS, AMATONG, DUMPIT, GARCIA (P.J.), ESCUDERO, GUINGONA, NOEL AND CODILLA, PER COMMITTEE REPORT NO. 1312

AN ACT PROMOTING THE TRANSFER OF TECHNOLOGIES AND KNOWLEDGE FROM RESEARCH AND DEVELOPMENT (R&D) FUNDED BY GOVERNMENT

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

ADTICLES

1	ARTICLE I
2	GENERAL PROVISIONS
3	SECTION 1. Short Title This Act shall be known as the "Technology
4	Transfer Act of 2008".
5	SEC. 2. Declaration of Policies and Principles The State fully
6	recognizes that science, technology and innovation are essential for national
7	development and progress. It shall, therefore, give priority to the broad

dissemination, transfer and use of technologies and knowledge that enhance national competitiveness and socioeconomic well-being.

The State shall call upon all research and development institutions (RDIs) and universities that perform government-funded research and development (R&D) to take on technology transfer as their strategic mission and to effectively translate results of government-funded R&D into useful products and services that redound to the benefit of Filipinos, notwithstanding the income generated from intellectual property rights (IPRs) and technology transfer activities.

The State acknowledges that the successful transfer of government-funded R&D results depend on the proper management of intellectual property, development of capacity by RDIs and universities to become self-sustaining and competitive, and on their capacity to interact and cooperate with the private sector, particularly small- and medium-enterprises through collaborative and contract research based on equitable, fair access and mutual benefit for all involved partners.

The State shall establish the means to ensure greater public access to technologies and knowledge generated from government-funded R&D while enabling, where appropriate, the management and protection of related intellectual property.

- SEC. 3. *Objective.* This Act aims to promote and facilitate the transfer, dissemination and use of technologies and knowledge resulting from government-furded R&D.
 - SEC. 4. Scope. This Act shall cover the following:
- (a) All results of R&D carried out by research and development institutions being given grants directly by government funding agencies (GFAs) on behalf and for the interest of the Philippine government;

(b) All intellectual property rights derived from R&D activities funded
by government;
(c) All government agencies that provide financial, technical or

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- (c) All government agencies that provide financial, technical or material support to all R&D activities; and
- (d) All R&D institutions including higher education institutions that implement government-funded R&D.
- SEC. 5. Definition of Terms. (a) "Intellectual Property Rights (IPRs)" refers to those rights recognized and protected in Republic Act No. 8293, otherwise known as the 'Intellectual Property Code of the Philippines'. For purposes of this Act, "Intellectual Property Rights" also refers to Plant Variety Protection as defined by law.
- (b) "Potential IPRs" refers to intellectual property, or the products of creation and research that form the subject matter of IPRs, but which are not yet protected by statutory grant of intellectual property (IP) rights.
- (c) "Protection of IPRs" refers to the statutory grant of rights upon which the basis of enforcing the right rests, such as the issuance of patents; the registration of utility models, industrial designs and trademarks; or the issuance of a certificate of Plant Variety Protection; and other rights as may be provided by law. "Protected IPRs", therefore, may refer to issued or pending patents; registered utility models, industrial designs and trademarks; and certificates of Plant Variety Protection.
- (d) "IP Code" refers to Republic Act No. 8293, otherwise known as the "Intellectual Property Code of the Philippines'.
- (e) "Intellectual Property Rights management" refers to the principles, mechanisms and processes involved in the identification, assessment, protection, utilization and enjoyment of IP rights.
 - (f) "Other support" refers to technical and material support.

(g) "Government funding agency (GFA)" refers to any government agency or instrumentality, or government-owned and/or -controlled corporation that provides research grants and other support, including those sourced from government-managed Official Development Assistance (ODA).

- (h) "Parent agency" refers to the department or agency which exercises the powers of control or supervision over the GFA or agency acting as the GFA itself. In general, where multiple GFAs are involved, the department or agency which has the largest financial contribution shall be deemed as the parent agency, except as may otherwise be specifically provided by this Act.
- (i) "Research and Development Institute (RDI)" refers to a public or private organization, corporation, partnership or joint venture that performs and conducts R&D activities using public funds and is duly registered and/or licensed to do business in the Philippines, or otherwise with legal personality in the Philippines. In the case of private RDIs, they shall be owned solely by the citizens of the Philippines or corporations or associations, at least sixty *per centum* (60%) of the capital of which is owned by such citizens. This does not include RDIs covered by international bilateral or multilateral agreements.
- (j) "Research funding agreement" refers to a contract entered into by the GFAs, RDIs and other funding agencies, the provisions of which are covered by Articles III and V of this Act.
- (k) "Research agreement" refers to a contract entered into by the RDIs and researchers, including the agreements between the RDI and collaborating RDIs.
- (1) "Researcher" refers to a natural person who is engaged by the RDI by employment or other contract, to conduct research with or for the RDI.
- (m) "Spin-off company" refers to a juridical entity with a separate legal personality from the GFA, RDI and researcher, created through the initiative of the researcher-employee and/or RDIs who generated the technology.

1	(n) "Technology" refers to knowledge and know-how, skills, products,
2	processes and/or practices.
3	(o) "Technology transfer" refers to the process involving the systematic
4	transfer of knowledge for the manufacture of a product, the application of a
5	process, or rendering of a service, which may involve the transfer, assignment
6	or licensing of IPRs.
7	(p) "Commercialization" refers to the process of deriving income or
8	profit from a technology, such as the creation of a spin-off company or through
9	licensing, or the sale of the technology and/or IPRs.
10	(q) "Revenue" refers to all monetary and non-monetary benefits
11	derived as a result of the development, production, transfer, use and/or
12	commercialization of IPRs, including income from assignments and royalties
13	from licenses.
14	(r) "Research and Development (R&D)" refers to "creative work
15	undertaken on a systematic basis in order to increase the stock of knowledge,
16	including knowledge of man, culture and society, and use this stock of
17	knowledge to devise new applications".
18	Article II
19	OWNERSHIP OF INTELLECTUAL PROPERTY RIGHTS
20	SEC. 6. Ownership of Intellectual Property Rights. –
21	(a) IPRs derived from research funded by the GFA, whether in whole
22	or in part, shall, in general, be assigned to the RDI that actually implemented
23	the research, except in the following circumstances:
24	(1) When the researcher as employee of the RDI becomes the owner of
25	the IPR under Chapter 3, Section 30.2, paragraph (a) for patentable inventions
26	or Chapter 6, Section 178.3, paragraph (a) for copyrights in the IP Code;
27	(2) When the RDI has entered into a public, written agreement sharing,
28	limiting, waiving or assigning its ownership of IPRs generated from its

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2*5* 2*6* research in favor of the funding agencies: *Provided*, That the GFA shall be entitled to sharing in the revenues, whether in fraction or in full, of the IPRs at least to the extent of the proportion of the total funding of the research that was derived from the GFA, whether or not the GFA was a party to the agreement;

(3) In cases of national emergency or other circumstances of extreme urgency, or where the public interest demands/dictates, and in particular concerns for national security, nutrition, health or the development of other vital sectors of the national economy, as determined by the head of the parent agency. Such determination shall be made within thirty (30) days after the receipt of the recommendation of the head of the GFA. Such recommendation shall be made within thirty (30) days upon the discovery of the potential IPR by the GFA or the disclosure of the same by the RDI pursuant to Section 8(c) of this Act, or upon written notice or petition by other government agencies or other interested persons. In cases where the parent agency itself is acting as the GFA, the head of the parent agency may make such determination motu proprio, or upon written notice or petition by other government agencies or other interested parties. The right to the potential IPR shall be assumed by the GFA upon written order, declaration or determination by the department secretary or head of the parent agency. The department or the agency that has functional jurisdiction over the technology or IPRs shall be deemed as the parent agency.

The determination of cases under the first paragraph of Section 6(a)(3) for the right to the potential IPR to be vested to the GFA shall be subject to the following conditions:

(i) The determination must be accompanied by an analysis and justification of such reason(s);

- 7 (ii) The RDI may file with the secretary or head of the parent agency an 1 opposition to such determination within fifteen (15) calendar days from notice 2 3 or publication of the written determination; 4 (iii) The assumption of the rights to the potential IPR by the GFA shall carry with it the obligation to equitably share with the RDI or other funding 5 6 agencies any profits generated from the IPR; and 7 (iv) The rights to the potential IPR shall revert back to the RDI upon the cessation of the existence of the cases under Section 6(a)(3), as determined by 8 the secretary or head of the parent agency motu proprio or by petition of the 9 10 RDI; (4) In case of failure of the RDI to disclose potential IPRs to the GFA, 11 12
 - whereupon the GFA shall assume the rights to the potential IPR;

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- (5) In case of failure of the RDI to initiate the protection of potential IPRs within a reasonable time from confidential disclosure to the GFA or within three (3) months from public disclosure, whereupon the GFA shall assume the rights to the potential IPR; and
- (6) In case the RDI ceases to become a Filipino corporation as defined in Article I, Section 5(i) of this Act.
- (b) In case of collaborative research where two (2) or more RDIs conducted the research funded by the GFA, the RDIs shall own the IPRs jointly or as otherwise stipulated in the research agreement between them: Provided, That any research agreement between RDIs and other funding entities shall be made with the full knowledge of the GFA: Provided, further, That the agreement shall strictly be in accordance with the provisions of this Act.

1 ARTICLE III 2 RESPONSIBILITIES OF THE GEA AND THE RDI 3 SEC. 7. Responsibilities of the Government Funding Agency. - The 4 GFA shall: (a) Protect government interest in the IPR generated from the R&D 5 that it has funded through suitable provisions in the R&D funding agreement. 6 7 The GFA is authorized to withhold from public disclosure, for a reasonable time. any information relating to potential IPR of the RDI, to allow the RDI to 8 9 pursue full protection of such IPR: 10 (b) Monitor efforts and effectiveness of the RDI in securing IPR 11 protection and in pursuing IPR commercialization as well as provide alternative solutions and assistance, including additional funding, in case of 12 13 shortfall in RDI's performance in protecting, utilizing and commercializing the 14 IPRs: 15 (c) Ensure adequate freedom for the RDI to use the IPRs for its policy 16 and business needs, including its use for further research to expand the 17 knowledge frontier, and requirements for publication of information as appropriate, in accordance with government or academic policy or institutional 18 19 mandate of the RDI: and (d) Allow sharing of revenues from IPR commercialization in a way 20 21 that is not onerous to commercialization. 22 SEC. 8. Responsibilities of the Research and Development Institutes. -23 The RDIs that availed of research funds from the GFAs shall: 24 (a) Identify, protect and manage the IPRs and potential IPRs generated 25 from R&D funded by the GFA, and pursue commercialization diligently as a 26 required performance stipulated in the R&D funding agreement and as allowed by this Act and other applicable laws. The responsibility of the RDI to protect 27 28 any potential IPRs shall also apply in the event that the RDI elects to recover ownership of the potential IPRs that has been vested in the GFA under Section 6(a)(3), 6(a)(4) and 6(a)(5) of this Act;

- (b) Be authorized to keep confidential from the public any document or information relating to potential IPRs that are not yet fully protected by law;
- (c) Make a confidential disclosure to the GFA, within a reasonable time, of any potential IPRs with possibilities for commercialization and/or technology transfer. In case of failure to disclose any such potential IPRs, Section 6(a)(4) shall apply;
- (d) Strengthen their capability in protecting, utilizing and commercializing the IPRs with smaller RDIs, encouraged to pool and share resources;
- (e) Notify the GFA, within a reasonable time, of all patent applications, licenses and assignments made. All applications for IPR protection shall disclose any biodiversity and genetic resource, traditional knowledge and indigenous knowledge, systems and practices as these terms are defined in Republic Act No. 8371 or the Indigenous People's Rights Act and Republic Act No. 9147 or the Wildlife Act;
- (f) Report annually to the GFA on the progress of IPR commercialization efforts and of all licenses granted;
 - (g) Inform the GFA of any agreement pertaining to the research funded by the GFA and entered into by the RDI with any other entity or person. Failure to do so shall render the agreement invalid as against the GFA, and cannot prejudice any right of the GFA as provided in this Act;
 - (h) Accord their staff with incentives consistent with existing laws to sustain efforts in identifying valuable IPRs and in pursuing IPR commercialization; and
- (i) When necessary, create and establish spin-off companies to pursue commercialization.

1	· ARTICLE IV
2	MANAGEMENT OF IPRs FROM R&D PERFORMED BY GOVERNMENT RDIs THROUGH THEIR OWN BUDGET
4	SEC. 9. Responsibilities of the RDI Performing R&D with Their Own
5	Budget All government RDIs performing R&D through an annual budget
6	provided by the government shall submit their IP management reports annually
7	to the parent agencies that they are attached to. The report shall contain plans
8	and activities for securing protection of IPRs with commercial potential, the
9	technology transfer approaches to be or have been pursued and the progress of
10	ongoing commercialization of technologies derived from R&D funded from
11	their own budget.
12	SEC. 10. Responsibilities of the Concerned Parent Agencies
13	Concerned parent agencies shall monitor efforts and effectiveness of their
14	RDIs in securing IPR protection and in pursuing IPR commercialization, based
15	on the annual IPR management reports submitted by the RDIs.
16	ARTICLE V
17	REVENUE SHARING
18	SEC. 11. Revenue Sharing (a) All revenues from technology transfer
19	and/or commercialization of IPRs from R&D funded by GFA shall be
20	allocated and shared in accordance with the provisions of the research funding
21	agreement and/or research agreement. In case of joint funding, where research
22	is funded by a GFA in part, and by other entity or entities in part, the RDI may
23	enter into contractual agreements with the other entity or entities providing
24	funding: Provided, That all contractual agreements shall contain appropriate
25	provisions effectuating the following:

(1) That the RDI or the GFA shall be entitled to shares of the revenues, if any, from IPR arising from the research, as provided in Section 6(a)(2) of this Act, unless such right to share is waived by the GFA in writing;

- (2) That the RDI must disclose to the GFA, within a reasonable time, all IPRs referred to in Section 6 of this Act;
 - (3) That the RDI must undertake, within a reasonable time, to obtain full protection of the potential IPRs referred to in Section 6 of this Act;
 - (4) That the RDI must share at least forty percent (40%) of the revenues it earns from the IPRs, net of the IPR management-related expenses, with the researcher(s) concerned based on a schedule of revenue-sharing to be set forth in the implementing rules and regulations of this Act; and
 - (5) That all revenues from the IPRs of the RDI and pertaining to the RDI must be reported to the GFA: *Provided*, That such information, when pertaining to private entities jointly funding the RDI, shall be treated as financial information and may be subject to confidentiality.

The absence of any of the above appropriate provision shall not render the contractual agreements unenforceable and the provisions of the IRR shall apply in place of the missing provisions.

16 ARTICLE VI

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COMMERCIALIZATION OF THE IPRs BY THE RESEARCHER

SEC. 12. Establishment of Spin-off Companies. — To help ensure the successful commercialization of IPRs, a public RDI may allow its researcher-employee to pursue commercialization of the IPRs generated from R&D funded by public funds by owning, controlling, managing or accepting employment as officer, employee or consultant in a company undertaking such commercialization: *Provided*, That its researcher-employee takes a leave of absence, whenever applicable, without pay for a period of one (1) year and renewable for another year from the time the researcher signifies in writing that he/she desires to create or participate in a spin-off company: *Provided, further*, That this provision shall be an exception to the provision of Section 7(b)(1) of

Republic Act No. 6713, otherwise known as the "Code of Conduct and Ethical Standards for Public Officials and Employees".

The leave of absence shall be included in computing the length of service for retirement but not for the commutation of leave credits earned in the public RDI. The researcher shall not earn leave credits in the public RDI during such period of leave of absence. Such leave of absence shall not likewise affect the researcher-employee's security of tenure or result in the loss of one's seniority rights.

- SEC. 13. Detail or Secondment to the Private Sector. In a case where the researcher of a public RDI would be employed by an existing company which will pursue the commercialization, the applicable provisions of Republic Act No. 8439 or the "Magna Carta for Scientists, Engineers, Researchers and other Science and Technology Personnel in Government" shall prevail.
- SEC. 14. Management of Conflict of Interest or Commitment. The RDIs shall properly manage any possible conflict of interest or commitment by issuing appropriate guidelines for its researcher-employee. Mechanisms for handling conflicts include, but are not limited to, the following:
- (a) RDIs shall ensure that its researcher-employee is made fully accountable for his/her research, and that commercial objectives do not divert the researcher-employee from carrying out the RDIs core research program;
- (b) Heads of RDIs should ensure that where a researcher-employee has a financial interest in a spin-off or existing company (e.g. shareholding, personal directorship or consultancy agreement), this individual should not also act on behalf of the RDI in transactions with that company;
- (c) Where researcher-employee is nominated as director without executive functions to the Board of a spin-off or existing company in which the

RDI or its sponsor holds an equity stake, he/she should have a clear duty to ensure that the RDI's interests are not compromised by his/her role; and

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(d) RDIs should take steps to ensure that collaborative undertakings with a spin-off or existing company are governed by a written public agreement.

ARTICLE VII

ESTABLISHMENT AND MAINTENANCE OF REVOLVING FUND FOR R&D AND TECHNOLOGY TRANSFER

All from SEC. 15. Revolving Fund income generated commercialization of IPRs from R&D funded by public funds shall be constituted as a revolving fund for use of the RDI undertaking technology transfer, except for state universities and colleges (SUCs) by virtue of their fiscal autonomy, deposited in an authorized government depository bank subject to accounting and auditing rules and regulations: Provided, That said income shall be used to defray intellectual property management costs and expenses and to fund R&D, science and technology (S&T) capability building and technology transfer activities, including the operation of technology licensing offices: Provided, further. That no amount of said income shall be used for payment of salaries and other allowances.

In case the income after payment of all costs and expenses for IPR management, including the payment of royalties to other parties, shall exceed ten percent (10%) of the annual budget of the RDI, then a minimum of seventy percent (70%) of the excess income shall be remitted to the Bureau of Treasury: *Provided*, That a GFA has solely funded the research.

SEC. 16. Exception. – This Article shall not apply to SUCs with respect to the use and allocation of funds derived from the commercialization of IPRs generated from R&D funded by public funds.

ARTICLE VIII

INSTITUTIONAL MECHANISMS

SEC. 17. Public Access Policy. — While enabling, where appropriate, the related IP to be protected, all RDIs and GFAs shall promote and facilitate the cost-effective sharing of and access to technologies and knowledge generated from government-funded R&D by developing appropriate policies and procedures on public access which shall be made known to the public. These policies and procedures shall be aimed at promoting the advancement of R&D, boosting its quality and enabling cross-disciplinary collaboration and, thereby, increasing the returns from public investment in R&D and contribute to the betterment of society. All RDIs and GFAs shall develop and maintain archival facilities for their IPRs in connection with the implementation of their public access policy.

SEC. 18. Development of Internal IPR Policies and Establishment of Technology Licensing Offices (TLOs) and/or Technology Business Development Offices (TBDOs). — All RDIs are encouraged to establish their own TLOs in whatever form, including consortia and regional groupings they may deem appropriate, and to develop their own policies on IPR management and technology transfer, in accordance with existing laws and in conformity with national policy and the mandate of their parent agency.

SEC. 19. Technology Transfer Infrastructure Support — To be effective, the management and protection of IPRs by RDIs shall be supplemented by programs to support technology transfer, innovation and competitiveness. In this regard, the Department of Science and Technology (DOST) shall be mandated to design, implement and fund appropriate programs to include, but not limited to, incentives and grants for the commercialization of technologies and IPRs and to encourage collaboration between RDIs and the private sector.

1	ARTICLE IX
2	DISPUTE RESOLUTION
3	SEC. 20. The administrative procedure for resolving any dispute on the
4	determination for government ownership shall be provided by the
5	implementing rules and regulations of this Act. To protect the integrity o
6	IPRs, confidentiality of the process of determination and dispute resolution
7	shall be maintained insofar as it does not prejudice the rights of the RDI o
8	researcher to due process.
9	ARTICLE X
10	FINAL PROVISIONS
11	SEC. 21. Administrative, Criminal or Civil Liability The failure o
12	the GFA or the RDI to fulfill its responsibilities under this Act or the violation
13	of any provision by any person, natural or juridical, may result in
14	administrative, criminal or civil liability under applicable laws.
15	SEC. 22. Funding The activities and operational expenses related to
16	the implementation of this Act shall be funded from the budget appropriation
17	and other incomes of GFAs and public RDIs. The heads of the GFAs and
18	public RDIs shall include in the agency's program the implementation of thi
19	Act.
20	SEC. 23. Periodic Review Every three (3) years from the effectivity
21	of this Act, an independent review panel to be appointed by the President shall
22	review the policies and programs on technology transfer under this Act and
23	shall recommend appropriate measures to the President and to both Houses o
24	Congress.
25	SEC. 24. Implementing Rules and Regulations The DOST and the
26	Intellectual Property Office (IPO) of the Philippines, with the participation o
27	the GFAs, RDIs and other interest groups, shall formulate the implementing
28	rules and regulations (IRRs) for the effective implementation of this Act. The

DOST Secretary shall chair the drafting committee. The IRR shall be issued within ninety (90) days after the effectivity of this Act. Copies of the IRR shall be submitted to the Committees on Science and Technology of both Houses of Congress within thirty (30) days after its promulgation, as well as to other appropriate agencies as may be required by law.

Nothing in this section shall derogate ownership of copyrights as conferred by the IP Code or other applicable laws. The IPO shall issue the necessary rules and regulations governing the ownership of copyrights as conferred by the IP Code or other applicable laws: *Provided*, That such IRRs are consistent with the objectives of this Act. The IPO shall also issue the IRR to implement the disclosure requirement stated in Section 8(e).

SEC. 25. Repealing Clause. – All laws, presidential decrees, executive orders, presidential proclamations, rules and regulations or parts thereof which may be contrary to or inconsistent with this Act are hereby repealed or modified accordingly.

SEC. 26. Separability Clause. – If any provision of this Act is declared unconstitutional, the same shall not affect the validity and effectivity of the other provisions hereof.

SEC. 27. *Effectivity.* – This Act shall take effect fifteen (15) days after its publication in two (2) newspapers of general circulation.

Approved,